



# Draft 2019-2022 Park Board Capital Plan

Regular Park Board Meeting  
June 4, 2018

## **Purpose of today's Report Reference:**

- Update the Board on the Capital Planning Engagement process
- Provide the Board with the Draft 4 Year Capital Plan

- A. Introduction**
- B. Capital Planning – High Level Priorities**
- C. Initial Public Input**
- D. Draft Capital Plan by Service Area**
  - 1. Park Land Acquisition
  - 2. Urban Forest and Natural Areas
  - 3. Seawall and Waterfront
  - 4. Programmed Activity Areas
  - 5. Park Amenities
  - 6. General Features and Infrastructure
  - 7. Park Buildings
  - 8. Recreation Facilities and Service Yards
- E. Next Steps**

## **A. Introduction**

## **B. Capital Planning – High Level Priorities**

## **C. Initial Public Input**

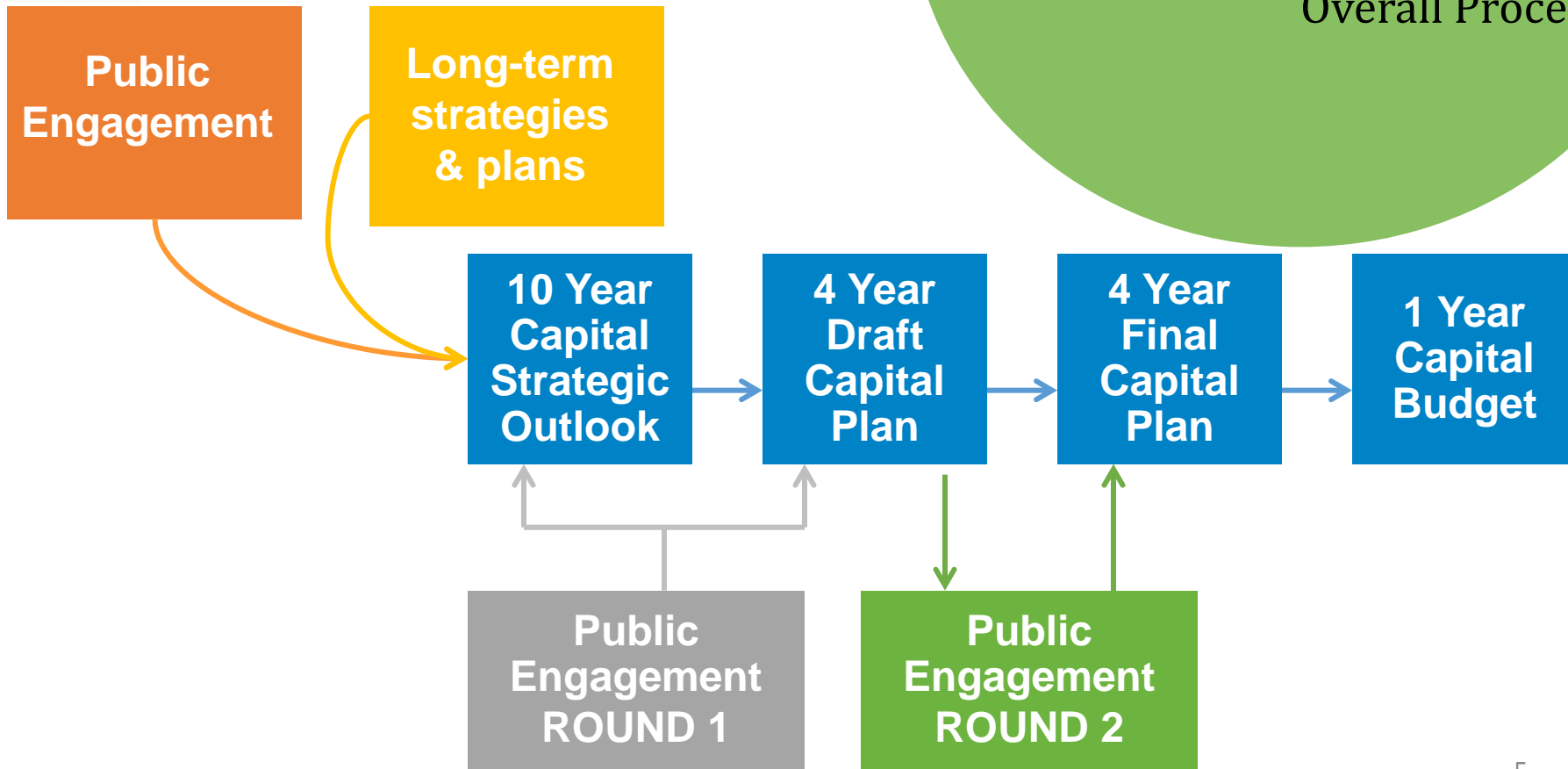
## **D. Draft Capital Plan by Service Area**

1. Park Land Acquisition
2. Urban Forest and Natural Areas
3. Seawall and Waterfront
4. Programmed Activity Areas
5. Park Amenities
6. General Features and Infrastructure
7. Park Buildings
8. Recreation Facilities and Service Yards

## **E. Next Steps**

# A. Introduction

Overall Process



# A. Introduction

## Park Board Process

**March 28th**

PB Commissioner  
Workshop #1  
Priority setting

**April 9<sup>th</sup>**

PB Commissioner  
Workshop #2  
4 Year CP Draft  
Review

**June 4th**

Report  
Reference to  
Board  
4 Year CP Draft

**June 5<sup>th</sup>** Council  
4 year CP Draft

**July 25<sup>th</sup>**

Report to Council  
for Decision

**July 19<sup>th</sup>**

Report to Board and  
Decision

City-led Phase 1  
Engagement

**Phase 2 Engagement**

- Park Board Stakeholder and CCA feedback and priority setting
- TalkVancouver Survey
- Phone Survey
- Workshop with stakeholders – June 12

## A. Introduction

## **B. Capital Planning – High Level Priorities**

## C. Initial Public Input

## D. Draft Capital Plan by Service Area

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## E. Next Steps

# B. Capital Planning Priorities

There are many factors impacting capital planning...

Financial  
capacity

Source of  
funds (DCL,  
CACs,  
federal etc.)

Strategic  
priorities – big  
picture ideas  
and long term  
goals

Organizational  
capacity

Board  
motions –  
previously  
identified  
priorities

Tackling big  
issues e.g.  
equity (Equity  
Score)

Public,  
CCAs &  
stakeholder  
requests

History of  
investment –  
state of repair  
of existing  
assets

Population growth  
and change -  
changing needs  
and higher demand  
on existing services



# B. Capital Planning Priorities

Trends Impacting New Investment

## System-wide Trends

- ~ **60,000** new residents in the next 10 yrs.
- Densification in urban core and growth areas.
- A need for equity in city-wide service provision.
- A changing climate.
- Physically active community.
- Aging population.
- Demand for wellness amenities.
- Public desire to experience nature in the city.

## Strategic Priorities

- VanPlay
- Healthy City Strategy
- Greenest City
- Economic Action Strategy
- Biodiversity Strategy

# B. Capital Planning Priorities

Project Prioritisation

## We can prioritise investment to:

1. Implement community priorities and previously approved strategies.
2. Target high need areas.
3. Fill identified service gaps.
4. Transform our service provision.
5. Deliver Park Board key directions.

# B. Capital Planning Priorities

Guiding Themes

## Reconciliation

Local First Nations have stewarded Vancouver's open spaces since time immemorial and learning from their intricate knowledge of the environment could transform how we manage the landscape.

## Equity, Inclusion & Access

Defining our Parks and Recreation system as both accessible and welcoming for all.

## Resiliency

Intentionally designing our parks as future-proof infrastructure.

