



## REGULAR BOARD MEETING MEETING MINUTES

FEBRUARY 11, 2019

The Regular Park Board meeting was held on Monday, February 11, 2019, at 7:00 pm, at the Park Board Office.

**PRESENT:** Commissioner Tricia Barker  
Commissioner John Coupar  
Commissioner Dave Demers, Vice-Chair  
Commissioner Camil Dumont  
Commissioner Gwen Giesbrecht  
Commissioner John Irwin  
Commissioner Stuart Mackinnon, Chair

**GENERAL MANAGER'S OFFICE:** Malcolm Bromley, General Manager  
Shauna Wilton, Deputy General Manager  
Cheryl Chan, Manager, Executive Office and Board Relations  
Jessica Kulchyski, Meeting Assistant

### ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

### IN CAMERA

#### 1. In Camera Meeting

MOVED by Commissioner Dumont  
SECONDED by Commissioner Coupar

THAT the Board will go into meetings next month/prior to the next Regular Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

## **ADOPTION OF MINUTES**

### **1. Regular Board Meeting – January 28, 2019**

MOVED by Commissioner Irwin  
SECONDED by Commissioner Barker

THAT the Park Board minutes of the January 28, 2019 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

## **CHAIR'S REPORT**

Chair Mackinnon advised that there were no items to report.

## **COMMUNICATIONS**

The Board was advised that there were four emails received in support of the Motion on Notice titled "Future of the 420 Cannabis Event" and all correspondence has been forwarded to Commissioners.

Commissioner Irwin noted that one email suggested that the Park Board issue a permit for the 420 Protest Event.

## **COMMITTEE REPORT**

### **1. Report of the Park Board Committee – February 11, 2019**

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

1. REPORT: Special Events Calendar 2019 – Major Events

MOVED by Commissioner Giesbrecht  
SECONDED by Commissioner Barker

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of February 11, 2019, as contained in item 1.

CARRIED UNANIMOUSLY

## **STAFF REPORTS**

### **General Manager's Office Report**

Shauna Wilton, Deputy General Manager, Park Board, reported on:

- The contract for construction of the East Fraser Lands Neighbourhood Park South has been awarded and construction will commence by April 2019
- Vandalism of more than 60 trees at the Langara Golf Course
- Several Park Board water features have frozen with the continued cold weather but are still not safe for skating; signs have been posted that the ice is unsafe and staff will continue to monitor the ice thickness
- Snow removal at parks and community centres
- On February 13, 2019, City Council will receive a report on improving water quality in False Creek that includes a recommendation that the City continue to provide a seasonal mobile pump-out service through to the 2024 boating season
- Board briefing memos and emails issued from January 28 to February 11, 2019.

Ms. Wilton, along with Donnie Rosa, Director, Recreation, Park Board, responded to questions from the Board. There was discussion on: work with the City and Province to determine the temperature at which warming centres at community centres will be opened; randomness of the vandalism of the trees at Langara Golf Course; and Park Board staff on site during the day to prevent people and animals venturing onto unsafe ice.

### **Report Reference**

#### **1. VanPlay – Park and Recreation Master Plan: Draft Strategic Big Moves**

Dave Hutch, Acting Director, Planning and Park Development, Park Board, introduced:

- Kurt Culbertson, Chairman, Design Workshop
- Jerry Dobrovlny, General Manager of Engineering, City of Vancouver
- Katherine Howard, VanPlay Project Manager
- Doug Shearer, Senior Planner, Park Board.

Messrs. Hutch and Culbertson jointly led the review of a presentation providing an update on the Parks and Recreation Services Master Plan – VanPlay project and proposed strategic big moves to be included in the Master Plan and highlighted:

- Project vision
- Development of Vancouver's Playbook, a new master plan to guide the delivery of vibrant parks and recreation over the next 25 years:
  - VanPlay is the process that informs the Playbook
- Process timeline
- Engagement activities
- Big Move 1 – Equity initiative zones:
  - Target historically underserved areas in the City
  - Proposed indicators to map equity:
    - Park service gaps

- Recreation access gap
- Tree coverage gaps
- Big Move 2 – Interconnected network:
  - Concept of linking and connecting the entire City
  - Inspired by and enhances the City's existing green network
- Big Move 3 – Asset targets:
  - Establish the standard by which parks, recreation, nature and facilities are provided, operated and maintained over time to best meet the needs of the community
  - Will address considerations such as distribution, scale/capacity, renewal timelines, performance indicators and catchment
  - Process timeline to establish asset targets
- Potential Approaches for Action to address each of the 10 goals that will shape the next 25 years
- Next steps and timeline.

Mr. Hutch, along with Malcolm Bromley, General Manager, Park Board, and Donnie Rosa, Director, Recreation, Park Board, responded to questions from the Board. There was discussion on:

- Opportunities to take a greener approach to managing stormwater including daylighting of streams, park development and land acquisition
- Suggestion that the proposed park protection bylaw create a framework for the maintenance of parks in air space parcels
- Opportunity to re-green Hastings Park during the term of the Playbook
- Confirmation that there will be a connection between Queen Elizabeth Park and VanDusen Botanical Garden
- Suggestion to identify the need for the City to revisit the reduction to Development Cost Levy (DCL) funding to the Park Board
- Suggestion to include the improvement of lighting and safety of paths
- Challenges of planning for recreation and parks in the face of the changing urgency of climate change and sea level rise
- Support for conversations about the systemic issues that lead to inequity in access to parks and recreation facilities
- Suggestion to consider the safety of recreational areas from a broader perspective e.g. crime prevention through environmental design (CPTED), access, programming and scheduling of recreation activities
- Use of green infrastructure for stormwater management will require the integration with private lands
- Request for a briefing on the negotiation regarding the maintenance of the Oakridge redevelopment air space parcel park
- Need for a creative model to allocate DCL funds and Community Amenity Contributions (CACs) to address the equity issues.

