



REGULAR BOARD MEETING MEETING MINUTES

APRIL 16, 2018
APRIL 17, 2018 (Reconvened)

The Regular Park Board meeting was held on Monday, April 16, 2018, at 9:23 pm, at the Park Board Office. Subsequently, the Regular meeting reconvened at 6:36 pm on Tuesday, April 17, 2018.

PRESENT: Commissioner John Coupar
Commissioner Casey Crawford
Commissioner Catherine Evans, Vice-Chair
Commissioner Sarah Kirby-Yung
Commissioner Stuart Mackinnon, Chair
Commissioner Erin Shum
Commissioner Michael Wiebe

GENERAL MANAGER'S OFFICE: Malcolm Bromley, General Manager
Shauna Wilton, Deputy General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Carol Lee, Meeting Clerk
Jessica Kulchyski, Meeting Assistant

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish, and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

IN CAMERA

1. In Camera Meeting

MOVED by Commissioner Evans
SECONDED by Commissioner Shum

THAT the Board will go into meetings prior to the next Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

1. Regular Board Meeting – March 12, 2018

MOVED by Commissioner Wiebe

SECONDED by Commissioner Kirby-Yung

THAT the Park Board minutes of the March 12, 2018 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

COMMUNICATIONS

The Board was informed of correspondence received in the General Manager's Office from April 1, 2018 to 3:00 p.m. on April 16, 2018 regarding items on the agendas of the April 16, 2018 Park Board Committee and Regular Board meetings. The three emails/letters received in support of the motion on notice titled "Public Art Gift to Honour Chinese People in Vancouver" have been sent directly to Commissioners.

In addition, a memorandum was distributed to Commissioners advising of updates to 2018 liaison appointments.

COMMITTEE REPORT

1. Report of the Park Board Committee – April 16, 2018

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

1. REPORT: Non-motorized Watersport Services at Kitsilano Beach – Service Contract
2. REPORT: Understanding Stanley Park: Developing a Comprehensive Plan
3. REPORT: Park Board Reconciliation Strategies – TRC Update.

MOVED by Commissioner Shum

SECONDED by Commissioner Evans

THAT the Vancouver Park Board approve the recommendations and actions taken by the Park Board Committee at its meeting of April 16, 2018, as contained in items 1 through 3.

CARRIED UNANIMOUSLY

STAFF REPORTS

GENERAL MANAGER'S REPORT

Malcolm Bromley, General Manager, Park Board, reported on:

- Park development:
 - Status of Clark Park and Douglas Park playground renewals
 - Public request for proposals issued for the design and community engagement work for 11 playgrounds
 - Public tender for the park washroom renovation project was posted on March 23, 2018 and will close on May 2, 2018
- Park planning and research:
 - Public engagement for On Water (Non-Motorized Boating Strategy)
 - Engagement on North East False Creek (NEFC)
 - May 2018 tree sales
 - April 15, 2018 deadline for Neighbourhood Matching Fund applications
 - Open house regarding the proposed location for the interim skate plaza to replace the Downtown Plaza Skate Park
- Park operations:
 - Improved the drainage of the Stanley Park Pathway along the north side of Lost Lagoon to address flooding issues
- Recreation:
 - Vancouver Youth Week during the first week of May 2018
- Council business:
 - Report on the Cambie Corridor Phase 3 will be received at the April 17, 2018 Council meeting
 - Report on the Still Creek Enhancement Project will be received at the April 17, 2018 Council meeting
 - Motion on Notice regarding Jurisdiction, Land Use and Biodiversity of Langara Golf Course will be considered at the April 17, 2018 Council meeting
 - Report recommending four new Community Sport Hosting Grants will be received at the April 18, 2018 meeting of the Standing Committee on City Finance and Services
 - Report on the proposed Drinking Water Conservation By-Law will be received at the April 18, 2018 meeting of the Standing Committee on City Finance and Services
 - April 22, 2018 Special Council meeting to issue an Official Apology to the Chinese Community at the Chinese Cultural Centre
- Board briefing memos issued from March 7 to April 16, 2018.

Mr. Bromley responded to comments and questions from the Board including:

- Plans to have portable washrooms available on sites where washroom renovations are in progress
- An update on the official tree for Vancouver would be included in upcoming Urban Forest Strategy report
- Timeline for the identification of an alternate location of the Downtown Plaza Skate Park.

