### MINUTES OF MEETING OF THE BOARD OF PARKS AND RECREATION HELD IN THE PARK BOARD OFFICE ON MONDAY, OCTOBER 28, 1996

PRESENT:	Chair	- David Chesman
Vice Chair	- Alan Fetherstonhaugh	
	Commissioners	-Allan DeGenova
		- Tim Louis
		- Donna Morgan
		- Duncan Wilson
	General Manager	- Vic Kondrosky
	Director of Administrative & Revenue Services	- Philip Josephs
	Director of Operations	- Liane McKenna
	Director of Planning	- Jim Lowden
	Manager, Park Acquisition and Research	- Pieter Rutgers
	A/Director of Recreation	- Joslin Kobylka
	Park Planner	- Tilo Driessen
	Manager - Public Affairs	- Terri Clark
	Recording Secretary	- Barbara Stampfl

The Chair advised that Commissioner Ashford was absent due to ill health.

# **APPROVAL OF MINUTES**

The minutes of the regular meeting of the Board, held on Monday, September 30, 1996, were adopted as circulated.

### PRESENTATION

Commissioner Fetherstonhaugh, as Chair of the Income Operations/Marketing/Public Affairs Committee, presented a service award to Tom and Rocky Chung, operators of the Denman Garden Inn, for their nineteen years of service at the West End Community Centre. He noted the generosity and cooperation of these gentlemen towards the residents of the West End and patrons of the West End Community Centre. The Director of Administrative & Revenue Services and the Manager of Income Operations were thanked by Tom and Rocky Chung for being so supportive over the years.

### **INCOME OPERATIONS/MARKETING/PUBLIC AFFAIRS**

Board members agreed to bring forward Item 10 at this time.

### **DENMAN GARDEN INN - LEASE ASSIGNMENT**

Board members received copies of a staff report dated October 9, 1996 recommending that the Board consent to the assignment of the Denman Garden Inn Restaurant from the Denman Garden Inn Ltd. to Mr. Edward Chin, subject to Mr. Chin entering into a form of assignment acceptable to the Director of Legal Services.

Moved by Commissioner Fetherstonhaugh,

- 1. THAT the Board consent to the assignment of the Denman Garden Inn Restaurant from the Denman Garden Inn Ltd. to Mr. Edward Chin, subject to Mr. Chin entering into a form of assignment acceptable to the Director of Legal Services.
- 2. THAT no legal rights shall arise hereby and none shall arise thereafter until the execution of the contemplated documents.

# **CARRIED UNANIMOUSLY**

### CHAIR'S REPORT

The Chair referred to letters from many of the Community Associations to the Board expressing their pleasure with the Community Centre renewal referendum issue for \$2 million on the ballot. As the Park Board are in partnership with the Associations they are hopeful that this will pass.

The Chair reported that he attended the opening of the new playground at Almond Park on Sunday funded and supported by this Board. It was a well attended event despite the rain and is a good example of the Board's bipartisanship in allowing the community to plan what they would like with the Board providing support.

The Chair reported on the recent cross-Canada "Communities in Bloom" competition which is to encourage the improvement of municipal landscapes, promote a better quality of life and increase environmental awareness. Vancouver was in competition with the cities of Calgary, Etobicoke, Laval and Montreal and he announced that Vancouver won the award for the Best Park Management System and Best Floral Displays and was presented with a trophy and plaque.

### **BY-LAWS**

### PARKS CONTROL BY-LAW - CETACEANS

The Board agreed to hear the delegations on this item before putting a motion on the table.

Mr. Peter Hamilton, Lifeforce, appeared before the Board to state that the Bylaw fails to protect the whales in Stanley Park even though the majority of the Board promised to phase out the captivity of cetaceans. Lifeforce feels that since Dr. Nightingale of the Vancouver Aquarium has stated that other aquariums do not have anti-capture policies, then to be consistent, the onus is on the Vancouver Aquarium to disassociate themselves from these Aquariums. He challenged the Board and the Aquarium to reveal names of the five aquariums that plan to capture wild cetaceans and put them on the market and to also send letters of opposition regarding this. Mr. Hamilton submitted a brief containing suggested revisions to the proposed By-Law but noted that there are too many loopholes in the proposed By-Law and stated that there should be provision for a Task Force committee and future public input. He urged the Board to pass the original version of the By-law amendment.

