



**PARK BOARD COMMITTEE MEETING
MEETING MINUTES**

OCTOBER 23, 2017

A Regular Park Board Committee meeting was held on Monday, October 23, 2017, at 7:07 pm, at the Park Board Office.

PRESENT: Commissioner John Coupar
Commissioner Casey Crawford, Chair
Commissioner Catherine Evans, Vice-Chair
Commissioner Sarah Kirby-Yung
Commissioner Stuart Mackinnon
Commissioner Erin Shum
Commissioner Michael Wiebe

GENERAL MANAGER'S OFFICE: Malcolm Bromley, General Manager
Shauna Wilton, Deputy General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Jessica Kulchyski, Recorder
Rae Ratslef, Meeting Clerk

ADOPTION OF MINUTES

1. Park Board Committee Meeting - October 2, 2017

MOVED by Commissioner Evans
SECONDED by Commissioner Coupar

THAT the Park Board Committee minutes of the October 2, 2017 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

AGENDA ITEMS

1. South Vancouver Seniors Centre Location

Shauna Wilton, Deputy General Manager, introduced Danica Djurkovic, Director of Facilities Planning and Development, who led the review of a presentation on the recommendation for a seniors centre in a South Vancouver/Sunset area location, and highlighted:

- Overview of the process to date, including community engagement, program development, site analysis and test fits, and costing
- Timelines, including a planned presentation to City Council the following week
- Feedback received on preferred intergenerational activities
- Site selection process and advantages of the preferred location option
- High level cost estimate of \$10 million.

Ms. Wilton, along with Ms. Djurkovic and Malcolm Bromley, General Manager, Park Board, responded to questions from the Committee. There was discussion on: support of the Sunset CCA to co-locate a seniors facility at the proposed location; recognition that the park itself is also being reconfigured; appreciation to staff for bringing this project forward and for the broad consultation efforts; benefits of the project to the south Vancouver community; interest in seeking funding from other levels of senior government; and need to ensure that the facility is not underbuilt.

Main Motion

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Shum

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the use of land in Sunset Park, at a site adjacent to the existing Sunset Community Centre, as the location for the construction of a new seniors centre of approximately 10,000 square feet; and
- B. THAT the Vancouver Park Board direct staff to pursue funding opportunities to cost-share the Sunset Seniors Centre project, currently estimated to cost up to \$10 million, with the Federal and Provincial governments.

Amendment to the Main Motion

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Wiebe

THAT Item A be amended to:

- A. THAT the Vancouver Park Board approve the use of land in Sunset Park, at a site adjacent to the existing Sunset Community Centre, as the location for the construction of a new seniors centre *of a minimum of 10,000 square feet.*

CARRIED UNANIMOUSLY

Question on the Main Motion, as Amended

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the use of land in Sunset Park, at a site adjacent to the existing Sunset Community Centre, as the location for the construction of a new seniors centre of a minimum of 10,000 square feet; and
- B. THAT the Vancouver Park Board direct staff to pursue funding opportunities to cost-share the Sunset Seniors Centre project, currently estimated to cost up to \$10 million, with the Federal and Provincial governments.

CARRIED UNANIMOUSLY

2. CCA JOA - Signing Update and Next Steps

Shauna Wilton, Deputy General Manager, Park Board, led the review of a presentation on the status of the Community Centre Association (CCA) Joint Operating Agreement (JOA) negotiations, and highlighted:

- Process leading up to the Board's approval of the current JOA, common to all CCAs, on April 10, 2017
- Appendices are intended to be living documents, updateable by mutual agreement
- Deadline for CCAs to sign the JOA was September 30, 2017
- To date six CCAs have signed the JOA; five have approved the JOA in principle pending receipt of the Appendices; and seven CCAs have requested an extension to review Appendices with legal counsel
- In response to concerns raised by some CCAs, six additions to the Appendices were proposed, and were made optional for all CCAs, including those that had already signed the JOA.

Ms. Wilton, along with Karin Grubb, Solicitor, City of Vancouver, responded to questions from the Committee.

