Date: February 9, 2012



TO: Board Members – Vancouver Park BoardFROM: General Manager – Parks and Recreation

SUBJECT: Capital Budget for 2012

RECOMMENDATION

A. THAT the Board approve funding requests for the 2012 new Capital Projects to begin in 2012 in the amount of \$8,970,666 as described in this report and outlined in Attachment 1, from the following funding sources:

| Capital from Debenture | \$4,155,668 |
|--|-------------|
| Capital from Revenue | \$1,843,832 |
| Development Cost Levies | \$2,252,833 |
| Operating Budgets that fund capital projects | \$583,333 |
| Reserve | \$60,000 |
| External Funding | \$75,000 |

B. THAT the Board approve the 2012 Capital Budget (expenditure budget) as outlined in this report in the amount of \$18,062,666, consisting of:

| Service Category | Previously Approved Projects | New Projects | Total |
|-----------------------|------------------------------|--------------|--------------|
| Community Facilities | \$3,924,649 | \$3,106,666 | \$7,031,315 |
| Parks and Open Spaces | \$5,167,195 | \$5,864,000 | \$11,031,195 |
| Total | \$9,091,844 | \$8,970,666 | \$18,062,510 |

- C. THAT the Board receive the attached Council Report entitled 2012 Capital Budget (Attachment 2) for information, scheduled to go to Council on February 14, 2012.
- D. THAT the Board receive for information 2012-14 capital expenditure forecast, as outlined in this report and Attachment 1.
- E. THAT the Board approve the allocation of donations received by Park Board from external agencies in the amount of 0.6 million as outlined in Attachment 2 (appendix D).

POLICY

The Park Board's three year Capital Plan and its annual Capital Budgets require Board and Council approval. Council approves the fiscal envelope for the Park Board's Capital Plan and its annual Capital Budgets. Within this fiscal envelope, the Board approves the allocation to individual projects and programs.

BACKGROUND

Park Board is currently in the first year of the three year Capital Plan (2012-2014).

The total 2012 Capital Budget to be managed by Park Board is \$18,062,510, which consists of \$8,970,666 new capital projects and \$9,091,844 Carry Forward projects.

The Capital Budget Process

In 2012, the Capital Budget process has been refined as follows to:

Provide for a more flexible process

- Allows for the 2012 budget for continuing projects to be updated based on year-end results (to be provided as part of 2011 Q4 report);
- Allows projects and/or programs where timing of the capital expenditure is uncertain
 to be added as additions to the 2012 budget and approved by Council as part of the
 Quarterly reporting process once the project is ready to proceed (e.g., projects that are
 delayed pending resolution of factors external to the City, such as partnership funding
 commitment);
- Allows for funding to be reallocated to projects that have been deemed to be higher priority;
- Allows for upfront funding approval for projects that will be initiated in 2012 but where the timing of the actual expenditure is uncertain at this time (affordable housing, land acquisitions, and partnership projects).

Set Key Performance Indicators

- Clear key performance indicators (KPI's) for each project or program are being established for major projects.
- These will be tracked through the Capital Oversight process that was put in place for the Federal Infrastructure Stimulus-funded projects which will provide Council, staff and the public with additional information on the deliverables and achievements of the projects.

Provide a Multi Year Outlook:

• 2012 expenditure budget, plus 2013 and 2014 forecast provided.

Recognize Expenditure Uncertainty:

- Projects or programs where the timing of expenditures is uncertain at this time (e.g., partnership projects, affordable housing, land acquisitions), "Timing Uncertain," have been grouped together and are not included in the 2012 budget or the 2013 and 2014 forecasts.
- These projects or programs will remain in this group until certainty about timing expenditure becomes more certain (e.g., commitment of partnership funding, development of favourable market conditions).