Respond to  
changing needs  
and provide  
enhanced service

Respond to  
growth and  
increase capacity

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# C. Initial Public Input

City of Vancouver Survey Findings

## City-Led Phase 1 Engagement

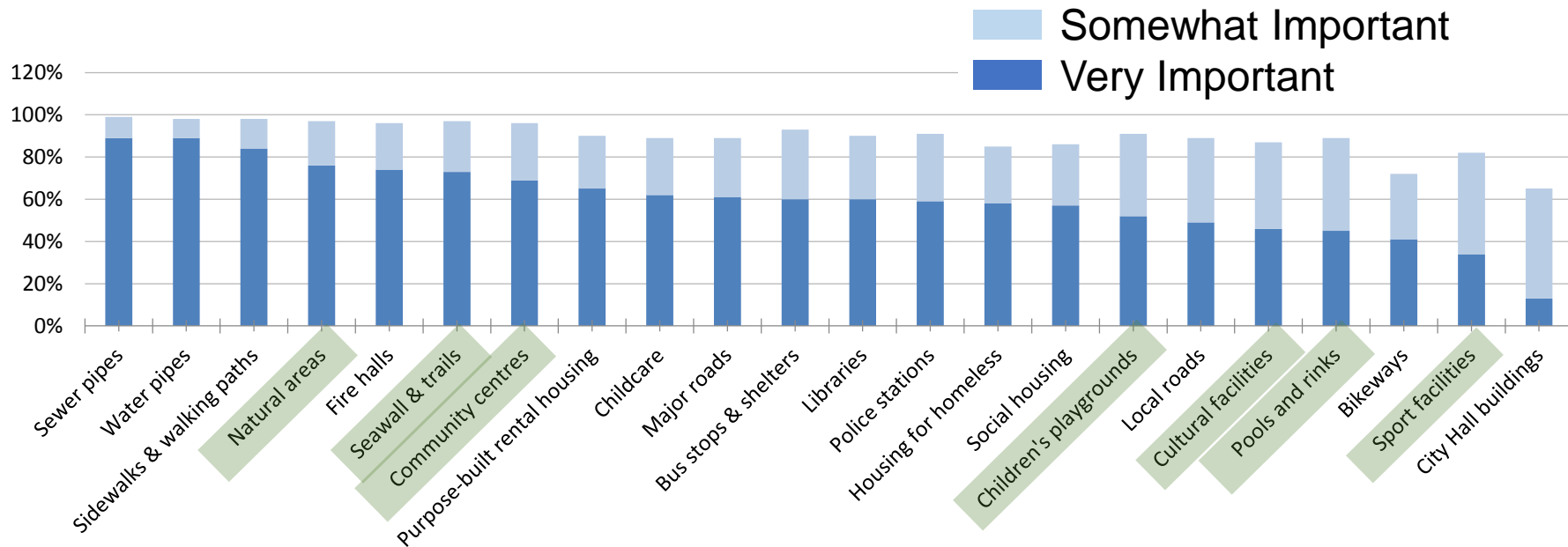
*Information gathering and temperature check:*

- Talk Vancouver online survey, April 13<sup>th</sup> to 30<sup>th</sup>
- Over 2200 survey responses
- 3 days of Open Houses
- One invited Stakeholder meeting

# C. Initial Public Input

## City of Vancouver Survey Findings

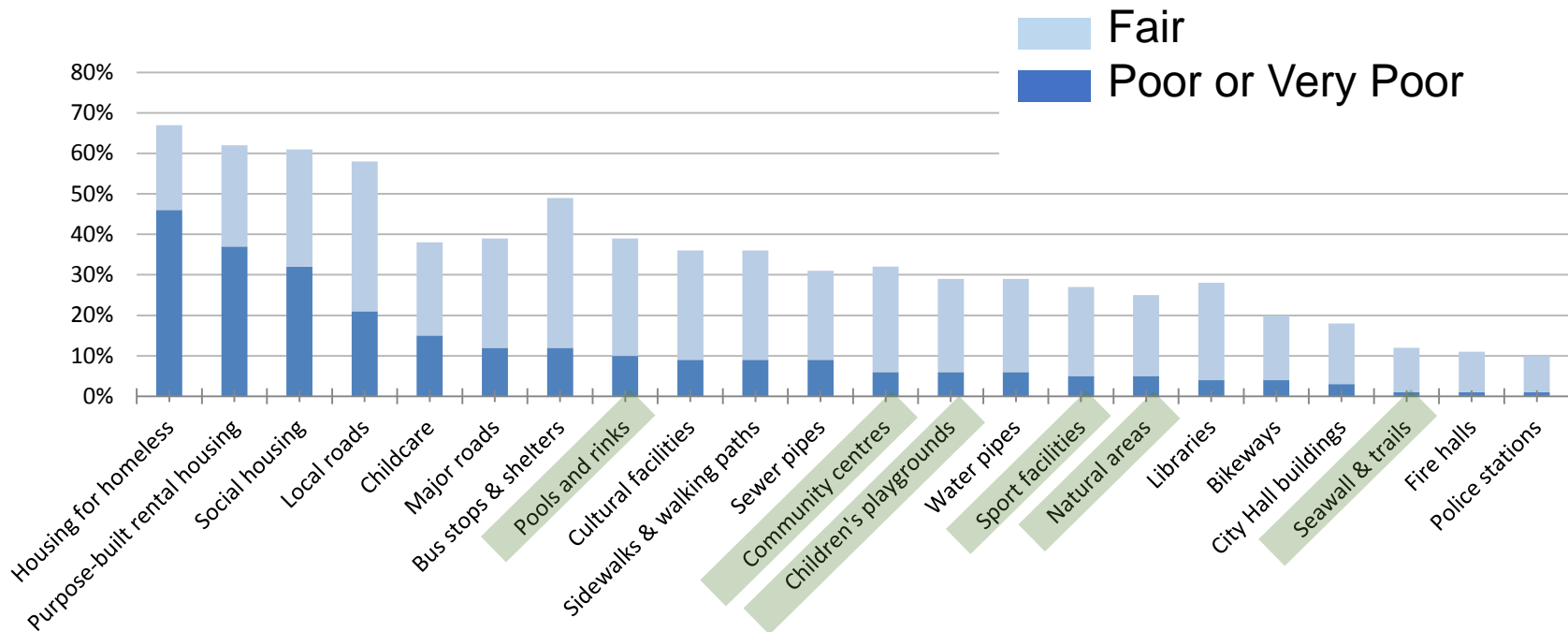
Survey respondents ranking of relative importance across all city priority areas



