# MINUTES OF MEETING OF THE BOARD OF PARKS AND RECREATION HELD AT THE PARK BOARD OFFICE ON MONDAY, OCTOBER 30, 2006

PRESENT: Chair - Heather Holden

Vice Chair - Ian Robertson Commissioners - Allan De Genova

Spencer HerbertKorina HoughtonLoretta WoodcockMartin Zlotnik

- Susan Mundick

- Liane McKenna

- Rudy Roelofsen

- Piet Rutgers

- Anita Ho

General Manager

Director of Queen Elizabeth District
Director of Planning and Operations
Director of Corporate Services
Manager of Facility Development

Manager of Research and Planning
Manager of Revenue Services
Senior Budget Analyst
- Mark Vulliamy
- Philip Josephs
- Meg Elliott

Manager of Communications - Joyce Courtney Recorder - Julie Casanova

#### APPROVAL OF MINUTES

There was a typographical error in the first paragraph of the Chair's report and the date for the next Finance Committee was October 23, 2006.

The minutes of the meeting of the Board held on Monday, October 16, 2006 were adopted as amended.

#### **Committee Reports**

Parks and Recreation Committee: The committee discussed the Ocean Wise program, use of defibrillators and youth golf programs.

Parks and Recreation Finance Committee: The committee discussed fees and charges and the 2007 operating budget process.

# **City Council Report**

Council will be receiving a report on the 2007 Preliminary Budget, Advisory Bodies Review, the City Services Budget Committee will be discussing the report on Naming Rights and Commemorative Naming Policies for civic and community facilities.

#### **Communications**

Board members received a copy of a letter dated October 10, 2006 from the City Clerk regarding Council's motion on the Ethical and Sustainable Purchasing Policy.

# **Staff Reports**

# 2007 Fees and Charges

Board members received copies of a staff report dated October 23, 2006 recommending that the Board approve recommendations A and B.

Moved by Commissioner Zlotnik,

THAT the Board, as recommended by the Finance Committee, approve:

- A. A change in the fee structure for discounts from 30% for seniors and 25% for youth to 25% for seniors and 30% for youth respectively. Discounts for children are to remain at 50%; and
- B. the 2007 Fees and Charges as per Appendix A.

Staff advised the Board that the proposed 2007 fees and charges are consistent with the Board policy to address inflationary increases and market rates. Adjustments to the rates have been made to cover increased costs and minimize impact to users. The Board's policy for fee for youth and seniors is based on age rather than affordability. Staff was requested by the Finance Committee to review the youth and senior rates while maintaining the same level of revenue. After conducting an analysis of revenue and potential impact to users, a change to the fee policy to a 30% discount for youth and a 25% discount for seniors is recommended based on the knowledge that an average older adult has a higher discretionary income compared to youth.

The following delegations requested to speak to the Board:

- Edith Lear
- Joan Reekie

The following is a summary of comments provided by the foregoing delegations:

- there is a misunderstanding that seniors have more money than youth;
- taxes have gone up, it seems you are gouging money from seniors;
- keep the rates low to help seniors to get active;
- the Board cannot make a good judgement on fees unless you have a budget;
- the Board has refused to publish the budget;
- figures from community centre revenues are missing.

Board members discussed the motion and a member of the Board stated that the discounts for youth and seniors should be deferred until more information from other municipalities could be obtained for comparison. An amendment requesting staff to report back on the fee structure was suggested.

Moved by Commissioner Zlotnik,

THAT the words 'as recommended by the Finance Committee' be deleted and add 'staff to report back on' to the start of paragraph A.

- Carried Unanimously.

Move by Commissioner Zlotnik,

THAT 'adjusted to reflect the current age policy' be added to the end of paragraph B of the motion.

- Carried Unanimously.