MOTIONS ON NOTICE

1. Truth and Reconciliation with the Park Board's Colonial Roots

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At this point in the proceedings, Commissioner Mackinnon stepped down as Chair in order to introduce a motion and to participate in the discussion. Commissioner Evans, as Vice-Chair, assumed the chair.

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Commissioner Mackinnon introduced the motion and commented on the need to undertake a truth-telling phase to support the Park Board's Truth and Reconciliation initiatives.

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Wiebe

WHEREAS:

1. The City of Vancouver is designated a City of Reconciliation;
2. In January 2016, the Vancouver Park Board approved eleven (11) strategies in response to the TRC's Calls to Action, including the recommendation to adopt the "United Nations Declaration on the Rights of Indigenous Peoples" as a framework for Park Board's Reconciliation initiatives;
3. One of the concerns identified in the UN's Declaration is:

"... that indigenous peoples have suffered from historic injustices as a result of, inter alia, their colonization and dispossession of their lands, territories and resources, thus preventing them from exercising, in particular, their right to development in accordance with their own needs and interests";
4. From June through November of 2016, Park Board staff conducted a series of consultations with Indigenous cultural leaders, artists, and Musqueam, Squamish, and Tsleil-Waututh Nation members; input received in those sessions indicated that we are at the "truth-telling" phase of Truth and Reconciliation, and that true Reconciliation can only follow a truth-telling phase; and
5. The Park Board's own history is part of the truth of the devastating colonial impact on local First Nations.

THEREFORE BE IT RESOLVED THAT in support of the Vancouver Park Board's Truth and Reconciliation initiatives, staff undertake an analysis of the Park Board's colonial roots, as well as current practices, and report back with their findings and recommendations to acknowledge any and all injustices uncovered as part of the "truth-telling" phase.

CARRIED UNANIMOUSLY

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At 9:44 pm Commissioner Mackinnon resumed the Chair.

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2. Reduced Rate Parking Passes for Vancouver Residents

Commissioner Evans introduced the motion and commented on the barrier that parking fees in parks create for Vancouver residents.

Motion to Suspend Rules

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Coupar

THAT the Park Board Committee suspends the Park Board rules to allow the meeting to extend to 11:00 pm.

DEFEATED
(Commissioner Shum opposed)

Motion to Suspend Rules

MOVED by Commissioner Crawford
SECONDED by Commissioner Coupar

THAT the Park Board Committee suspends the Park Board rules to allow the meeting to extend to 10:30 pm.

CARRIED UNANIMOUSLY

Commissioner Evans responded to questions from the Board.

MOVED by Commissioner Evans
SECONDED by Commissioner Mackinnon

WHEREAS:

1. Vancouver residents support the delivery of freely available services in Vancouver parks including maintenance of both park lands and beaches, horticulture displays, sport and recreation facilities, life-guarding, and park warden patrols;
2. Through their property taxes Vancouver residents contribute to the provision of these services to both residents and non-residents alike;
3. In repeated annual budget surveys Vancouver residents have indicated that user fees are preferable to property tax increases for funding the increasing costs of services in the city;

4. Parking user fees from both residents and visitors to Vancouver are a critical source of revenue in the annual operating budget of the Vancouver Board of Parks and Recreation;
5. Residents have identified rising parking fees as a barrier to their enjoyment of some Vancouver parks and beaches; and
6. A priority direction of the Vancouver Board of Parks and Recreation is to provide parks and recreation for all through “accessible, diverse and quality amenities and services that encourage participation and meet current and future needs.”

THEREFORE BE IT RESOLVED THAT staff report back as quickly as possible to the Vancouver Board of Parks and Recreation on options to create a program of flat rate parking permits, including one-day permits to enable Vancouver residents, including low-income residents, to park in either some or all Park Board paid parking areas for a reduced rate beginning in the spring/summer of 2018.

Substitution Motion

MOVED by Commissioner Crawford

SECONDED by Commissioner Kirby-Yung

BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation directs staff to develop, and bring back to the Board for consideration, a comprehensive parking policy that seeks to address access and affordability concerns for residents at Park Board parking lots, while ensuring parking users cover the operating costs of system-wide parking and support ongoing Park Board maintenance and operations. Possibilities to consider could include: a variety of pass options; adding parking fees to the LAP program; reduced rates for a portion of an hourly parking fee; distribution of parking fees implemented across the system; and other suggestions of staff; and
- B. FURTHER THAT staff complete an analysis of parking space allocation to determine any opportunities to return underutilized spaces to green space, or identify concerns of inadequate parking supply.