Two attachments accompany this report for reference:

- 1) List of items in the 2012 Capital Budget managed by Park Board
- 2) The Council Report, entitled 2012 Capital Budget

DISCUSSION

Capital Budget 2012

The total 2012 Capital Budget to be managed by Park Board is \$18,062,510, which consists of \$8,970,666 new capital projects and \$9,091,844 Carry Forward projects. (Attachment 1).

| | Previously approved projects | 2012 New Projects | 2013 Forecast | 2014 Forecast | Timing Uncertain | Approved 2012-2014 Capital Plan |
|--------------------------------------|------------------------------|-------------------------|------------------|------------------|---------------------|---------------------------------------|
| Childcare | | \$250,000 | \$1,500,000 | \$0 | | \$1,750,000 |
| Cultural | \$21,554 | \$50,000 | \$1,250,000 | \$0 | | \$1,300,000 |
| Entertainment and Exhibition | \$430,178 | \$800,000 | \$0 | \$0 | | \$800,000 |
| Recreation* | \$3,472,916 | \$2,006,666 | \$5,101,667 | \$9,316,667 | 200,000.00 | \$16,625,000 |
| Subtotal Community Facilities | \$3,924,649 | \$3,106,666 | \$7,851,667 | \$9,316,667 | \$200,000 | \$20,475,000 |
| Parks and Open Spaces* | \$4,761,142 | \$4,874,000 | \$7,144,000 | \$5,494,000 | 5,300,000.00 | \$22,812,000 |
| Seawall | \$406,053 | \$0 | \$250,000 | \$1,500,000 | | \$1,750,000 |
| Street Trees | | \$950,000 | \$950,001 | \$949,999 | | \$2,850,000 |
| Public Art | | \$40,000 | \$30,000 | \$30,000 | | \$100,000 |
| Subtotal Parks and Open Spaces | \$5,167,195 | \$5,864,000 | \$8,374,001 | \$7,973,999 | \$5,300,000 | \$27,512,000 |
| TOTAL | \$9,091,844 | \$8,970,666 | \$16,225,668 | \$17,290,666 | \$5,500,000 | \$47,987,000 |

^{*}includes overhead costs - Planning and Development staff (e.g., Project Managers) as well as General Administration costs which are directly attributable to Parks Capital programs/projects are fully recoverable from Capital. As noted in the detail submissions, overhead is allocated to specific programs/projects such that gross budgets and actuals form the basis for budget monitoring and asset capitalization.

New Projects to be undertaken in 2012

Childcare \$250,000

Working with Community Services, Park Board will be the lead department in the replacement and expansion of Kensington preschool facility. The Kensington Community Hall will include expanded childcare and community centre uses. Planning and design work will be completed in 2012, and construction will be completed in 2013.

Cultural \$50,000

The Bloedel Conservatory roof requires replacement. Capital Plan 2012 -2014 has approved funding for Phase 1 in the amount of \$1 Million. Park Board will proceed with the design phase for this work in 2012 and construction work in 2013.

Entertainment and Exhibition

\$800,000

This funding has been allocated to the replacement of the PNE Coliseum Boiler and Chiller. The 2012 work plan includes design and complete equipment replacement.

Recreation \$2,006,666

(Including donations, overhead and project management)

The goals of the Recreation Facilities program are to ensure the safety of patrons and workers, maintain the proper functioning of buildings, and ensure the recreation facility system (approximately 300 buildings) meets the needs of a diverse and growing population. Major tasks include the repairing, upgrading, expansion and/or replacement of community centres, swimming pools, ice rinks, field houses, and other recreation facilities.

Projects for 2012 include:

- Kensington Community Hall replacement, which includes a 69 space childcare facility, new 2000sf multipurpose room, pottery studio, office renovations and the creation of a new plaza in the area occupied by the existing community hall. The consultants will be engaged early this year to finalize concept design, and design development and tender/construction drawings will be undertaken at the end of the year or early next year. We will then proceed to hire the contractor and finish construction in 2013.
- Marpole-Oakridge Community Centre replacement the first quarter of 2012 will
 see the start of an extensive public and stakeholder engagement process to finalize
 selection of the site and determine the preliminary program for the facility which
 will house community centre, a branch library, a 69 space childcare facility and
 possibly other functions.
- Renovations to existing fieldhouse washrooms and installation of two automated public toilets to provide public restrooms in areas that are underserved or in poor repair.

