

MINUTES OF MEETING

OF THE BOARD OF PARKS AND RECREATION  
HELD IN THE PARK BOARD OFFICE  
ON MONDAY, JUNE 24, 1996

PRESENT:	Chair	- David Chesman
	Vice-Chair	- Alan Fetherstonhaugh
	Commissioners	- Malcolm Ashford
		- Tim Louis
		- Donna Morgan
		- Duncan Wilson
	General Manager	- Vic Kondrosky
	Director of Administrative & Revenue Services	- Philip Josephs
	Director of Finance	- Doug Holden
	Director of Operations	- Liane McKenna
	Director of Planning	- Jim Lowden
	Director of Recreation	- Allan Argent
	Manager - Public Affairs	- Terri Clark
	Special Events & Filming	- Diane Murphy
	Recording Secretary	- Barbara Stampfl

The Chair introduced the members of the Board and advised that Commissioner DeGenova was out of town on business.

APPROVAL OF MINUTES

The Chair referred to page 3 the minutes of the June 10, 1996 meeting of the Board regarding Frasersview Golf Course and Clubhouse. At that meeting he had advised the Board that prior to voting on the architect proposal for Frasersview in March he had conflicted out of the award of the contract and then asked the Board if there was any problem with him now voting on the plan presented. Commissioner Louis said that he had no problem with this and there was no comment from any of the other Board members. The Chair requested that this be included as an amendment to the June 10, 1996 minutes.

The minutes of the regular meeting of the Board, held on Monday, June 10, 1996 were adopted, as amended.

CHAIR'S REPORT

The Chair referred to the first controversial issue that faced the Board in his term which was the question of the proposed casino at the Trade and Convention Centre. He noted that Commissioner Louis led a charge against the Casino and at the commencement of the past election campaign a wager was made by Commissioners Louis and Chesman on the campaign. Commissioner Chesman publicly paid Commissioner Louis the money owed because of his party's victory. Commissioner Louis said to let the record show that the Chair keeps his word.

The Chair stated that several complaints have been received from

pedestrians about rollerblading on the seawall. As it was initially intended as a pedestrian seawall, it should not be overrun with rollerbladers and the public should understand if the Board has to take some action with regard to this problem.

The Chair reported that he had received enquiries regarding the bill for the recent Conflict of Interest enquiry. He advised that the bill came within the terms of the referral at about \$18,000.

The Chair referred to the postcards and letters received by the Board regarding the Aquarium. He stated, once again, that he would be more moved by these postcards if the Aquarium had accurately advised the membership that the Board's discussion is not about the removal of the current whale population but is the consideration of binding steps to prevent the importation of further whales into the Aquarium.

#### PLANNING/ENVIRONMENTAL INITIATIVES/OPERATIONS

##### Oakherst Rezoning

Board members received copies of a staff report dated June 20, 1996 recommending that the report be received for information.

Moved by Commissioner Fetherstonhaugh,

THAT the report be received for information.

Mr. Don Larson appeared before the Board to support a public designated park at this site, not a right-of-way. He agreed that a pedestrian right of way at 58th Ave. is required. He noted that the future is for smaller parks and allotment gardens are taking away from parkspace. He outlined items that he hoped would be incorporated in the park such as benches, water fountain, repaving existing walkway and possibly some fencing. He also did not think there should be trees next to a t-ball area. He urged the Board members to lobby City Council for a dedicated park at this site and a pedestrian right of way entrance from 58th Avenue.

Commissioner Fetherstonhaugh noted that the staff report was in response to a request from the Board for more particulars to present to City Council.

Commissioner Morgan felt that the report only answered some questions the Board had but did not give direction to Council.

A VOTE WAS TAKEN TO RECEIVE THE REPORT FOR INFORMATION AND IT WAS CARRIED UNANIMOUSLY.

Moved by Commissioner Morgan,

THAT the Park Board request City Council to get from the Oakherst redevelopment dedicated public parkland of 100' x 200' and a public pedestrian right of way entrance to that parkland from 58th Avenue, with a binding agreement on the

preservation of the trees in Oakherst.

