



BOARD COMMITTEE MEETING MEETING MINUTES

JULY 18, 2022
JULY 19, 2022 (Reconvened)

A Board Committee meeting was held on Monday, July 18, 2022, at 6:31 pm, via videoconference and at the Park Board Office. The Board Committee meeting reconvened at 6:35 pm on Tuesday, July 19, 2022.

PRESENT:

Commissioner Tricia Barker
Commissioner John Coupar
Commissioner Dave Demers
Commissioner Camil Dumont, Chair
Commissioner Gwen Giesbrecht
Commissioner John Irwin, Vice-Chair
Commissioner Stuart Mackinnon

GENERAL MANAGER'S OFFICE:

Donnie Rosa, General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Carol Lee, Meeting Clerk
Jessica Kulchyski, Board Support and Meeting Assistant

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

Motion to Suspend the Rules

MOVED by Commissioner Giesbrecht
SECONDED by Commissioner Barker

THAT the Vancouver Park Board suspend the rules to hear from speakers who had not register by the published deadline.

CARRIED UNANIMOUSLY

Motion to Suspend the Rules

MOVED by Commissioner Irwin
SECONDED by Commissioner Mackinnon

THAT the Vancouver Park Board varies the length of time Speakers are permitted to speak to three minutes.

CARRIED

In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon

Opposed: Barker, Coupar

ADOPTION OF MINUTES

1. Board Committee Meeting – July 4, 2022

MOVED by Commissioner Mackinnon

SECONDED by Commissioner Giesbrecht

THAT the Board Committee minutes of the July 4, 2022 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

ANNOUNCEMENTS

Commissioner Mackinnon advised of two important community figures who passed away in the last month:

- Elder Kat Norris, a member of the Lyackson First Nation, mother and grandmother
- Christine “Chrissy” Brett, an advocate and spokesperson for the rights of displaced people, particularly the urban Indigenous community.

COMMUNICATIONS

The Board Committee was advised that from July 18 2022 to 3:00 pm on July 18, 2022, the following emails were received via the PBCommissioners@vancouver.ca account and the [Contact Park Board Commissioners](#) webform regarding the report titled “Stanley Park Mobility Study – Initial Findings and Directions:

- Eight in support of the staff recommendations
- 249 in support of the bike lane and restricting vehicular access to Stanley Park
- 136 opposed to the bike lane and/or restricting vehicular access to Stanley Park
- Three in support of improved transit to Stanley Park
- Three requested improvements to walkways and signage
- Two expressed concerns with the lack of representation in studies and workshops.

STAFF REPORTS

1. REPORT: Park Board Code of Conduct Policy

John Brodie, Acting Director, Strategic Operations and Board Relations, Park Board, introduced.

- Andrew Aguilar, Lawyer, City of Vancouver
- Jason Twa, Assistant Director, Civil Litigation, City of Vancouver.

A. Aguilar led the review of a presentation on the proposed Code of Conduct Policy and highlighted:

- History of the City’s Code of Conduct By-Law

- The City’s Code of Conduct Policy does not apply to Commissioners or Park Board Advisory Board members
- Recommendation that a Code of Conduct be in the form of a policy passed by resolution of the Park Board
- Key provisions of the proposed Code of Conduct Policy
- Complaint and resolution procedures
- Changes from the City by-law
- Requirements for a mandatory review
- Code of Conduct principles
- Next steps.

A. Aguilar, along with J. Twa, responded to questions from the Board Committee. There was discussion on:

- Concern regarding the Integrity Commissioner’s interpretation of the principle of demonstrating collaboration with respect to the public expression of dissenting views from the majority of Commissioners
- Suggestion to include definitions in the Code of Conduct Policy of the terms “leadership” and “collaboration” to avoid future disagreement:
 - The Code of Conduct Policy would utilize the Province’s and City’s definition of “collaboration” and “leadership”, respectively
- Concern that the principle of “collaboration” would prevent the expression of dissenting views.

The Board Committee heard from two speakers. One speaker expressed opposition to the proposed Code of Conduct Policy and one speaker noted issues with the Park Board’s implementation of policies.

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Irwin

THAT the Board Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the proposed Code of Conduct Policy in the form attached as Appendix “A” to this report; and
- B. FURTHER THAT the Park Board direct the General Manager, Parks and Recreation, to identify and recommend a candidate for Integrity Commissioner for approval by the Park Board.

