

# REGULAR BOARD MEETING MEETING MINUTES

MAY 2, 2016 MAY 10, 2016 (reconvened)

The Regular Park Board meeting was held on Monday, May 2, 2016, at 11:10 pm, at the Park Board Office. Subsequently, the Regular Board meeting reconvened at 6:45 pm on Tuesday, May 10, 2016.

PRESENT: Commissioner John Coupar

Commissioner Casey Crawford Commissioner Catherine Evans

Commissioner Sarah Kirby Yung, Chair Commissioner Stuart Mackinnon Commissioner Erin Shum, Vice-Chair

Commissioner Michael Wiebe

GENERAL MANAGER'S Malc

OFFICE:

Malcolm Bromley, General Manager

Cheryl Chan, Business Support Lead/Manager Admin Services

Carol Lee, Meeting Clerk Jessica Kulchyski, Recorder

#### IN CAMERA

# 1. May 16, 2016 Meeting

MOVED by Commissioner Coupar SECONDED by Commissioner Crawford

THAT the Board will go into a meeting on May 16, 2016, which is closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

#### **ADOPTION OF MINUTES**

# 1. Regular Board Meeting - April 18, 2016

MOVED by Commissioner Mackinnon SECONDED by Commissioner Shum

THAT the Park Board minutes of the April 18, 2016, meeting be adopted as circulated.

CARRIED UNANIMOUSLY

#### COMMUNICATIONS

The Board was advised that there are no communications of note.

#### COMMITTEE REPORT

# 1. Report of the Park Board Committee - May 2, 2016

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

- 1. REPORT BACK: Love Lock Sculpture Final Concept
- 2. REPORT: South False Creek Seawall Tree Replacements and Park Upgrades
- 3. REPORT: Synthetic Turf Field Replacement Contract Oak Meadows and Kerrisdale
- 4. REPORT: BDG Private Event Special Event.

MOVED by Commissioner Coupar SECONDED by Commissioner Crawford

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of May 2, 2016, as contained in items 1 through 4.

CARRIED UNANIMOUSLY

## **STAFF REPORTS**

#### **GENERAL MANAGER'S REPORT**

Malcolm Bromley, General Manager, advised that an administrative report on the 2016 Q1 Capital Budget Adjustments and Closeouts would be considered at the May 3, 2016 City Council. The administrative report will include the closeout for the Nat Bailey Stadium.

Park Board related items at the May 4, 2016 Standing Committee on Policy and Strategic Priorities include:

- Seaside Greenway South False Creek Burrard Bridge to Cambie Bridge
- Meraloma Club New Liquor Primary Licence Application and Outdoor Patio Liquor Establishment Class 7 - Private Club.

## **MOTIONS ON NOTICE**

## 1. Arbutus Greenway

Commissioner Evans introduced the motion and commented on the urgency of requesting that the City include the creation of new parks in the design of the Arbutus Greenway.

MOVED by Commissioner Evans SECONDED by Commissioner Wiebe

## WHEREAS:

- 1. The Arbutus Corridor is a 42 acre ribbon of land granted to Canadian Pacific Railway (CP) in 1902 by the Province of British Columbia that runs approximately 9 km from False Creek to the Fraser River;
- 2. The last passenger train ran on the railway tracks in 1954 and the last freight train in 2001;
- 3. In 2000, after extensive public consultation, the City of Vancouver passed the Arbutus Corridor Development Plan designating the allowable use of the land along the corridor as transportation, parks and/or greenway;
- 4. Ongoing legal disputes about the value of the land and regrettable negotiating tactics have hampered progress toward the vision set out in the Arbutus Corridor Development Plan;
- 5. On March 7th, 2016, Mayor Gregor Robertson and Keith Creel, CP's President and Chief Operating Officer announced an historic agreement though which the City of Vancouver, on behalf of its residents, will purchase the Arbutus Corridor from CP;
- 6. The City of Vancouver will now begin a process to solicit public input on the design of the different elements to be included in the Greenway;
- 7. City ownership of this land provides a unique and extraordinary opportunity to create new parks along the Greenway;

## THEREFORE BE IT RESOLVED THAT:

- A. The Vancouver Board of Parks and Recreation congratulate the City of Vancouver and Canadian Pacific Railway for reaching an agreement that allows the creation of the Arbutus Greenway; and
- B. The Vancouver Board of Parks and Recreation seek a commitment from the City of Vancouver to make the creation of new parks in neighbourhoods underserved by green space along the new Greenway, a priority in decisions about how the Greenway is designed.