The main motion as amended was put forward as follows:

# **THAT the Board approve:**

- A. Staff to report back on a change in the fee structure for discounts from 30% for seniors and 25% for youth to 25% for seniors and 30% for youth respectively. Discounts for children are to remain at 50%; and
- B. the 2007 Fees and Charges as per Appendix A adjusted to reflect the current age policy.

- Carried Unanimously.

#### Award of Soft Drink Supply and Sponsorship Contract

Board members received copies of a staff report dated October 24, 2006 recommending that the Board approve recommendations A to C.

Staff advised the Board that after reviewing two proposals for soft drink supply and sponsorship contract, Coca-Cola's proposal presented the best financial return to the Board. The payments received for sponsorship will enable the Board to fund services and programs of its choice. In addition to soft drinks, Coca-Cola provides a line of healthy choice products.

#### Moved by Commissioner Zlotnik,

- A. THAT the Board approve the award of a "Soft Drink Supply and Sponsorship" contract (the "Contract") to Coca-Cola Bottling Company from December 1, 2006 to November 30, 2016 for a total value of \$2,545,000 plus 33% commission on all vending machine revenue;
- B. THAT no legal rights shall arise and no consents, permissions or licenses are granted hereby and none shall arise or be granted hereafter unless and until all contemplated legal documentation has been executed and delivered by all parties;
- C. THAT, once the form of all legal documentation has been approved by the General Manager and the Director of Legal Services for the City of Vancouver, the General Manager be authorized to execute and deliver such documentation on behalf of the Board.

The following delegations requested to speak to the Board:

- Keith Jacobson, President, Killarney Community Association
- Chris Payne, President Grandview Community Association

The following is a summary of comments provided by the foregoing delegations:

- the top-up payment to community associations is being discontinued;
- there is an understanding that the top up will be provided;
- this will affect the community association's revenues;
- associations should have been consulted before removing top-up.

Board members discussed the issue and commended staff on negotiating a good contract. The Chair asked the delegations to meet with the General Manager regarding the history of top-up. A member of the Board stated that he would like to encourage staff and partners to ensure that there is a high percentage of healthy beverages available and that the face plates of the vending machines promote healthy beverages.

Moved by Commissioner Herbert,

THAT the following recommendation D be added to the motion:

THAT the Board encourage staff and partners to continue to ensure that there is a good percentage of healthy beverages and, that our staff work with Coca-Cola to try to see that face plates on vending machines also promote healthy beverages.

- Carried Unanimously.

The main motion as amended was put forward as follows:

- A. THAT the Board approve the award of a "Soft Drink Supply and Sponsorship" contract (the "Contract") to Coca-Cola Bottling Company from December 1, 2006 to November 30, 2016 for a total value of \$2,545,000 plus 33% commission on all vending machine revenue.
- B. THAT no legal rights shall arise and no consents, permissions or licenses are granted hereby and none shall arise or be granted hereafter unless and until all contemplated legal documentation has been executed and delivered by all parties.
- C. THAT, once the form of all legal documentation has been approved by the General Manager and the Director of Legal Services for the City of Vancouver, the General Manager be authorized to execute and deliver such documentation on behalf of the Board.
- D. THAT the Board encourage staff and partners to continue to ensure that there is a good percentage of healthy beverages and, that our staff work with Coca-Cola to try to see that face plates on vending machines also promote healthy beverages.

- Carried Unanimously.

#### **East Fraser Lands Official Development Plan**

Commissioner De Genova left the meeting on a possible conflict of interest as he has business interests with the developer.

Board members received copies of a staff report dated October 17, 2006 recommending that the Board endorse the East Fraser Lands Official Development Plan as attached in Appendix B.

Staff advised the Board that the public hearing for the East Fraser Lands Official Development Plan was scheduled for November 14, 2006. The plan establishes a foundation of planning, urban design, development and sustainability principles and strategies to enable the development of East Fraser lands as a complete community. It addresses land use and density; housing type and tenure; community amenities; access and movement; building form, layout and height; parks and open spaces; sustainability and development phasing. The plan meets the Park Board objectives and has strong public support.