CARRIED

In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon
Opposed: Barker, Coupar

2. REPORT: Jericho Pump Station Replacement Project in Jericho Beach Park

MOVED by Commissioner Coupar
SECONDED by Commissioner Irwin

THAT the recommendation in the staff report be adopted on consent.

CARRIED UNANIMOUSLY

The following recommendation contained in the report was adopted on consent:

THAT the Board Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the replacement of the below ground Jericho Pump Station with a new above ground pump station and building in Jericho Beach Park as described in this report; and
- B. FURTHER THAT the Board authorize the establishment of a right of way agreement for the development and operations of the new pump station facility and other sewage infrastructure in form and content satisfactory to the Park Board General Manager, City Engineer, and Director of Legal Services.

3. REPORT: Dunbar Pump Station Replacement Project in Musqueam Park

MOVED by Commissioner Coupar
SECONDED by Commissioner Irwin

THAT the recommendation in the staff report be adopted on consent.

CARRIED UNANIMOUSLY

The following recommendation contained in the report was adopted on consent:

THAT the Board Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the replacement of the below ground Dunbar Pump Station with a new above ground pump station in Musqueam Park as described in this report; and
- B. FURTHER THAT the Board authorize the establishment of a right of way agreement for the development and operations of the new pump station facility and other sewage infrastructure in form and content satisfactory to the Park Board General Manager, City Engineer, and Director of Legal Services.

4. REPORT: Indigenous Community-Led Cultural Events – Corporate Sponsorship Fund Request

MOVED by Commissioner Coupar
SECONDED by Commissioner Irwin

THAT the recommendation in the staff report be adopted on consent.

CARRIED UNANIMOUSLY

The following recommendation contained in the report was adopted on consent:

THAT the Board Committee recommend to the Board:

THAT the Vancouver Park Board approve a contribution of up to \$150,000 from the Corporate Sponsorship Fund to support the delivery of emergent cultural events led by Indigenous organizations and community.

5. REPORT: Stanley Park Mobility Study – Initial Findings and Directions

Emily Dunlop, Planner II, Park Board, and Nalon Smith, Planner II, Park Board, jointly led the review of a presentation on the purpose, scope and initial findings of the Stanley Park Mobility Study (Mobility Study) and highlighted:

- Project overview, scope and timeline
- Goal of the Mobility Study is to improve park access and the user experience for all, by developing and evaluating the feasibility of options for the reduction in private vehicle traffic
- Public and stakeholder engagement:
 - Lessons learned from previous public engagement
 - Mobility Study engagement process, timelines and participation
 - Key themes that emerged from listening sessions
- Key lessons learned from best practice and case study review
- Mobility data collection and analysis:
 - Total annual visitation by mode from 2017 to 2021
 - Total visitors vs. park vehicle entries from 1980 to 2020
 - Barriers to using transit
 - Opportunities and challenges of reducing vehicle traffic in Stanley Park
 - Transportation mode share over time
- Foundational values to be explored as part of the Mobility Study:
 - Reconciliation
 - Equity
- Values, priorities and key themes that emerged from stakeholder engagement

- Guiding Principles developed through public and stakeholder engagement:
 - Safety
 - Accessibility
 - Economic vitality
 - Climate action and environmental protection
 - A flexible and resilient system
 - A connected transportation network
 - Enhance park experience
- Next steps.

E. Dunlop, along with Amanda Gibbs, Senior Manager, Communications, Marketing and Engagement, Park Board, Simon Mueller, Senior Transportation Planner, Mott MacDonald, Donnie Rosa, General Manager, Park Board, and Dave Hutch, Director, Planning and Park Development, Park Board, responded to questions from the Board Committee. There was discussion on:

- Concern with the small representation of visitors to Stanley Park who responded to the survey
- Whether the survey included question about the amenities visited in Stanley Park, as opposed to the area
- The reasons for the significant reduction in daily traffic entering Stanley Park from 1980 to 1990
- Confirmation that the Guiding Principles are not listed in priority order
- Confirmation that the 1908 lease agreement with the federal government, which includes provisions regarding the use of the perimeter road around Stanley Park, will be included in the final report to be provided to the Board in spring 2023:
 - Whether changes have been made to Stanley Park Drive have been approved by the federal government
- Local First Nations did not indicate their preferred mode to access Stanley Park during the consultation
- Sources of historical data included in the Mobility Study.

