



**REGULAR BOARD MEETING
MEETING MINUTES**

**OCTOBER 2, 2017
OCTOBER 11, 2017 (Reconvened)**

The Regular Park Board meeting was held on Monday, October 2, 2017, at 8:36 pm, at the Park Board Office. Subsequently, the Regular meeting reconvened at 6:01 pm on Wednesday, October 11, 2017.

PRESENT: Commissioner John Coupar
Commissioner Casey Crawford
Commissioner Catherine Evans
Commissioner Sarah Kirby-Yung
Commissioner Stuart Mackinnon
Commissioner Erin Shum, Vice-Chair
Commissioner Michael Wiebe, Chair

GENERAL MANAGER'S OFFICE: Malcolm Bromley, General Manager
Shauna Wilton, Deputy General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Jessica Kulchyski, Recorder
Carol Lee, Meeting Clerk

WELCOME

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

Commissioner Mackinnon encouraged all to recognize those who have lost their lives due to acts of terrorism.

IN CAMERA

1. In Camera Meeting

MOVED by Commissioner Shum
SECONDED by Commissioner Evans

THAT the Board will go into meetings, prior to the next Regular Board Meeting, which is closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

1. Regular Board Meeting - September 18, 2017

MOVED by Commissioner Evans
SECONDED by Commissioner Shum

THAT the Park Board minutes of the September 18, 2017 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

COMMUNICATIONS

The Board was advised of correspondence received in the General Manager's Office up to 3:00 pm on October 2, 2017. In addition to the correspondence regarding the "Synthetic Turf Playing Field - New Site Options" report referenced during the Committee meeting, there were:

- 33 individual emails in support of the "Park Ranger Funding and Safety" motion, of which 27 also specifically expressed concern regarding needles in parks
- One email in opposition to the "Renaming Siwash Rock" motion.

Copies of the emails have been forwarded directly to Commissioners.

COMMITTEE REPORT

1. Report of the Park Board Committee - October 2, 2017

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

1. REPORT: Synthetic Turf Playing Field - New Site Options

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Coupar

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of October 2, 2017, as contained in item 1.

CARRIED UNANIMOUSLY

STAFF REPORTS

GENERAL MANAGER'S REPORT

Donnie Rosa, Director of Recreation, Park Board, led the review of a presentation providing a status report on the Community Centre Association (CCA) Joint Operating Agreements (JOAs).

Malcolm Bromley, General Manager, Park Board, referenced the report included with the Commissioners' meeting materials and highlighted:

- A report titled “2018 Budget Enhancements Pertaining to Littering and Residents Safety” and an update on “Homelessness Services” will be considered at the October 4, 2017 meeting of the Standing Committee on Policy and Strategic Priorities
- Motion approved at the September 13, 2017 Active Transportation Policy Council meeting regarding the Seaside Greenway
- Motion titled “Improving Access for Low Income Residents to the Mobi Bike Share Program” was approved at the September 13, 2017 Active Transportation Policy Council meeting
- Board Briefing Memos issued between September 16, 2017 and October 2, 2017.

REPORT REFERENCES

1. False Creek South Neighbourhood Plan Terms of Reference

Doug Shearer, Lead Park Planner, City of Vancouver, introduced Karis Hiebert, Southeast False Creek Senior Planner, City of Vancouver.

Ms. Hiebert led the review of a presentation on the False Creek South Neighbourhood Plan terms of reference and highlighted:

- Background of False Creek South (FCS) and development of the neighbourhood
- Integration of multiple work streams
- Planning process objectives
- Phased planning process
- Planning terms of reference steps and products
- Areas of focus:
 - Housing
 - Resident protection and retention
 - Neighbourhood character
 - Transportation and connectivity
- Engagement approach
- Budget
- Next steps.

Ms. Hiebert, along with Mr. Shearer and Malcolm Bromley, General Manager, Park Board, responded to questions from the Board. There was discussion on: the proposed alignment of a streetcar along West 6th Avenue; potential to create more park and green spaces on the community edge; need to add quality park space to accommodate the increased density;

concern with the timeline for creating affordable housing in the FCS neighbourhood; and request that protection of the status of Charleson Park be prioritized.

2. Strathcona CCA Funding Model - Long-Term Strategy Update

Donnie Rosa, Director of Recreation, Park Board, led the review of a presentation providing an update on the development of a long-term sustainable funding strategy for Strathcona Community Centre Association (SCCA) and highlighted:

- Motion passed by the Park Board on March 27, 2017
- Establishment of a Leisure Access Program pilot project on July 10, 2017 to assist SCCA during the 2017 budget year
- Next steps.