Ms. Annelise Sorg, Coalition for No Whales In Captivity, stated that they support Lifeforce's recommendations to amend the By-law. She referred to a previous statement that the Aquarium are not planning to capture any more whales, and that the killer whales should be phased out. The new by-law doesn't address keeping whales in captivity and the intent of the original Bylaw was to phase them out. A public referendum would show voters don't want whales or dolphins brought into Stanley Park. She referred to the Memo of Understanding and stated that there are outstanding issues that need to be resolved. She indicated that the Aquarium has a Veterinarian's report on the whales that should be made public. Ms. Sorg also referred to the UBC animal care program and the capture of sea lions for research. She is concerned about this leading to more space being requested by the Aquarium.

The Chair stated that if the veterinarian's report she referred to was for the Aquarium, it would be private and the Board cannot compel its release. It can make requests but may not have a legal right to this information. He also reminded the delegation that the Board previously passed a motion that any request for expansion of the Aquarium will go to a referendum. He added, however, that subsequent Park Boards are not bound by resolutions passed by previous Boards.

Ms. Liz Watrich stated her disappointment with the Park Board's decision as she felt that the proposed By-law does not protect the whales in Stanley Park. She urged the Board to revise the By-law wording to phase out whales in captivity.

Ms. Lynn Johnson, thanked the Board for taking the time to discuss this Bylaw over the past few months and for recognizing the importance of it. She quoted Commissioner Wilson stating at a prior meeting that he didn't feel anyone on the Board wanted to see whales in captivity. She thought that the Board would act on this but the proposed By-law does nothing to phase out whales. She does not feel that the profit made from the whales justifies the wrongdoing in keeping them captive. She asked the Board to revise the By-law to make it effective so that whales are not imprisoned.

Mr. Lea Johnson stated that this proposed By-law amendment is an abrupt about-change by the NPA Commissioners. This By-law won't work as whales will still be in bad conditions. He feels that Dr. Nightingale of the Aquarium will be the winner and that the Aquarium has diminished the Board's and the community's power and that the wording of the By-law should state that whales will only be brought into Vancouver if approved by a community representative Council which would ensure that the Aquarium meets community standards for domestic and captive animals.

Mr. Jim Harvey, Friends of Stanley Park, referred to the last referendum on the Zoo in which 54% of the voters voted for the closure of the Zoo. He felt that if the question of the whales was put to a referendum that the same thing would happen. He added that if the By-law is passed it will legitimize whales in captivity which is something that has not happened at this Board in 90 years. Because of this difficult issue he felt that the Aquarium should no longer have liaison members on the Park Board. Friends of Stanley Park also feel that there should be some other By-laws passed by the Board to maintain Stanley Park as a nature park reflecting the coastal forest and shoreline experience; a By-law that doesn' t allow an unnatural salmon spawning stream to be built in Stanley Park; or a By-law that reflects the mass of the Aquarium and maintains it at its present size; a By-law that demands that whales in Stanley Park be treated with compassion and respect throughout their confinement. He urged the Board to protect Stanley Park with such By-laws.

The Chair noted that when he took the Chair he invited the Aquarium to not take whales from the wild except to rehabilitate endangered species. His principles are the same now as they were then. He added that the Board are securing the end of whales in captivity except for two limited provisions and the Memo of Understanding has everything in it for a new relationship with the Aquarium.

Ms. Sarah McAlpine, Vancouver Aquarium, congratulated the Board on the extensiveness of the public process and the Board's patience. She feels that the proposed By-law amendment is a rational compromise and the Aquarium would like to see a process of cooperation. She presented the Board with an Amendment Agreement which has been passed by the Aquarium Board.

Dr. John Nightingale, Vancouver Aquarium, stated that the difference between the proposed By-Laws Appendix A and B arose out of recognizing that strandings do occur. If the Aquarium has to deal with a rescue of an endangered species they will come back to this Board for approval before doing anything although these often happen early in the morning hours and prepermission is sometimes not possible to get before taking action to save a whale. All of the Aquariums marine mammal operations, such as stranding, importing, trading, come under full DFO jurisdiction and it is the DFO who decide if an animal should be rescued and what should be done with it. He explained that neither the Aquarium nor the Park Board can return a whale to the water without DFO approval.

Commissioner DeGenova enquired about the SPCA' s concern about the conditions that the whales have been kept in and how they have been managed.