# C. Initial Public Input

City of Vancouver Survey Findings

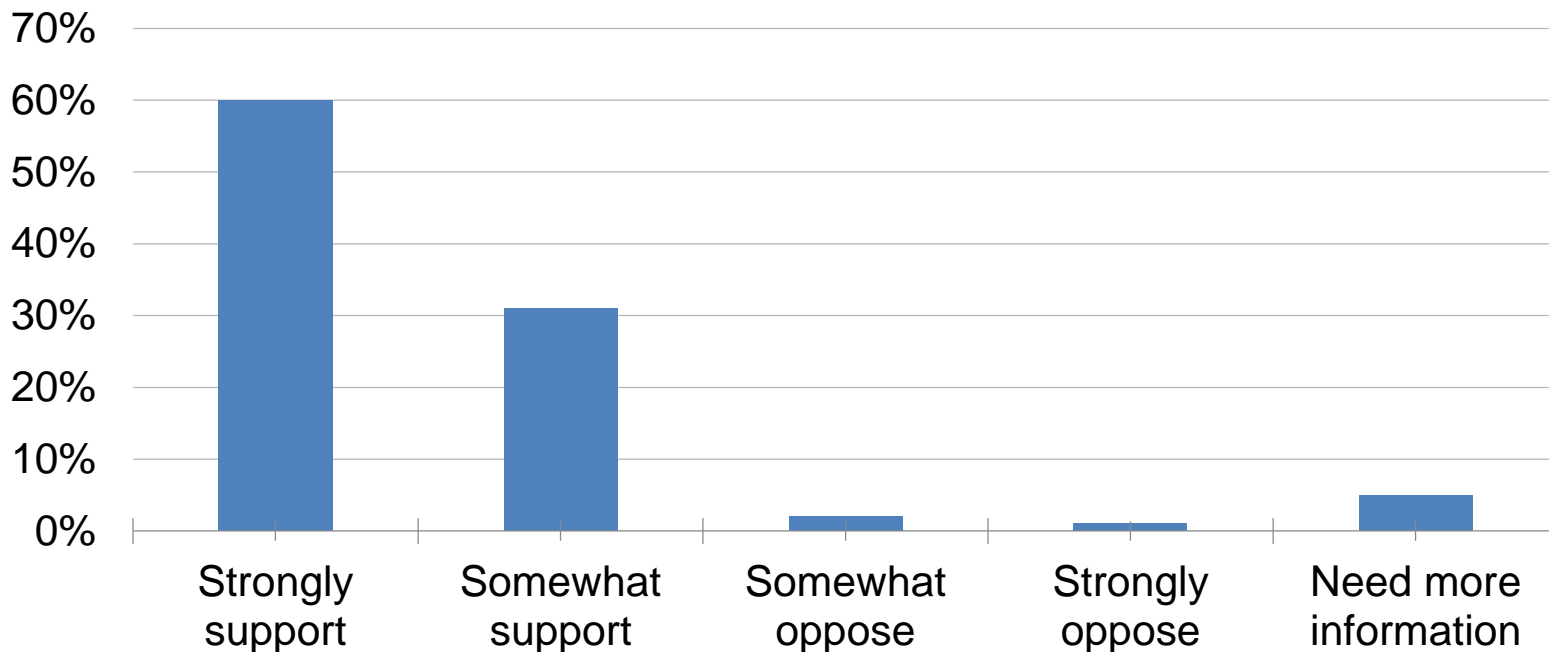
Survey respondents perception of current condition



# C. Initial Public Input

City of Vancouver Survey Findings

Survey respondents level of **support for allocating more funding to the renewal** of aging infrastructure and amenities

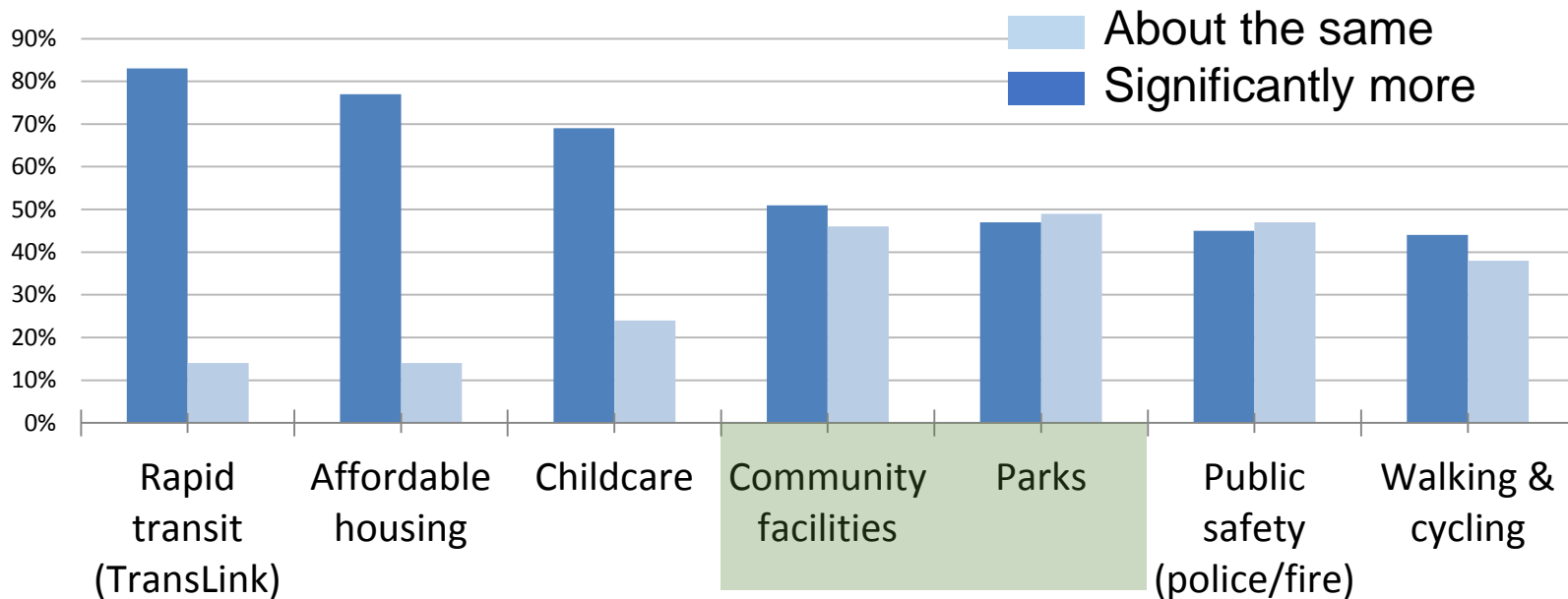




# C. Initial Public Input

City of Vancouver Survey Findings

Survey respondents sense of **level of investment required over the next 10 years**

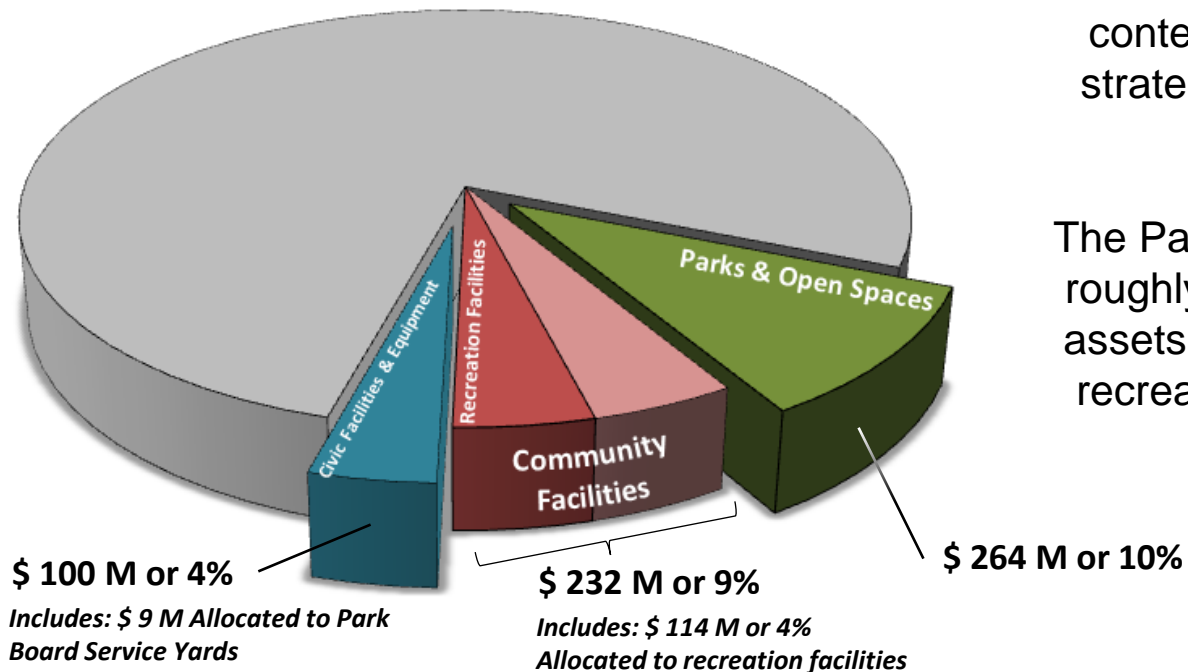


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# D. Draft 2019-2022 Capital Plan

## City-Wide Draft Capital Plan

### Draft City-wide Capital Plan ~ \$2.6B



The draft 2019-2022 Capital Plan contemplates roughly **\$2.6 billion** of strategic capital investments over the next 4 years.