\* \* \* \* \*

At this point in the proceedings, Commissioner Kirby-Yung stepped down as Chair in order to introduce a substitution motion and to participate in the discussion. Commissioner Shum, as Vice-Chair, assumed the chair.

\* \* \* \* \*

Commissioner Kirby-Yung introduced the motion, which is intended to replace the motion proposed by Commissioner Evans.

Motion to Substitute the Main Motion

MOVED by Commissioner Kirby-Yung SECONDED by Commissioner Coupar

THAT the Main Motion be substituted with:

# THEREFORE BE IT RESOLVED THAT:

- A. The Vancouver Board of Parks and Recreation congratulate the City of Vancouver for reaching an agreement that allows the creation of the Arbutus Greenway;
- B. The Vancouver Board of Parks and Recreation seek a commitment from the City of Vancouver to seize this unprecedented opportunity and commit to a bold vision of the creation of new public parks and green space along the entire (approximately) 9-kilometre Greenway, with the goal of a lasting legacy for Vancouver that will create one of the longest linear parks in North America;
- C. This commitment be made by the Vancouver City Council as a means to support the Greenest City Action Plan, and in recognition that parks and green space are fundamental to this vision and to livability; and
- D. Given the Vancouver Park Board's mandate and expertise in parks and oversight and design, that the City of Vancouver ensure that the Vancouver Park Board is an integral part of the Arbutus Greenway planning team.

Commissioners Evans and Kirby-Yung responded to questions regarding their respective motions.

MOVED by Commissioner Kirby-Yung SECONDED by Commissioner Coupar

THAT the Vancouver Board of Parks and Recreation suspend the Park Board rules to extend the meeting beyond 11:30 pm.

**LOST** 

(Commissioner Evans opposed)

\* \* \* \* \*

At 11:29 pm Commissioner Kirby-Yung resumed as Chair.

\* \* \* \* \*

#### **Motion to Recess**

MOVED by Commissioner Coupar SECONDED by Commissioner Crawford

THAT the Vancouver Board of Parks and Recreation recess the meeting at 11:30 pm until a future date.

CARRIED UNANIMOUSLY

## **Meeting Reconvened**

The meeting of the Vancouver Board of Parks and Recreation reconvened on Tuesday, May 10, 2016 at 6:45 pm.

\* \* \* \* \*

At this point in the proceedings, Commissioner Kirby-Yung stepped down as Chair in order to participate in the discussion. Commissioner Shum, as Vice-Chair, assumed the chair.

\* \* \* \* \*

Commissioners Evans and Kirby-Yung responded to questions regarding their respective motions.

Ouestion was called on the Motion to Substitute the Main Motion.

THAT the Main Motion be substituted with:

## THEREFORE BE IT RESOLVED THAT:

- A. The Vancouver Board of Parks and Recreation congratulate the City of Vancouver for reaching an agreement that allows the creation of the Arbutus Greenway;
- B. The Vancouver Board of Parks and Recreation seek a commitment from the City of Vancouver to seize this unprecedented opportunity and commit to a bold vision of the creation of new public parks and green space along the entire (approximately) 9-kilometre Greenway, with the goal of a lasting legacy for Vancouver that will create one of the longest linear parks in North America;

- C. This commitment be made by the Vancouver City Council as a means to support the Greenest City Action Plan, and in recognition that parks and green space are fundamental to this vision and to livability; and
- D. Given the Vancouver Park Board's mandate and expertise in parks and oversight and design, that the City of Vancouver ensure that the Vancouver Park Board is an integral part of the Arbutus Greenway planning team.

#### **CARRIED**

(Commissioners Evans, Mackinnon and Wiebe opposed)

Discussion ensued on the Main Motion.

Commissioner Mackinnon requested that the motion be separated into distinct propositions.

## Question on Item A

BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation congratulate the City of Vancouver for reaching an agreement that allows the creation of the Arbutus Greenway.

#### CARRIED UNANIMOUSLY

## Question on Item B

BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation seek a commitment from the City of Vancouver to seize this unprecedented opportunity and commit to a bold vision of the creation of new public parks and green space along the entire (approximately) 9-kilometre Greenway, with the goal of a lasting legacy for Vancouver that will create one of the longest linear parks in North America.

