## MINUTES OF MEETING OF THE BOARD OF PARKS AND RECREATION HELD IN THE PARK BOARD OFFICE ON MONDAY, MARCH 10, 1997,

PRESENT:	Vice-Chair	- Alan Fetherstonhaugh
	Commissioners	- David Chesman
		- Allan DeGenova
		- Laura McDiarmid
		- Patrick Warren
		- Gabriel Yong
	General Manager	- Vic Kondrosky (part-time)
	Director of Administrative & RevenueServices	- Philip Josephs
	Director of Finance	- Doug Holden
	Director of Operations	- Liane McKenna
	Director of Planning	- Jim Lowden
	Director of Recreation	- Allan Argent
	Manager - Public Affairs	- Terri Clark
	Recording Secretary	- Julie Chiu

The Vice-Chair advised the Board that Commissioner Wilson would not be at the meeting.

## **APPROVAL OF MINUTES**

Commissioner Warren referred to page 9 of the minutes of the meeting of the Board held on Monday, February 17, 1997 regarding introducing new pay parking at Jericho and stated that Commissioners Chesman, De Genova and himself were not against the idea of working to provide passes for the staff at Jericho Sailing Centre, but were opposed to pay parking at Jericho. Commissioner Warren referred to page 5 of the minutes regarding the expenditure reduction for playground sand replacement and stated that Commissioner McDiarmid also voted against this recommendation.

Commissioner Chesman referred to page 12 of the minutes of the meeting of the Board held on Monday, February 17, 1997 and stated that his enquiry on whether the Board wished to express itself to Council regarding the issue of taxes was based on the comments made by former Commissioner Tim Louis at the public meeting.

The minutes of the meeting of the Board held on Monday, February 17, 1997 were adopted as amended.

#### CHAIR'S REPORT

## **Standing Committees**

Board members received copies of a staff report dated February 26, 1997 regarding the establishment of two standing committees for the Board's consideration. Commissioner Fetherstonhaugh advised the Board that this change would streamline the process and allow more input from the public. The two standing committees will be named Community Services & Budgets and Planning & Environment. Delegations wishing to appear before the Board will be referred to the appropriate committees. Standing Committee meetings will be on the Monday of a regular Board meeting at 3:00 p.m. and the time for the regular Board meetings will change to 7:30 p.m.

Moved by Commissioner McDiarmid,

- A. THAT the Board approve two standing committees, each comprised of all Commissioners.
- B. THAT the committees be named:
  - i. Community Services & Budgets
  - ii. Planning & Environment
  - iii. THAT the Board name the Chairs of the Standing Committees.
  - iv. THAT delegations wishing to appear before the Board be referred to the appropriate Committee.
  - v. THAT approval of the Chair be required for any delegations wishing to appear before a regular Board meeting.
  - vi. THAT the time and date for Standing Committee meetings be approved as stated in this report.
  - vii. THAT the regular Board meeting time be changed to 7:30 p.m.

# - Carried Unanimously.

## **Organizational Review**

Board members received copies of a staff report dated March 6, 1997 recommending that the Board approve the engagement of a consultant to undertake an organizational review as described in the report.

Moved by Commissioner Warren,

THAT the Board approve the engagement of a consultant to undertake an organizational review as described in the report.

## -Carried Unanimously.

## **RECREATION SERVICES**

## Guidelines for the Review of Proposed Donations of Public Art and/or Memorials to City-Wide Parks

Board members received copies of a staff report dated February 25, 1997

recommending that the Board approve the guidelines and process for site approval for gifts of public art and memorials to city-wide parks, as described in the report.

Jim Harvey , Friends of Stanley Park, appeared before the Board and stated that the report needed more discussion and should be referred to the Standing Committee. Stanley Park is not the place for any art and memorials have no place in parks.

George Pratt appeared before the Board and stated that the Board needed a definitive policy regarding the placement of art in parks. There is a need to establish a policy where socially contentious projects are not to be placed in certain parks.