The Committee heard from two speakers. One speaker requested the Committee to approve the recommendations from the CCA's legal counsel, and the other speaker requested that the JOA and all of the Appendices be individually signed when executed. The speakers responded to questions from the Committee.

There was discussion on: appreciation for the efforts of staff to reach a resolution, even beyond the signing deadline.

Main Motion

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Wiebe

THAT the Committee recommend to the Board:

THAT the Vancouver Park Board direct staff to continue to work with the Community Centre Associations towards signature of the form of Joint Operating Agreement, approved on April 10, 2017, including any Appendices changes, with the goal of implementing a new Joint Operating Agreement on January 1, 2018.

Motion to Recess

MOVED by Commissioner Coupar
SECONDED by Commissioner Kirby-Yung

THAT the Committee recess the meeting at 8:58 pm to an In Camera meeting, which is closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (g) litigation or potential litigation affecting the city;

- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

CARRIED UNANIMOUSLY

Meeting Reconvened

The meeting reconvened at 8:23 pm with the same individuals in attendance.

Primary Amendment to the Main Motion

MOVED by Commissioner Kirby-Yung
SECONDED by Commissioner Coupar

That the Main Motion be amended to become Part A, and that the following additional sections be added:

- B. THAT the form of the Joint Operating Agreement be amended in Section 24.9 to add to the wording shown in underline:

24.9 Entire Agreement

This Agreement and, for greater certainty, each of the Appendices affixed hereto, constitute the entire agreement and understanding between the parties hereto with respect to the subject matter hereof, and supersedes all previous communications, representations and agreements, whether oral or written, with respect to the subject matter hereof. All amendments to this Agreement must be made in writing and signed by both parties. For greater certainty, the parties agree that the Appendices to this Agreement may be adjusted by the parties at any time, upon mutual agreement, as practices or operations of the parties may change over time. The parties further acknowledge and agree that the Indemnity Agreement continues to be in full force and effect, and subject to the terms and conditions of that agreement, and has not been modified in any way by this Agreement.

- C. THAT the form of the Joint Operating Agreement be amended to add a new Section 29.10 as follows:

24.10 Appendix C Prevails

In the event of any conflict between the terms in the body of this Agreement and the terms of Appendix C attached hereto, the terms of Appendix C will prevail.

- D. THAT the remaining sections of the form of Joint Operating Agreement be renumbered accordingly.

Secondary Amendment to the Main Motion and to the Primary Amendment

In response to a proposal to amend both the Main Motion and the Primary Amendment, the Committee agreed that it should first consider the Secondary Amendment to the Primary Amendment independently.

As well, it was clarified that the intent of the Primary Amendment to the Main Motion was to add to the staff recommendation, as previously moved, and was not to strike and replace the Main Motion.

Secondary Amendment

MOVED by Commissioner Evans
SECONDED by Commissioner MacKinnon

THAT the Primary Amendment to the Main Motion be amended to add Item E:

- E. THAT Community Centre Associations that have already signed a Joint Operating Agreement be given the option to add the above changes to their Joint Operating Agreement.

CARRIED UNANIMOUSLY

Question on the Primary Amendment to the Main Motion as Amended

Question was then called on the Primary Amendment to the Main Motion as amended and it was

CARRIED UNANIMOUSLY

Second Primary Amendment to the Main Motion

MOVED by Commissioner Evans
SECONDED by Commissioner MacKinnon

THAT Item A be amended to:

- A. THAT the Vancouver Park Board direct staff to continue to work with the Community Centre Associations towards signature of the form of Joint Operating Agreement, approved on April 10, 2017, as amended below, including any Appendices changes, with the goal of implementing a new Joint Operating Agreement on January 1, 2018.

CARRIED UNANIMOUSLY

Question on the Main Motion, as Amended

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board direct staff to continue to work with the Community Centre Associations towards signature of the form of Joint

Operating Agreement, approved on April 10, 2017, as amended below, including any Appendices changes, with the goal of implementing a new Joint Operating Agreement on January 1, 2018.