Commissioner Wilson was concerned that it may not be possible to get all this and may not allow for alternatives. He felt that there is a need to at least protect this area for public access.

Moved by Commissioner Wilson,

THAT the motion be amended to add "that failing City Council's ability to fulfill this request, the Board feels it is extremely important that public access be secured through a right-of-way."

Commissioner Fetherstonhaugh expressed his concern that this area could become semi-private if the public does not feel it has access to a public space.

Commissioner Louis felt it was better to ask for what the Board felt was appropriate as per Commissioner Morgan's motion.

A VOTE WAS TAKEN ON THE AMENDMENT AND IT WAS CARRIED.  
(Commissioners Louis and Morgan contrary).

The main motion, as amended, was put as follows:

THAT the Park Board request City Council to get from the Oakherst redevelopment dedicated public parkland of 100' x 200' and a public pedestrian right of way entrance to that parkland from 58th Avenue, with a binding agreement on the preservation of the trees in Oakherst;  
and,  
THAT, failing City Council's ability to fulfill this request, the Board feels it is extremely important that public access be secured through a right-of-way.

- CARRIED UNANIMOUSLY.

## RECREATION SERVICES

### Hemp B.C. Special Event

Board members received copies of a staff report dated June 13, 1996 recommending that the Board consider the request of Hemp B.C. to stage an event called Cannabis Day on Monday, July 1, 1996, on Sunset Beach Park from 4:00 p.m. to 6:00 p.m.

Moved by Commissioner Wilson,

THAT the report be received for information.

Mr. David Malmo-Levine, researcher and educator at Hemp B.C., appeared before the Board regarding their request for a special event at Sunset Beach Park. He outlined the misconceptions regarding cannabis as well as the variety of uses for it other than as a narcotic. He referred to Bill C-8 which will give the police more power and Hemp B.C.

wish to make people aware of these concerns. They also feel they should have the same rights as other special events and asked for consideration that they be allowed to have musical performances continue to 8:00 p.m. followed by speakers.

Commissioner Wilson advised that the same request from Hemp B.C. came before the Board in 1994 at the last minute and that Hemp B.C. had not appeared before the FEST Committee for a permit for their Walk. He pointed out that the Board is not treating this organization any differently than other requests.

Commissioner Fetherstonhaugh stated that the subject matter is irrelevant, the problem is that in 1994 Hemp B.C. were told they could not have the event and went ahead anyway. Then they didn't apply for approval in 1995 and went ahead again with their event.

Mr. Malmo-Levine stated that they are not an established organization and could learn from this experience what is required in the future.

Commissioner Morgan stated that there are many concerns regarding Sunset Beach Park with a lot of events occurring there. She would prefer that the event be held elsewhere. Her concern was the time line for the Board's approval. She was also concerned how the Board could have guarantees that the amplified music would end at 8:00 p.m.

The Chair stated that the problem is not regarding a right to assemble or the promotion of industrial uses of hemp; the problem is that the process is being ignored and the Board feels that anything imposed by it will be ignored by Hemp B.C. as has been the case in the past. There is also the problem of people attending the event smoking marijuana in parks.

Commissioner Morgan pointed out that the Folk Music Festival post signs stating no drugs or alcohol are allowed.

Ms. Eleanor Hadley stated that this event is not how Canada Day should be celebrated. As well, there are implied threats and challenges to the Board by the delegation and it was felt that they will probably still go ahead with the event. She added that the Park Board has to consider this request on behalf of all the neighbourhood and parks in the West End already have many demands on them.

The Chair advised that the Board has received opposition to this event from the West End Community Association and from the public.

Ms. Hadley then referred to her previous request to the Board to ensure that the Canadian flag is flown on Canada Day. She noted that this issue had reached as far as the Prime Minister's office. She was upset that the Canadian flag is not being flown on the diving float at English Bay and stated that staff should be talking to the lifeguards about this.

The Manager of Public Affairs stated that this is being looked into and the Canadian Flag will be flown on appropriate sites.

