



**PARK BOARD COMMITTEE MEETING  
MEETING MINUTES**

**JULY 24, 2017**

A Regular Park Board Committee meeting was held on Monday, July 24, 2017, at 7:07 pm, at the Park Board Office.

**PRESENT:** Commissioner John Coupar  
Commissioner Casey Crawford, Chair  
Commissioner Catherine Evans, Vice-Chair  
Commissioner Sarah Kirby-Yung  
Commissioner Stuart Mackinnon  
Commissioner Erin Shum  
Commissioner Michael Wiebe

**GENERAL MANAGER'S OFFICE:** Malcolm Bromley, General Manager  
Shauna Wilton, Deputy General Manager  
Cheryl Chan, Manager, Executive Office and Board Relations  
Jessica Kulchyski, Recorder  
Carol Lee, Meeting Clerk

**ADOPTION OF MINUTES**

**1. Park Board Committee Meeting - July 10, 2017**

MOVED by Commissioner Evans  
SECONDED by Commissioner Wiebe

THAT the Park Board Committee minutes of the July 10, 2017 meeting be adopted as circulated.

CARRIED UNANIMOUSLY  
(Commissioner Shum abstained)

**CHAIR'S REPORT**

Chair Wiebe highlighted the following events and the participation of Park Board Commissioners:

- Car Free Day on Main Street on June 18, 2017
- June 20, 2017 launch of the Solar Now Project at the Creekside Paddling Centre
- June 21, 2017 National Aboriginal Day celebration at John Hendry Park
- Vancouver Dragon Boat Festival at Creekside Park from June 23 to 25, 2017
- Opening of the Farmers Market in the redeveloped Riley Park on June 24, 2017
- June 24, 2017 celebration of the 50<sup>th</sup> anniversary of the Viking Sailing Club at Jericho Sailing Centre
- June 27, 2017 announcement of Federal Government funding for upgrades to Kitsilano Pool infrastructure
- Premier of Uninterrupted at Cooper's Park on June 27, 2017

- Canada 150 celebrations at Creekside Park, Sunset Park and Kensington Community Centre and with the Chinatown Business Improvement Association
- Federal Government announcement of funding for Sunset Park upgrades during the Canada Day celebrations
- Arbutus Greenway temporary path celebration on July 8, 2017
- Lotus Light Community Caring Day at Oppenheimer Park on July 8, 2017
- July 8, 2017 Brock House Summer Fair
- July 8, 2017 Khatsahlano Street Party
- Launch of Disabled Sailing Association of BC sailboat on July 12, 2017
- Opening night of the 40<sup>th</sup> Vancouver Folk Music Festival on July 13, 2017
- July 13, 2017 proclamation of Day of Laughter
- Participation in the last segment of the Pulling Together Canoe Journey from Ambleside in West Vancouver to the shore of Vanier Park on July 14, 2017
- July 15, 2017 Thunderbird Sharing Ceremony in Stanley Park
- S.U.C.C.E.S.S. Walk with the Dragon fundraising event in Stanley Park on July 16, 2017
- Discussion regarding False Creek water quality at Simon Fraser University on July 20, 2017
- Sandcastle Competition at West Point Grey Community Centre on July 21, 2017
- Opening of the Drum is Calling Festival at Larwill Park that will run from July 22 to 30, 2017
- July 22, 2017 Pride Sports Day at Second Beach in Stanley Park
- July 22, 2017 Thai Festival at the Vancouver Art Gallery.

## **AGENDA ITEMS**

### **1. REPORT: City Wide Development Cost Levy Review - Park Board Implications**

Dave Hutch, Manager of Research and Planning, Park Board, and Steve Jackson, Director of Financial Planning and Analysis, Park Board, jointly led the review of a presentation on the Park Board implications of the City-wide Development Cost Levy (DCL) review:

- Purpose of the City of Vancouver's DCL update
- Park Board use of DCLs for land acquisition and park development
- Forecasted population growth areas
- Strategies to guide the planning and development of parks and recreation services
- Park Board 10-year capital projection provided to the City of Vancouver for land acquisition and development totals \$551 million
- Proposed DCL allocation to the Park Board
- Park Board unallocated DCL reserve of \$111 million
- Financial impact of the proposed reduction in the DCL allocation from 41% to 18%
- Options to maintain investments in park acquisition and development
- City's Property Endowment Fund (PEF) holds over 700 properties of which over 50 PEF properties are current or planned park, which requires reconciliation with Park Board interests.