CARRIED UNANIMOUSLY

3. Parking Fees – Spanish Banks Beach Park

Commissioner Crawford withdrew the notice of motion.

4. Public Art Gift to Honour Chinese People in Vancouver

Commissioner Kirby-Yung introduced the motion and noted the need for the City of Vancouver to reconcile with people of Chinese descent and the appropriateness of considering the motion at this time, given the apology that will be coming forward from the City of Vancouver on April 22, 2018. Commissioner Kirby-Yung responded to questions from the Board.

Motion to Suspend Rules

MOVED by Commissioner Coupar
SECONDED by Commissioner Crawford

THAT the Park Board suspend the rules to allow the meeting to conclude the consideration of Item 4 – Public Art Gift to Honour Chinese People in Vancouver.

CARRIED UNANIMOUSLY

Point of Order

In response to a point of order regarding a Commissioner's conduct, the Chair reminded all Commissioners of the need to conduct deliberations in a respectful manner.

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Coupar

WHEREAS:

1. At the November 1, 2017 Standing Committee of Council on Policy and Strategic Priorities, City Council unanimously approved the Report titled: "Historical Discrimination Against Chinese People in Vancouver" including the following key actions:
 - i. Adoption of the "Preliminary Research on Historical Discrimination Against Chinese People in Vancouver" report that provides context and background for the initiative; and
 - ii. A request for a public acknowledgement and a formal apology for past legislation, regulations and policies of previous Vancouver City Councils that discriminated against residents of Chinese descent:
2. Recommendation #2 in the Historical Discrimination Report aims to Strengthen Relations with the Chinese Canadian Community through Legacy Actions that can confirm the values of a just and inclusive community;
3. The Vancouver Park Board values and celebrates public art in parks and the richness and joy it adds to our spaces. This commitment has been demonstrated through the successful partnership with the Vancouver Biennale, acceptance of a monument to recognize Irish Canadians that will be placed in George Wainborn Park, and the installation of the Survivors Pole in Pigeon Park honouring our Indigenous peoples;
4. An engaged group of residents of Chinese heritage have come together with the goal of creating a legacy action through the funding, creation and installation of a public art project in a Vancouver park that positively recognizes the contributions of Chinese people to the history, fabric, success and diversity of our city:

5. The group have formed the Chinese Immigrant Charity Reconciliation Monument Committee comprised of directors: Zaixin Ma (Chair), Allan Guo, Allen Ip, Azhong Chen, Qiqi Hong, Yuan Zheng Chu, Johnny Fong, Nenghui Zhong and Ken Low who are all community leaders and supporters, and have secured the necessary funding to proceed with such a project;
6. Additionally, forming community groups include the Chinese Career Development Association of Canada, Quanzhou Friendship Society of Canada, Vancouver FuQing Friendship Society of Canada, Community Care & Advancement Association of Canada, Canada Dongguan (Americas) General Business Association, Canada Alumni Association of Peking University HSBC Business School and the Canada Chinese Investors & Entrepreneurs Association; and
7. Acceptance of funding to support the creation of a public art monument installation in a Vancouver park in partnership with Vancouver's Chinese community is a timely and significant gift opportunity.

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation direct staff to move forward to accept the proposed public art gift and funding from the Chinese Immigrant Charity Reconciliation Monument Committee for the installation of a public artwork to be sited in a Vancouver park to honour the history and contributions of the Chinese people in Vancouver;
- B. THAT staff work with the Committee on the public art design and siting options;
- C. THAT staff complete the normal public consultation process that accompanies a gift and art installation of this nature; and
- D. THAT staff bring the final siting and design recommendation back to the Board as soon as practicably possible to support the 2018 work underway in reconciliation of the "Historical Discrimination Against Chinese People in Vancouver".

CARRIED UNANIMOUSLY

Recess

The meeting recessed at 10:38 pm until 6:30 pm on April 17, 2018.

Meeting Reconvened

The Chair reconvened the Regular meeting of the Vancouver Board of Parks and Recreation on Tuesday, April 17, 2018 at 6:36 pm.

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish, and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

5. Growing Girls' and Women's Participation in Sports and Recreation

Commissioner Kirby-Yung introduced the motion and commented on the role the Park Board can play towards gender equity in sports and recreation.

