



2017 Operating & Capital Budgets Parks and Recreation

Park Board Special Meeting
Tuesday, December 6, 2016



To seek the Board's approval on the 2017 operating and capital budgets as submitted by staff

- 2017 Operating Budget
- 2017 Capital Budget
- Recommendation

2017 Operating Budget

Budget Approach

- The 2017 Operating Budget begins with the 2016 approved budget as a base

Goals

- Continue providing valued services as efficiently as possible
- Ensure alignment with Park Board priorities
- Identify new sources of revenue to fund new initiatives
- Seek productivity improvements

Looking Ahead to 2017

- Revenues to grow from increases to user fees as well as increased experienced volumes
 - YoY growth in 2018 and beyond expected to be slower than in 2017

Building the Operating Budget

		Revenue	Expense	Net
2016 Approved Budget		\$53.9 M	\$114.2 M	\$60.3 M
Revenue Increases – Rate/Volume	+	\$2.6 M	\$0.7 M	(\$1.9 M)
Fixed Cost Increases and Adjustments	+	\$0.6 M	\$2.8 M	\$2.2 M
New Budget Funding	+	\$0.0 M	\$0.6 M	\$0.6 M
Operating Impact of Capital Projects	+	\$0.0 M	\$0.4 M	\$0.4 M
Productivity Savings Initiatives	+	\$0.0 M	\$0.0 M	\$0.0 M
2017 Proposed Budget Target	=	\$57.1 M	\$118.6 M	\$61.5 M
Net Change		\$3.2 M	\$4.4 M	\$1.2 M

Revenue Increases – Net (\$1.9M)

		Revenue	Expense	Net
Revenue Increases – Rate/Volume	+	\$ 2.6 M	\$ 0.7 M	(\$ 1.9 M)
User Fee Changes	+	\$ 1.3 M	\$ 0.0 M	(\$ 1.3 M)
Volume Increases	+	\$ 1.3 M	\$ 0.7 M	(\$ 0.6 M)

	Details
User Fee Changes	<ul style="list-style-type: none"> Fees and charges for 2017 proposed to the Park Board for Approval
Volume Increases	<ul style="list-style-type: none"> Increased volumes experienced in 2015 and 2016 incorporated into 2017 budget Areas with volume increase have associated direct costs Key volume increases in: <ul style="list-style-type: none"> Golf - \$0.5 M Stanley Park Train - \$0.4M Concessions - \$0.3 M

Fixed Costs Increases – Net \$2.2M



	\$ Budget	Details
Revenue from Recoverable Expenses	\$0.6 M	<ul style="list-style-type: none"> CCA cost recoveries as below
Cost Recoverable Expenses <i>Expenses are directly recoverable through revenues</i>	\$0.6 M	<ul style="list-style-type: none"> CCA Recoverable staffing costs Fees associated with incremental CCA revenues
Other Fixed Expenses	\$2.2 M	<ul style="list-style-type: none"> Provision for salary and wage increases Increased equipment and fleet costs

New Budget Funding – Net \$0.6M



	\$ Budget	Strategic Context
Public Safety in Parks <ul style="list-style-type: none"> Investment in add'l Park Rangers <ul style="list-style-type: none"> 5 new FTE in 2017 2 add'l FTE planned for 2018 	\$0.4 M	<ul style="list-style-type: none"> Public complaints via 311 has been trending up Park Rangers contribute to safety in parks by responding to homelessness issues, major events, etc.
Safety and Compliance Framework <ul style="list-style-type: none"> 1 new FTE in 2017 – Urban Forestry Safety & Training Advisor 	\$0.2 M	<ul style="list-style-type: none"> Part of a multi-year risk management initiative to drive compliance accountability within the Park Board

2016 new budget funding of \$175K for washroom cleaning continues to be funded

Operating Costs of Capital – Net \$0.4M



Service Areas	\$ Budget	Service Impact
Park Maintenance	\$0.2 M	<ul style="list-style-type: none"> Ensures service standards are achieved – including the beautification of gardens, fields and other green spaces Supports maintenance requirements at parks
Urban Forest Maintenance	\$0.1M	<ul style="list-style-type: none"> Support of newly planted street trees
ActiveNet Fees	\$0.1M	<ul style="list-style-type: none"> Direct cost associated with new sites using system