Messrs. Hutch and Jackson, along with Malcolm Bromley, General Manager, Park Board, responded to questions from the Committee. There was discussion on:

- Confirmation that the updated report was posted to the Park Board website earlier in the day on July 24, 2017
- Concern regarding the increasing cost of land, particularly in downtown Vancouver, on the Park Board's purchasing power
- Whether the Park Board has the capacity to expend its annual DCL allocation
- Whether there is an opportunity for new park land acquisition through the reconciliation of the PEF
- Actual net decrease of \$6 million per year resulting from the 25% increase in the City's DCL rate, combined with the reduction in the percentage of the DCL to be allocated to the Park Board
- Impact of the DCL reduction on the ability to achieve the urban forest targets
- Suggestion that a Park Board liaison be appointed to the PEF Board
- Opportunity to acquire park spaces through developer contributions to supplement land acquisitions
- Whether there is consideration of the quality of the park space provided to meet the metric of the population being less than a five minute walking distance to a park
- Suggestion to utilize the existing reserves to fund the shortfall in the budget to develop the park at Smithe and Richards Street
- City's role in the acquisition of land for parks.

The Committee heard from two speakers. One speaker spoke in opposition to the City's proposed reduction to the Park Board's DCL allocation. The other speaker spoke on the need for increased funding to be provided to the Park Board to provide park space when density is created without a corresponding increase in floor space, as a result of infill housing and secondary suites. The speakers responded to questions from the Committee.

### **Main Motion**

MOVED by Commissioner Mackinnon

SECONDED by Commissioner Evans

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Board of Parks and Recreation directs staff to send a letter from its Board Chair to the Mayor of the City of Vancouver, requesting that, if Council approves the staff recommendation in its report titled "Vancouver City Wide Development Cost Levy Update (2017-2026)", Council also provide a guarantee to the Park Board that the Park Board's Development Cost Levy (DCL) allocation will be re-evaluated based on parks capital planning needs in four years (2022), in line with the capital planning process for the 2023-2026 Capital Plan; and
- B. FURTHER THAT the Board direct staff to:
  - i. Update park acquisitions strategy to align with the goals and priorities identified through the Parks and Recreation Services Master Plan

(VanPlay) process, to inform the re-evaluation of DCL rates, and report back in 2018;

- ii. Develop a strategy to identify opportunities and reconcile Park Board interests in the Property Endowment Fund (PEF) and other non-park City-owned lands with City staff to identify options and solutions for maintaining investment in park acquisition and development, and to help inform the re-evaluation of DCL rates; and
- iii. Report back to the Board on the above-noted strategies in 2018.

### **Amendment to the Main Motion**

MOVED by Commissioner Coupar  
SECONDED by Commissioner Kirby-Yung

THAT Item A be amended to:

- A. THAT the Vancouver Board of Parks and Recreation directs staff to send a letter from its Board Chair to the Mayor and Council of the City of Vancouver, advising that the Vancouver Park Board strongly objects to the staff recommendation in its report titled “Vancouver City-wide Development Cost Levy Update (2017-2026)”, further that should Council approve this recommendation against the stated wishes of the Vancouver Park Board, that Council also provide a guarantee to the Park Board that the Park Board’s Development Cost Levy (DCL) allocation will be re-evaluated based on parks capital planning needs in four years (2022), in line with the capital planning process for the 2023-2026 Capital Plan.

CARRIED  
(Commissioners Evans and Mackinnon opposed)

Commissioner Evans requested that the motion be separated into distinct propositions.

### **Question on Item A**

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Board of Parks and Recreation directs staff to send a letter from its Board Chair to the Mayor and Council of the City of Vancouver, advising that the Vancouver Park Board strongly objects to the staff recommendation in its report titled “Vancouver City-wide Development Cost Levy Update (2017-2026)”, further that should Council approve this recommendation against the stated wishes of the Vancouver Park Board, that Council also provide a guarantee to the Park Board that the Park Board’s Development Cost Levy (DCL) allocation will be re-evaluated based on parks capital planning needs in four years (2022), in line with the capital planning process for the 2023-2026 Capital Plan.