Ms. Rosa responded to questions from the Board. There was discussion on: conversations with the Ray-Cam Co-operative Centre, Thunderbird Community Centre and SCCA; and potential for other CCAs to be involved in the long-term funding strategy.

3. Vancouver Parks and Recreation Foundation Update

Shauna Wilton, Deputy General Manager, Park Board, introduced Josie Riebe, Manager of Fundraising and Development, Park Board.

Ms. Wilton led the review of a presentation providing an update on the establishment of the Vancouver Parks and Recreation Foundation and highlighted:

- Implementation plan described in the November 2015 report
- Steps that are completed, in progress and to be initiated
- Next steps.

Motion to Suspend Rules

MOVED by Commissioner Shum

SECONDED by Commissioner Mackinnon

THAT the Vancouver Board of Parks and Recreation suspend the Park Board rules to allow the meeting to continue beyond 10:00 pm.

DEFEATED

(Commissioners Crawford, Evans, Mackinnon, Shum and Wiebe voted in favour)

The Board expressed concern regarding the length of Park Board meetings and suggested that consideration be given to lengthening the allotted time for meetings, increasing the frequency of meetings, scheduling one extended meeting per month or prescheduling a contingency date to reconvene a meeting to attend to any unfinished business.

MOVED by Commissioner Coupar
SECONDED by Commissioner Mackinnon

THAT the Vancouver Board of Parks and Recreation reconvenes its October 2, 2017 meeting on October 3, 2017 at 7:00 pm.

DEFEATED
(Commissioners Coupar, Crawford and Kirby-Yung voted in favour)

Recess
The meeting recessed at 10:04 pm until a future date.

Meeting Reconvened
In the absence of the Chair, Commissioner Shum assumed the chair and reconvened the Regular meeting of the Vancouver Board of Parks and Recreation on Wednesday, October 11, 2017 at 6:01 pm.

WELCOME

The Vice-Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

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At 6:02 pm, Commissioner Wiebe assumed the chair.

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3. Vancouver Parks and Recreation Foundation Update (Continued)

Ms. Wilton, along with Malcolm Bromley, General Manager, Park Board, responded to questions from the Board. There was discussion on: whether expanding the name of the foundation to include reference to recreation will have governance ramifications; items that will be brought back to the Board for input and approval; clarifying that the individual hired as transitional leader will not become the permanent Executive Director; consideration of the working relationship between the proposed Vancouver Parks and Recreation Foundation Board (Foundation Board) and the Park Board; and that the intention is the Foundation Board will hire the Executive Director.

ADMINISTRATIVE REPORT

1. 2018 Board Meeting Schedule

The Board considered the proposed 2018 meeting schedule, which had been revised to include a Committee/Regular Board Meeting Reserve the day following the date of each proposed Committee/Regular Board meeting. It was also proposed that Committee/Regular Board meetings commence at 6:00pm, with In Camera Board meetings to be held on a different evening when needed.

Malcolm Bromley, General Manager, Park Board, responded to questions from the Board. There was discussion on: increasing the number of proposed meetings to address some of the longer gaps between meetings; concern that the proposed meeting schedule will limit the ability of the Board to move forward with its agenda prior to the election; keeping the current meeting times so that In Camera meetings can still be scheduled prior to the commencement of the Committee/Regular Board Meetings; support for holding the subsequent evenings in reserve; and suggestion that consideration be given to limiting Commissioners' speaking time to two minutes to reduce the length of meetings.

MOVED by Commissioner Evans

SECONDED by Commissioner Mackinnon

THAT the report be referred back to staff to develop a recommendation in consultation with the Board.

CARRIED UNANIMOUSLY

MOTIONS ON NOTICE

1. Review of Real Estate and Facility Management Provision of Services to Vancouver Park Board

Commissioner Kirby-Yung introduced the motion and commented on the increasing number of complaints from citizens and Park Board partners regarding the care and maintenance of Park Board facilities since the implementation of the shared services model.

Commissioner Kirby-Yung, along with Malcolm Bromley, General Manager, Park Board, responded to questions from the Board. There was discussion on amending to a more reasonable timeframe for staff to complete the review and report back, given the available resources and complexity of the request.