## **CARRIED**

(Commissioners Evans and Mackinnon opposed)

#### Question on Item C

BE IT RESOLVED THAT this commitment be made by the Vancouver City Council as a means to support the Greenest City Action Plan, and in recognition that parks and green space are fundamental to this vision and to livability.

#### **CARRIED**

(Commissioners Evans and Mackinnon opposed)

## Question on Item D

BE IT RESOLVED THAT, given the Vancouver Park Board's mandate and expertise in parks and oversight and design, that the City of Vancouver ensure that the Vancouver Park Board is an integral part of the Arbutus Greenway planning team.

## CARRIED UNANIMOUSLY

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At 6:58 pm Commissioner Kirby-Yung resumed as Chair.

\* \* \* \*

## 2. Access to Park Board Services Without Fear

Commissioner Evans introduced the motion and commented on the need to initiate the development of a Park Board policy to provide access to services for those individuals with uncertain immigration status. Commissioner Evans, along with Malcolm Bromley, General Manager, Park Board, responded to questions from the Board.

MOVED by Commissioner Evans SECONDED by Commissioner Wiebe

## WHEREAS:

- 1. The Vancouver Board of Parks and Recreation strives to ensure open access to all parks, recreational facilities, and services under its jurisdiction to all residents of Vancouver;
- 2. Some residents may be fearful of accessing these services due to having uncertain or no immigration status;
- 3. The Mayor's Taskforce on Immigration recommended the adoption of a policy on Access to Services Without Fear for the purposes of enabling Vancouver residents with uncertain or no immigration status to access services without the fear that information regarding their immigration status will be asked for, or provided to other public institutions or orders of government, unless required by law;
- 4. On April 6, 2016, the City of Vancouver Standing Committee on Policy and Strategic Priorities heard from speakers and unanimously recommended:
  - A. THAT Council approve the "Access to City Services Without Fear (ACSWF) for Residents with Uncertain or No Immigration Status" Policy (Appendix A of the Policy Report dated March 23, 2016, entitled "Access to City Services Without Fear for Residents With Uncertain or No Immigration Status") and direct staff to implement initiatives as outlined in the policy;
  - B. THAT Council encourage the boards of Parks and Recreation, the Vancouver Police, and the Vancouver Public Library to adopt a policy which supports the spirit and objectives of the "Access to City Services Without Fear of Residents With Uncertain or No Immigration Status" policy; and

5. Vancouver City Council unanimously approved these recommendations at its meeting of April 6, 2016.

## THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation affirms that it is committed to respond to the diverse needs of people arriving and living in Vancouver, inviting their participation and engagement in the facilities and services under the jurisdiction of the Park Board, and providing welcoming and safe access to these facilities and services; and
- B. THAT staff report back to the Park Board, as soon as practicable, with recommendations for a policy consistent with the spirit and objectives of the "Access to City Services without Fear for Residents with Uncertain or No Immigration Status Policy".

Commissioner Kirby-Yung requested that the motion be separated into distinct propositions.

## Question on Item A

BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation affirms that it is committed to respond to the diverse needs of people arriving and living in Vancouver, inviting their participation and engagement in the facilities and services under the jurisdiction of the Park Board, and providing welcoming and safe access to these facilities and services.

#### CARRIED UNANIMOUSLY

#### Question on Item B

BE IT RESOLVED THAT staff report back to the Park Board, as soon as practicable, with recommendations for a policy consistent with the spirit and objectives of the "Access to City Services without Fear for Residents with Uncertain or No Immigration Status Policy".

#### CARRIED

(Commissioners Coupar, Crawford and Kirby-Yung opposed)

#### 3. Water Conservation Measure

Commissioner Mackinnon introduced the motion and advised of the existence of an unused reservoir that could be re-activated to irrigate the VanDusen Botanical Garden when water use restrictions are in place. Commissioner Mackinnon and Malcolm Bromley, General Manager, Park Board, responded to questions from the Board.

# MOVED by Commissioner Mackinnon SECONDED by Commissioner Wiebe

#### WHEREAS:

- 1. It is the City of Vancouver's desire to be the greenest city;
- 2. The City of Vancouver is adopting the long-term target to capture and treat 90% of Vancouver's average annual rainfall through the implementation of green infrastructure (GI) on public and private property throughout the City;
- 3. The VanDusen Botanical Garden could use captured water for its needs during times of restricted water use; and
- 4. An unused reservoir lies within the VanDusen Botanical Garden;

## THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation ask the City of Vancouver to re-activate the VanDusen reservoir; and
- B. FURTHER THAT the Park Board work with the City to allow this captured water be used to irrigate the VanDusen botanical collection at times of restricted use of water.