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Crawford

WHEREAS:

1. Vancouver City Council approved the strategy entitled "Vancouver: A City for All Women, Women's Equity Strategy 2018-2028" on January 17, 2018;
2. The Government of Canada prioritized gender equity in its 2018 Federal Budget release, including focusing on equality in the workplace, tackling gender-based violence, and promoting gender equality;
3. The Federal Government is introducing a new Gender Results Framework to help define what is needed to achieve greater equality with six pillars of i) Education and Skills Development, ii) Economic Participation and Prosperity, iii) Leadership and Democratic Participation, iv) Gender-Based Violence and Access to Justice, v) Poverty Reduction, Health and Well-Being, and vi) Gender Equality Around the World;
4. Girls are dropping out of sport and physical activity at alarmingly high rates. Only two per cent of girls ages 12-17 are getting enough physical activity (Canadian Health Survey 2007-2011), leading to increased health risks for the remaining 98per cent. Only 19 per cent of women participate in sport, compared to 35 per cent of Canadian men (CFLRI, 2010). If a girl doesn't participate by age 10, there is only a 10% chance she will be physically active at age 25 (Canadian Health Measure Survey 2007-2011);
5. ViaSport BC data (related to provincial sport organization membership) indicates that between ages 4 and 86, female participants are outnumbered by male participants at every age;

6. In the Vancouver context, ViaSport BC data shows that amongst adults between the ages of 18-54, there are nearly twice as many men as women participating. For children, pre-school aged children are represented proportionately until age 6 when girls participation begins to decline becoming approximately 25% lower than boys at ages 6-12 and ages 13-17;
7. In Vancouver the areas with the lowest ratios of population to registered sport members are Strathcona/Chinatown, Downtown Eastside, Kensington/Victoria-Fraserview and South West End;
8. The Vancouver Park Board has a mandate to provide recreational services that are inclusive and welcoming to all and support healthy, active living;
9. The Park Board is undergoing a VanPlay visioning and planning process to imagine the future of parks and recreation services;
10. The health and social benefits of recreation are well documented;
11. The Park Board has adopted strategies to support vulnerable and underrepresented groups including groundbreaking work with First Nations adopting relevant Truth & Reconciliation Commission recommendations, as well as work with TGD2S communities;
12. The Vancouver Park Board can play a key role towards gender equity and supporting health and well-being, by encouraging and growing girls and women's participation in sport and recreation; and
13. Creation of a more equitable and inclusive sport system that empowers girls and women as participants and leaders will require collaboration with external partners and organizations.

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation direct staff to work with partners such as ViaSport BC, BCRPA, CAAWS (Canadian Association for the Advancement of Women and Sport and Physical Activity), Vancouver Field Sport Federation, Park Board partner and non-partner sport providers and others as may be helpful to understand the existing landscape, statistics and barriers related to girls and women's participation in sport and recreation in Vancouver;
- B. THAT the Board direct staff to consult with Community Centre Association partners to discuss what programming and recreation options are currently being offered for girls and women, and what barriers to participation may exist as well as untapped opportunities;
- C. THAT the Vancouver Board of Parks and Recreation explore opportunities to work with sport organizations as may be beneficial, to identify opportunities to partner to increase gender equity and participation giving consideration to areas such as programming, leveraging Park Board facilities for community outreach and education workshops, and staff education and awareness;

- D. THAT the Board direct staff to review field and facilities booking policies and practices to determine if there are opportunities to increase support to groups promoting girls and women's participation in field and rink sports; and
- E. THAT the Board direct staff to report back with findings and recommendations for a Women's Sport and Recreation Equity Strategy.

Amendment to the Motion

Commissioner Wiebe proposed an amendment to Item E removing the word "Women's" from the name of the strategy. The Chair ruled that a proposed amendment was out of order as it changes the intent of the original motion.

Challenge of the Chair

The ruling of the Chair was challenged and sustained with Commissioners Coupar, Crawford, Evans, and Kirby-Yung voting in support of the Chair's ruling.

Commissioner Kirby-Yung, along with Malcolm Bromley, General Manager, Park Board, responded to questions from the Board. There was discussion on: women's sport and recreation programming currently available; and historic decisions of the Park Board to support gender equity.

Amendment to the Motion

MOVED by Commissioner Evans
SECONDED by Commissioner Wiebe

That Item E be amended to:

- E. THAT the Board direct staff to report back with findings.

CARRIED UNANIMOUSLY

Point of Order

In response to a point of order regarding a Commissioner's conduct, the Chair reminded all Commissioners of the need to conduct deliberations in a respectful manner.