MOVED by Commissioner Kirby-Yung

SECONDED by Commissioner Coupar

WHEREAS:

1. Real Estate & Facilities Management (REFM) like Human Resource Services or Legal Services is a departmental function at the City of Vancouver;

2. REFM is mandated with buying, selling and leasing City-owned properties, buildings, land, and lots that the City owns and manages, and ensuring all City facilities are as sustainable as possible;
3. At the current time, REFM is set-up as a shared service model with the Vancouver Park Board, its Community Centre Associations and facility partners, directing their maintenance and facility service requests accordingly;
4. In the recent past, the Vancouver Park Board had its own REFM Department that was not embedded within the City;
5. Since implementation of the shared service model, service and response time for Vancouver Park Board building needs and requests has dropped and become a significant and increasing area of concern. Long delays and non-responsiveness to requests are common and widespread;
6. Park Board facilities include community centres across the city and many public facing venues and amenities such as, but not limited to, park buildings and infrastructure, tennis courts, pools, golf courses, curling clubs, VanDusen Gardens, the Dr. Sun Yat-Sen Classical Chinese Garden, irrigation systems, public washrooms, water fountains and more, lack of responsiveness to service and maintenance needs has a significant impact on residents;
7. It appears an increasing number of complaints are being received from the public via 311 reports, social media and email, as well as negative feedback and concerns from community centre association partners;
8. Issues are broad ranging from missing washroom doors, hanging exterior building awnings, missing light bulbs, and broken water fountains from a maintenance perspective, to extended and lengthy timelines for facility improvements, upgrades and repairs;
9. Garbage collection is also a shared service. Park Board service level requirements are distinct and fluctuate dramatically based on seasonality, day of week, and fluctuating peaks and valleys in visitation to parks and beaches; and
10. The Park Board's Strategic Framework indicates the goal "To be leaders in parks and recreation by connecting people to green space, active living and community", further it states the goal of planning and delivering parks and recreation services that meet the needs of our communities both now and in the future.

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation directs staff to initiate a review of facility and infrastructure service requests and related data (such as, but not limited to, 311 cases and public complaints, Community Centre Association and partner complaints and concerns), as may be available prior to and post implementation of the shared services model;

- B. THAT staff present an analysis and report to the Board of the findings of the review no later than the end of January 2018, giving due consideration to the upcoming 2018 operational year; and
- C. THAT staff present the Board with recommendations such as returning management of facilities back to the Park Board or implementation of a service level agreement, in order to identify solutions for delivering an acceptable level of service for the Vancouver public and for Park Board partners.

CARRIED

(Commissioner Evans opposed)

2. Renaming Siwash Rock

The Chair advised that four additional individual emails expressing opposition to the motion had been received in the General Manager's Office after 3:00 pm on October 2, 2017.

Commissioner Evans introduced the motion and commented on the unintentional derogatory nature of the name of Siwash Rock.

Commissioner Evans responded to questions from the Board. There were concerns expressed about the initiation of discussions with the Stanley Park Intergovernmental Working Group prior to a Board decision.

Main Motion

MOVED by Commissioner Evans

SECONDED by Commissioner Mackinnon

WHEREAS:

1. The City of Vancouver is designated a City of Reconciliation;
2. The Vancouver Board of Parks and Recreation (the Park Board) in July 2015 directed staff to report back with recommendations on how to move forward on the actions recommended by the Truth and Reconciliation Commission (TRC) that are within the Park Board's jurisdiction and those of its partners;
3. In January 2016, the Park Board adopted 11 strategies in response to the TRC's Calls to Action, including:
 - “D. Continue Park Board's precedent-setting intergovernmental approach to the future stewardship of Stanley Park and other relevant lands;”
4. The history of Stanley Park includes acts of dispossession and disrespect directed toward the indigenous people who inhabited it;
5. An on-going symbol of disrespect is the name Siwash Rock, given to a rock situated along the western shore of Stanley Park and identified as a Point of Interest on the Official Map and Guide; and

6. The Park Board has the ability to initiate a change to this name.

THEREFORE BE IT RESOLVED:

- A. THAT staff engage with the Stanley Park Intergovernmental Working Group to develop a process for renaming Siwash Rock; and
- B. THAT staff report back to the Vancouver Board of Parks and Recreation as soon as practicable, on the design of this process as well as the timeframe for achieving it.

Amendment to the Motion

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Coupar

THAT the motion be amended to:

THEREFORE BE IT RESOLVED THAT:

- A. THAT staff engage with the Stanley Park Intergovernmental Group representing the three Coast Salish First Nations to determine if there is a desire from the Musqueam, Squamish and Tsleil-Waututh to rename Siwash Rock;
- B. THAT further to confirmation of a desire to rename Siwash Rock per A above, that staff engage with the Stanley Park Intergovernmental Working Group, as well as stakeholders such as the Federal and Provincial governments to develop a process for re-naming Siwash Rock;
- C. THAT staff report back to the Vancouver Board of Parks and Recreation on the design of the potential renaming process as well as the timeframe for achieving it; and
- D. THAT on completion of the potential renaming process the recommended name be presented to the Vancouver Board of Parks and Recreation for acceptance and in order to share the recommended outcome with the public.