Recess

The meeting recessed at 8:54 pm and reconvened at 9:07 pm.

The Board Committee heard from three speakers, of which one spoke in support and two spoke in opposition to the staff recommendation. The speakers responded to questions from the Board Committee:

Recess

The meeting recessed at 9:27 pm and reconvened at 9:36 pm.

Recess

The meeting was recessed at 9:37 pm.

Meeting Reconvened

The Chair reconvened the Board Committee meeting of the Vancouver Board of Parks and Recreation on Tuesday, July 19, 2022 at 6:35 pm.

The Board Committee heard from 12 speakers, of which 3 spoke in support and 9 in opposition to the staff recommendation. The speakers provided the following comments and responded to questions from the Board Committee:

- Agreement with Guiding Principle of accessibility
- It is premature to proceed with the Mobility Study when the complaint lodged with the BC Human Rights Tribunal has not been decided
- Request that the scope of the Mobility Study be expanded to include the 32 km gravel road network within the park
- Concern with the lack of consultation with the cycling community regarding the planned closure of 83% of the gravel roads within Stanley Park to cyclists
- The need to balance the concepts in the Mobility Study with the critical transportation routes required to hold live events in Stanley Park, particularly those at Brockton Point
- Concern with the Park Board voting on draft Guiding Principles of an incomplete study that does not have a defined goal
- The need to protect and prioritize the accessibility rights of people with disabilities
- Concern that the increase in parking rates has resulted in a reduction in the number of park visitors
- Concern with the accuracy of the statistics in the Mobility Study regarding the percentage of the Vancouver population with disabilities.

Recess

The meeting recessed at 8:12 pm and reconvened at 8:25 pm.

The Board Committee heard from 22 speakers, of which 10 spoke in support and 11 in opposition to the staff recommendation. The speakers provided the following comments and responded to questions from the Board Committee:

- The opinion that the safety of the park and park experience has been compromised as a result of the temporary bike lane
- Recommendations to reduce the risks created by cyclists by imposing speed limits, monitoring bicycle speeds and placing security cameras throughout the park
- The increase in pedestrian and bicycle traffic on the Stanley Park seawall in the past several years
- Suggestion to remove the Stanley Park Horse Carriage in order to reduce congestion in remaining the vehicular lane
- The Mobility Study does not provide data to support the assertion that the bicycle lane will have an impact on greenhouse gas emissions
- Suggestion to hold a referendum on the inclusion of a bicycle lane in Stanley Park
- Suggestion that the Stanley Park Horse Carriage be permitted to travel in the bike lane
- Concern with the concrete barricade between the vehicle and bike lane

- Challenges navigating motor coaches through Stanley Park with the current lane configuration
- The importance of keeping options available to allow all to use Stanley Park

Extension of Meeting

MOVED by Commissioner Giesbrecht
SECONDED by Commissioner Mackinnon

THAT the Park Board extends the meeting until all items on the Board Committee agenda are completed.

CARRIED UNANIMOUSLY

- The opinion that increasing accessibility will encourage the use of vehicles in Stanley Park
- The need to improve public transit along Beach Avenue and through Stanley Park.

Recess

The meeting recessed at 10:16 pm and reconvened at 10:25 pm.

MOVED by Commissioner Irwin
SECONDED by Commissioner Mackinnon

THAT the Board Committee recommend to the Board:

- A. THAT the Vancouver Park Board receive for information, this update on the Stanley Park Mobility Study, specifically the Preliminary Mobility Context Report and the Engagement Update Report (Phases 1 and 2) appended to this Report; and
- B. THAT the Vancouver Park Board approve the draft ‘Guiding Principles’ in this Report which will inform future work on developing and evaluating options. Draft “Guiding Principles”
 1. Safety
 2. Accessibility
 3. Economic Vitality
 4. Climate Action and Environmental
 5. A Flexible and Resilient System
 6. A Connected Transportation Network
 7. Enhance Park Experience.

CARRIED

In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon
Opposed: Barker, Coupar

OTHER BUSINESS

Commissioner Coupar requested that a leave of absence be granted for the July 20, 2022 Regular Board meeting.

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Irwin

THAT the Board grants a leave of absence to Commissioner Coupar for the July 20, 2022 Regular Board meeting.

CARRIED UNANIMOUSLY

The Board Committee adjourned on July 19, 2022 at 10:57 pm.

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Donnie Rosa
General Manager

Commissioner Camil Dumont
Chair