Question of the Main Motion, as Amended

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation direct staff to work with partners such as ViaSport BC, BCRPA, CAAWS (Canadian Association for the Advancement of Women and Sport and Physical Activity), Vancouver Field Sport Federation, Park Board partner and non-partner sport providers and others as may be helpful to understand the existing landscape, statistics and barriers related to girls and women's participation in sport and recreation in Vancouver;
- B. THAT the Board direct staff to consult with Community Centre Association partners to discuss what programming and recreation options are currently being

offered for girls and women, and what barriers to participation may exist as well as untapped opportunities;

- C. THAT the Vancouver Board of Parks and Recreation explore opportunities to work with sport organizations as may be beneficial, to identify opportunities to partner to increase gender equity and participation giving consideration to areas such as programming, leveraging Park Board facilities for community outreach and education workshops, and staff education and awareness;
- D. THAT the Board direct staff to review field and facilities booking policies and practices to determine if there are opportunities to increase support to groups promoting girls and women's participation in field and rink sports; and
- E. THAT the Board direct staff to report back with findings.

CARRIED UNANIMOUSLY

NOTICE OF MOTIONS

1. Langara Golf Course Drainage Improvement Project

Commissioner Kirby-Yung gave notice of the following motion:

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Park Board enter into a contract with NMP Golf Construction Inc., not to exceed \$2,000,000 to complete the first half of the necessary drainage upgrades to Langara Golf Course outlined in the staff report and recommendation of March 1, 2018, to be funded through the Park Board, Green Fund ("Golf Reserve", the "Reserve") as approved in the 2018 Capital Budget;
- B. FURTHER THAT the Park Board General Manager be authorized to execute on behalf of the Park Board the contract contemplated by Recommendation A; and
- C. THAT no legal rights or obligations will be created by the Park Board's adoption of Recommendations A and B above, until the contract is executed by the authorized signatories of the Park Board as set out in these Recommendations.

NEW BUSINESS

Commissioner Evans noted that a report has been delivered to the Park Board, with thanks from the producers of the film "Uninterrupted".

Commissioner Kirby-Yung acknowledged the Park Board's partners for their contributions to the success of the Vancouver Cherry Blossom Festival.

ENQUIRIES

1. A Board member advised of the need to install a barrier to prevent entry to Habitat Island to protect the public from a safety hazard. Howard Normann, Director of Parks, Park Board, reported that a fence has been ordered and will be installed within the next week.
2. A Board member enquired regarding the timing for installation of a water bottle filling station at the Vancouver Aquatic Centre. Donnie Rosa, Director of Recreation, advised that the installation has been completed.
3. A Board member enquired with respect to the opportunity and process for the Burrard Civic Marina Community Association to address the Board regarding its concerns with marina fees. Malcolm Bromley, General Manager, Park Board, advised the public is welcome to submit concerns to the Board in writing. Staff have been in direct contact with the organization and a further update is being prepared in response to some of the concerns expressed by the Association.
4. A Board member enquired regarding the planned maintenance of the Langara walking trail. Mr. Normann reported that resurfacing of the trail, pruning and general clean-up is scheduled to occur within the next two weeks, however some the blackberry bush maintenance may have to wait until after nesting season.
5. A Board member requested an update on VanSplash: Vancouver Aquatics Strategy, which was referred to staff. Mr. Bromley reported that staff have identified the need to establish an Advisory Committee with community representation to guide the work. The development of the terms of reference and selection of members of the Advisory Committee is in the early stages, but the Board would be kept informed of progress.
6. A Board member enquired about the timing of the washroom strategy and indicated that portable toilets were needed in some parks. Mr. Bromley invited the Commissioner to identify the specific locations where the temporary facilities are required.
7. A Board member enquired regarding the timing for the quick start initiatives of the Dog Strategy. Mr. Bromley undertook to report back to the Board with this information.
8. A Board member requested that the Park Board support the opening weekend of the Jericho Baseball Westside Warriors concession. Ms. Rosa advised that staff would follow-up with the league.
9. A Board member advised of a drainage problem at Riley Park baseball field. Mr. Normann advised he would investigate.

The Chair reminded all Commissioners to conduct debate respectfully and to remember the importance of tone, intonation and the power of words spoken during the remainder of their terms in office.

ADJOURNMENT

There being no further business, the meeting was adjourned.

The Board adjourned at 7:28 pm.

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Malcolm Bromley
General Manager

Commissioner Stuart Mackinnon
Chair