Keith Jacobson, President, Killarney Community Association, appeared before the Board and stated that if the developer does not have money, the capital plan should be utilised to achieve the 30,000 square feet community centre. He does not want the size of the community centre reduced due to lack of money. Mr. Jacobson stated that there was a high senior population in East Fraser Lands and it was important to have a facility for them.

Board members discussed the East Fraser Lands Official Development Plan and stated that the community process for this development was well conducted and is a bench mark for other developments to follow.

Moved by Commissioner Houghton,

THAT the Board endorse the East Fraser Lands Official Development Plan as attached in Appendix B (Draft By-law to adopt the East Fraser Lands Development Plan as an official development plan).

- Carried Unanimously.

### **Trout Lake Community Centre and Ice Rink**

Commissioner De Genova returned to the meeting at this time

Board members received copies of a staff report dated October 20, 2006 recommending that the Board approve the siting of the replacement facilities for the Trout Lake Community Centre and Ice Rink as proposed in the report.

Moved by Commissioner Robertson,

THAT the Board approve the siting of the replacement facilities for the Trout Lake Community Centre and Ice Rink at site AB2 as proposed in this report.

Staff and Walter Francl, architect for the project, advised the Board that the building committee looked at several options for the siting of the centre and ice rink. An

open house was held at Trout Lake Community Centre to share the design process and options with the community. Visitors to the open house were asked to indicate their preferred option. From the feedback received at the open house, the building committee concluded to recommend option AB2.

The following delegations requested to speak to the Board:

- Craig Moberg
- Nicole Figueriedo
- Chris Payne, President, Grandview Community Association
- D J Lawrence

The following is a summary of comments provided by the foregoing delegations:

- neighbours around Victoria and 19<sup>th</sup> Avenue do not support option AB2;
- this choice will remove the view corridor;
- proximity of the parking lot to ice rinks is not functional;
- hockey players were promised they will have continued use of the ice rink during construction;
- option B2 makes more sense;
- there is a loss of green space and negative impact to the neighbourhood;
- how was the option AB2 selected?
- if increasing parking space, replace the loss green space elsewhere;
- the development is too close to the lake;
- the building committee worked hard to meet everyone's criteria;
- the parking lot is to service the tennis courts who presently park on the street;
- this option puts more emphasis on the design of the building;
- this public process seemed biased;
- with Killarney and Trout Lake ice rinks closed at the same time, there will be a loss of hundreds of hours of ice time;
- the kids won't be able to play hockey anymore;
- Park Board should leave the old rink open during construction and build the new rink to the north.

Board members discussed the siting of the Trout Lake Community Centre and Ice Rink and a member of the Board stated that he followed the process closely and is satisfied with the community process. He is concerned about the impact on users during construction. An amendment to the motion was suggested.

Moved by Commissioner Robertson,

# THAT paragraph B be added as follows:

- B. THAT staff report back in consultation with the ice user groups no later than January 30, 2007 with:
  - a. the impacts resulting from the closure of the Trout Lake and Killarney rinks under different construction schedules;
  - b. proposed allocation schedules to sustain existing ice user group programs during the construction period.

- Carried Unanimously.

Moved by Commissioner Robertson,

C. THAT further design maximizes green space and park area.

- Carried Unanimously.

The main motion as amended was put forward as follows:

- A. THAT the Board approve the siting of the replacement facilities for the Trout Lake Community Centre and Ice Rink at site AB2 as proposed in this report.
- B. THAT staff report back in consultation with the ice user groups no later than January 30, 2007 with:
  - a. the impacts resulting from the closure of the Trout Lake and Killarney rinks under different construction schedules;
  - b. proposed allocation schedules to sustain existing ice user group programs during the construction period.
- C. THAT further design maximizes green space and park area.

- Carried Unanimously.