CARRIED  
(Commissioner Evans opposed)

**Question on Item B**

THAT the Committee recommend to the Board:

- B. THAT the Board directs staff to:
  - i. Update park acquisitions strategy to align with the goals and priorities identified through the Parks and Recreation Services Master Plan (VanPlay) process, to inform the re-evaluation of DCL rates, and report back in 2018;
  - ii. Develop a strategy to identify opportunities and reconcile Park Board interests in the Property Endowment Fund (PEF) and other non-park City-owned lands with City staff to identify options and solutions for maintaining investment in park acquisition and development, and to help inform the re-evaluation of DCL rates; and
  - iii. Report back to the Board on the above-noted strategies in 2018.

CARRIED UNANIMOUSLY

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The Committee adjourned at 9:36 pm.

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Malcolm Bromley  
General Manager

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Commissioner Casey Crawford  
Chair



**REGULAR BOARD MEETING  
MEETING MINUTES**

**JULY 24, 2017**

The Regular Park Board meeting was held on Monday, July 24, 2017, at 9:45 pm, at the Park Board Office.

**PRESENT:** Commissioner John Coupar  
Commissioner Casey Crawford  
Commissioner Catherine Evans  
Commissioner Sarah Kirby-Yung  
Commissioner Stuart Mackinnon  
Commissioner Erin Shum, Vice-Chair  
Commissioner Michael Wiebe, Chair

**GENERAL MANAGER'S OFFICE:** Malcolm Bromley, General Manager  
Shauna Wilton, Deputy General Manager  
Cheryl Chan, Executive Office and Board Relations  
Jessica Kulchyski, Recorder  
Carol Lee, Meeting Clerk

**WELCOME**

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

**IN CAMERA**

**1. September 18, 2017 Meeting**

MOVED by Commissioner Kirby-Yung  
SECONDED by Commissioner Coupar

THAT the Board will go into a meeting on September 18, 2017, which is closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

## **ADOPTION OF MINUTES**

### **1. Regular Board Meeting - July 10, 2017**

MOVED by Commissioner Kirby-Yung  
SECONDED by Commissioner Mackinnon

THAT the Park Board minutes of the July 10, 2017 meeting be adopted as circulated.

CARRIED  
(Commissioner Shum abstained)

## **COMMUNICATIONS**

The Board was advised that there were 21 individual emails received in support of the motion titled "Skateboard Strategy" and one email that is considered neutral/other. Copies of the emails have been sent directly to Commissioners.

## **COMMITTEE REPORT**

### **1. Report of the Park Board Committee - July 24, 2017**

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

- 1. REPORT: City Wide Development Cost Levy Review - Park Board Implications.

MOVED by Commissioner Coupar  
SECONDED by Commissioner Shum

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of July 24, 2017, as contained in item 1.

CARRIED UNANIMOUSLY

## STAFF REPORTS

### GENERAL MANAGER'S REPORT

Malcolm Bromley, General Manager, Park Board, referenced the General Manager's Report that was provided with the Commissioners' meeting materials and which will be posted to the Park Board website following the meeting. Mr. Bromley highlighted:

- A list of briefing memos issued to Commissioners during the month will be included in future General Manager's Reports
- Park related items to be considered at the July 26, 2017 meeting of the Standing Committee of Council on Policy and Strategic Priorities.

Mr. Bromley responded to questions from the Board including enquiries regarding:

- Park Board and City staff worked together in the development of the recommendations to Council regarding a floating pool at False Creek and the potential of integrating a swimming breach into park designs for the northeast side of False Creek to ensure consistency with the VanSplash Strategy that is under development
- An amendment to the current zoning of the Harbour Green site was approved by Council to accommodate the design of the restaurant roof, which will overhang the seawall.

### Motion to Suspend Rules

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Shum

THAT the Vancouver Board of Parks and Recreation suspend the Park Board rules to allow the meeting to continue beyond 10:00 pm.