Bryan Newson, Public Art Coordinator - Cultural Affairs, was present to answer questions.

Ed Varney, Consultant, thanked everyone who participated in the development of the guidelines and was present to answer questions.

Board members discussed the matter and Commissioner Chesman stated that this was a good guideline and would have been helpful to the Board when the Aids Memorial project was introduced. Commissioner Fetherstonhaugh thanked everyone who took part in the process.

Moved by Commissioner Yong,

THAT the Board approve the guidelines and process for site approval for gifts of public art and memorials to city-wide parks, as described in this report.

## -Carried Unanimously.

#### East Vancouver Farmers Market

Board members received copies of a staff report dated February 26, 1997 for the Board's consideration of a request from the East Vancouver Farmer's Market Society to conduct a Farmer's Market on the Trout Lake parking lot from 9:00 a.m. to 2:00 p.m. on twenty consecutive Saturdays from May 31, to October 11, 1997.

Moved by Commissioner Yong,

THAT the Board approve the request of the East Vancouver Farmers' Market Society to conduct a Farmers' Market on the Trout Lake parking lot from 9:00 a.m. to 2:00 p.m. on twenty consecutive Saturdays from May 31 to October 11, 1997 subject to the conditions described in this report and, with all arrangements to the satisfaction of the General Manager.

June Binkert, Save Our Parkland Association, appeared before the Board and stated that the farmers market should not be allowed to go ahead without a full

public discussion. This is inappropriate use of public parkland. The setting up of the market in the parking lot would tie up access to the park and community centre at Trout Lake. When John Hendry Park was established it was to be an oasis from commercialism. This could also be a precedent for other non-park related commercial operations occurring in other facilities in the parks system.

Devorah Kahn, member of East Vancouver Farmer's Market Society, stated that the Cedar Cottage community needs revitalizing and the market is a venue for bringing the community together. Trout Lake is a focal point for their neighbourhood and underutilised community centre. There is very little programming at Trout Lake Community Centre in the summer. Council is in support of the market and it was suggested that they move to public property.

Franco Ferrari, member of the Board of East Vancouver Farmers Market Society and Cedar Cottage Neighbourhood Association stated that this is a major event for Cedar Cottage.

Carol Ranger, community health worker, advised the Board that there is a need to support local farmers. She has been involved with the Healthiest Baby Program, this market can bring the people in touch with those who grow their food.

Ayrone Nicols, member of the East Vancouver Farmers' Market Society stated that the market offers a unique opportunity for people in East Vancouver to get together and grow as a community.

Dana Weber, President, Cedar Cottage Neighbourhood Association, asked the Board to support the market as it has had a positive impact on the community. John Hendry Park is to some extent a destination park and not just a community park. The parking lot is not used much by park users, it is used by those using the community centre. Mr. Weber stated that there are concessions in the park, art is sold in Stanley Park and there is an agreement with major corporations to sell their products. There is a great degree of support for this in the community.

Helen Young, member of the Cedar Cottage Neighbourhood House and nutritionist stated that in Ontario there are farmers' s markets everywhere. It is a good event for family to get together and the community to participate in social and environmental health benefits.

Board members discussed the matter and Commissioner Chesman stated that the centre of this market is commercial and he cannot approve it. Protection of farmland is not one of the Park Board's mandate. As a matter of equity we will have to approve all other proposals in the future. Commissioner Chesman stated that he will add an amendment to the motion to make it clear that if the motion is approved it will be for one year to observe the market as a pilot project. If there is an intention to continue with it afterward, guidelines should be developed to guard against the floodgates argument.

Moved by Commissioner Chesman,

Such approval shall not constitute any approval of the East Vancouver

Farmers' s Market for future years and shall not constitute a precedent for any other similar future request.

Commissioner Warren stated that this being a special event it will be coming back to the Board for review after one year.

The amendment motion was put and it was DEFEATED.