The Park Board will see **\$387 million** or roughly **15%** of this amount invested in assets related to parks & open spaces, recreation facilities, and service yards



# D. Draft 2019-2022 Capital Plan

Sub-Categories for Discussion

**The Park Board plays a key role in the development of 3 service categories (Parks & Open Spaces, Community Facilities, and Civic Facilities). These service categories are then broken further into sub-categories:**

## **Parks & Open Spaces**

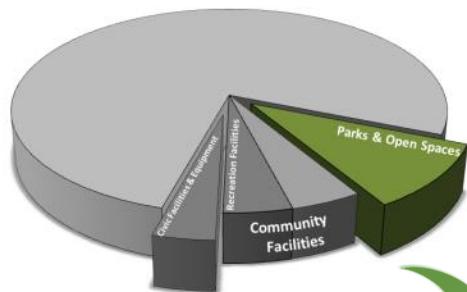
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## **Community Facilities and Civic Facilities**

- 8. Recreation Facilities and Service Yards**

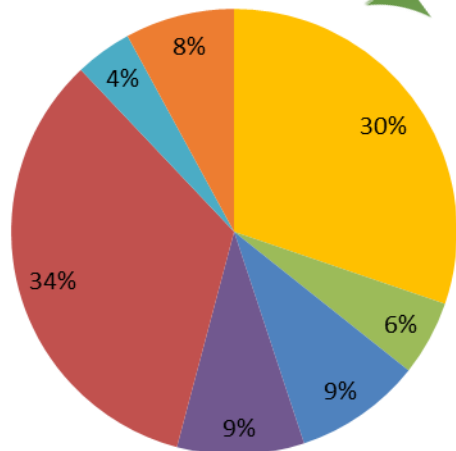
# D. Draft 2019-2022 Capital Plan

## Parks and Open Spaces



**Draft 4yr allocations by Parks and Open Spaces service area sub-categories:**

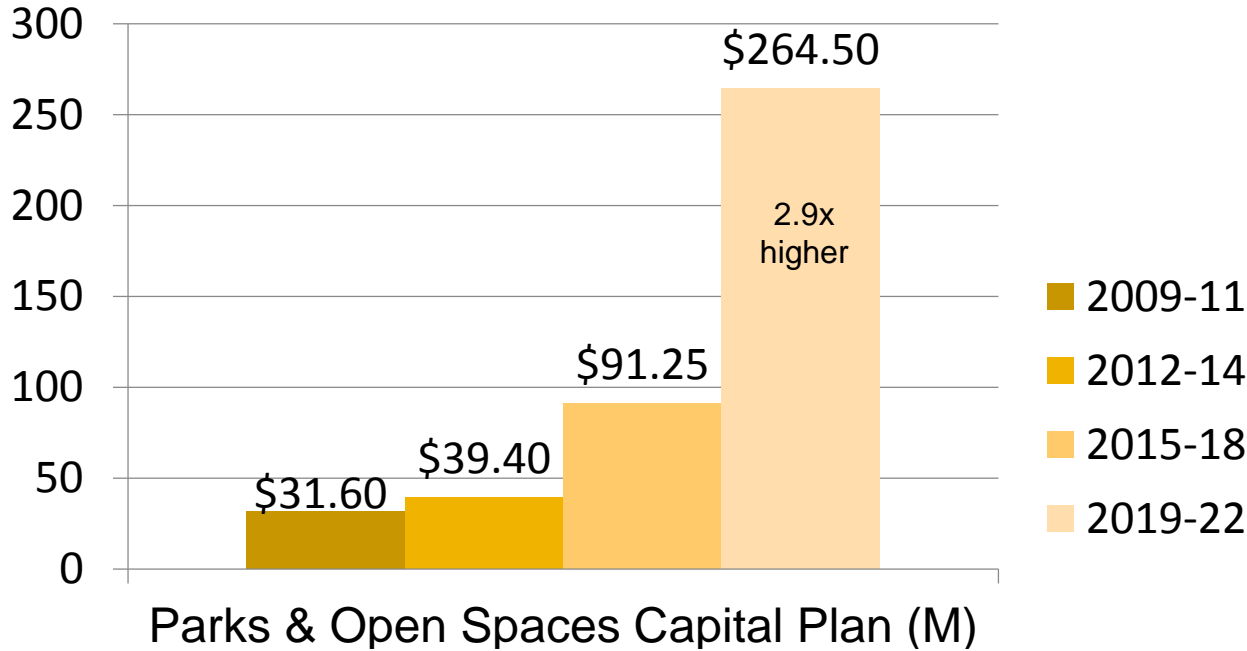
1. **Parkland Acquisition (\$80M)**
2. **Urban Forest and Natural Areas (\$14.4M)**
3. **Seawall and Waterfront (\$24.4M)**
4. **Programmed Activity Areas (\$24.4M)**
5. **Park Amenities (\$89.4M)**
6. **General Features and Infrastructure (\$10.9M)**
7. **Park Buildings (\$21M)**





# D. Draft 2019-2022 Capital Plan

Parks and Open Spaces

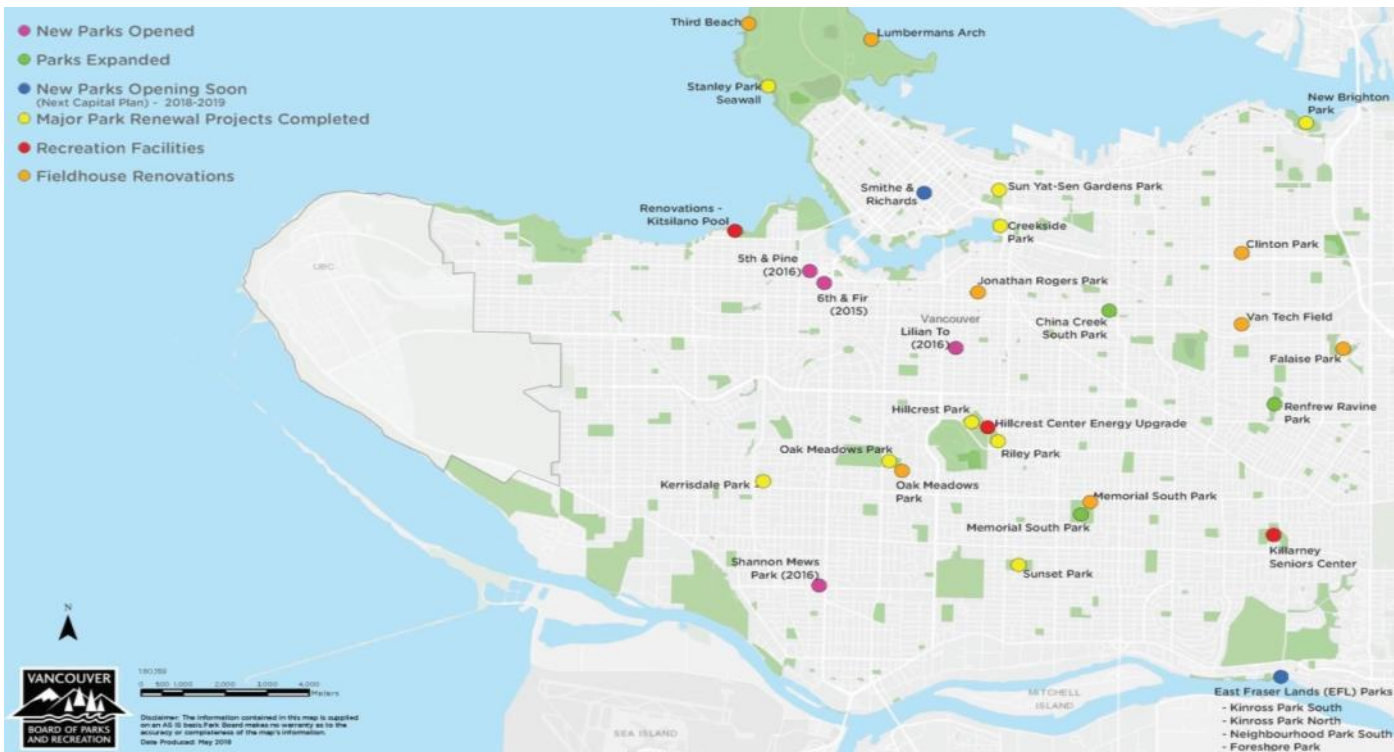


The largest Parks and Open Space Program in Park Board history

# D. Draft 2019-2022 Capital Plan

2015-18 Highlights

## Previous Capital Plan - 2015 to 2018



Highlights of projects completed last capital plan

# D. Draft 4yr Capital Plan

## 1. Park Land Acquisition



1. Park Land Acquisition - \$80M
2. Urban Forest and Natural Areas
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# 1. Park Land Acquisition