Commissioner Wilson referred to the Hemp B.C. event and stated that the Board has no choice but to not approve it and he informed the delegation that the organization needs to actively discourage use of the product during an event. They need to give adequate notice to the Board to allow consultation with the neighbouring residents and, they need to consult with staff with regard to an alternative parksite.

Commissioner Morgan suggested that staff fax a reminder to Hemp B.C. next March to remind them to apply in sufficient time.

The main motion was put as follows:

THAT the report be received for information.

- CARRIED UNANIMOUSLY.

#### World Wrestling Federation Event

Board members received copies of a staff report dated June 18, 1996 recommending that the Board consider the request of the World Wrestling Federation to stage a free promotional event on East False Creek Park on July 20, 1996, between 1:00 and 4:00 p.m.

Commissioner Wilson left the room at this point due to possible conflict of interest.

Moved by Commissioner Fetherstonhaugh,

THAT the Board consider the request of the World Wrestling Federation to stage a free promotional event on East False Creek Park on July 20, 1996, between 1:00 and 4:00 p.m. with all arrangements subject to the approval of the General Manager.

THAT the Board consider charging the World Wrestling Federation a fee of \$2,000 or 20% of gross merchandise proceeds, whichever is greater, for the use of East False Creek Park.

Ms. Stephanie Jones and Ms. Erika Alm, of Lang and Associates, appeared before the Board on behalf of their client, the World Wrestling Federation, to request permission to hold an event in False Creek Park which will allow fans to meet the WWF Superstars in person and to raise money and awareness for Science World. Ms. Jones stated that they are open to considering different parks but False Creek Park is their first choice. The details of the event were outlined in a handout to the Board members and included a letter of support from Tourism Vancouver.

Commissioner Louis felt that this request did not differ from that of the previous delegation and was concerned about applying a double

standard. His only concern with the previous delegation was that they did not follow the rules of the Board in applying three months early for permission to hold an event on parkland. He felt that the Board could not now approve a different group with a different objective but who was also late in applying.

The Director of Recreation pointed out that the reason the report asks the Board to consider the request is due to the short timeframe. He added that Science World are supportive of this event and Creekside Park is designated for such events because of its location away from residential areas.

Commissioner Fetherstonhaugh pointed out that this organization came to the Board asking permission to hold their event at Kitsilano Beach but were told that it was not suitable due to all the events being held there. They then asked for False Creek Park and, as this is an area where a lot of events don't take place, he felt that the Board should encourage this sort of event there. There is a busy street separating the event from the residents. He felt that the Board could give conditional approval to this request as they have worked with the Board and tried to come up with a solution. His only regret was that when this was originally rejected for Kitsilano, staff did not suggest alternative sites.

Commissioner Ashford did not feel this was applying a double standard. He did not support Hemp B.C.'s request because they had ignored the proper process and as well he was not prepared to condone a group using illegal substances on a park. He added that he did not have a problem with this event even though the timing is short, because it is a different situation. The effect on the neighbourhood will be minimal, it is a harmless event, and will benefit charity financially.

Moved by Commissioner Ashford,

THAT the motion be amended to "approve" the request rather than to "consider" it.

Commissioner Morgan stated that this is a "for profit" event with some money going to charity. It is corporate use of a public space and the merits of particular events can't be weighed one against another. Their late application is not the fault of staff or the Board and this group has only 2 weeks more lead time than the previous group. She felt that this neighbourhood is still stressed by events such as the Dragon Boat Festival and later in the summer the Molson Indy. She added that this is not a community event, it is a promotional, commercial event and the organizers should find an appropriate private site to hold this event.

The Chair felt that there was a substantive difference in that Hemp B.C. has abused the application process for two years now. Sunset Beach Park is already overused and for these reasons he turned Hemp B.C. down. The WWF event only had one neighbour opposed to it and there not many events held at that site. He was not opposed to corporate use of parks but was troubled by corporate use for profit and therefore would

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move an amendment with regard to this.

Moved by Commissioner Chesman,

THAT the request to hold the event be approved but the sale of related souvenir items on parkland not be approved.

- CARRIED UNANIMOUSLY.