#### **Arbutus Corridor**

Board members received copies of a staff report dated October 16, 2006 recommending that the Board endorse the inclusion of greenway features in the future development of the Arbutus Corridor.

Moved by Commissioner Zlotnik,

THAT the Board endorse the inclusion of greenway features in the future development of the Arbutus Corridor.

Staff advised the Board that the Finance Committee received a presentation from representatives of the Canadian Pacific Railway (CPR). The presentation was an overview of the results of a community visioning process on the future use of the Arbutus Corridor.

The following delegations requested to speak to the Board:

- Eleanor Hadley
- Isabel Minty

The following is a summary of comments provided by the foregoing delegations:

- any development of the Arbutus Corridor should go through a public consultation process;
- need for transportation infrastructure for this area, continue with the rail road;
- city has been involved with transportation corridors, the Arbutus Corridor is a valuable north/south route;
- need to preserve the land from greedy developers;
- it is on record that the Arbutus Corridor will be kept for a linear park;
- preserve the corridor for future generations.

Board members discussed the future of the Arbutus Corridor and a member of the Board stated that acquiring the land from CPR will provide the opportunity to develop it into a good linear park. An amendment to the motion was put forward.

Moved by Commissioner Zlotnik,

# THAT paragraph B be added to the motion:

B. And further the Vancouver Board of Parks and Recreation urge the City of Vancouver to immediately investigate the acquisition of Arbutus Corridor from the CPR and that the cost of such investigation be borne by the CPR.

That if such investigation proves the acquisition would be financially feasible that the City of Vancouver immediately negotiate the purchase in such a manner to insure that the park portion of the right of way estimated to be 15 acres be improved by the CPR prior to the 2010 Olympics.

Board members discussed the amendment motion and a member of the board stated that there is already a greenway in place and a number of community gardens along the corridor, the main motion as it stands will suffice. Some members of the Board indicated that the Park Board should let the City work with CPR.

A vote was taken on the amendment motion and it was Carried.

(Commissioners De Genova, Herbert and Woodcock contrary)

The main motion as amended was put forward as follows:

- A. THAT the Board endorse the inclusion of greenway features in the future development of the Arbutus Corridor.
- B. And further the Vancouver Board of Parks and Recreation urge the City of Vancouver to immediately investigate the acquisition of Arbutus Corridor from the CPR and that the cost of such investigation be borne by the CPR.

That if such investigation proves the acquisition would be financially feasible that the City of Vancouver immediately negotiate the purchase in such a manner to insure that the park portion of the right of way estimated to be 15 acres be improved by the CPR prior to the 2010 Olympics.

- Carried.

(Commissioner De Genova, Herbert and Woodcock contrary)

#### Vancouver Sport Strategy

Board members received copies of a staff report dated October 20, 2006 recommending that the Board approve Park Board staff leadership of the development of a Vancouver Sport Strategy as described in the report.

Staff advised the Board that a sport strategy report is being developed upon Council's request. The sport strategy will guide the direction of sport infrastructure, programming and support for events in conjunction with the sport community. The development of a sport strategy will be a major project and will require the dedication of resources in the area of project management and consultant services. The sport strategy will be a valuable reference document with respect to future decisions by Council and Park Board on support and coordination of sport events.

Gayle Uthoff, representing Vancouver aquatic sports, thanked the Board and staff for initiating the Sport Strategy. This will encourage the development of more sporting events and positive spin offs. She is looking forward to the benefits to youth and sports.

Board members discussed the sport strategy and stated that this will be a tool to guide staff in future years and improve the sport participation level. There were questions regarding the budget and funding for this project from Board members. The General Manager advised the Board that this was a research project with a one time cost and the city will be asked to compensate the cost.

Moved by Commissioner Herbert,

THAT the Board approve Park Board staff leadership of the development of a Vancouver Sport Strategy, as described in this report.

- Carried Unanimously.