Amendment to the Amendment

MOVED by Commissioner Wiebe
SECONDED by Commissioner Mackinnon

THAT the motion be amended by deleting:

- B. THAT further to confirmation of a desire to rename Siwash Rock per A above, that staff engage with the Stanley Park Intergovernmental Working Group, as well as stakeholders such as the Federal and Provincial governments to develop a process for re-naming Siwash Rock; and

- D. THAT on completion of the potential renaming process the recommended name be presented to the Vancouver Board of Parks and Recreation for acceptance and in order to share the recommended outcome with the public.

Commissioner Kirby-Yung requested the motion be separated into distinct propositions.

Question on the Deletion of item B

THAT the motion be amended by deleting:

- B. THAT further to confirmation of a desire to rename Siwash Rock per A above, that staff engage with the Stanley Park Intergovernmental Working Group, as well as stakeholders such as the Federal and Provincial governments to develop a process for re-naming Siwash Rock.

CARRIED UNANIMOUSLY

Question on the Deletion of item D

THAT the motion be amended by deleting:

- D. THAT on completion of the potential renaming process the recommended name be presented to the Vancouver Board of Parks and Recreation for acceptance and in order to share the recommended outcome with the public.

CARRIED

(Commissioner Kirby-Yung opposed)

Question on the Main Motion, as Amended

THEREFORE BE IT RESOLVED THAT:

- A. THAT staff engage with the Stanley Park Intergovernmental Group representing the three Coast Salish First Nations to determine if there is a desire from the Musqueam, Squamish and Tsleil-Waututh to rename Siwash Rock; and
- B. THAT staff report back to the Vancouver Board of Parks and Recreation on the design of the potential renaming process as well as the timeframe for achieving it.

CARRIED UNANIMOUSLY

Recess

The meeting recessed at 7:54 pm and reconvened at 8:03 pm.

3. Park Ranger Funding and Safety

The Chair advised that one additional individual email in support of the motion was received in the General Manager's Office after 3:00 pm on October 2, 2017.

Commissioner Coupar introduced the motion and commented on the challenge of maintaining the cleanliness and safety of various downtown parks that are impacted by increasing drug use and garbage.

Commissioner Coupar, along with Howard Normann, Director of Park Operations, Park Board, responded to questions from the Board. There was discussion on: whether there is an estimate of the additional funding requirement; role and responsibilities of Park Rangers; whether 24/7 patrols is the best solution; and concern that the proposal will increase the number of confrontations in parks.

MOVED by Commissioner Coupar
SECONDED by Commissioner Crawford

WHEREAS:

1. The mission of the Vancouver Board of Parks and Recreation is to provide, preserve, and advocate for parks and recreation services to benefit all people, communities, and the environment;
2. The Vancouver Board of Parks and Recreation (Park Board) is established under the Vancouver Charter and has possession, jurisdiction and control of all areas designated as permanent public parks of the City;
3. Section 496 of the Vancouver Charter states that “Every warden, life-guard, patrolman, or watchman employed in the parks by the Board shall, while in the performance of his duties within the parks, be ex officio possessed of all the powers and authority of a police constable”;
4. In May 2000, The Vancouver Board of Parks and Recreation established the Park Ranger program in response to, a) growing competition for space and the increased intensity of activity in many public spaces in the downtown, and b) an expectation on the part of park users that competing interests be moderated and balanced as part of park stewardship;
5. Since 2000, the Park Ranger program has grown and expanded in scope and responsibilities: For example, to include by-law enforcement for the ban on smoking in Vancouver parks as introduced in September 2010;
6. In recent years, the Park Board and its budget have experienced significant challenges related to drug use and garbage in various Downtown parks, notably Andy Livingstone Park, Emery Barnes Park, and Stanley Park, and increasingly at Hinge Park, Creekside Park, and others;
7. Used syringes, in particular, represent an ongoing safety risk in a number of Vancouver parks, especially for children, and Park Board Commissioners and Staff have received numerous expressions of concern from parents and others who frequent Vancouver parks;

8. An estimated 28,000 person-hours were allocated to Park Ranger services in the 2017 Park Board budget, which is the equivalent of 22 FTE Park Ranger positions to patrol 240 Vancouver parks;
9. Vancouver parks are open from 6:00 am to 10:00 pm daily, and often accessed and used 24 hours a day, while Park Rangers are typically not on duty after 8:00 pm, which places the burden and cost of by-law enforcement in City parks on the Vancouver Police Department (VPD) during the overnight hours; and
10. The existing Park Board budget for Park Rangers and park maintenance is inadequate to address the significant challenges related to drug use and garbage in various parks.