Park Board Budget – Operating Budget Funding Sources



	2013	2014	2015	2016	2017
Tax Funding	\$57.6 M	\$58.0 M	\$53.9 M	\$60.3 M	\$61.5 M
Park Board Revenue	\$50.1 M	\$49.6 M	\$52.4 M	\$53.9 M	\$57.1 M
% tax funded	55%	54%	51%	53%	52%
% revenue funded	45%	46%	49%	47%	48%
PB as a % of total CoV	9.3%	9.2%	9.3%	9.1%	9.0%

- Park Board is unique to other city departments as we generate revenues which help to support our services
- Recent investments in capital have supported growth in Park Board revenues

2017 Capital Budget



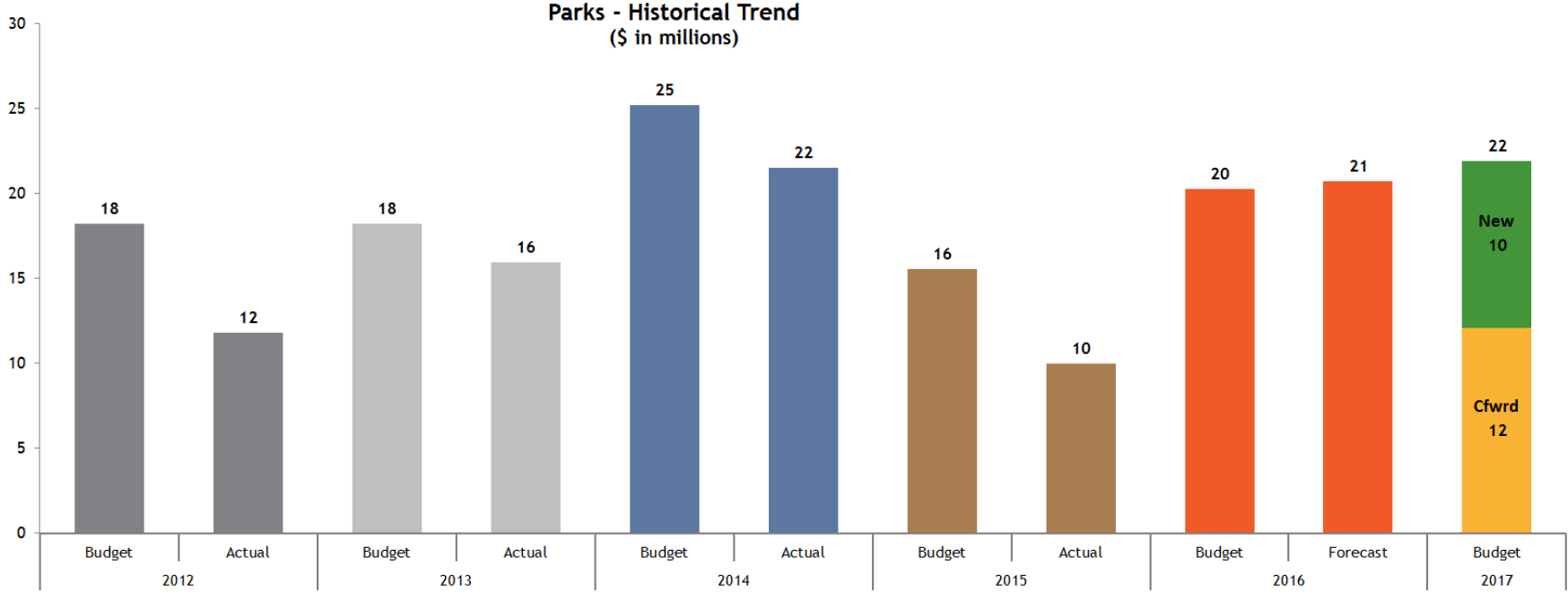
Budget Approach

- The Annual Capital Budget for 2017 is derived from:
 - 10-year Strategic Outlook (2011 – 2021) and,
 - 4-year Capital Plan (2015 – 2018)

Goals

- Respond to the needs and pressures of a growing city
- Maintain, improve and grow Park Board parks, amenities, and facilities
- Continue providing valued services as efficiently as possible
- Ensure alignment with Park Board priorities