Dr. Nightingale stated that the Aquarium have never received anything in writing from the SPCA, although this has been done through the press, and they have not received anything from the Provincial agency directly. Dr. Nightingale pointed out that the SPCA recognizes that, in the rare chance that a cetacean has to be rescued and rehabilitated, the Aquarium is the only place in the province that can do this. Commissioner Louis was concerned about how many endangered species there are listed and who the Board would enquire from to know if a species was endangered. Dr. Nightingale advised that the US Endangered Species Act is the only standard the world presently has, however, it only covers the US or by extension where there is a possibility of import or export from the US. There is not a world wide endangered species list available at this time.

The Chair clarified with Dr. Nightingale that the Aquarium understands that the decision made by this Board was done to secure that there will be no wild whales taken into the aquarium; that the Park Board is trying to forge a new relationship with the Aquarium; and, that in the Memo of Understanding the Board's decision does not forever endorse the keeping of whales in the Aquarium but does contemplate the investigation of other alternatives where it is viable in the future.

Dr. Nightingale stated that the Aquarium Board is prepared to sign the Lease Amendment which was adopted by the Aquarium Board whenever the Board is ready to sign it.

Ms. Angela Hogan stated her disappointment with the proposed By-Law amendment and asked the Board to consider revising it. She feels it does not have any substance for current and future whales. She referred to the question regarding the SPCA who issued a press release in 1995 stating that keeping whales in captivity was against the Canadian Cruelty Against Animals Act. She pointed out that the concern at that time was with regard to the plan to separate Finna and Bjossa. Ms. Hogan referred to Commissioner Chesman' s statement that animal rights activists should be proud of the progress made but she felt that this new By-law did not indicate progress since the Aquarium has stated since 1992 that they will not capture whales from the wild.

Commissioner Chesman stated that when he took the Chair the Aquarium had a policy about the capture of killer whales and a moratorium on the capture of belugas. This was only a unilateral policy with nothing legally binding to secure that. Through this initiative the future of the Aquarium will be secured and will provide a better partnership between the Park Board and the Aquarium. A big step forward has been made by this proposed By-law with regard to taking no wild whales into the Aquarium.

Board members were advised that the COPE members of the Board had indicated that they would not allow this By-Law to pass unanimously through three readings and therefore it should only receive first reading at this meeting. There would be no debate at this time and second and third readings of the By-Law amendment would come back to the next meeting of the Board.

Commissioner Louis felt that it would make more sense to debate the By-law at the next meeting too rather than just having the first reading this evening.

Commissioner Fetherstonhaugh disagreed and felt that the Board should finalize this item now.

Moved by Commissioner Wilson,

1. THAT Section 9 of the Parks Control By-law is amended by inserting the following:

No person shall bring into Stanley Park or keep or otherwise maintain in Stanley Park any aquatic mammal of the Cetacean order including, but not limited to, baleen whales, narwhals, dolphins, porpoises, killer whales and beluga whales, which have been captured or otherwise taken from its natural wild habitat, except that this prohibition shall not apply to

(i) captive cetaceans caught from the wild prior to September 16, 1996 and cetaceans born into captivity at any time,

(ii) cetaceans which are already being kept or maintained in Stanley Park as of September 16, 1996;

(iii) a member of an endangered cetacean species, provided that approval for bringing it into Stanley Park Aquarium has first been obtained from the Park Board, and

(iv) an animal that has been captured or otherwise taken from its natural wild habitat for the purpose of rehabilitating it from injury or preventing its death due to stranding provided that the capturing or taking and subsequent release to natural habitat (if permitted) is done under the jurisdiction and approval of the federal agency responsible for such decisions, and the Association shall keep the Park Board informed in as timely a manner as possible.

2. This By-Law comes into force and takes effect on the date of its passing.

# CARRIED

(Commissioners Louis and Morgan contrary).

The Chair stated that as the motion did not pass unanimously it will then be carried over to the next meeting of the Board.

# PLANNING/ENVIRONMENTAL INITIATIVES/OPERATIONS

### THE NAMING OF PARK SITES

Board members received copies of a staff report dated October 9, 1996 recommending that the Board consider naming the parksite located at Charles and MacLean Streets "Mosaic Creek Park".

Ms. Sarah White, representing the Britannia Neighbours, appeared before the Board to thank them for their support in getting this community park together and to advise that the opening of the park will be held on November 23rd.

Commissioner Morgan stated that this has been a great example of community development of a small parkspace.

Moved by Commissioner DeGenova,

• THAT the Board consider naming the parksite located at Charles and MacLean Streets "Mosaic Creek Park".