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation formally requests that Vancouver City Council authorize additional funding for the Vancouver Board of Parks and Recreation - on a priority basis for the 2018 Operating Budget - to enable 24-hour-a-day Park Ranger patrols at all Vancouver parks impacted by the significant challenges of drug use and garbage, as well as additional funding to maintain the cleanliness and safety of impacted Vancouver parks on an ongoing basis;
- B. THAT the Vancouver Board of Parks and Recreation directs Park Board staff to draft a budget, for submission to Vancouver City Council and the City of Vancouver, outlining the Operating Budget funding necessary to enable 24-hour-a-day Park Ranger patrols as well as the funding necessary to maintain the cleanliness and safety of all Vancouver parks impacted by the significant challenges arising from drug use and garbage; and
- C. THAT the Vancouver Board of Parks and Recreation directs Park Board staff to continue to liaise with their City of Vancouver staff counterparts to explore ways in which the Park Board can assist in efforts to locate appropriate housing and support for those struggling with mental health and addiction challenges.

Motion to Refer

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Evans

THAT staff be directed to report back on the estimated costs to enable 24-hour-a-day Park Ranger patrols and clarification regarding whether the responsibilities of Park Rangers would be altered as a result of implementing 24-hour-a-day patrols of parks.

CARRIED
(Commissioner Coupar, Crawford and Kirby-Yung opposed)

NEW BUSINESS

The Chair suggested that the October 23, 2017 Committee/Regular meeting commence at 6:30pm to accommodate the anticipated agenda.

In response to a question, Malcolm Bromley, General Manager, Park Board, confirmed that an In Camera meeting may not be required on October 23, 2017. The Board requested that there be a placeholder for an In Camera meeting to occur prior to the Committee/Regular Board meeting.

Commissioners Crawford and Wiebe were requested to work with staff to manage the agenda to allow the Committee/Regular Board meeting to commence at the regular time of 7:00pm.

ENQUIRIES

1. A Board member requested information on the usage of the pump-out boat operated during summer 2017. Malcolm Bromley, General Manager, Park Board, indicated an update was being prepared for the Commissioners.
2. A Board member enquired about the park at 41st Avenue and Main Street that has been created by a developer. Mr. Bromley advised that he would investigate and report back to Commissioners.
3. A Board member requested information on the recent cyclocross event that occurred at Vanier Park. Mr. Bromley advised he would provide the Commissioners with some information on this annual sporting event.
4. A Board member advised that one of the lights on the columns in George Wainborn Park is not working and requested that it be repaired.
5. A Board member enquired about the timeline and genesis of the Mount Pleasant Pool Assessment and how the recommendation was used. Mr. Bromley noted that Dave Hutch, Manager of Research and Planning, Park Board, was asked to prepare a memorandum to respond to the questions. Mr. Bromley advised that this consultant report was commissioned in 2015 for internal staff reference, and any final recommendations were deferred to the outcome of the aquatics strategy.
6. A Board member enquired if the attendance of Commissioners is required at the Council meeting where the request for new park space at 7th Avenue and Main Street will be considered or if a letter of support should be provided. Mr. Bromley advised that Commissioners are always welcome to attend Council meetings to show their support but it is not necessary.
7. A Board member enquired regarding the water feature for birds at Portside Park, which has been dry throughout the summer. Howard Normann, Director of Park Operations, Park Board, advised that the water area would be dredged, cleaned out, and the liner replaced to enable water to be retained in the future.
8. A Board member noted that along the path to the salt marsh in New Brighton Park, off-leash dog activity was observed in sections where there are shrubs and grasses

between the path and the fence. It was requested that some sort of separation be added to safeguard these new fragile areas. Mr. Bromley acknowledged that historically the park has been a popular off-leash dog area and so will have staff explore options to teach park users how to protect the salt marsh.

ADJOURNMENT

There being no further business, the meeting was adjourned.

The Board adjourned at 9:04 pm.

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Malcolm Bromley
General Manager

Commissioner Michael Wiebe
Chair