## Overview

*Including property acquired and received for parks, recreation, and natural areas*

### Existing Assets

- 240 parks
- 1,360 hectares of parkland
- 2.02 hectares of parkland per 1000 people (2017)

### Sample Achievements 2009-2019

- 17th/Yukon
- Smithe/Richards
- East Fraser Lands

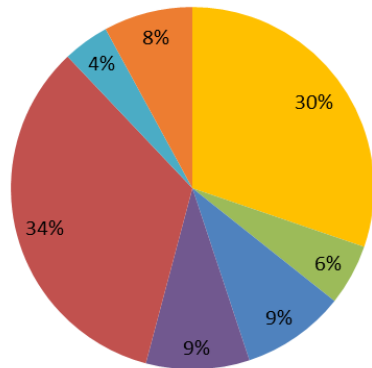
### Services Provided

- Access to green space for residents and visitors.
- Habitat for biodiversity.
- Ecosystem services (benefits people obtain from ecosystems, rainwater absorption, cooling, aesthetics).
- Physical and mental health of residents.

# 1. Park Land Acquisition

2019-2022 Draft Projects/Programs

*Including property acquired and received for parks, recreation, and natural areas*



● **\$80M**

Example projects & programs:

- New Fraser River park land
- Continued strategic parcel acquisitions



# 1. Park Land Acquisition

## Approach

*Including property acquired and received for parks, recreation, and natural areas*

- Acquire water front land, especially along the Fraser River to provide access to water.
- Park expansion projects to increase the capacity of existing parks.
- Connect the network – integrate network of parks and green space throughout the city.
- Target acquisition to address need.

### **Explore other opportunities such as:**

- In-kind parkland acquisition e.g. Oakridge, NEFC.
- Partner with School Board, Metro Vancouver to provide recreation space in addition to city owned.
- Secure airspace parcels/subdivision through redevelopment e.g. Oakridge.

**\$80M**

# D. Service Areas

## 2. Urban Forest & Natural Areas



1. Park Land Acquisition
2. Urban Forest and Natural Areas - \$14.4M
3. Seawall and Waterfront
4. Programmed Activity Areas
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# 2. Urban Forest & Natural Areas

## Overview

*Including park/street trees, environmental stewardship, green infrastructure, biodiversity/ecological improvement & management of forests, wetlands, waterways, lakes, streams, meadows*

### Existing Assets

- 430,000 trees
- 474 ha native forest
- 53 ha freshwater wetlands
- 25+ ponds and lakes

### Services Provided

- Ecosystem services
- Access to nature for residents and visitors
- Habitat for biodiversity
- Physical and mental health of residents

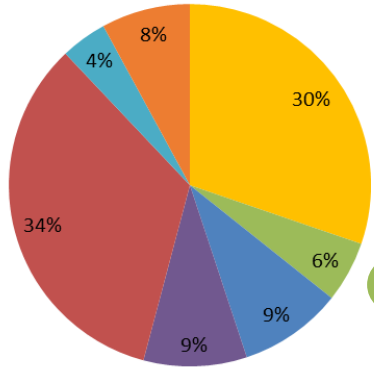
### Asset Overview

- Only city asset that increases in value over time.
- The urban forest canopy covers 18% of the city.
- Street trees increased by +50% over 30 years.
- Public trees - some are over 100 years old.
- Many freshwater wetlands and ponds.

# 2. Urban Forest & Natural Areas

2019-2022 Draft Projects/Programs

*Including park/street trees, environmental stewardship, green infrastructure, biodiversity/ecological improvement & management of forests, wetlands, waterways, lakes, streams, meadows*



● **\$14.4M**

- Example projects & programs:
- Continue to grow the urban forest
  - Implement Biodiversity Strategy
    - Cliff scaling/maintenance



# 2. Urban Forest & Natural Areas

## Approach

*Including park/street trees, environmental stewardship, green infrastructure, biodiversity/ecological improvement & management of forests, wetlands, waterways, lakes, streams, meadows*

- Increase tree canopy. GCAP target is 22% by 2050, currently 18%.
- Support and maintain young trees. GCAP tree planting target has increased the number/proportion of young trees in the inventory.
- Implement the Biodiversity Strategy & Urban Forest Strategy.

### **Other opportunities to explore:**

- Use green infrastructure, living shorelines, daylighting streams to restore natural hydrology and enhance ecological networks.
- Stewardship led natural asset management, with opportunities for community building and participation.

# D. Service Areas

## 3. Seawall & Waterfront



1. Park Land Acquisition
2. Urban Forest and Natural Areas
- 3. Seawall and Waterfront - \$24.4M**

4. Programmed Activity Areas
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# 3. Seawall & Waterfront

## Overview

*Including Stanley Park, English Bay, False Creek Seawalls, shoreline, beaches, and marine structures*

### Existing Assets

- 9.4 km of seawall
- 6.9 km of shoreline
- 23 marine structures
- 7 km of beaches

### Services Provided

- Premiere tourist attraction
- Active recreation
- Heritage and education
- Event space
- Intertidal, aquatic and coastal species habitat

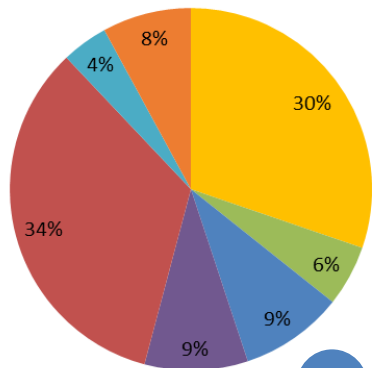
### Asset Overview

- Stanley Park and English Bay seawall, 28km uninterrupted waterfront route (parks and city infrastructure).
- Visited by millions of people each year: a top tourist destination in the city.

# 3. Seawall & Waterfront

2019-2022 Draft Projects/Programs

*Including Stanley Park, English Bay, False Creek Seawalls, shoreline, beaches, and marine structures*



**\$24.4M**

Example projects & programs:

- New East Fraserlands parks
  - Seaside greenways
  - Jericho Pier
- Renewal of aging structures (docks and boardwalks)
- Seawall maintenance



# 3. Seawall & Waterfront

## Approach

*Including Stanley Park, English Bay, False Creek Seawalls, shoreline, beaches, and marine structures*

- Maintaining operation of seawall, marine structures, piers and docks.
- Target aging infrastructure requiring both routine and emergency repairs. Extending the service life of the seawall depends on more frequent inspection and maintenance.
- Adapt to changing conditions (due to sea level rise and storm surges).
- Improve habitat in intertidal zones.

### **Other opportunities to explore:**

- Understanding of Musqueam, Squamish, Tsleil-Waututh Nations' connection to waterways.
- Partnerships and grant funding to support renewing the heritage seawall infrastructure.
- Exploring partnerships for investment in innovative projects (e.g. Jericho Pier).
- On Water – Increased understanding of rec needs.