(Commissioners De Genova, McDiarmid, Warren and Yong contrary)

The main motion was put as follows:

THAT the Board approve the request of the East Vancouver Farmers' Market Society to conduct a Farmers' Market on the Trout Lake parking lot from 9:00 a.m. to 2:00 p.m. on twenty consecutive Saturdays from May 31 to October 11, 1997 subject to the conditions described in this report and, with all arrangements to the satisfaction of the General Manager

-Carried.

(Commissioners Chesman and Fetherstonhaugh contrary)

## PLANNING/ENVIRONMENTAL INITIATIVES/OPERATIONS

## Hastings Park - Approval of Restoration Plan

Board members received copies of a staff report dated February 27, 1997 recommending that the Board approve Recommendations A to D.

Chris Phillips, Consultant, gave a brief overview on the concept plan for the restoration of Hastings Park.

Pieter Rutgers, Manager Park Acquisition and Research, reviewed each of the recommendations in the staff report with the Board.

Commissioner Fetherstonhaugh thanked the Hastings Park Working Committee for their involvement.

Commissioner Chesman stated that the report has the concurrence of Engineering, Community Services, Finance and Civic Theatres. This project was placed on priority in 1994. This is a community based plan and has worked well. Commissioner Chesman thanked members of the Hastings Park Working Committee, members of Park Board staff and Chris Phillips, Consultant.

Moved by Commissioner De Genova,

A. THAT the Restoration Plan for Hastings Park, as described in this report and generally depicted in Appendix A, be approved as the basis for more detailed design, phasing and budgeting for the restoration of Hastings Park.

B. THAT staff report back by October 1, 1997 on amendments to the lease with the Pacific Racing Association required for the relocation of horse barns.

C. THAT staff report back by October 1, 1997 on a building reuse strategy and potential management structures for the Agrodome, the Garden Auditorium, the Forum and Rollerland.

D. THAT the Board and Council express their sincere appreciation to the members of Hastings Park Working Committee for their diligent work over the last 2 years.

## -Carried Unanimously.

## **RECREATION SERVICES**

## **B. C. Rugby Union Beer/Wine Garden Request**

Board members received copies of a staff report dated February 25, 1997 recommending that the Board approve the B.C. Rugby Union' s request to apply for a Special Occasion Licence to hold a beer/wine garden in conjunction with the Golden Oldies Rugby Tournament on Tuesday, June 10 and Thursday, June 12, 1997 from 1:00 to 6:00 p.m. in both Connaught and Trout Lake Parks.

Pat Beirne and John Podmore appeared before the Board and stated that they met with the Recreation Services Committee. They have support from all the community groups and they did the mail outs in the neighbourhood as required by staff. They have received a minimum of negative response. The beer gardens are in conjunction with the Golden Oldies Rugby Tournament on two afternoons.

Commissioner McDiarmid was concerned that Connaught Park was adjacent to Kitsilano School and wondered how the grade 12 students will stay out of the beer garden.

Mr. Beirne advised the Board that there will be security and the area will be fenced off.

Moved by Commissioner Yong,

THAT the Board approve the B.C. Rugby Union' s request to apply for a Special Occasion Licence to hold a beer/wine garden in conjunction with the Golden Oldies Rugby Tournament on Tuesday, June 10, 1997 and Thursday, June 12, 1997 from 1:00 to 6:00 p.m. in both Connaught and Trout Lake Parks with all arrangements to the satisfaction of the General Manager.

## -Carried.

## **Stanley Park Vehicle Closures**

Board members received copies of a staff report dated February 13, 1997 recommending that the Board postpone the creation of 1997 car free days in Stanley Park and instruct staff to prepare options for 1998 car free days in zones for Board consideration by November 1997; that the Board give approval to the organization, Better Environmental Sound Transportation for an east side closure from 8:00 a.m. to 10:00 a.m. and a mini Brockton closure to noon, Sunday, June 1, 1997.

Moved by Commissioner Yong,

THAT the Board postpone the creation of 1997 car free days in Stanley Park and instruct staff to prepare options for 1998 car free days in zones for Board consideration by November 1997, and

THAT the Board give approval to the organization, Better Environmental Sound Transportation, for an east side closure from 8:00 - 10:00 A.M., and a mini Brockton closure to noon, Sunday, June 1, 1997, with all arrangements to the satisfaction of the General Manager.