The main motion, as amended, was put as follows:

THAT the Board approve the request of the World Wrestling Federation to stage a free promotional event on East False Creek Park on July 20, 1996, between 1:00 and 4:00 p.m. with all arrangements subject to the approval of the General Manager;

and,

THAT the Board approve charging the World Wrestling Federation a fee of \$2,000;

and,

THAT the Board not approve the sale of related souvenir items on parkland.

- CARRIED.

(Commissioners Louis & Morgan contrary  
Commissioner Wilson absent at time of voting).

Commissioner Wilson returned to the room at this time.

#### NON-COMMITTEE REPORT ITEM

##### Skipping Traditions

Mr. Vaughan Evans appeared before the Board to outline skipping traditions and how this activity could help people with special needs. He urged the Board to introduce skipping in community centres as therapy.

Commissioner Fetherstonhaugh enquired if there is a skipping program offered in community centres. The Director of Recreation Services stated that skipping is used in aerobics classes.

Mr. Evans was thanked for his informative presentation.

At this point, Commissioner Chesman left the room due to possible conflict of interest with regard to item 3 (Hastings Park), Item 4 (B.C. Hydro Right-of-Way), and Item 5 (T96-09 Community Centre Gym Roof Replacements).

PLANNING/ENVIRONMENTAL INITIATIVES/OPERATIONS

Hastings Park - Building Reuse Study

Board members received copies of a staff report dated June 13, 1996 recommending that the Board appoint Proscenium Architecture and Interiors Inc. as consultants for the adaptive reuse study for the Garden Auditorium, the Forum and Rollerland at Hastings Park for fees and disbursements for a total of \$33,500 plus GST.

Moved by Commissioner Wilson,

- A) THAT the Board appoint Proscenium Architecture and Interiors Inc. as consultants for the adaptive reuse study for the Garden Auditorium, the Forum and Rollerland at Hastings Park for fees and disbursements for a total of \$33,500 plus GST.
- B) THAT no rights shall arise hereby, and none shall arise until the execution of the contemplated contract. The Board may rescind this resolution at any time up to the execution of the contemplated contract.

- CARRIED UNANIMOUSLY.

(Commissioner Chesman absent at time of voting)

B.C. Hydro and Power Authority Right of Way - Locarno Beach Park and Jericho Beach Park

Board members received copies of a revised staff report dated June 20, 1996 recommending that the Board grant a Statutory Right-of-Way to B.C., Hydro and Power Authority for the overhead electrical high voltage feeder pole line running east-west between Northwest Marine Drive and Discovery Street on the approximate easterly production of Belmont Avenue and for two pole lines at the north foot of Discovery Street feeding Jericho Sailing Club.

Moved by Commissioner Wilson,

THAT the Board grant a Statutory Right-of-Way to B.C. Hydro and Power Authority for the overhead electrical high voltage feeder pole line running east-west between Northwest Marine Drive and Discovery Street on the approximate easterly production of Belmont Avenue and for two pole lines at the north foot of Discovery Street feeding Jericho Sailing Club.

- CARRIED UNANIMOUSLY.

(Commissioner Chesman absent at time of voting).

T96-09 Community Centres Gym Roof Replacements

Board members received copies of a staff report dated June 17, 1996 recommending that the Board award the contract for the replacement of gym roofs at Dunbar, Hastings Kitsilano and Sunset Community Centres to the low bidder, Broadway Roofing Company for a cost of \$170,960.



Moved by Commissioner Wilson,

- A) THAT the Board award the contract for the replacement of gym roofs at Dunbar, Hastings, Kitsilano and Sunset Community Centres to the low bidder, Broadway Roofing Company for a cost of \$170,960.
- B) THAT no legal rights shall arise hereby, and none shall arise until execution of the contemplated contract. The Board may rescind this resolution at any time up to the execution of the contemplated contract.

- CARRIED.

(Commissioners Louis & Morgan contrary  
Commissioner Chesman absent at time of voting)

Commissioner Chesman returned to the meeting at this time.