# D. Service Areas

## 4. Programmed Activity Areas

(sports fields, sport courts, running tracks)



1. Park Land Acquisition
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4. Programmed Activity Areas - \$24.4M
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# 4. Programmed Activity Areas

## Overview

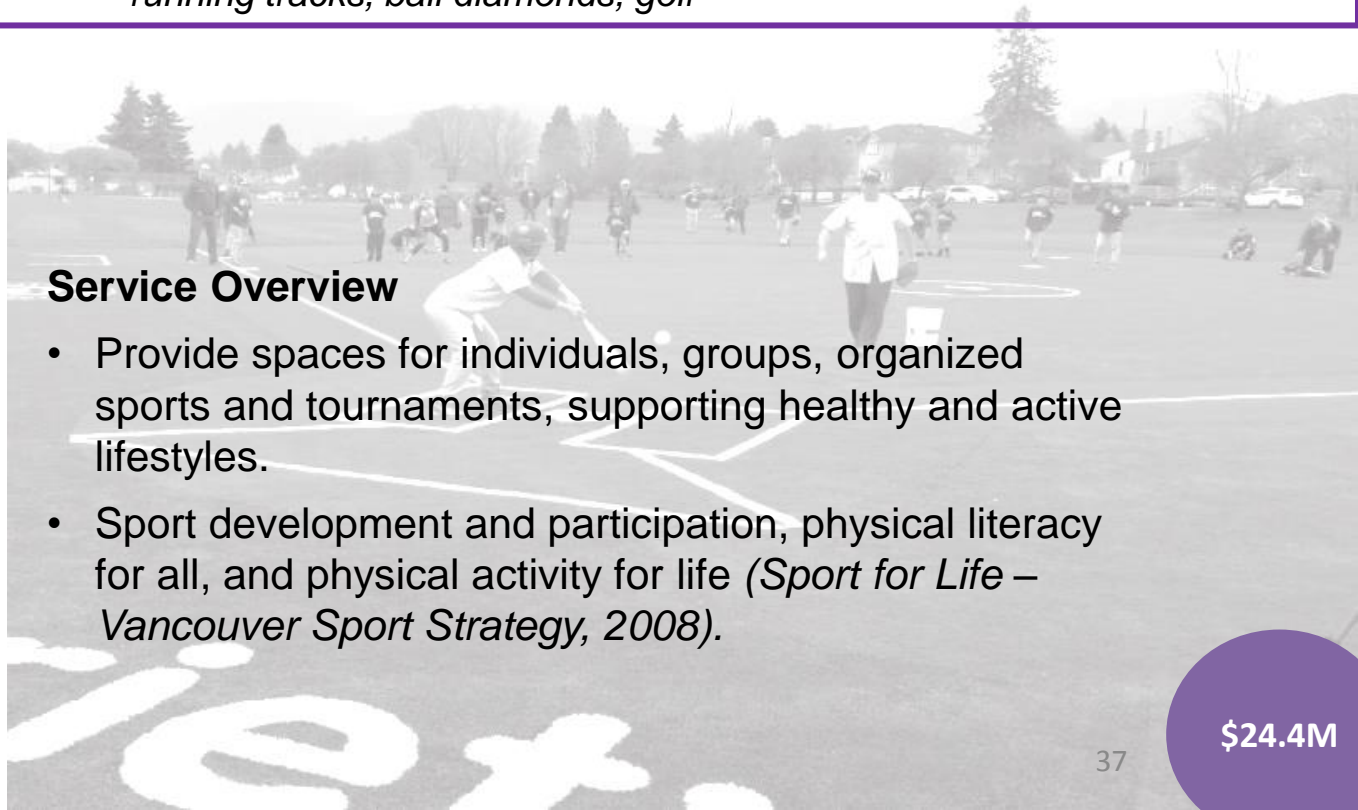
*Including sports fields (synthetic, turf, gravel), sport courts (basketball, tennis etc.), running tracks, ball diamonds, golf*

### Existing Assets

- 2 stadiums
- 180 tennis courts
- 42 basketball courts
- 128 playfields
- 125 ball diamonds
- 13 synthetic turf fields
- 8 gravel fields
- 3 golf courses
- 3 pitch and putts

### Service Overview

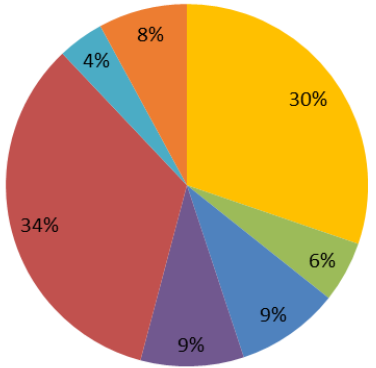
- Provide spaces for individuals, groups, organized sports and tournaments, supporting healthy and active lifestyles.
- Sport development and participation, physical literacy for all, and physical activity for life (*Sport for Life – Vancouver Sport Strategy, 2008*).



# 4. Programmed Activity Areas

## 2019-2022 Draft Projects/Programs

Including sports fields (synturf, gravel), sport courts (basketball, tennis etc.), running tracks, ball diamonds, golf



● **\$24.4M**

Example projects & programs:

- Track and field facility
- Synthetic field/s



# 4. Programmed Activity Areas

Approach

*Including sports fields (synturf, gravel), sport courts (basketball, tennis etc.), running tracks, ball diamonds, golf*

- Improving accessibility for people of all abilities.
- Investing in strategic renewals (30% of assets are in critical condition).
- Implementing the Track and Field Strategy and building a new competitive facility.
- Park amenities, programming and operating models that ensure programming and maintenance facilitates increased and year round use.
- Increasing emphasis on sport hosting.

## **Other opportunities to explore:**

- Partnership investment from organized groups.
- Optimize permits and programming, e.g. Track and Field Strategy, build and maintain synthetic turf inventory.
- Explore asset renewal levies in addition to user fees.

\$24.4M

# D. Service Areas

## 5. Park Amenities



1. Park Land Acquisition
2. Urban Forest and Natural Areas
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- 5. Park Amenities - \$89.4M**
6. General Features and Infrastructure
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8. Recreation Facilities and Service Yards



# 5. Park Amenities

## Overview

*Including pathways, trails, playgrounds, dog off leash areas, water parks, wading pools, skate parks, bike parks, public art*

### Existing Assets

- 100km pathways
- 65km trails
- 160 playgrounds
- 36 dog off leash areas
- 14 waterparks
- 22 wading pools
- 9 skate parks
- 2 bike parks

### Service Overview

- Vibrant, safe, and welcoming park experience for the community.
- Passive and active recreation areas.
- Amenities for all levels, ages and abilities.



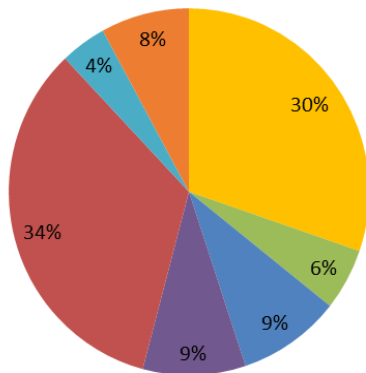
\$89.4M

# 5. Park Amenities

2019-2022 Draft Projects/Programs

*Including pathways, trails, playgrounds, dog off leash areas, water parks, wading pools, skate parks, bike parks, public art*

**\$89.4M**



Example projects & programs:

- New park development (e.g. East Park Olympic Village, West End, Burrard)
  - Dog parks and amenities
  - Skate and bike facilities
- Park and playground renewals



# 5. Park Amenities

## Approach

*Including pathways, trails, playgrounds, dog off leash areas, water parks, wading pools, skate parks, bike parks, public art*

- Strategic renewal existing facilities, playgrounds, and other amenities over time, to align with need and demand (30% of assets are in critical condition).
- Implement strategic priorities (e.g. VanPlay, People, Parks & Dogs, and Universal Access).
- React to service level changes and growth, resulting in park renewal needs.

### **Other opportunities to explore:**

- Integrating elements of Musqueam, Squamish, Tsleil-Waututh Nations and Urban Indigenous Peoples history and living culture in park design.
- Resilient and durable materials - last longer and require less maintenance.