# McCleery Golf Course - Golf Professional Services Contract

Board members received copies of a staff report dated October 6, 2006 recommending that the Board approve a seven year extension for the Golf professional Services Contract at McCleery Golf Course commencing January 1, 2009 subject to capital improvements completion funded by the Golf Professional on terms satisfactory to the General Manager and Directors of Legal Services and Risk Management.

Staff advised the Board that in order for the Golf Professional to secure the financing required for the upgrades it was important to have a term with sufficient time to recover the investment.

Board members thanked staff for working with Muncie Booth to assist him in upgrading the facilities. Board members also thanked Mr. Booth for his work with youth.

Moved by Commissioner Zlotnik,

THAT the Board approve a seven year extension for the Golf Professional Services Contract at McCleery Golf Course, commencing January 1, 2009, subject to the completion of capital improvements funded by the Golf Professional, on terms satisfactory to the General Manager and Directors of Legal Services and Risk Management.

- Carried Unanimously.

# Hillcrest Park and Nat Bailey Stadium Park: Consolidation and Blanket Statutory Right-of-Way

Board members received copies of a staff report dated October 20, 2006 recommending that the Board approve recommendations A to C.

Staff advised the Board that the proposed new Vancouver Olympic Centre location straddles the property line that divides two legal lots, Hillcrest Park and Nat Bailey Stadium Park. In order for the City to issue a development permit for the project, the two legal lots are required to be consolidated and all statutory rights-of-way under the proposed building location are to be relocated.

Moved by Commissioner Robertson,

- A. THAT the Board approve the consolidation of Nat Bailey Stadium Park (Block 806, Plan 19380, District Lot 526), and Hillcrest Park (Parcel A, Block 805, Plan LMP 40757, District Lot 526) as per the attached legal survey (Appendix A) to facilitate the construction of the Vancouver Olympic Centre.
- B. THAT the Board approve a blanket statutory right-of-way (SRW) in favour of the City of Vancouver to implement the relocation of existing utility services to facilitate the construction of the Vancouver Olympic Centre, which SRW may be reduced to a utility specific SRW upon completion of the utility service.
- C. THAT the Board authorize the Director of Legal Services to execute the consolidation plan (Appendix A), and necessary legal documents for the SRW as required for recommendations A and B above.

- Carried Unanimously.

#### Marketing Plan for Golf Courses: Appointment of Consultant

This report was referred from the meeting of the Board held on Monday, October 16, 2006. Staff report dated October 2, 2006 recommending that the Board approve recommendations A and B.

Staff advised the Board that the golf team met to discuss the initiative further and is looking forward to increasing golf revenue with the development of a marketing plan.

Moved by Commissioner Zlotnik,

- A. THAT the Board award the contract to prepare a marketing plan for the three public golf courses (Langara, McCleery and Fraserview) to Global Golf Advisors for a fee of up to \$35,000, plus disbursements and GST;
- B. THAT no legal rights shall arise hereby, and none shall arise until execution of the contemplated contract. The Board may rescind this resolution at any time up to the execution of the contemplated contract.

- Carried Unanimously.

#### Motion

Moved by Commissioner Herbert,

Whereas on October 5, 2006 City Council voted unanimously to reinstate the full-time contracting specialist position to the end of 2008 in order to develop and implement a comprehensive Sustainable and Ethical Purchasing Policy (SEPP), and to provide support to all City departments and boards in administering the EPP;

Whereas City Council and the Vancouver Park Board were partners in the creation, and implementation of the Ethical Purchasing Policy;

Whereas City Council recently demonstrated their commitment to EPP by providing funding of \$30,000 that includes a previously approved budget for EPP, reallocations out of the 2006 Operating Budget, with funding for 2007 and 2008 to be added to the 2007 Operating Budget without offset;

Whereas on June 12, 2006 the Vancouver Park Board voted to amend the EPP to allow for buying from suppliers who don't meet the ethical standards of the policy;

Whereas City Council have urged the Vancouver Park Board to reconsider the amended policy on ethical purchasing; Whereas differential buying as laid out in the current policy opens the door to purchasing from unethical suppliers;

And Whereas on June 12, 2006 the Vancouver Park Board unanimously voted to direct staff to report back in early 2007 with a review of the EPP based on budget and initiatives;

Be It Resolved that the Vancouver Park Board request staff report back to the Board on the EPP review, in time for 2007 operating budget discussions.