# **CARRIED UNANIMOUSLY**

Commissioner Chesman left the room for the next item due to potential conflict of interest.

# FRASERVIEW GOLF COURSE - TENDER AWARD

Board members received copies of a staff report dated October 22, 1996 recommending that the Board award tender T96-19 for the redevelopment of the Fraserview Golf Course to Challenge Construction Ltd. in the amount of \$5,325,000, subject to a contract being signed by the General Manager.

Moved by Commissioner Wilson,

- 1. THAT the Board award tender T-96-19 for the redevelopment of the Fraserview Golf Course to Challenge Construction Ltd. in the amount of \$5,325,000, subject to a contract being signed by the General Manager.
- 2. THAT no rights shall arise hereby, and none shall arise until the execution of the contemplated contract. The Board may rescind this resolution at any time up to the execution of the contemplated contract.

Mr. John Singleton, on behalf of GCL Contracting & Engineering Inc., appeared before the Board to outline reasons that would make GCL Contracting the low bidder by approximately \$42,000. He referred to the clause in the tender form that would permit further negotiations to see if a better price can be arrived at. He requested support from the Board to direct administrative personnel of the Park Board to talk this over with GCL Contracting.

CARRIED UNANIMOUSLY

(Commissioner Chesman absent at time of voting).

# STANLEY PARK TRANSPORTATION AND RECREATION REPORT 1996

Board members received copies of a staff report dated October 24, 1996 recommending that the Board endorse this report and approve recommendations A to G and consider recommendations H or I.

Moved by Commissioner DeGenova,

A. THAT the Board endorse the Stanley Park Transportation and Recreation Report 1996, dated October 18, 1996, as the framework for decisionmaking;

- B. THAT cyclists and in-line skaters be separated from pedestrians on the Seawall from the park entrance to Hallelujah Point, and from Lumbermen' s Arch to the north end of Pipeline Road as proposed in the report' s Appendix A;
- C. THAT a 3.0 metre wide portion of Park Drive be reallocated to cyclists and in-line skaters between Hallelujah Point and Lumbermen' s Arch as proposed in the report' s Appendix A;
- D. THAT a bus lane be designated for the summer months (May to September) on Park Drive and North Lagoon Drive, as outlined in the report, starting in 1997 subject to receipt of an acceptable proposal by February 15, 1997 from a private operator to offer a jitney service.
- E. THAT the Ceperley Meadows Path be improved as detailed in the report's Appendix B;
- F. THAT funding for recommendations B, C, D and E be secured from the 1997-1999 Capital Plan.
- G. THAT staff and stakeholders work jointly on the creation of a car-free day in 1997.

A presentation was made by the Park Planner outlining the issues of transportation versus recreation, cars in the park, tour buses, public transit, and proposals for the seawall. He also indicated that the report now contains further recommendations that resulted from a recent stakeholders meeting.

Ms. Nancy A. Chiavario, Vancouver City Councillor, appeared before the Board to compliment staff on this report and to submit comments for consideration. She does not support paving any trails in the park and questioned where the horse & carriage will be located. She feels that the horse and carriage should stay on Park Drive as this mode of transportation is non-air and sound polluting. She also expressed strong support for having the #52 Around the Park bus service year round. She felt that the Board could work with B.C. Transit to provide a jitney service in the park. She felt that the numerous facilities that operate in the park should be included in discussions and there should be bus shelters, garbage cans, etc. provided. The Stanley Park Service Yard should be the destination of tour buses and not just used for car parking. She also questioned the use of funds for widening the seawall. As well, the report does not address enforcement issues. She felt that the Park Board should review the plan in relation to all of its parks and submit comments to the B.C. Transit Board. She noted that these were her personal comments and asked the Board to remember in negotiations that Lord Stanley said that Stanley Park is for all people for all times; he did not say the park is for all people doing all things all the time.

Commissioner Wilson enquired if staff have discussed the City Transportation Plan with the City and was informed by the Director of Planning that they have done so. He outlined the common interest in working towards a downtown loop for the buses, extension of the Beach Ave. bus and acknowledging possibility of a Nelson St. bikeway/greenway as access to the park, as well as looking at improvements to bus service to Stanley Park and other areas.

Councillor Chiavario noted that the City has put forward recommendations to the Transit Board and none of that information came to Council to include in the report. She therefore recommended that the Board provide a memo on this to take to the Traffic Commission where transit issues are dealt with. She still invited to the Board to submit the Transportation Plan to City Council.