- B. THAT the form of the Joint Operating Agreement be amended in Section 24.9 to add to the wording shown in underline:

24.9 Entire Agreement

This Agreement and, for greater certainty, each of the Appendices affixed hereto, constitute the entire agreement and understanding between the parties hereto with respect to the subject matter hereof, and supersedes all previous communications, representations and agreements, whether oral or written, with respect to the subject matter hereof. All amendments to this Agreement must be made in writing and signed by both parties. For greater certainty, the parties agree that the Appendices to this Agreement may be adjusted by the parties at any time, upon mutual agreement, as practices or operations of the parties may change over time. The parties further acknowledge and agree that the Indemnity Agreement continues to be in full force and effect, and subject to the terms and conditions of that agreement, and has not been modified in any way by this Agreement.

- C. THAT the form of the Joint Operating Agreement be amended to add a new Section 29.10 as follows:

24.10 Appendix C Prevails

In the event of any conflict between the terms in the body of this Agreement and the terms of Appendix C attached hereto, the terms of Appendix C will prevail.

- D. THAT the remaining sections of the form of Joint Operating Agreement be renumbered accordingly.
- E. THAT Community Centre Associations that have already signed a Joint Operating Agreement be given the option to add the above changes to their Joint Operating Agreement.

CARRIED UNANIMOUSLY

Recess

The meeting recessed at 8:52 pm and reconvened at 8:57 pm.

3. People, Parks and Dogs Strategy

Dave Hutch, Manager of Research and Planning, Park Board, introduced Erin Embley, Planner II, Park Board.

Ms. Embley led the review of a presentation on the People, Parks and Dogs Strategy, highlighting:

- Seeking approval of the strategy, implementation guide and implementation plan
- Strategy themes relative to access, design, stewardship and enforcement and the 26 recommendations that fall under each
- Challenges of people and dogs sharing parks with more users sharing less space and more dogs per square foot than many other areas
- Consultation and engagement process and emerging themes included in the Strategy
- Implementation Plan, which includes updating the Board every two years

At the request of a Commissioner, the Committee agreed to a change in procedure to hear from speakers before asking questions of staff.

The Board heard from four speakers who spoke in support of the proposed Strategy. The first and last speaker discussed the importance of carefully managing the interaction of dogs and wildlife and to protect environmentally sensitive areas. The second speaker offered a suggestion to implement the Strategy in stages with good signage, and discussed the need for seating areas and washrooms for dog owners. The third speaker discussed the need for signage to discourage digging. The speakers responded to questions from the Committee.

Mr. Hutch, along with Ms. Embley and Malcolm Bromley, General Manager, Park Board, responded to questions from the Committee.

Motion to Suspend Rules

MOVED by Commissioner Wiebe
SECONDED by Commissioner Shum

THAT the Vancouver Board of Parks and Recreation suspend the Park Board rules to allow the meeting to continue beyond 10:00 pm.

CARRIED UNANIMOUSLY

Staff responded to additional questions from the Committee. There was discussion on: appreciation to staff for their efforts, consultation, recommendations and report; recognition of the challenges accommodating the varying types of park users; concern that a source of funding had not been identified to support the Strategy; support for providing dog owners with more access to off leash areas; need for signage in off leash and regular parks; need to find ways to work efficiently within existing resources; importance of managing expectations around the Strategy; need to clarify statistics on dog ownership in the City; support for more licensing of dogs; suggestion to consider turning 3-1-1 charges into a source of funding for the Strategy; and compliance issues that arise when there are no off leash spaces provided.

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Kirby-Yung

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the “People, Parks & Dogs Strategy”, as outline in this report and attached as Appendix A, to guide the planning and design for people and dogs in Vancouver parks;
- B. THAT the Vancouver Park Board approve the “People, Parks & Dogs Implementation Guide: Considerations for Delivery”, as outline in this report and attached as Appendix B, to guide the implementation of the People, Parks & Dogs Strategy; and
- C. THAT the Vancouver Park Board approve the “Implementation Plan” for the People, Parks & Dogs Strategy, as outlined in Appendix C, to guide planning and resourcing implementation projects.

CARRIED UNANIMOUSLY

The Committee adjourned at 10:29 pm.

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Malcolm Bromley
General Manager

Commissioner Casey Crawford
Chair