Parks and Open Spaces

\$4,874,000

(including overhead and project management)

The goals of the Parks programs are to ensure the safety of park visitors, maintain the proper functioning of park features, and ensure the park system (more than 200 parks) meets the needs of the community. Major tasks include the repair, upgrade, and enhancement of existing parks and facilities within these parks, such as walking and cycling paths, children's playgrounds, water parks, sport fields, sport courts, and the seawall.

Projects planned for 2012 include:

- Beach and upland restoration at Jericho Beach Park (Phase 2 of the Marginal Wharf Demolition);
- Planning for improvements to Beaver Lake in Stanley Park;
- Master Planning for Hillcrest and Riley Parks, Carleton Park and Renfrew Ravine Parks, and a new park site located at 6th and Fir, in collaboration with residents;
- A new dog off leash area and improvements to existing dog off leash areas;
- Conversion of streets to mini-parks, in keeping with the Greenest City Action Plan; and
- A rooftop garden at the West End Community Centre.

In the 2012-14 Capital Plan, *Land Acquisition* and *New Park Construction* are included under the Sub-category Level 2, *Park and Open Space* (Attachment 1). The goal of the Park Land Acquisition program is to increase the supply of parks (currently about 1,300 hectares) to meet the needs of a growing population (Vancouver's population is anticipated to grow by about 100,000 people over the next 20 years). Major initiatives include the purchase of land and subsequent construction of the new park areas. The Park Board Land Acquisition amount of \$2.9 Million approved through the 2012-2014 Capital Plan is grouped with similar project or programs where the timing of expenditure is uncertain at present (e.g. partnership projects, affordable housing, land acquisition). This funding will be made available should it be required.

Seawall

As significant improvements were completed in 2011, no work on the seawall will be undertaken in 2012.

Street Trees \$950,000

The goal of the Street Tree Planting program is to increase the number of trees along streets throughout the City to about 155,000 trees (currently there are about 138,000, up from about 90,000 in 1989). Major tasks include the purchase of trees and the planting of trees. Approximately 1100 new trees and 1700 replacement trees are expected to be planted in 2012.

Public Art \$40,000

This program will undertake repair and restoration of various art works donated by the VANOC Aboriginal Art in the Venues Program and other First Nations works on park land. In 2012, funds will support a condition assessment of the art works and the development of repair plans and timelines.

Carry Forward Projects

\$9,091,844

Previously approved projects that are not yet completed include Trout Lake Community Centre, Hillcrest Park and Riley Park redevelopment, Mount Pleasant Park, Emery Barnes Park, and Jericho Park restoration.

Donations

Donations totaling \$601,200 have been received and are included in the 2012 Capital Expenditure Budget, under Carry Forward projects. These donations are detailed in Attachment 2, Appendix D

Next Steps

Council is scheduled to consider the Capital Budget for 2012 at the Council Meeting on February 14th, 2012.

SUMMARY

This report recommends approval of the 2012 Capital budget as presented.

The total 2012 Capital Budget to be managed by Park Board is \$18,062,510, which consists of \$8,970,666 new capital projects and \$9,091,844 Carry Forward projects.

Major projects include: Kensington Hall replacement, planning work for Marpole Community Centre replacement, park planning at Hillcrest and Riley Parks, conversion of streets to mini-parks, and increased tree planting. Ongoing programs such as playground upgrades, playfields upgrades, and community-based projects will also be funded.

Prepared by:

Planning and Operations Vancouver Board of Parks and Recreation Vancouver, BC DD/MSS