CARRIED  
(Commissioner Kirby-Yung opposed)

Mr. Bromley responded to questions regarding the briefing memo issued on July 21, 2017, titled the Marpole Community Centre Renewal - Location Validation & Needs Assessment Study. The study responds to the City Manager's requirement to validate the location of the redeveloped Marpole Oakridge Community Centre at Oak Park to determine if another park location would leverage the benefit of the new Arbutus Corridor.

There was discussion on: request to amend the briefing note to reflect the recollection of Commissioner Kirby-Yung and Chair Wiebe regarding the discussions that occurred with the City Manager and the President of the Marpole Oakridge Community Centre Association with respect to the process to validate the location; concern regarding the delay in the timing for the completion of the validation of the location; jurisdiction of the Park Board and concern that a unanimous resolution of the Board to locate the Marpole Oakridge Community Centre at Oak Park has not been followed; and whether the City has the authority to interfere with a decision of the Board and inject a new location into the discussion.



## REPORT REFERENCE

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Crawford

That the Board receives the following reports for information:

- A. VanPlay - Phase 1 Project Update
- B. People, Parks and Dogs Strategy Update.

Commissioner Kirby-Yung requested that the motion be separated into distinct propositions.

### Question on Item A

THAT the Board receives the VanPlay - Phase 1 Project Update for information.

CARRIED  
(Commissioner Kirby-Yung opposed)

### Question on Item B

THAT the Board receives the People, Parks and Dogs Strategy Update for information.

CARRIED UNANIMOUSLY

## MOTIONS ON NOTICE

### 1. Skateboard Strategy

Commissioner Shum introduced the motion and commented on the need for a strategy that reflects the everyday needs of the wheeled sports community.

Commissioner Shum, along with Malcolm Bromley, General Manager, Park Board, responded to questions from the Board. There was discussion on the feasibility of developing the Skateboard Strategy as a “living document”.

MOVED by Commissioner Shum  
SECONDED by Commissioner Wiebe

#### WHEREAS:

- 1. Wheeled Sports like bike riding and skateboarding are recreation activities that are affordable, accessible and naturally encourage free play and physical activity;
- 2. Park Board wants to continue to encourage active, healthy and creative living;
- 3. Skateparks can open to a variety of wheeled-sports that includes in-line skates, roller skates, longboards, BMX, scooters, and skateboards for all ages and abilities;

4. Skateboarding offers a number of physical benefits including cardiovascular endurance, strength, agility mixed with opportunities to socialize and host charitable events and tournaments for the tourism community and more;
5. Skateparks cater and provide benefits to skateboarders of all ages and abilities as well as to a wide range of other demographics; and
6. Skateboarding provides children and youth with an opportunity to learn skills through after school programming and leadership programming roles.

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to work with stakeholders, the City's Engineering, Planning, By-law, and Risk Management departments, as well as police and the community to create a "living document" that is to be discussed and reviewed by Park Board Commissioners throughout the public process to create a framework for achieving an effective city-wide network of skateboarding amenities that will accommodate current and future recreation needs of all residents.

CARRIED UNANIMOUSLY

#### NOTICE OF MOTIONS

##### 1. Prohibition of Balloons in Parks

Commissioner Mackinnon gave notice of motion on the following:

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation prohibit the use, and/or display of balloons in parks, community centres, and other areas within the jurisdiction of the Board.

#### NEW BUSINESS

Commissioner Evans commended Park Board staff for their efforts in planning the Thunderbird Sharing Ceremony.

Chair Wiebe reported that the Thunderbird Community Centre Board of Directors has passed a motion to incorporate the traditional Musqueam word for thunderbird in the name of the community centre.

#### ENQUIRIES

1. A Board member suggested that the surplus boat storage under the Cambie Street Bridge be repurposed for the False Creek Community Centre racing program. Malcolm Bromley, General Manager, Park Board, undertook to investigate.
2. A Board member enquired if staff is aware that the sealing of tree roots with asphalt collars will impact the long-term health of the trees. Howard Normann, Director of Park Operations, Park Board, advised that the Park Board does not have jurisdiction

over the sidewalk and undertook to contact the City Engineering Department to revisit the issue and request the consideration of options that will not negatively impact the health of the trees.

## ADJOURNMENT

There being no further business, the meeting was adjourned.

The Board adjourned at 10:38 pm.

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Malcolm Bromley  
General Manager

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Commissioner Michael Wiebe  
Chair