#### Permanent Fund Transfer

Board members received copies of a staff report dated June 7, 1996 recommending that \$187,300 be transferred from the General Parks account #6140 to the Downtown Parks account #6141 as outlined in the report.

Moved by Commissioner Fetherstonhaugh,

THAT \$187,300 be transferred from the General Parks account #6140 to the Downtown Parks account #6141 as outlined in the staff report dated June 7, 1996.

- CARRIED UNANIMOUSLY.

#### FINANCE/ADMINISTRATION/HUMAN RESOURCES

##### Changes to Administrative Authorities

Board members received copies of a staff report dated May 15, 1996 recommending that the Board approve the recommendations listed in the report.

Moved by Commissioner Ashford,

- A) THAT the Board increase the transfer limits on normal and non-recurring operating budget accounts for the General Manager to \$50,000 and \$10,000 respectively, and that the General Manager be authorized to transfer up to \$50,000 to/from approved capital accounts, including the transfer authority to create new capital accounts up to that amount, all as proposed in this report;

FURTHER THAT the Board approve a change in the close-out criteria for capital projects, authorizing the General Manager to close out capital projects whose expenditures do

not exceed 15% AND \$50,000 of the approved budgets. Capital projects that do not meet this requirement will be reported to the Board for information and approval;  
and,

- B) THAT the Board approve a two-tier bid structure reflecting a bid limit of up to \$100,000 for price quotations and a bid limit of over \$100,000 for tenders, including the special purchase conditions and the advertising change around public notice of Board tenders, all as proposed in this report;  
and,
- C) THAT the Board increase the contract award limits for Purchasing Manager, the General Manager, and the Board approvals to \$100,000, \$300,000 and over \$300,000 respectively, as proposed in this report; and,
- D) THAT the Board approve the changes to the contract execution authorities as proposed in this report; and,
- E) THAT the Board delegate approval authority to the General Manager for contract change orders as proposed in this report; and,
- F) THAT the Board increase the award limits on consultant contracts for the General Manager and the Board approvals to \$30,000 and over \$30,000 respectively, including the changes to the contract execution authorities, both as proposed in this report; and,
- G) THAT the Board approve the changes to the City's policy on bid and performance bonds as proposed in this report; and,
- H) THAT the Board delegate approval authority to the General Manager to hire contract employees into vacant exempt positions as proposed in this report; and,
- I) THAT the Board receive quarterly reports with analysis on the administration and conduct of the Board business in relation to the above delegations of authority.

Commissioner Fetherstonhaugh referred to Recommendation C and felt that the contract award limits should be lowered in order to allow the Board a feeling of what is going on in respect to how the money is being spent and on what projects.

Moved by Commissioner Fetherstonhaugh,

THAT Recommendation C be amended to change the contract award limits for the Purchasing Manager, the General Manager and the Board approvals to \$50,000, \$50,000 and over \$50,000 respectively.

- CARRIED UNANIMOUSLY.

Commissioner Morgan felt that Recommendation H which delegates approval authority to the General Manager to hire contract employees into vacant exempt positions was not necessary and should be deleted.

The Chair felt that the General Manager should have a reasonable limit on money items but he would like the limit fairly low as the Board always has money difficulties. He was not concerned, however, about being involved in the hiring of contract employees.

The General Manager explained that essentially the position would already be approved in the Board approved the funding.

Moved by Commissioner Morgan,

THAT Recommendation H be deleted.

- CARRIED UNANIMOUSLY.

The main motion, as amended, was put as follows:

- A) THAT the Board increase the transfer limits on normal and non-recurring operating budget accounts for the General Manager to \$50,000 and \$10,000 respectively, and that the General Manager be authorized to transfer up to \$50,000 to/from approved capital accounts, including the transfer authority to create new capital accounts up to that amount, all as proposed in this report;

FURTHER THAT the Board approve a change in the close-out criteria for capital projects, authorizing the General Manager to close out capital projects whose expenditures do not exceed 15% AND \$50,000 of the approved budgets. Capital projects that do not meet this requirement will be reported to the Board for information and approval;  
and,