Motion to Refer

MOVED by Commissioner Kirby-Yung SECONDED by Commissioner Coupar

THAT the Park Board refer the motion to staff.

#### **CARRIED**

(Commissioners Evans, Mackinnon and Wiebe opposed)

# 4. Zero Waste - Organic Infill Artificial Turf Fields

Commissioner Wiebe introduced the motion and commented on events that have occurred since the notice of motion was provided.

MOVED by Commissioner Wiebe SECONDED by Commissioner Mackinnon

## WHEREAS:

1. The Vancouver Board of Parks and Recreation continues to review best practices in sustainability in order to be a leader in green employment, sustainable maintenance, water conservation, biodiversity, waste diversion and others;

- 2. As a key partner to the City of Vancouver's 2020 Greenest City Strategy, the Vancouver Park Board can help the city reach its diversion goal of over 70% by developing and implementing new policies that will reduce the waste heading to our landfill, including rubber; switching to the use of organic infill could reduce our waste by the equivalent of 20,000 used tires per field, of which the Park Board has currently over ten;
- 3. The City of Vancouver's Healthy City Strategy states that people have the right to live in a healthy environment, with awareness of pollutants and contaminants that can cause harm; multiple studies report the use of crumb rubber mulch leads to out-gassing and leaching of toxic chemicals and heavy metals; crumb rubber has been shown to contain 32 known contaminants, 11 carcinogens, volatile organic compounds, and 12 unidentified chemical compounds;
- 4. It is estimated that 6,000-7,000 lbs of crumb rubber migrates off an average playing field per year, into our parks, the city, people's homes, cars, and the environment, including local waterways; studies have also indicated that in cities with heavy rainfall, zinc from rubber tires leaches into the ground, which has been shown to damage and even kill aquatic communities of wildlife existing in streams and rivers;
- 5. As a result of crumb rubber's damaging effects, it is being banned as infill for synthetic turf fields by cities, school districts, and universities throughout North America, including: Edmonds, WA; Los Angeles, CA; New York, NY; and Hartford, CT; more locally, the Greater Victoria School District is working to approve the use of an alternative infill to crumb rubber to replace the synthetic turf field at Oak Bay High this year; while there are many cities and schools across Canada that have already begun the process to ban the use of crumb rubber, the city of Vancouver could set a national example with respect to this matter, and prove its leadership as a green and sustainable city; and
- 6. Examples of alternative organic materials that have been implemented instead of crumb rubber are cork, coconut husks, silica sand, rice husks, and/or acrylic coated sand; organic infill provides an evaporative effect similar to natural grass reducing the field's temperature; the overall long term cost for organic material is higher than crumb rubber, but it has zero cost for disposal and it exceeds mandates for safety, environmental compatibility, and sustainability.

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation implement the use of organic materials instead of crumb rubber, on all new and replacement artificial turf fields in Vancouver effective immediately.

#### **Recess**

The meeting recessed at 7:37 pm and reconvened at 7:41 pm.

The motion was withdrawn by the Mover and Seconder.

## **NOTICE OF MOTIONS**

# 1. Pioneer Place (Pigeon Park) Clean-up Strategy

Commissioner Wiebe gave notice of motion on the following:

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to work with the local community to bring Pigeon Park to the standard of other Vancouver neighbourhood parks, including looking at options to wrap the utility box, install a creative needle disposal box, review community art installation opportunities, install a 3 tiered water fountain, create a local ambassador program, review a waste management plan, fix current benches, and revitalize the horticulture.

## 2. Official Tree for Vancouver

Commissioner Kirby-Yung gave notice of motion on the following:

## THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation embark on a process to select an official tree for Vancouver with the official tree to be announced during Tree Week 2017;
- B. THAT the process to select an official tree for Vancouver shall involve the public and provide an opportunity for the public to learn about and nominate worthy tree species for consideration;
- C. THAT the final selection of an official tree shall be completed by a panel with expertise in forest diversity in concert with public input to provide balance and due consideration of indigenous trees;
- D. THAT the Park Board explore opportunities to engage the Vancouver School Board to consider how students could be engaged in the process to nominate and select an official tree for Vancouver; and
- E. THAT upon selection of an official tree, the Vancouver Park Board formally ask the City of Vancouver to endorse and adopt the official tree selected.