### **Recess**

The meeting recessed at 8:22 pm and reconvened at 8:30 pm.

## **MOTION ON NOTICE**

### **1. Future of the 420 Cannabis Event**

Commissioner Barker introduced the motion and noted that residents have expressed concern about the Park Board permitting smoking at Sunset Beach Park during the 420 event. Commissioner Barker responded to questions from the Board.

#### **Main Motion**

MOVED by Commissioner Barker  
SECONDED by Commissioner Coupar

#### WHEREAS:

1. 420 organizers intend to hold their annual event at Sunset Beach again in 2019 for the fourth year running;
2. On March 29, 2017, Vancouver City Council considered a motion to work with 420 organizers to identify an appropriate non-residential City site where the event could be held instead of Sunset Beach. The motion was referred to staff for consideration pending the anticipated legal framework for cannabis to be implemented by the Government of Canada;
3. With the legalization of cannabis on October 17, 2018 by the Federal Government, there is now a legal framework in place governing the production, sale, possession and use of cannabis;
4. During the 2018 event, VPD counted 482 vendor tents. 420 organizers generate revenue from fees paid by vendors. The sale of cannabis and cannabis related products at events such as 420 is not permissible under the new legal framework. Cannabis products can only legally be purchased through government licensed outlets;
5. Smoking or vaping cannabis in parks and on beaches is prohibited under the Cannabis Control and Licensing Act as well as the Park Board Smoking Regulation Bylaw; and
6. Disregard for local resident and public complaints and concerns about the disruption caused by 420 needs to be addressed. There is a growing frustration from residents that concerns are not being heard or acted upon.

#### THEREFORE BE IT RESOLVED:

- A. THAT based on the new legal framework now in place, the Vancouver Park Board direct staff to explore options available to preclude sale of cannabis and cannabis related products at the upcoming 2019 420 event;
- B. THAT staff send a letter to Mayor Kennedy Stewart and Vancouver City Council to request a continuation of the exploration of alternate venues within the City of Vancouver in order to move this event to a more appropriate location that will not cause disruption to West End area residents, seawall users and Vancouver Aquatic Centre patrons, with the goal of having this event relocated by 2020; and

- C. THAT staff prioritize all possible means to minimize impacts on local residents in regard to air quality, noise and music levels, traffic disruption, and restricted access to the seawall.

**Amendment to the Main Motion**

MOVED by Commissioner Giesbrecht  
SECONDED by Commissioner Demers

THAT Item B be amended to:

- B. THAT staff send a letter to Mayor Kennedy Stewart and Vancouver City Council and the organizers of the 420 event to request a continuation of the exploration of alternate venues within the City of Vancouver in order to move this event to a more appropriate location that will not cause disruption to West End area residents, seawall users and Vancouver Aquatic Centre patrons, with the goal of having this event relocated by 2020; and

CARRIED UNANIMOUSLY

**Question on the Main Motion, as Amended**

THEREFORE BE IT RESOLVED:

- A. THAT based on the new legal framework now in place, the Vancouver Park Board direct staff to explore options available to preclude sale of cannabis and cannabis related products at the upcoming 2019 420 event;
- B. THAT staff send a letter to Mayor Kennedy Stewart and Vancouver City Council and the organizers of the 420 event to request a continuation of the exploration of alternate venues within the City of Vancouver in order to move this event to a more appropriate location that will not cause disruption to West End area residents, seawall users and Vancouver Aquatic Centre patrons, with the goal of having this event relocated by 2020; and
- C. THAT staff prioritize all possible means to minimize impacts on local residents in regard to air quality, noise and music levels, traffic disruption, and restricted access to the seawall.

The motion was separated into distinct propositions.

**Question on Item A**

THEREFORE BE IT RESOLVED THAT based on the new legal framework now in place, the Vancouver Park Board direct staff to explore options available to preclude sale of cannabis and cannabis related products at the upcoming 2019 420 event.

CARRIED

*In favour: Commissioners Barker, Coupar, Demers, Dumont and Mackinnon*

*Opposed: Commissioners Giesbrecht and Irwin*

**Question on Item B**

THEREFORE BE IT RESOLVED THAT staff send a letter to Mayor Kennedy Stewart and Vancouver City Council and the organizers of the 420 event to request a continuation of the exploration of alternate venues within the City of Vancouver in order to move this event to a more appropriate location that will not cause disruption to West End area residents, seawall users and Vancouver Aquatic Centre patrons, with the goal of having this event relocated by 2020.

CARRIED UNANIMOUSLY

**Question on Item C**

THEREFORE BE IT RESOLVED THAT staff prioritize all possible means to minimize impacts on local residents in regard to air quality, noise and music levels, traffic disruption, and restricted access to the seawall.

CARRIED UNANIMOUSLY

**ENQUIRIES**

1. A Board member shared a request for the Park Board to improve the wheelchair accessibility of the path in Fraser River Park that connects the boardwalks.

**ADJOURNMENT**

There being no further business, the meeting was adjourned.

The Board adjourned at 8:53 pm.

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Malcolm Bromley  
General Manager

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Commissioner Stuart Mackinnon  
Chair