Emma del Santo, Better Environmental Sound Transportation, advised the Board on the Bike to Work Week. Ms. del Santo reviewed the City Plan Objectives and the goals and objectives of the Bike to Work Week. The Fun Ride Sunday will be well signed and they will have volunteers promoting the Park Board' s transportation plan. Ms. del Santo asked the Board to consider a full Brockton closure if the stakeholders of the park would be agreeable.

John Whistler, Director, Better Environmental Sound Transportation, stated that they were willing to work with the Park Board. A car free day can be achieved, they need a commitment from Park Board to proceed with the planning. Opening the park to alternative transportation could be achieved in 1998.

Ron Kasell and John Dobbin, Theatre Under the Stars, appeared before the Board and stated that they were concerned with the word ' closure' as it has a negative psychological effect. Mr. Kasell stated that the Symphony of Fire affects their attendance each year because part of the park is closed.

Jack Ramnauth, President, B.C. Mainland Cricket League, stated that they have a game beginning at noon. A full Brockton closure would pose a problem this year, however they could work with staff for the next year.

John Nightingale stated that the word closure has a negative effect. A full closure of Brockton would cost a lot to the Aquarium. Dr. Nightingale enquired whether any data collection was done at the previous bike day.

Board members discussed the matter and agreed that the word "closure" should be replaced and that there needs to be more consultation.

Moved by Commissioner Chesman,

THAT staff be asked to convene meetings with the stakeholders and Better Environmental Sound Transportation to investigate a larger initiative, if not June 1, 1997 then as soon as possible for consideration in 1998. The word closure should be avoided in relation to any initiative that limits car access to the Park.

## -Carried Unanimously.

The main motion was put as follows:

THAT the Board postpone the creation of 1997 car free days in Stanley Park and instruct staff to prepare options for 1998 car free days in zones for Board consideration by November 1997,

#### and

THAT the Board give approval to the organization, Better Environmental Sound Transportation, for an east side closure from 8:00 - 10:00 a.m. and a mini Brockton closure to noon, Sunday, June 1, 1997, with all arrangements to the satisfaction of the General Manager.

- Carried Unanimously.

## PLANNING/ENVIRONMENTAL INITIATIVES/OPERATIONS

## Kersland Reservoir Chlorination Station, Queen Elizabeth Park

Board members received copies of a staff report dated February 27, 1997 recommending that the Board approve recommendations A to D.

Doug MacQuarrie and Mark Ferguson, GVRD, appeared before the Board regarding the proposed construction of a chlorination station at the Kersland Reservoir within the existing GVRD right-of-way. Mr. Ferguson stated that the secondary disinfection station at Kersland was necessary to maintain the water quality.

Moved by Commissioner DeGenova,

A. THAT the Board approve the construction of chlorination station at the Kersland Reservoir within the existing GVRD right-of-way with construction details including landscape treatment subject to the approval of the General Manager.

B. THAT the Board approve the GVWD' s use of the area noted on enclosed Figure 2 at the Kersland Reservoir on a temporary basis for construction purposes, with details subject to the approval of the General Manager.

C. THAT the Board approve granting 2 metre wide rights-of-way for injection and sampling pipes to the 37th Avenue main injection chamber and the Capilano mains No. 4 and 5 injection chambers generally as shown on Figures 2 and 4 of this report with details subject to the approval of the General Manager.

D. THAT the Board's approval in principle of the GVWD's new development in Queen Elizabeth Park is wholly contingent upon a satisfactory landscape design being approved by the General Manager. No work shall proceed on the Queen Elizabeth Park site until this approval has been given.

-Carried Unanimously.

## **Dedicated Fire Protection System - Kitsilano Pump**

Board members received copies of a staff report dated February 25, 1997 recommending that the Board authorize the General Manager of Parks and Recreation to participate with Engineering Services in meeting with the community to evaluate options for siting a Dedicated Fire Protection System pump station in Kitsilano Point.