And Be It Further Resolved that the Vancouver Park Board request Council review the funding which had been assigned Park Board for ethical purchasing in the previous budget, and reinstate funding provided to the Park Board for the implementation of this policy.

The following delegations requested to speak to the Board:

- Roxanne Cave, Store Manager, Ten Thousand Villages
- Michael Zelmer, Oxfam Canada

The following is a summary of comments provided by the foregoing delegations:

- awareness of fair trade products has increased;
- fair trade provides better economic conditions for the people;
- encourage Board to support the Ethical Purchasing Policy;
- a good time to ask for money from Council to support EPP;
- there has been a misunderstanding of the policy, need to re-evaluate the decision.

Board members discussed the motion and a member of the Board stated that Council be requested to reinstate the funds so the Board could move back to implementing an Ethical Purchasing Policy. There was a request to split the two sections of the motion for discussion. A member of the Board referred to the first section of the motion and stated that he supports the concept for EPP but cannot ask Council to reinstate funding without more information. An amendment to the motion was suggested.

Moved by Commissioner Robertson,

THAT the words 'on the EPP review' be deleted and replace with 'on all the steps the Park Board is taking to ensure we operate in a manner that is fiscally, socially, environmentally and ethically responsible'.

A member of the Board raised a point of order that the amendment motion changes the intent of the motion and challenged the Chair's decision to accept the amendment.

The Chair determined that the amendment was in order.

The Board member requested an appeal of the decision of the Chair. The decision of the Chair was upheld.

The amendment motion was put forward and it was Carried.

(Commissioners De Genova, Herbert and Woodcock contrary)

Moved by Commissioner Robertson,

THAT "as it relates to the purchasing decisions made by the Park Board" be added after the words "2007 operating budget discussions".

- Carried Unanimously.

The amended motion was put forward as follows:

Be It Resolved that the Vancouver Park Board request staff report back to the Board on all the steps the Park Board is taking to ensure we operate in a manner that is fiscally, socially, environmentally and ethically responsible, in time for 2007 operating budget discussions as it relates to the purchasing decisions made by the Park Board.

- Carried Unanimously.

Board members discussed the second part of the motion and some members of the Board felt that it was premature to ask Council for funding without knowing the amount of funding that will be required.

The second part of the motion was put forward as follows:

And Be It Further Resolved that the Vancouver Park Board request Council review the funding which had been assigned Park Board for ethical purchasing in the previous budget, and reinstate funding provided to the Park Board for the implementation of this policy.

- DEFEATED.

(Commissioner Holden, Houghton, Robertson and Zlotnik contrary)

# **Enquiries, Other Matters and New Business**

There was an enquiry on the role of the alternate person on the Dog Task Force. Staff advised the Board that the purpose of the alternate on the Dog Task Force was to attend the meeting and to step in if a member of the task force was unable to continue.

A member of the Board enquired how the Park Board could help with the Downtown Eastside Economic Strategy.

# **In-Camera Meeting**

Moved by Commissioner Houghton,

THAT the Board later this evening go into a meeting which is closed to the public, pursuant to Section 165.2 of the Vancouver Charter, to discuss matters related to paragraphs:

- (e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the city if they were held in public.

- Carried Unanimously.

| The meeting adjourned at 12:15 a.m. |                             |
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| Susan Mundick                       | Commissioner Heather Holden |
| General Manager                     | Chair                       |