

REGULAR BOARD MEETING MEETING MINUTES

MARCH 12, 2018

The Regular Park Board meeting was held on Monday, March 12, 2018, at 8:40 pm, at the Park Board Office.

PRESENT:	Commissioner John Coupar Commissioner Casey Crawford Commissioner Catherine Evans, Vice-Chair Commissioner Sarah Kirby-Yung Commissioner Stuart Mackinnon, Chair Commissioner Erin Shum Commissioner Michael Wiebe
GENERAL MANAGER'S OFFICE:	Malcolm Bromley, General Manager Shauna Wilton, Deputy General Manager Cheryl Chan, Manager, Executive Office and Board Relations Carol Lee, Meeting Clerk Jessica Kulchyski, Meeting Assistant

WELCOME

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

IN CAMERA

1. In Camera

MOVED by Commissioner Kirby-Yung SECONDED by Commissioner Wiebe

THAT the Board will go into meetings prior to the next Regular Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraph(s):

- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

ADOPTION OF MINUTES

1. Regular Board Meeting – February 19, 2018

MOVED by Commissioner Crawford SECONDED by Commissioner Shum

THAT the Park Board minutes of the February 19, 2018 meeting be adopted as circulated.

CARRIED UNANIMOUSLY (Commissioner Kirby-Yung abstained)

COMMUNICATIONS

The Board was informed of correspondence received in the General Manager's Office from January 1 to 3:00 p.m. on March 12, 2018 regarding items on the agendas of the March 12, 2018 Park Board Committee and Regular Board meetings:

- 28 emails/letters expressing opposition to the proposed concept of the Seaside Greenway at Kitsilano Beach Park and six in support
- One email/letter opposing the Still Creek Community Garden relocation to Slocan Park
- Four emails/letters in support of the motion on notice titled "Safety at Concerts and Major Events.

All correspondence has been sent directly to Commissioners.

COMMITTEE REPORT

1. Report of the Park Board Committee – March 12, 2018

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

- 1. REPORT: Seaside Greenway at Kitsilano Beach Park Proposed Concept
- 2. REPORT: Langara Golf Course Drainage Improvement Project Construction Contract
- 3. REPORT: Still Creek Community Garden Relocation to Slocan Park.

MOVED by Commissioner Kirby-Yung SECONDED by Commissioner Coupar

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of March 12, 2018, as contained in items 1 through 3.

CARRIED

(Commissioner Evans opposed)

STAFF REPORTS

GENERAL MANAGER'S REPORT

Malcolm Bromley, General Manager, reported on:

- Park development:
 - Commencement of work on Phase 1 of the Stanley Park seawall renewal project
 - Stanley Park Drive paving project
 - Sport court renewal projects including Pandora and Cedar Cottage Parks
 - Smithe and Richards Park project timeline
- Park operations:
 - Riverfront Park renovation
 - Trillium Park renovation
 - 30,000 daffodil bulbs planted in fall 2017 near Jervis Street are now in bloom
- Commercial operations:
 - New floats for the Burrard Marina are being built off-site and are scheduled for installation in April 2018
 - Stanley Park Brewing Restaurant renovation
 - Determination of the additional improvements and costs required to allow both pleasure and commercial vessels to operate from Harbour Green Dock
- Recreation:
 - Selection of the Park Board Community Youth Development Model for presentation at the 20th National and 12th Triennial International Child and Youth Care Conference in May 2018
 - Youth survey focused on poverty reduction to develop recommendations that will be presented following the Youth Matters Forum in April 2018
 - City-wide aquatic registration
 - Preparations for the 2018 outdoor aquatic season
- Council business:
 - Report on the Langara Gardens Policy Statement will be received at the March 13, 2018 Council meeting
 - Motion on Notice regarding Renewal of Ray-Cam Community Centre
 - Report recommending the City of Vancouver enter into a contract with NMP Golf Construction Inc. for the construction of drainage improvements at Langara Golf Course will be received at the March 14, 2018 meeting of the Standing Committee on City Finance and Services
- Board briefing memos issued from February 20 to March 12, 2018.

Mr. Bromley responded to comments and questions from the Board including:

- Whether preparations for the outdoor aquatic season will include the condition of the washrooms and change rooms
- Timing of the VanSplash Strategy update report
- Suggestion to utilize social media to inform the public of weekday closures due to the Stanley Park Drive paving project

- The number of new floats to be installed at the Burrard Marina
- Cost of required improvements to Harbour Green Dock for commercial vessel usage.