Capital Budget – Historical Trend



2017 Capital Budget – New Requests



Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
New Requests								
Playgrounds, Water Parks and Skateparks	Replace and expand up to 5 playgrounds and provide new surface and new equipment at existing playgrounds to meet current safety guidelines (CSA) and to provide new amenities for new residents with some work done by operations staff, and plan for one wading pool removal to build a new water spray park.	2,820	1,800	1,020	0	0	0	2,820
Parkland Acquisition	Location is to be confirmed as land becomes available on a willing seller basis. This project provides funding for the acquisition of one parcel.	1,600	1,600	0	0	0	0	1,600
Park and Street Trees	Additional 150,000 trees by 2020 city wide. The estimate for 2017 is to plant approximately 15,000 trees: 6,000 park trees, 1,000 street trees and 8,000 private property trees. The Urban Forest Strategy will assist in directing the tree plantings.	1,150	1,150	0	0	0	0	1,150

2017 Capital Budget – New Requests



Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
Neighbourhood Park Renewal	Ongoing work in 2017 for new park amenities at Sunset Park, Brewers Park and Renfrew Ravine Park, a Stanley Park accessibility study, and small new projects that arise as priorities throughout the year. Sunset Park construction will be tendered in Q1, Renfrew Ravine in Q3 and Brewers in Q4.	1,500	1,100	400	0	0	0	1,500
Park Project Management	Funding allocated annually for full time, part time, temporary and auxiliary employees who act primarily as project managers to design and deliver strategic and capital plans and projects for the Park Board. While some work is completed in-house, most projects are unique and require external consultants and contractors	1,100	1,100	0	0	0	0	1,100

2017 Capital Budget – New Requests



Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
Smithe and Richards Park	Detailed design and the initiation of construction of a new park for Downtown South at Smithe and Richards Streets, building permits are required for structures on the site. It is estimated at this time that construction will begin in late 2017 and complete in 2018 in 2 phases. The first phase is park construction, the second phase is construction of a new park building. The details for the building are to be determined and are on a timeline to be confirmed.	5,525	1,000	4,525	0	0	0	5,525
Biodiversity Enhancements	Biodiversity projects in 2017 will include implementation of new pollinator gardens in parks, forest biodiversity (new planting in existing forests), planning for a new stream in Tatlow Park (initiated in 2016), and planning related to biodiversity goals. New bird habitat projects will also be supported as well other Board priorities arising.	300	300	0	0	0	0	300

2017 Capital Budget – New Requests

Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
Park Pavement and Drainage	Grinding and repaving portions of Stanley Park Drive, parking lot upgrades and other capital maintenance projects to be determined.	280	280	0	0	0	0	280
Access to Nature (Park Board)	Retain a consultant to prepare a business case for an urban forest and environmental education centre at Van Dusen Gardens and 2-3 new community gardens in parks	250	250	0	0	0	0	250
New Outdoor Pool - Planning and Design	Retain a consultant in Q3 to initiate design of a new outdoor pool.	200	200	0	0	0	0	200
Golf Course Improvements	Design of a new drainage system for the 18 hole Langara Golf Course, 9 holes will be done at one time so that 9 holes can be open for play and to minimize revenue impacts. Budget is multi-year in order to hire a consultant in 2017 to design the work in 2017 and tender it late in 2017 for construction in 2018.	300	150	150	0	0	0	300

2017 Capital Budget – New Requests

Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
Skate and Bike Parks	2017 projects includes upgrades and a new feature at the Quilchena Park skateboard area and a new 'pump track' at the Vanier Park Bike Skills Park	200	150	50	0	0	0	200
Dog Parks	Provide new amenities for dogs at existing dog parks and new dog park areas. Tender work in Q2, complete by 2018 for a new dog off leash area at Renfrew Ravine Park and other small projects.	200	150	50	0	0	0	200
Parks and Recreation Studies	Consultant reports and other studies as required	400	130	270	0	0	0	400
Major Field Renewal	A major field renewal including new drainage and new irrigation systems and drinking fountain.	1,000	100	900	0	0	0	1,000
New Synthetic Turf Field	2017 work includes community engagement to determine where the new field will be located and a design consultancy responsible for contract documents for tender in 2018	200	100	100	0	0	0	200

2017 Capital Budget – New Requests

Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
Pathway Improvements	New asphalt and concrete pathways in park locations to be confirmed.	100	100	0	0	0	0	100
Neighbourhood Matching Fund	Work with community groups on a number of new small projects such as new murals, mosaics, art benches, garden installations in parks. Process to determine location of projects will be finalized in late 2017 so funding needs to be committed in 2017 but work won't complete until 2017-18.	50	50	0	0	0	0	50
Cambie North Recreation	2017 work includes retaining a consultant and community engagement to determine what-use will be provided under the Cambie Bridge (north side)	50	50	0	0	0	0	50
Park Planning and Policy Studies	Scoping work with First Nations partners early in 2017, work determines new and renewed amenities in Stanley Park	35	35	0	0	0	0	35
Stanley Park Cliff Scaling	Annual cliff scaling program (contract) with some vegetation management work done by Urban Forestry staff.	30	30	0	0	0	0	30
Total Park Board specific projects - FOR APPROVAL		17,290	9,825	7,465	0	0	0	17,290