#### **NEW BUSINESS**

Commissioner Crawford advised that the celebration of the 40<sup>th</sup> anniversary of West End Community Centre and the open-house for the Jericho Sailing Centre 2016 season would be held on Saturday, May 14, 2016.

Chair Kirby-Yung advised that Commissioners are receiving appeals from the community in response to the City of Vancouver's plans to reallocate a portion of Riverfront Park. The area to be reallocated has not been officially designated as park space. The General Manager was requested to investigate avenues that the Park Board may have to support the protection of the green space and to report back to the Board.

### **ENQUIRIES**

- 1. A Board member questioned if there has been any feedback from staff regarding the costs and opportunities of conducting the tourism challenge during the month of May 2015, whether there has been a preliminary assessment of the 2016 program, and if any changes have been made to the program.
- 2. A Board member noted the water level at Trout Lake is declining and enquired about water quality; Malcolm Bromley, General Manager, advised staff would monitor.
- 3. A Board member expressed concern regarding the condition of the grass medians in the City, particularly along Knight Street from Broadway to 49<sup>th</sup> Avenue, and the condition of the display entrances to the City, primarily in the vicinity of the Arthur Laing Bridge and First Avenue.
- 4. A Board member advised of the need for maintenance of the newly hydro-seeded grassed area of the seawall between the Cambie Street Bridge and the Olympic Village.
- 5. A Board member expressed concern about the tree loss on Habitat Island and enquired on irrigation plans.
- 6. In response to a request from a Board member about the potential to open outdoor pools earlier than usual, Mr. Bromley confirmed that a plan is currently underway.
- 7. A Board member noted the need for maintenance of the land bridge at Charleson Park.
- 8. A Board member questioned the status of the placement of tourism marketing materials for Park Board attractions.
- 9. A Board member requested an update on the wrapping of Park Board vehicles to promote Park Board attractions; Mr. Bromley advised an update would be provided.
- 10. A Board member questioned whether there are any plans to repair or replace the degrading surface of the children's playground on the Trillium Lands; Mr. Bromley indicated that he will have staff investigate and to also determine whether the playground is still under warranty.
- 11. A Board member expressed concern about the PNE Board's unanimous decision to continue the "Learn to Fish" program in the Hastings Sanctuary Park biofiltration pond; Mr. Bromley noted that the Board of Directors made the decision in light of the positive impact to biodiversity and recreational activity.
- 12. A Board member noted that the plaque from the Harry Jerome Statue in Stanley Park has been the victim of metal theft and questioned whether there are any plans to utilize alternate materials for plaques. Mr. Bromley advised that the use of alternative materials and different ways of affixing plaques are being considered.
- 13. Board members enquired whether there is information available with respect to actions that could be taken to replace the sand that is eroding from Spanish Banks,

Locarno Beach and Sunset Beach. Mr. Bromley advised that a review would be conducted on available actions and communication with the public on the situation.

- 14. A Board member questioned whether drones are considered a "motor driven model airplane", which could prohibit their use under the Parks Control By-Law. Mr. Bromley noted the matter is currently being reviewed by staff and Legal to determine how drones should be categorized and to review the Park Board's enforcement tools.
- 15. In response to a Board member's questions about whether directional arrows might reduce bike path conflicts in Stanley Park, Mr. Bromley agreed to have staff investigate options.
- 16. A Board member enquired about the Park Board's strategy to engage volunteers. Mr. Bromley advised that the Park Board currently works with the City's volunteer program and refers enquiries to partners such as Community Centre Associations, but noted that the program and policies require review and an update would be provided.
- 17. In response to a Board member's request for an update on the potential of painting pickle ball lines on resurfaced tennis courts, Mr. Bromley advised that he would follow-up on this request.

#### **ADJOURNMENT**

MOVED by Commissioner Coupar SECONDED by Commissioner Shum

THAT the meeting be adjourned.

**CARRIED UNANIMOUSLY** 

General Manager

The Board adjourned at 8:00 pm.

\* \* \* \* \*

Malcolm Bromley Commissioner Sarah Kirby-Yung

Chair