REPORT REFERENCES

1. Marpole Community Centre Needs Assessment Study – Overview and Phase 1 Results

Dave Hutch, Manager of Research and Planning, Park Board, introduced the members of the project team:

- Eric Lees, Lees and Associates
- Darren Peterson, Manager of Recreation, Park Board
- Donnie Rosa, Director of Recreation, Park Board
- Doug Shearer, Senior Park Planner, Park Board
- Tony Syskakis, Recreation Supervisor, Marpole Community Centre, Park Board.

Mr. Shearer led the review of a presentation providing an overview of Phase 1 of the Marpole Community Centre Needs Assessment Study and the results and highlighted:

- Needs Assessment Study process
- Key Phase 1 engagement findings
- Background of the Marpole neighbourhood
- Background of the current Marpole-Oakridge Community Centre building
- Next steps.

Mr. Shearer, along with Malcolm Bromley, General Manager, Park Board, and Mr. Syskakis responded to questions from the Board. There was discussion on: whether the engagement was conducted in languages other than English; work with TransLink to improve transit connections; confirmation that population growth will be factored into the building design; and planning to support seniors in the functional plan of the new Marpole-Oakridge Community Centre.

MOTIONS ON NOTICE

1. Safety at Concerts and Major Events

Commissioner Evans introduced the motion and commented on the need to institute a policy to require safety measures for women and other at risk groups to be included in future contracts with music festival and concert organizers.

Commissioner Evans responded to questions from the Board.

MOVED by Commissioner Evans SECONDED by Commissioner Shum

WHEREAS:

1. The City of Vancouver recently adopted a new Women's Equity Strategy by a unanimous vote of City Council;

- 2. The strategy contains five major objectives, one of which is to increase safety and reduce violence against women;
- 3. During the development of the strategy a survey of over 1,600 residents found only 57 per cent of women compared to 73 per cent of men agreed they felt safe walking after dark. Senior women (75+ years) and young women (18-24 years) reported feeling the least safe, at only 41 per cent and 47 per cent respectively. Similarly, only 44 per cent of Aboriginal women, and 42 per cent of Chinese women reported feeling safe walking after dark;
- 4. Sexual assault and harassment are all too frequently experienced by women and recent research points to large gatherings such as music festivals as posing a heightened risk. As reported in the Ottawa Citizen, Oct 31, 2017: "In the Ottawa region, more than 750 people seek help for sexual assault each year. Of those, one-quarter were attending a large gathering at the time of the reported assault. Almost all are under 25 years old.";
- 5. A 2017 survey by the Montreal Women's Council, found that 56 per cent of women who attend festivals said they'd been sexually harassed;
- 6. It is not only women who are at increased risk in large gatherings. LGBTQ2 community members, persons with disabilities, and visible minorities can also experience high levels of harassment;
- 7. In response to complaints that festival organizers have failed to take action to prevent sexual assaults and/or to properly assist women reporting sexual assault and harassment, festival organizers in Canada and elsewhere have begun implementing measures to increase safety for women and other at risk groups;
- 8. Such measures include specialized training for security personnel, telephone apps, handouts to festival goers, and clearly identifiable safety team members circulating in the crowds;
- 9. A volunteer organization called "Good Night Out Vancouver" has been working with some Vancouver festival organizers to bring some of these measures into the planning of large gatherings in and around Vancouver; and
- 10. The Vancouver Board of Parks and Recreation has approved a number of large gatherings in Vancouver parks over the coming year.

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation consult with interested groups, including the Women's Advisory Committee, and institute a policy to require safety measures for women and other at risk groups to be included in future contracts with music festival and concert organizers, and to encourage the organizers of already approved events to adopt such measures on a voluntary basis if they have not already done so.

CARRIED UNANIMOUSLY

2. Marine Jurisdictional Plan

Commissioner Wiebe introduced the motion and commented on the need for a plan to clarify the Park Board's marine jurisdiction.

Motion to Suspend Rules

MOVED by Commissioner Shum SECONDED by Commissioner Coupar

THAT the Park Board Committee suspends the Park Board rules to allow the meeting to extend beyond 10:00 pm.

CARRIED UNANIMOUSLY

Commissioner Wiebe responded to questions from the Board.