Commissioner DeGenova requested clarification about paving trails in Stanley Park. The Director of Planning advised that there is no intention to pave forest paths.

Mr. Guy Wera had requested to appear before the Board but was not present at this time.

Ms. Renee Jensen stated that Stanley Park is not a freeway or a recreation centre and the money for this is causing serious cutbacks in funding for community centres. The quality of the park experience must be maintained as well as the history. She commended the curtailment of car use but no accommodation has been made for parking and this will impact on the West End. She felt that the advantage of using more tourbuses will be lost if they leave engines running and pollute the air. She feels that cars, buses and horse and carriage can complement each other. The horse & carriage is wheelchair accessible and she was concerned that on page 19 of the report it suggests elimination of the horse & carriage. She suggested that the jitney should be electrically operated and was shocked at the suggestion to have a bike & skate rental in Stanley Park as this would put current operators out of business.

Commissioner Wilson stated that the jitney service will be as environmentally friendly as possible.

The Chair advised that AAA Horse & Carriage have not been ignored in this process and the Board has received several calls and letters in this regard as well as having discussions with Gerry O' Neill and his lawyer.

Ms. Helen Warn had requested to appear before the Board but was not present at this time.

Ms. Lori Miller, Better Environmentally Sound Transportation Association, expressed full support for the proposals as they are realistic, progressive and respond to demand. She was encouraged to see an alternative to automobiles. She suggested putting bicycle decals on the road to indicate that it is shared road space. The bus only lanes should be year round and Section 5 of the report needs more careful attention and there should be better signage. She congratulated staff on a great step to make a trip to Stanley Park a breath of fresh air.

Ms. Eleanor Hadley felt that the report violates the mandate of the Park Board. She felt that the report is a lobby for tour bus companies. She prefers cars to tour buses or B.C. Transit because automobiles usually contain a family visiting the park. She is opposed to jitneys and opposed to buses as they need large parking spaces. She added that if a parking area were to be located at the Service Yard this would destroy the Rose Garden and surrounding area. She also stated that bicycles should not be allowed on the seawall at English Bay beach.

Mr. John Whistler, Chair, Bicycle Advisory Committee, complimented the Board on the report and is in favour of recommendations A to H. He realizes the intimidation seniors feel when walking the seawall and feels that the separation of cyclists/skaters and pedestrians will alleviate the problems. He would not encourage the paving of forest trails as cyclists prefer to use the seawall rather than trails. He added that many cyclists are using the seawall for training purposes and they should be encouraged to use the roadway more. He agreed that the Board should work with the City on transportation needs. He strongly encouraged a Beach Avenue link to South False Creek.

Mr. David Jensen expressed disappointment with the report and felt that it provides weak compromises. He stated that the seawall has 2 problem areas (Siwash Rock and under Lions Gate Bridge) that are not included in the report and should be addressed. These are real danger zones and increasing traffic on the seawall will increase problems at these areas. Cars should be discouraged and public transit such as a jitney should be encouraged as well as retaining the horse & carriage. There should be a stop to cutting trees and trails should not be blacktopped. He felt that the Board was catering to in-line skaters and the seawall should be for pedestrians only.

Ms. Nancy Tillson noted that the most dangerous part of the seawall is from Second Beach to Siwash Rock. She did not feel that much was accomplished by the bicycle patrollers and suggested that there be foot patrollers in this area and these should be going towards the traffic, not in the same direction. She hoped that the Board will come up with some plan to make pedestrians feel more comfortable on the seawall.

Mr. Sandy Jamieson, former veterinarian for the Stanley Park Zoo for ten years, agreed that the Board has to take a hard stand. Appendix C outlines the Board' s resolutions regarding Stanley Park transportation since 1992 but the report does not encompass these. He stated that many people are not using the seawall because they are afraid of skaters and cyclists. The Board should consider improving the current bus service in the park but he could not understand the suggestion to increase buses and eliminate the horse and carriage. Instead, the horse & Carriage business should be asked to increase their service in the park and be allowed to keep their horses in a facility in the Service Yard area. He felt that a horse barn located there would be a great attraction for park visitors.

The Chair advised that AAA Horse & Carriage have been fully involved in the process. The Board will try to accommodate the stakeholders but have to put public interest first.