2017 Capital Budget – New Requests (REFM)

Service Category Project/Program	Deliverables	New Funding Requests	2017 Budget	2018 Forecast	2019 Forecast	2020 Forecast	2021 Forecast	Total of 2017-21
2017 Capital Maintenance - Recreation Facilities	Request for Proposal for design consulting Tendering for construction works Construction	2,500	1,500	1,000	0	0	0	2,500
Marpole Community Center Redevelopment Planning	Consulting for site verification and public consultation, functional program confirmation and verification, design development.	2,000	500	1,500	18,000	0	0	20,000
2017 Recreation Facilities Renovations	For renovation projects: Request for Proposal for design consulting, procurement for construction contract, and construction.	1,200	500	700	0	0	0	1,200
2017 Capital Maintenance - Park Buildings	Request for Proposal for design consulting Tendering for construction works Construction	750	400	350	0	0	0	750
2017 Park Building (Washroom) Renovations	For renovation projects : Request for Proposal for design consulting, procurement for construction contract, and construction. Design and contract documents for 5 washrooms, Renovation and upgrades to 2 washrooms.	300	300	0	0	0	0	300
Total Park Board projects managed by REFM		6,750	3,200	3,550	18,000	0	0	24,750

2017 Capital Budget – Continuing Projects



Project	Multi-Year budget	2017 In Year Budget	Parks		REFM - Parks	
			New	Carry Fwd	New	Carry Fwd
A. Urban Forest and Natural Features	6,452	2,551	1,730	821	0	0
2012-14 Replacement/Upgrade of Natural Features in Parks	514	179		179		
2015-18 Park and Street Trees	4,423	1,450	1,150	300		
2015-18 Stanley Park Cliff Scaling	290	86	30	56		
Access to Nature (Park Board)	400	305	250	55		
Beaver Lake Restoration	100	100		100		
Biodiversity Enhancements	650	381	300	81		
Stanley Park Forest Enhancements	75	50		50		
B. Activity Features	18,305	7,952	2,250	2,699	0	3,003
2012-14 Sports Field Facility Improvements/Upgrades	3,650	603				603
2015-18 Golf Course Improvements	800	425	150	275		
2015-18 Playgrounds, Water/Skate Parks	5,170	2,152	1,800	352		
2015-18 Sports Fields and Courts	3,230	491		491		
Burrard Marina Upgrades	3,350	2,400				2,400
Cambie North Project	100	100	50	50		
Dr. Sun Yat-Sen Gardens Improvements	1,350	1,291		1,291		
Neighbourhood Matching Fund	150	105	50	55		
New Synthetic Turf Field	250	150	100	50		
New Track and Field	125	125		125		
Pathway Improvements	130	110	100	10		

2017 Capital Budget – Continuing Projects

Project	Multi-Year budget	2017 In Year Budget	Parks		REFM - Parks	
			New	Carry Fwd	New	Carry Fwd
C. New Parks and Renewals	19,515	6,030	3,235	2,795	0	0
2015-18 Park Planning & Policy Studies	1,415	580	35	545		
2015-18 Park Project Management	3,840	1,765	1,100	665		
Building Deconstruction and Temporary Greening	340	339		339		
East Fraser Lands Parks	925	353		353		
Neighbourhood Park Renewal	2,780	1,424	1,100	324		
New Parks	255	25		25		
Park Renewal - Riley Park/Hillcrest Park	3,035	200		200		
Parkland Acquisition - December 2014	925	19		19		
Smithe & Richards Park	6,000	1,326	1,000	326		
D. Seawall and Waterfront	6,510	4,937	0	4,937	0	0
Marine Structures and Studies	1,390	50		50		
Stanley Park Waterfront and Seawall	5,020	4,867		4,867		
Upgrade of Waterfront Walkway - Bikeway	100	20		20		
E. Park Infrastructure	3,130	741	280	391	0	70
Lost Lagoon Fountain Upgrades	250	232		232		
Park Pavement and Drainage	480	403	280	123		
Stanley Park Electrical Distribution System Upgrades	2,000	70				70
Stanley Park Parking Lot Renovations	400	36		36		