MOVED by Commissioner Wiebe SECONDED by Commissioner Mackinnon

WHEREAS:

- 1. The Blueways Program was initiated by City Council and the Water Opportunities Advisory Group in 1996 in response to concerns over the need to develop a vision to preserve Vancouver's waterfront environment; confirming jurisdictional responsibilities over the waterways; and suggesting better methods of coordinating the monitoring and enforcement of regulations;
- 2. Current work to designate Burrard Inlet as a Non-Discharge Zone brings Fisheries & Oceans Canada, Transport Canada, BC Ministry of the Environment, City of Vancouver, the Vancouver Park Board, and Metro Vancouver together to create a coordinated plan for protecting the quality of our local waterways through tougher enforcement of anti-dumping regulations and thorough assessments of existing pump-out facilities; and
- 3. The 2018 Non-motorized Watercraft Strategy (On Water), will determine nonmotorized facility uses, needs and opportunities by engaging with Musqueam, Squamish and Tsleil-Waututh First Nations, the boating community, disability groups, the Community Centre Associations, regulatory bodies and the general public.

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation asks staff to work with other levels of government, First Nations, user groups, non-profit organizations, and other marine organizations to create a Park Board Marine Jurisdictional Plan that would become a working document including:

- New designated swimming zones;
- Expansion of the false creek civic jurisdictional zone;
- Environmental analysis of current facilities
- New mooring zoning regulations;
- A derelict boat jurisdictional plan;

- Clarification of marine responsibilities;
- Complete marina recommendations;
- Consideration of a Park Board motorized boat;
- Simplified marine animal protocols;
- Clarification of spill response protocols;
- New enforcement protocols;
- Clarification of partnership understandings; and
- Recommendations for changes to our current processes.

Amendment to the Motion

MOVED by Commissioner Evans SECONDED by Commissioner Wiebe

That the motion be amended to:

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation asks staff to work with other levels of government, First Nations, user groups, non-profit organizations, and other marine organizations to create a Park Board Marine Jurisdictional Plan that would become a working document that could lead to recommendations regarding such things as:

- New designated swimming zones;
- Expansion of the false creek civic jurisdictional zone;
- Environmental analysis of current facilities
- New mooring zoning regulations;
- A derelict boat jurisdictional plan;
- Clarification of marine responsibilities;
- Complete marina recommendations;
- Consideration of a Park Board motorized boat;
- Simplified marine animal protocols;
- Clarification of spill response protocols;
- New enforcement protocols;
- Clarification of partnership understandings; and
- Recommendations for changes to our current processes.

CARRIED

(Commissioner Kirby-Yung opposed)

Amendment to the Main Motion

MOVED by Commissioner Wiebe SECONDED by Commissioner Kirby-Yung

That the amended motion be amended to:

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation asks staff to work with other levels of government, First Nations, user groups, non-profit organizations, and other marine organizations to create a Park Board Marine Jurisdictional Plan that would become a working document.

CARRIED

(Commissioners Evans, Mackinnon and Shum opposed)

Question on the Main Motion, As Amended

THEREFORE BE IT RESOLVED THAT the Vancouver Board of Parks and Recreation asks staff to work with other levels of government, First Nations, user groups, non-profit organizations, and other marine organizations to create a Park Board Marine Jurisdictional Plan that would become a working document.

CARRIED UNANIMOUSLY

NOTICE OF MOTIONS

1. Truth and Reconciliation with the Park Board's Colonial Roots

Commissioner Mackinnon gave notice of motion on the following:

THEREFORE BE IT RESOLVED THAT in support of the Vancouver Park Board's Truth and Reconciliation initiatives, staff undertake an analysis of the Park Board's colonial roots, as well as current practices, and report back with their findings and recommendations to acknowledge any and all injustices uncovered as part of the "truthtelling" phase.

2. Reduced Rate Parking Passes for Vancouver Residents

Commissioner Evans gave notice of motion on the following:

THEREFORE BE IT RESOLVED that staff report back as quickly as possible to the Vancouver Board of Parks and Recreation on options to create a program of flat rate parking permits, including one-day permits to enable Vancouver residents, including low-income residents, to park in either some or all Park Board paid parking areas for a reduced rate beginning in the spring/summer of 2018.

3. Parking Fees - Spanish Banks Beach Park

Commissioner Crawford gave notice of motion on the following:

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Park Board directs staff to revise the plans for the implementation of pay parking at Spanish Banks Beach Park, implementing a policy that the first two hours of parking will be no charge, the remaining time to follow the proposed rate schedule;
- B. THAT until such a time that the Park Board has the technical ability to institute the policy in 'A', new parking regulations are not to take effect at Spanish Banks Beach Park;
- C. THAT once implemented, during the first year of pay parking at Spanish Banks, staff will monitor the effectiveness of the above measures, along with the overall impacts on both park usage and the surrounding neighbourhood, to help inform recommendations moving forward; and
- D. FURTHER THAT staff be directed to report back with recommendations on future parking fees at Spanish Banks Beach Park as part of the operating budget planning.