Ms. Emma Del Santo stated that the report was well put together and is comprehensive. She felt that a good compromise would be to keep the horses in Stanley Park and drive the carriages back and forth from Langley instead. The report has vision by putting recreation before transportation. She agreed that the seawall should be multi-use. She asked the Board to support car free days next year and suggested that this be held during Environment Week which is the first weekend in June. She hoped that the horse and carriage service and the jitney service could be increased and urged the Board to endorse this. She also pointed out that the area of the Service Yard could be used for playing fields or as a barn and a transportation hub.

Dr. J. Nightingale, Vancouver Aquarium, felt that this is a good report and the key points are on pages 8 and 9. He felt that there will be public protests regardless of what the Board does. The report speaks to the slow decrease of automobiles in the park and he is in favour of car-free days in the Park although public behaviour will have to be changed slowly. The Plan provides the framework to move ahead step by step and he felt that Park Board staff have done a tremendous job.

Ms. Julie Ladner stated that she too is a horse and carriage romantic and has spent more time in Stanley Park this year and has used the horse & carriage service on all but one visit. She has taken visitors from Europe to the park and they were awed to be able to travel by this method all along the waterfront using a mode of travel from a more peaceful time. She had assumed that the horse and carriage would always be in the park and was concerned that it may be eliminated. She hoped that an electric jitney would be used instead of a gas one which mean no noise or pollution and not take up so much visible space in the park.

Mr. Sam Robbins suggested that a jitney could be pulled by horses. He is a frequent user of the park, mostly as a rollerblader. He stated that the report is excellent but it cannot make everyone happy. He noted that there are no statistics included on the number of accidents occurring on the seawall between pedestrians and rollerbladers/cyclists. He did not feel that it would work to ban in-line skating from the seawall and put them on the roadway. He accepted the need for separation between walkers and cyclists but he often sees pedestrians in the cycling lanes. He suggested a grade separation would mean less confrontation and the surface in the pedestrian lane could be something that would not be comfortable for roller bladers. He wondered if any thought had been given to cantilevering the seawall in some areas.

Mr. Robert Delahanty supported the Transportation report and agreed that you can' t please everyone. With regard to the vision of this plan it is the first one with a distinction between recreation and transportation. He feels it is a good idea to reduce cars in the park and provide more parking space near the Service Yard. Tour buses are a more efficient way to bring people into the park. Separating pedestrian and wheeled traffic on seawall is essential and a grade difference is the better way. The bicycle patrol does go counterflow to the traffic and has been effective. He supports wholeheartedly the car free day and hopes that the Board will approve the Plan. When questioned how he felt about having a bike rental operation with the Park, Mr. Delahanty stated that it was better to keep commercialism out of the park.

Mr. Ron Rothwell, Friends of Stanley Park, stated that the recommendations in the report want to exhaust people rather than relax them by cramming more visitors into the park. He felt that the Board must be more disciplined in the planning and should consider a walking only plan. He questioned if it was necessary to provide more asphalt and to increase transportation. The Friends of Stanley Park have a problem with this report not getting to the public and he urged the Board to table this report in order to have more public process. He added that they will be urging other citizens to vote against the Capital Plan if this report is approved.

The Manager of Park Acquisition and Research outlined the public process which included open houses, an open line show on Rogers TV, several public meetings as well as stakeholders meetings.

Commissioner Louis expressed concern about losing support for the Capital Plan. Commissioner DeGenova referred to a newspaper editorial which praised this report as coming up with the best alternatives to date. Mr. Rothwell stated that the problem was not with the plan but with the public process.

Mr. Mike Steele stated that it would be best if the seawall could be for pedestrians only and he favours a physical separation between the pedestrians and the cyclists. He would like to see the car-free day extended to a monthly basis. He stated that the public likes the horse and carriage in park and this service should be allowed to continue.

Mr. Irvine Epstein expressed concern with entry to the park and stated that the use of the park should not be so unwelcome that it decreases the use of it. Roadways can have multiple uses such as city streets do by accommodating all forms of vehicles. There is nothing in the report about cost and a great deal of the report caters to transit vehicles. He feels that the park should be for the people of this area and not just cater to tourists. The reduction of road side parking is radical. The horse and carriage is an important adjunct to the park experience and there is concern about the suggestion in the report to eliminate this service. He asked that the Board not consider elimination of the horse and carriage in Stanley Park.

Commissioner Morgan stated that she would like to see recommendation B be similar to recommendation C in order to not increase asphalt and by making it better for cyclists and rollerbladers it should be at the cost to the automobile, not greenspace.