Beverley Mann appeared before the Board and stated that among all the options presented, option B seems to be most suitable and she asked the Board to endorse it.

Moved by Commissioner De Genova,

THAT the Board authorize the General Manager of Parks and Recreation to participate with Engineering Services in meeting with the community to evaluate options for siting a Dedicated Fire Protection System pump station in Kitsilano Point.

## -Carried Unanimously.

## **Stanley Park Pavilion - Lease Extension**

Board members received copies of a staff report dated February 27, 1997 recommending that the Board extend the lease of the Stanley Park Dining Pavilion for one year under the current terms and conditions; that after 1998 the present banquet room be utilized as an Interpretative Centre; that a payment in lieu of property taxes for 1998 be set at \$1.50/sq.ft.

Moved by Commissioner Warren,

A. THAT the Board extend the lease of the Stanley Park Dining Pavilion for one year (January 1, 1998 - December 31, 1998) under the current terms and conditions.

B. THAT after 1998 the present banquet room be utilized as an Interpretative Centre.

C. THAT a payment in lieu of property taxes for 1998 be set at \$1.50/sq.ft.

D. THAT no legal rights shall be created by the passage of these resolutions and none shall arise hereafter except by the signing of the contemplated document.

John Chilton appeared before the Board and stated that there was not enough time for the public to respond to the staff report. Mr. Chilton stated that the Pavilion restaurant is used by a wide variety of people. Pavilion Enterprises should be given a long term lease of five years with a five year option. The Interpretative Centre could be located elsewhere in Stanley Park.

John Carveth, Pavilion Enterprises Ltd. appeared before the Board and stated that he would like his present lease to be extended to December 31, 1999. This will provide them the time required to table a proposal for a long term lease that will be viable to all stakeholders. There are still a number of unanswered questions such as the heritage commission position on reconstruction, future area plans regarding food services, aquarium food services etc. Mr. Carveth referred to the suggestion of enclosing the outside deck and stated that this was not a new concept. Approximately ten years ago the Pavilion made a proposal to glass in the deck and build an interpretative centre below it. This proposal was turned down. Mr. Carveth stated that his request to extend his lease until December 1999 was to allow him time to put forward a proposal after he hears from the heritage commission regarding construction or renovation.

Ronnie Rusznak, Manager, Pavilion Enterprises Ltd. advised the Board that they have not had the opportunity to work with the Board and staff regarding the future of the Pavilion. There has been only one meeting and two to three years of uncertainty cannot be classified as working together. Since a building' s function cannot be given heritage classification only consideration, Ms. Rusznak asked the Board to give future use of the Pavilion careful consideration. The Pavilion should always be an affordable food service in Stanley Park. The banquet room was added to the Pavilion with the intended use of a banquet facility. An interpretative centre could be accommodated but it would take longer than the one year suggested. The end result could be that a shared use banquet room, interpretative centre may not work, but, at least Pavilion Enterprises would be part of the planning process.

Nancy A. Chiavario, Chair of the former Stanley Park Citizens Advisory Committee, stated that the Pavilion Enterprises Ltd. lease should be extended to 1999 and staff should be directed to work with the Ecology Society , Pavilion Enterprises and Heritage Commission to come up with a plan for an interpretative centre without displacing anybody. Recommendation B was arrived at by staff without a proper consultation process. There has been no joint meeting with the Ecology Society and a number of changes have occurred without discussions with the Pavilion. The heritage commission has an interest to work with the Park Board on this project if invited to do so. Part of designating a building is based on its historic use. Ms. Chiavario asked the Board to allow enough time for a full consultation process before any decisions are made, and extending the lease to two years instead of one would allow for this to take place.

Board members discussed the matter and Commissioner Warren stated that recommendation B may be too specific at this time. The Director of Environment and Operations advised the Board that the banquet room is fairly dark at the back of the building and this is a positive for an interpretative centre. Commissioner Fetherstonhaugh stated that he wished to put forward an amendment to the motion which will allow a planning process with all parties involved.