4. Public Art Gift to Honour Chinese People in Vancouver

Commissioner Kirby-Yung gave notice of motion on the following:

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Board of Parks and Recreation directs staff to move forward to accept the proposed public art gift and funding from the Chinese Immigrant Charity Reconciliation Monument Committee for the installation of a monument to be sited in a Vancouver park to honour the history and contributions of the Chinese people in Vancouver;
- B. THAT staff work with the Committee on monument design and siting options;
- C. THAT staff complete the normal public consultation process that accompanies a gift and art installation of this nature; and
- D. THAT staff bring the final siting and design recommendation back to the Board as soon as practicably possible to support the 2018 work underway in reconciliation of the "Historical Discrimination Against Chinese People in Vancouver".

5. Growing Girls' and Women's Participation in Sport and Recreation

Commissioner Kirby-Yung gave notice of motion on the following:

THEREFORE BE IT RESOLVED:

A. THAT the Vancouver Board of Parks and Recreation directs staff to work with partners such as ViaSport BC, BCRPA, CAAWS (Canadian Association for the Advancement of Women and Sport and Physical Activity), Vancouver Field Sport Federation, Park Board partner and non-partner sport providers and others as may be helpful to understand the existing landscape, statistics and barriers related to girls and women's participation in sport and recreation in Vancouver;

- B. THAT the Board directs staff to consult with Community Centre Association partners to discuss what programming and recreation options are currently being offered for girls and women, and what barriers to participation may exist as well as untapped opportunities;
- C. THAT the Vancouver Board of Parks and Recreation explores opportunities to work with sport organizations as may be beneficial, to identify opportunities to partner to increase gender equity and participation giving consideration to areas such as programming, leveraging Park Board facilities for community outreach and education workshops, and staff education and awareness;
- D. THAT the Board directs staff to review field and facilities booking policies and practices to determine if there are opportunities to increase support to groups promoting girls and women's participation in field and rink sports;
- E. THAT the Board directs staff to report back with findings and recommendations for a Women's Sport and Recreation Equity Strategy.

NEW BUSINESS

Commissioner Wiebe reported on a unanimous decision of the Vancouver Food Policy Council requesting an update on the progress of implementation of the Local Food Action Plan by April 30, 2018.

Commissioner Mackinnon reported that on March 23, 2018 at 5:00 p.m., the City of Vancouver and Cultural Communities Advisory Committee would present Voices of Vancouver – More Than A Bystander, a youth forum in commemoration of International Day for the Elimination of Racial Discrimination, at Vancouver City Hall.

ENQUIRIES

- 1. A Board member requested a report on the current land acquisition strategy, which will expire in 2021. Malcolm Bromley, General Manager, Park Board, advised that a report will be provided, however, there will be a need to be cautious about the amount of detail to be included to ensure the confidentiality of negotiation processes.
- 2. A Board member questioned if the City of Vancouver and the Park Board work collaboratively to determine locations of dog parks and community gardens. Mr. Bromley undertook to enquire with staff and report back.
- 3. A Board member enquired regarding the timing of the opening of the Seaside Greenway between Granville Street and Heather Marina. Tiina Mack, Manager, Park Development, Park Board, undertook to report back on the project timeline.
- 4. A Board member enquired regarding the timing of the replanting of the cherry trees that were removed along the Seaside Greenway, between Granville Street and Heather Marina. Mr. Bromley undertook to provide a combined report on the two issues related to this section of the Seaside Greenway.
- 5. A Board member relayed a citizen's request for visible bicycle parking at the Stanley Park Pitch and Putt. Howard Normann, Director of Park Operations, Park Board, will investigate and report back.

- 6. A Board member relayed a compliment from the neighbourhood of Riverfront Park to Mr. Normann and his staff on the renovation of Riverfront Park and questioned the timing for the completion of the project. Mr. Normann advised that the work scheduled for spring 2018 would be completed in two to three weeks. Additional planting will occur in the fall 2018, which will conclude the project.
- 7. A Board member relayed an enquiry from residents in the vicinity of Alexandra Park regarding future plans to continue the eight-hour music festival. Mr. Bromley reported that the festival is a project of the West End Community Centre and undertook to have staff obtain the details and report back.
- 8. A Board member thanked staff for their efforts on the Langara Golf Course Drainage Improvement Project and Still Creek Community Relocation Project, which were adopted on consent during the Park Board Committee meeting.

ADJOURNMENT

There being no further business, the meeting was adjourned.

The Board adjourned at 10:15 pm.

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Malcolm Bromley General Manager Commissioner Stuart Mackinnon Chair