# D. Service Areas

## 6. General Features & Infrastructure



1. Park Land Acquisition

2. Urban Forest and Natural Areas

3. Seawall and Waterfront

4. Programmed Activity Areas

5. Park Amenities

6. General Features and Infrastructure - \$10.9M

7. Park Buildings

8. Recreation Facilities & Service Yards

# 6. General Features & Infrastructure

## Overview

*Including horticultural areas, roads, parking lots, bridges, benches, signs, light standards, drinking fountains, park plazas, community gardens*

### Existing Assets

- 65ha horticultural areas
- 20km roads
- 28 parking lots
- 72 bridges
- 5224 benches
- 3,500 signs
- 850 light standards
- 190 drinking fountains
- 48 park plazas
- 17 community gardens

### Services Overview

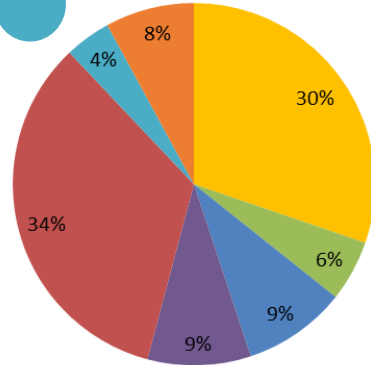
- Safe, attractive and comfortable park experience for the community.
- Easy access to and around parks.

# 6. General Features & Infrastructure

## 2019-2022 Draft Projects/Programs

*Including horticultural areas, roads, parking lots, bridges, benches, signs, light standards, drinking fountains, park plazas, community gardens*

**\$10.9M**



Example projects & programs:

- Pathways
- Bridge renewals/rebuilds
- Roadways – (e.g. Stanley Park roadway Irrigation and Electrical systems)



# 6. General Features & Infrastructure

## Approach

*Including horticultural areas, roads, parking lots, bridges, benches, signs, light standards, drinking fountains, park plazas, community gardens*

- Renewing aging infrastructure.
- Replace aging and inefficient materials and infrastructure with more resilient and high functioning options that last longer and need less maintenance over time. (e.g. LED lighting).
- Incorporating green infrastructure into parking lots, roads and other hard surfaces.

### **Other opportunities to explore:**

- Giving – build and expand on Park Bench Donation program for improving park features and infrastructure.
- Update signage, consider rebranding Park Board signage to modernize and improve wayfinding throughout parks.

# D. Service Areas

## 7. Park Buildings

- 
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  7. Park Buildings - \$21M
  8. Recreation Facilities & Service Yards



# 7. Park Buildings

## Overview

*Including concessions, washrooms, field houses, VanDusen Garden, Bloedel Conservatory, and Dr. Sun Yat-Sen*

### Existing Assets

180 Park buildings:

- 56 Field houses
- 13 Concessions
- VanDusen Garden
- Bloedel Conservatory
- Dr. Sun Yat-Sen

### Service Overview

- Provide washrooms and concessions for park user comfort and accessibility.
- Fieldhouses as flexible, unique spaces for arts and cultural activities.
- Destination gardens and attractions.



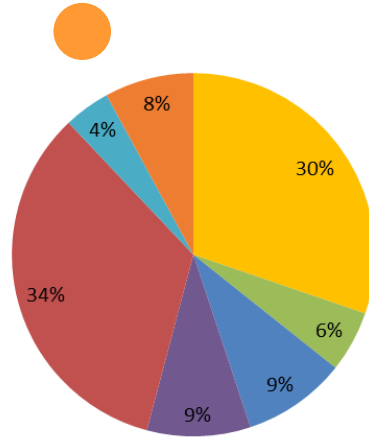
\$21M

# 7. Park Buildings

2019-2022 Draft Projects/Programs

*Including concessions, washrooms, field houses, VanDusen Garden, Bloedel Conservatory, and Dr. Sun Yat-Sen*

**\$21M**



Example projects & programs :

- Fieldhouse, washroom and concession renewals



# 7. Park Buildings

## Approach

*Including concessions, washrooms, field houses, VanDusen Garden, Bloedel Conservatory, and Dr. Sun Yat-Sen*

- Strategic investment in washrooms, fieldhouses, and concessions guided by need – especially targeting accessibility (physical, inclusive) and aging infrastructure.
- Preserve and maintain heritage assets.
- Provide energy efficient operations/maintenance of all city owned and operated buildings (GCAP).

### **Other opportunities to explore:**

- Explore opportunities for partnerships to renew concessions.

## D. Service Areas

# 8. Recreation Facilities & Service Yards



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6. General Features and Infrastructure

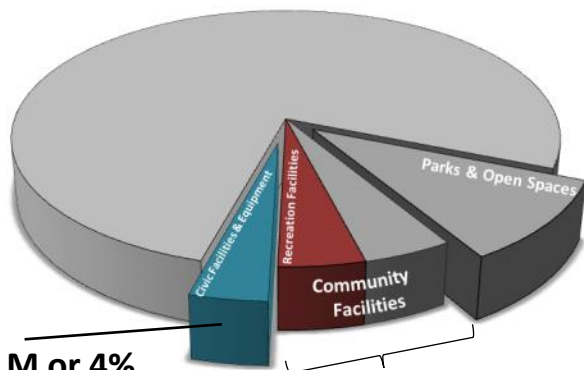
7. Park Buildings

**8. Recreation Facilities and Service Yards - \$122.8M**

# 8. Recreation Facilities & Service Yards

2019-2022 Draft Projects/Programs

*Including community centres, seniors centres, pools, rinks, theatres, greenhouses, maintenance/service/operations yards.*



**\$ 100 M or 4%**

*Includes: \$ 9 M Allocated to Park Board Service Yards*

**\$ 232 M or 9%**

*Includes: \$ 114 M or 4% Allocated to recreation facilities*

In addition to the \$264 million invested in Parks & Open Spaces, a further **\$123 million** will be invested in various **recreation facilities and services yards** to provide both much needed renewals to existing infrastructure, as well as to accommodate existing and planned growth

# 8. Recreation Facilities & Service Yards

## Overview

*Including community centres, seniors centres, pools, rinks, theatres, greenhouses, maintenance/service/operations yards.*

### Existing Assets

- 24 Community Centres
- 9 Pools
- 8 Rinks
- 1 Theatre
- 8 Maintenance, service and operations yards
- 7 Greenhouses
- non-profit recreation facilities (e.g. curling, racquets, gymnastics, indoor lawn bowling).

### Service Overview

- Social, cultural and recreation spaces, facilities providing for community health and well-being.
- For decades the Park Board has partnered with not for profit Community Centre Associations to run community centre facilities “by the community, for the community”.
- Provide maintenance, horticulture and operations centre for all parks and recreation activities.
- Warming centres and disaster hubs.

# 8. Recreation Facilities & Service Yards

2019-2022 Draft Projects/ Programs

*Including community centres, seniors centres, pools, rinks, theatres, greenhouses, maintenance/service/operations yards.*

**\$113.8M for Recreational Facilities**

**\$9M for Service Yards**

Example projects & programs:

- Outdoor Pool
- Marpole Community Centre
- Sunset Service Yard- Phase 1



**\$122.8M**

# 8. Recreation Facilities & Service Yards

Approach

*Including community centres, seniors centres, pools, rinks, theatres, greenhouses, maintenance/service/operations yards.*

- Create multifunctional spaces so facilities are responsive to change.
- Implement VanSplash Aquatics Strategy (2019).
- Improving accessibility & welcome (e.g. gender-inclusive, accessible for people with disabilities)
- Efficient, sustainable park operations and maintenance in buildings and yards – to replace the aged and no longer functional buildings.
- Provide energy efficient operations/maintenance of owned and operated buildings (GCAP).

## **Other opportunities to explore:**

- Provincial capital funding support (e.g. Killarney Seniors Centre).
- Potential partnerships for facilities (e.g. with national/provincial sport associations).
- Shared use agreements with VPL, VSB, VCH and other partners.
- Implementation of the Marpole Plan, West End Plan and Cambie Corridor Plan.