Moved by Commissioner Fetherstonhaugh,

THAT the Board initiate a planning process with all parties involved with a report including plans and costs for renovations, expanded food service etc. be compiled and brought back to the Board in six months.

Commissioner Warren stated that he understood the heritage commission would need more than six months to bring forward any recommendation. Commissioner Fetherstonhaugh stated that the amendment motion is to allow the process to begin and should there be a delay after six months then a report should come back to the Board indicating what the delay is. Commissioner McDiarmid stated that she understands the need to expedite the plans, but she would like to see a compromise where the delegation asked for five years and we extend it to two years. This will allow Mr. Carveth to bring back an adequate proposal in one year.

## The amendment motion was put and it was CARRIED UNANIMOUSLY.

Moved by Commissioner McDiarmid,

THAT the Board extend the lease of the Pavilion Enterprise Ltd. for two years to December 31, 1999 to allow them the time the need to present their plan.

#### - DEFEATED.

(Commissioners Chesman, De Genova, Fetherstonhaugh and Warren contrary)

Commissioner Chesman enquired whether the discussion on the use of the banquet room would be deferred after the six months planning process. Commissioner Warren stated that he supports the idea of an interpretative centre not necessarily be in the banquet room but that after 1998 the Pavilion will house an interpretative centre.

Moved by Commissioner Warren,

THAT recommendation B in the main motion be deleted as written and replaced with the following:

THAT after 1998 the Pavilion will house an interpretative centre but not necessarily in the banquet room.

## -Carried Unanimously.

The main motion as amended was put as follows:

A. THAT the Board extend the lease of the Stanley Park Dining Pavilion for one year (January 1, 1998 - December 31, 1998) under the current terms and

conditions.

B. THAT after 1998 the Pavilion will house an interpretative centre but not necessarily in the banquet room.

C. THAT a payment in lieu of property taxes for 1998 be set at \$1.50/sq. ft.

D. THAT no legal rights shall be created by the passage of these resolutions and none shall arise hereafter except by the signing of the contemplated document

E. THAT the Board initiate a planning process with all parties involved with a report including plans and costs for renovations, expanded food service etc. be compiled and brought back to the Board in six months.

-Carried Unanimously.

## **1997 Community Public Art Project**

Board members received copies of a staff report dated February 13, 1997 recommending that the Board approve the siting of Clinton Park Kiosk project funded by the City of Vancouver's Community Public Art program and subject to regular review procedures.

Moved by Commissioner Yong,

THAT the Board approve the siting of the Clinton Park Kiosk project funded by the City of Vancouver's Community Public Art program and, subject to regular review procedures and, with all arrangements to the satisfaction of the General Manager.

## -Carried Unanimously.

## LAST MEETING'S NOTICE OF MOTION

Moved by Commissioner Wilson,

WHEREAS the Provincial Government is in the process of preparing a short list of options for a refurbished Lions Gate Bridge, the Vancouver Park Board would like to reiterate its position as stated on July 29, 1996.

THAT the Board is absolutely opposed to any Lions Gate crossing that would require or result in either the expansion of the right-of-way through Stanley Park or any compromise of Lost Lagoon, including a 4-lane surface roadway.

THAT the Board would favour any crossing option that would result in the elimination of vehicular traffic through Stanley Park and a return of the current right-of-way to traditional park use. A bored tunnel is the only acceptable way of achieving a widened roadway through the park.

Moved by Commissioner McDiarmid,

THAT the Last Meeting's Notice of Motion be referred to the next meeting of the Board.

## -Carried Unanimously.

## **INFORMATION ITEMS**

## 1. Approval of Warrants

Warrant #07 in the amount of \$322,573.55.

# 2. Park Board Capital and Operating Accounts - Budget Transfer

Staff information report dated February 13, 1997 mailed to Board members.

## 3. 1996 Year End Financial Statements

Staff information report dated March 5, 1997 mailed to Board members.