Moved by Commissioner Morgan,

• THAT Recommendation B be amended so that a 3 metre wide portion of Park Drive be allocated to cyclists and in-line skaters in the areas indicated in this recommendation.

The Director of Planning explained that if rollerbladers and cyclists were to be kept on the roadway this would result in losing all the parking capacity by Lumbermen' s Arch which is an area frequented by families who tend to come by automobile. On Park Drive east of the old lower zoo parking lot the width is such that it would require the bike lane and roller blade lane on the inside having to occupy 100% of what is now the sidewalk. This would be on the edge of a steep drop off and could result in greater personal damage costs than any collision that would result on the seawall below. He added that there would be

no appreciable cost saving as they would have to pour more cement for curbs, etc.

Commissioner Morgan felt that these are design elements that could be worked out in those areas and it would free up money to deal with treatments along Lumbermen's Arch such as the narrow bridge that is there.

Commissioner Louis stated that if this proposal will eliminate asphalt it has merit.

The Chair had trouble agreeing to something that the planners have negative comments on and, as this is a concept plan, detailed changes are not precluded if not incorporated at this time and could be included in the future.

### DEFEATED

(Commissioners Chesman, DeGenova, Fetherstonhaugh and Wilson contrary).

Moved by Commissioner Morgan,

• THAT Recommendation D be amended by replacing "bus lane" with "high occupancy vehicle lane".

Board members discussed this amendment and Commissioner Wilson felt that a dedicated lane was required for buses and therefore the amendment should state "bus and/or high occupancy vehicle lane". Commissioner Morgan agreed to this as a friendly amendment.

Commissioner Fetherstonhaugh questioned what constitutes a high occupancy vehicle and was informed that this means 3 or more passengers. The Director of Planning noted that this could represent over 50% of the cars entering the park which would then be using the dedicated bus lane.

Commissioner Fetherstonhaugh stated that this would pose problems of enforcement.

The Chair stated that the proposed plan tends against the proliferation of automobiles in the park and this amendment would result in automobiles using two lanes. He prefers a designated bus lane and therefore would vote against the amendment.

The amendment was put as follows:

• THAT Recommendation D be amended by replacing "bus lane" with "bus and/or high occupancy vehicle lane".

### DEFEATED

(Commissioners Chesman, DeGenova, Fetherstonhaugh and Wilson contrary)

Moved by Commissioner Morgan,

• THAT Recommendation D be amended by replacing the word "receipt" with the word "development", adding the word "for" after February 15, 1997, and deleting the words "from a private operator to offer".

### CARRIED

(Commissioners DeGenova and Fetherstonhaugh contrary).

Moved by Commissioner Morgan,

• THAT the words "car-free day" in Recommendation G be changed to "car-free days".

The Chair suggested that this include one of these days to coincide with Environment Week in June 1997. Commissioner Morgan accepted this as a friendly amendment.

The amendment was put as follows:

• THAT the words "car-free day" in Recommendation G be changed to "car-free days" and include the words "one of which to coincide with Environment Week in June 1997".

# **CARRIED UNANIMOUSLY**

Moved by Commissioner Morgan,

• THAT Recommendation H be substituted with Recommendation I, and further add that offsite parking be fully investigated.

Commissioner Morgan explained that the Board will know about the jitney service by February but she preferred not endorsing the replacement of the parking lot at this time.

Commissioner Louis agreed that the Board should keep its options open and perhaps a playing field could be situated in that area rather than a parking lot.

### DEFEATED

(Commissioners Chesman, DeGenova, Fetherstonhaugh and Wilson contrary)

Moved by Commissioner Morgan,

• THAT Recommendation H be amended by adding the words, "only if required to facilitate the jitney service".

### CARRIED

(Commissioners DeGenova and Fetherstonhaugh contrary).

Board members discussed the plan further with Commissioner Louis stating his concerns about the Capital Plan and stated he would vote against the plan as he would like to see more public consultation.

The Chair stated that this is a concept plan which cannot bind future Boards and requires ongoing consultation. He added that the plan has a vision that captures the reduction of automobiles in the park.

Commissioner Morgan stated that she would vote against the plan because of recommendation B not having similar wording to that of Recommendation C regarding the 3.0 metre wide portion of Park Drive.