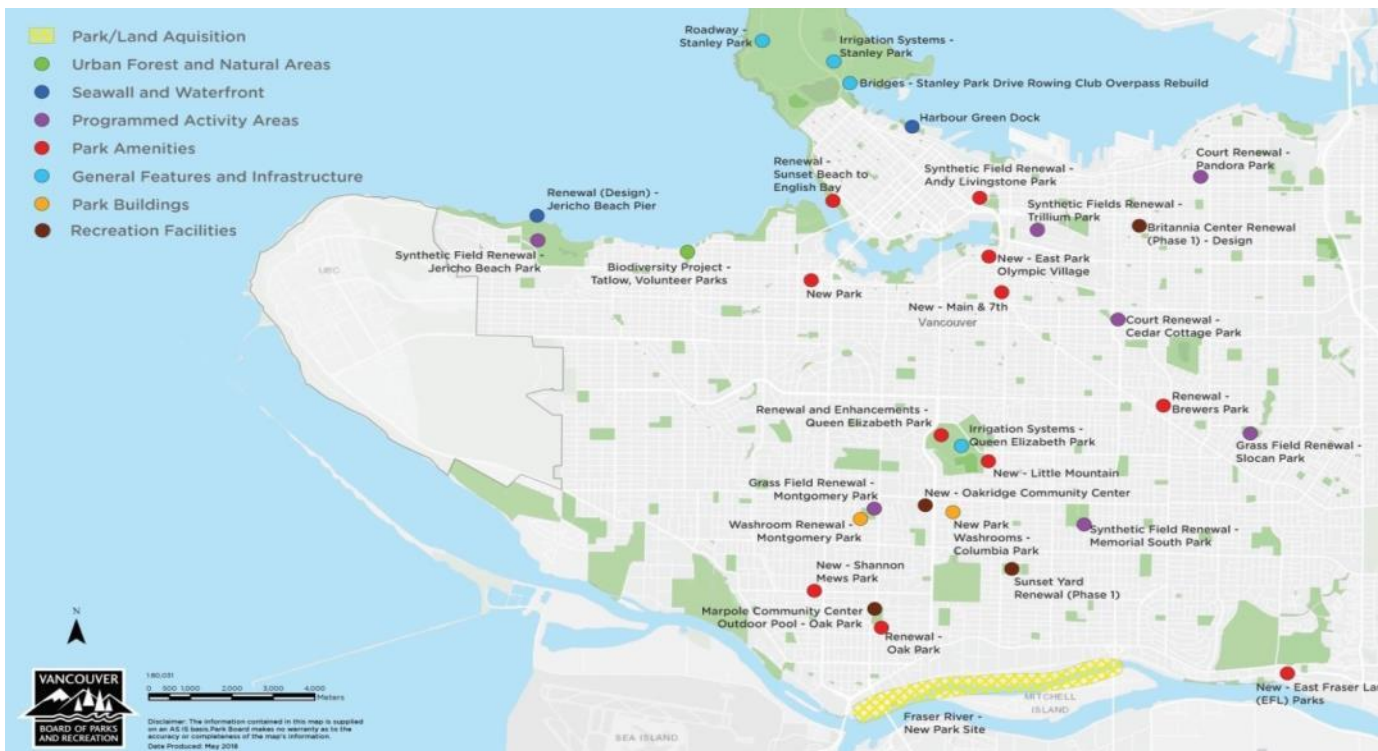
\$122.8M



# D. Draft 2019-2022 Capital Plan

Highlights

## 2019-2022 Capital Plan - Possible Projects

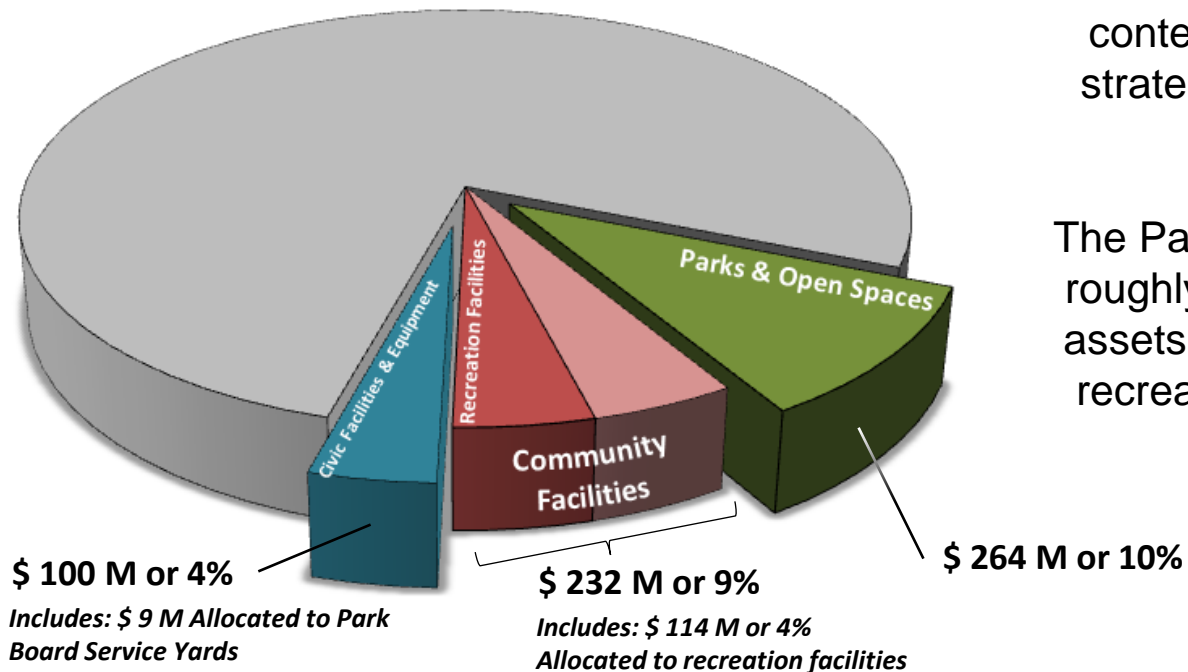


A selection of proposed projects in the 2019-22 Draft Capital Plan.

# D. Draft 2019-2022 Capital Plan

## City-Wide Draft Capital Plan

### Draft City-wide Capital Plan ~ \$2.6B



The draft 2019-2022 Capital Plan contemplates roughly **\$2.6 billion** of strategic capital investments over the next 4 years.

The Park Board will see **\$387 million** or roughly **15%** of this amount invested in assets related to parks & open spaces, recreation facilities, and service yards

- A. Introduction**
- B. Capital Planning – High Level Priorities**
- C. Initial Public Input**
- D. Draft Capital Plan by Service Area**
  - 1. Park Land Acquisition
  - 2. Urban Forest and Natural Areas
  - 3. Seawall and Waterfront
  - 4. Programmed Activity Areas
  - 5. Park Amenities
  - 6. General Features and Infrastructure
  - 7. Park Buildings
  - 8. Recreation Facilities and Service Yards
- E. Next Steps**

# E. Next Steps

## Park Board Process

**March 28th**  
PB Commissioner  
Workshop #1  
Priority setting

**April 9<sup>th</sup>**  
PB Commissioner  
Workshop #2  
4 Year CP Draft  
Review

**June 4th**  
Report  
Reference to  
Board  
4 Year CP Draft

**June 5th** Council  
4 year CP Draft

**July 25<sup>th</sup>**  
Report to Council for  
Decision

**July 19<sup>th</sup>**  
Report to Board and  
Decision

Phase 1 Engagement

### Phase 2 Engagement

- Park Board Stakeholder and CCA feedback and priority setting
- TalkVancouver Survey
- Phone Survey
- Workshop with stakeholders – June 12

# E. Next Steps

## Park Board Engagement

**12<sup>th</sup> June 2018 – Park Board Stakeholders Meeting**  
**May 30<sup>th</sup> to June 22<sup>nd</sup> – Call for Submissions**

Public and stakeholders are invited to submit up to 3 capital project ideas involving any Park Board facility or park for consideration in the 2019-2022 Capital Plan.

This information will be considered in the process to finalize the Capital Plan, and will inform the prioritisation of projects over the four year period as annual capital budgets are developed.