2017 Capital Budget – Continuing Projects

Project	Multi-Year budget	2017 In Year Budget	New	Carry Fwd	New	Carry Fwd
F. Park Buildings	3,650	1,725	0	0	0	1,725
2012-14 New Buildings in Parks	150	75				75
2013 Fieldhouse Renovations & Minor Upgrades	300	70				70
2015 Park Building Renovations/Upgrades	900	722				722
2015-18 Capital Maintenance - Park Buildings	1,800	468				468
Fieldhouses 2015-18	500	391				391
G. Public Art	109	8	0	8	0	0
2012-14 Capital Maintenance - Existing Public Art	109	8		8		
H. Recreation Facilities	25,358	10,516	0	237	0	10,280
2012-14 Capital Maintenance - Britannia Community Centre	324	150				150
2012-14 Planning & Research for Recreation Facilities	439	102		102		
2015 Recreation Facilities Renovations/Upgrades	1,400	401				401
2015-18 Capital Maintenance - Recreation Facilities	6,000	1,861				1,861
2015-18 Energy Optimization Program	3,000	1,518				1,518
Aquatics Study including Outdoor Pool	175	135		135		
Britannia CC Re-development Phase 1	3,000	500				500
Marpole City Properties Site Costs	3,170	100				100
Marpole Community Facility - Planning	200	100				100
Roundhouse Community Centre Theatre Seating	150	150				150
Southeast Vancouver Senior Centre 2011	7,500	5,500				5,500

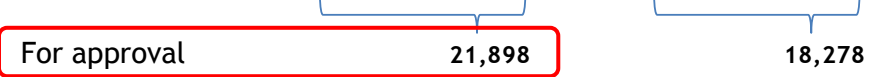
2017 Capital Budget – Continuing Projects



Project	Multi-Year budget	2017 In Year Budget	Parks		REFM - Parks	
			New	Carry Fwd	New	Carry Fwd
I. Entertainment and Exhibition	300	25	0	25	0	0
Hastings Park Identity and Signage	300	25		25		
J. Other	175	160	0	160	0	0
Parks Green Operations	175	160		160		
Grand Total - Carry-over projects	83,504	34,646	7,495	12,073	0	15,078

New Projects with no Carry-over amounts	2,330	0	3,200	0
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Total Capital Budget for 2017	9,825	12,073	3,200	15,078
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Total Capital Budget for 2017 of \$21,898,053 includes:

- \$ 9,825,000 of new requests, plus
- \$12,073,053 of carry forward budget from previous years

An additional \$18,278,315 resides within the REFM budget for Park Board related projects

THAT, subject to City Council approval, the Vancouver Park Board approve:

- A. The 2017 Park Board Operating Budget of \$118,626,019 in expenditures and transfers funded by \$57,108,517 in revenues and \$61,517,502 of tax-based operating funds.
- B. The 2017 Park Board Capital Budget (expenditure budget) in the amount of \$21,898,053, as detailed in this report and outlined in Appendix B.
- C. Subject to the approval of recommendations A and B, the submission of the 2017 Park Board Operating Budget and 2017 Park Board Capital Budget to Vancouver City Council for consideration in approval of the 2017 Operating Budget and 2017 Capital Budget as detailed in the report “2017 Capital and Operating Budget”.

THAT, subject to City Council approval, the Vancouver Park Board approve:

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- C. Subject to the approval of recommendations A and B, the submission of the 2017 Park Board Operating Budget and 2017 Park Board Capital Budget to Vancouver City Council for consideration in approval of the 2017 Operating Budget and 2017 Capital Budget as detailed in the report “2017 Capital and Operating Budget”.

Motion – 2017 Capital Budget Request for Washroom Renewals



Mover: Commissioner Kirby-Yung

WHEREAS:

1. The Vancouver Park Board unanimously approved the motion titled “Increased Accessibility to Public Washrooms” on November 28, 2016, which calls for accessible public toilets to be included in current and future planning projects, and for provisions for proper maintenance to ensure well-functioning, safe, and accessible facilities;
2. The Park Board’s current remaining Capital Budget will fund much needed upgrades to only 1-2 of the 5 public washroom renewal projects currently in progress;

THEREFORE BE IT RESOLVED THAT on behalf of the Board of Parks and Recreation, the Park Board Chair seek from Council an additional \$1.2 million for the 2017 Capital Budget to enable the completion of all 5 washroom renewal projects currently in progress.