The main motion, as amended, was put as follows:

- A. THAT the Board endorse the Stanley Park Transportation and Recreation Report 1996, dated October 18, 1996, as the framework for decisionmaking;
- B. THAT cyclists and in-line skaters be separated from pedestrians on the Seawall from the park entrance to Hallelujah Point, and from Lumbermen' s Arch to the north end of Pipeline Road as proposed in the report' s Appendix A;
- C. THAT a 3.0 metre wide portion of Park Drive be reallocated to cyclists and in-line skaters between Hallelujah Point and Lumbermen' s Arch as proposed in the report' s Appendix A;
- D. THAT a bus lane be designated for the summer months (May to September) on Park Drive and North Lagoon Drive, as outlined in the report, starting in 1997 subject to development of an acceptable proposal by February 15, 1997 for a jitney service;
- E. THAT the Ceperley Meadows Path be improved as detailed in the report's Appendix B;
- F. THAT funding for recommendations B, C, D and E be secured from the 1997-1999 Capital Plan;
- G. THAT staff and stakeholders work jointly on the creation of car-free days in 1997, one of which to coincide with Environment Week in June 1997;
- H. THAT the Board endorse the inclusion of some replacement parking in the Service Yard only if required to facilitate the jitney service.

# CARRIED

(Commissioners Louis and Morgan contrary)

Moved by Commissioner Louis,

• THAT the Stanley Park Transportation and Recreation Report 1996, as amended, be the subject of two public meetings before February 15,

1997.

Commissioner Wilson was hesitant to define public process in any specific way. He stated he would vote against this wording.

# CARRIED

(Commissioners Fetherstonhaugh and Wilson contrary).

### NON-COMMITTEE REPORT ITEM

### VANCOUVER FIREWORKS SOCIETY

Mr. Ray Greenwood, Vancouver Fireworks Society, had requested to appear before the Board to thank them for their support regarding the Symphony of Fire. Mr. Greenwood was not present at this time.

Ms. Eleanor Hadley appeared before the Board to state that the Board should not accept a plaque from Benson & Hedges. She felt it was highly inappropriate to accept anything from cigarette promotion. Ms. Hadley stated that the Symphony of Fire should be banned from the West End as the fireworks shake the building foundations and underground utilities and the noise and pollution are very upsetting and dangerous for West End residents.

# PLANNING/ENVIRONMENTAL INITIATIVES/OPERATIONS

### GVWD KERSLAND RESERVOIR REPAIR, QUEEN ELIZABETH PARK

Board members received copies of a staff report dated October 17, 1996 recommending that the Board approve the GVWD's use of the area at Queen Elizabeth Park noted on Schedule A on a temporary basis for the reconstruction of the Kersland Reservoir with details subject to the approval of the General Manager.

Moved by Commissioner DeGenova,

• THAT the Board approve the GVWD's use of the area at Queen Elizabeth Park noted on Schedule A on a temporary basis for the reconstruction of the Kersland Reservoir with details subject to the approval of the General Manager.

# **CARRIED UNANIMOUSLY**

Commissioner Chesman left the room at this point due to a potential conflict of interest regarding the next item.

# STANLEY PARK ZOO AREA RESTORATION CONSULTANT APPOINTMENT

Board members received copies of a staff report dated October 23, 1996

recommending that the Board retain Philips Wuori Long, Landscape Architects to design and coordinate the restoration of the zoo areas in Stanley Park.

Moved by Commissioner DeGenova,

• THAT the Board retain Philips Wuori Long, Landscape Architects, to design and coordinate the restoration of the zoo areas in Stanley Park.

### **CARRIED UNANIMOUSLY**

(Commissioner Chesman absent at time of voting)

### **RECREATION SERVICES**

#### POSSIBLE CLOSURE OF COAST GUARD AT KITSILANO

Board members received copies of a staff report to City Council dated October 7, 1996, submitted for information.

Moved by Commissioner Wilson,

• THAT the Board receive the report for information.

### **CARRIED UNANIMOUSLY**

### LAST MEETING'S NOTICE OF MOTION

#### WOMEN'S MONUMENT PROJECT

Commissioner Morgan requested that this Notice of Motion be tabled to the next meeting of the Board:

BE IT RESOLVED that the Board pay for the installation of the granite benches in the Women's Monument Project at a cost not to exceed \$14,000, with funds to come from park development monies.

#### **INFORMATION ITEMS**

### APPROVAL OF WARRANTS

Warrant #41 in the amount of \$195,918.69, Warrant #42 in the amount of \$1,195.25, Warrant #43 in the amount of \$451,985.66, Warrant #44 in the amount of \$506,438.94.