- B) THAT the Board approve a two-tier bid structure reflecting a bid limit of up to \$100,000 for price quotations and a bid limit of over \$100,000 for tenders, including the special purchase conditions and the advertising change around public notice of Board tenders, all as proposed in this report;  
and,
- C) THAT the Board approve the contract award limits for the Purchasing Manager and the General Manager at \$50,000 and for the Board approvals over \$50,000, as proposed in this report;  
and,
- D) THAT the Board approve the changes to the contract execution authorities as proposed in this report; and,
- E) THAT the Board delegate approval authority to the General

Manager for contract change orders as proposed in this report; and,

- F) THAT the Board increase the award limits on consultant contracts for the General Manager and the Board approvals to \$30,000 and over \$30,000 respectively, including the changes to the contract execution authorities, both as proposed in this report; and,
- G) THAT the Board approve the changes to the City's policy on bid and performance bonds as proposed in this report; and,
- H) THAT the Board receive quarterly reports with analysis on the administration and conduct of the Board business in relation to the above delegations of authority.

- CARRIED UNANIMOUSLY.

#### Changes to Administrative Policies

Board members received copies of a staff report dated May 30, 1996 recommending that the Board adopt the Administrative Policies as approved by Council and as outlined in the report.

Commissioner Ashford had concerns with regard to these policies but put the following motion on the table in order to allow debate.

Moved by Commissioner Ashford,

THAT the Board adopt the Administrative Policies as approved by Council and as outlined in the staff report.

Commissioner Ashford then outlined his concerns with regard to Items A and B regarding gifts presented to the Board or staff with a value of over \$50.00 and the suggestion that these would be sold. He felt that this would be an insult to the visiting dignitaries. He also felt that staff should not be obligated to turn a gift over \$50.00 to City Hall.

Commissioner Morgan felt it was important to have this policy because of concerns that have been raised about the Board or staff receiving gifts of large value. She added that there is a gift case at City Hall where gifts would be put on display.

The Chair agreed with Commissioner Ashford that gifts from visiting dignitaries should not be sold but could be put on display at the Park Board office. He also felt that the value of gifts could be raised from \$50.00 to \$80.00.

Moved by Commissioner Chesman,

THAT the Board approve raising the amount from \$50.00 to \$80.00, and that anything over that amount not be sold but kept in safekeeping at the Park Board.

CARRIED UNANIMOUSLY.

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The main motion, as amended, was put as follows:

THAT the Board adopt the Administrative Policies as approved by Council, except that recommendations A and B dealing with receipt of gifts be increased from \$50.00 to \$80.00;  
and,  
THAT gifts presented to Board members or staff by visiting dignitaries or for speaking engagements, technical presentations or other related activities, which have a value over \$80.00 not be disposed of by sale or auction but be turned over to the Park Board for safekeeping.

- CARRIED UNANIMOUSLY.

#### NEW BUSINESS

Commissioner Morgan referred to the rezoning of the Hastings and Windermere site for the Emergency Operations & Communications Centre which will be dealt with at the rezoning hearing on Thursday night.

Moved by Commissioner Morgan,

THAT the Park Board request City Council in consideration of the rezoning of the Hastings & Windermere site for the EOCC, that the development be required to:

- a) provide a greenway linking the tunnel into the Hastings site.
- b) work out an arrangement regarding parking spaces so that they are outside of the Hastings parksite.

- CARRIED UNANIMOUSLY.

#### ENQUIRIES

Commissioner Louis enquired about loan payments, interest and revenues per annum for the golf courses. The General Manager stated that this information will be provided to the Board.

Commissioner Morgan referred to City Council approving a lease extension for the Symphony of Fire and enquired if there was any consultation with Park Board staff regarding this. The General Manager stated that the normal process had not been followed as this did not come to the Board or the FEST Committee. The Symphony of Fire organizers will have to come to the Board with regard to any use of the beach.

INFORMATION ITEMS

1. Approval of Warrants  
Warrant #24 in the amount of \$406,001.34, Warrant #25 in the amount of \$321,879.74.

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V. Kondrosky  
General Manager

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Commissioner David Chesman  
Chair

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