



PARK BOARD COMMITTEE MEETING MEETING MINUTES

MAY 13, 2019

A Regular Park Board Committee meeting was held on Monday, May 13, 2019, at 6:34 pm, at the Park Board Office.

PRESENT: Commissioner Tricia Barker, Vice-Chair
Commissioner John Coupar
Commissioner Dave Demers
Commissioner Camil Dumont
Commissioner Gwen Giesbrecht, Chair
Commissioner John Irwin
Commissioner Stuart Mackinnon

GENERAL MANAGER'S OFFICE: Malcolm Bromley, General Manager
Shauna Wilton, Deputy General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Carol Lee, Meeting Clerk
Jessica Kulchyski, Meeting Assistant

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

ADOPTION OF MINUTES

1. Park Board Committee Meeting – April 15, 2019

MOVED by Commissioner Demers
SECONDED by Commissioner Coupar

THAT the Park Board Committee minutes of the April 15, 2019 meeting be adopted as circulated.

CARRIED UNANIMOUSLY
In favour: Barker, Coupar, Demers, Dumont, Giesbrecht, Mackinnon
Absent: Irwin

COMMUNICATIONS

The Committee was advised that there are no communications of note related to the Committee agenda items.

STAFF REPORTS

1. REPORT: Recognition of Grace McCarthy – Commemorative Naming

Doug Shearer, Acting Manager of Planning, Policy and Environment, Park Board, introduced Erin Embley, Planner II, Park Board.

Ms. Embley led the review of a presentation on the proposed naming of the plaza surrounding the Bloedel Conservatory in Queen Elizabeth Park to recognize Grace McCarthy and highlighted:

- Background of Grace McCarthy and her legacy
- Grace McCarthy’s accomplishments as a Park Board Commissioner
- Input received regarding the commemorative naming to recognize the contributions of Grace McCarthy
- Characteristics of the proposed site
- Next steps.

Mary McCarthy Parsons, Grace McCarthy’s daughter, thanked the Park Board for considering the commemorative naming to recognize her mother and noted that the entire McCarthy family is supportive of the staff recommendation.

MOVED by Commissioner Coupar
SECONDED by Commissioner Mackinnon

THAT the Committee recommend to the Board:

THAT the Vancouver Park Board approve the commemorative naming of the plaza surrounding the Bloedel Conservatory in Queen Elizabeth Park as “Grace McCarthy Plaza” in recognition of Ms. McCarthy’s contributions to the Park Board, the City of Vancouver, and the Province of British Columbia.

CARRIED UNANIMOUSLY

2. REPORT: Special Event Guidelines – Proposed Update and Interim Direction

Octavio Silva, Manager of Business Development, Park Board, introduced Jenny Jung, Supervisor of Special Events and Filming, Park Board.

Mr. Silva led the review of a presentation on the need to update to the Special Event Guidelines and highlighted:

- Special events in parks
- Special event framework
- Event types/categories and their distribution
- Impact of special events
- Rationale for updating the Special Event Guidelines
- Issues and market pressures to be considered:
 - Vancouver market conditions
 - Growth of the events/festival sector

- Commercial events and activities
- Incorporation of new Reconciliation Strategy
- Project timeline and scope
- Options for handling applications for commercial events and activities while the Special Event Guidelines are being updated
- Next steps.

Mr. Silva responded to questions from the Committee. There was discussion on: clarification on the criteria for a picnic (private event); examples of events where multiply typologies apply; confirmation that commercial for-profit events require a variance of the Park By-law; and the advantages of reviewing the fees concurrently with the updating of the Special Event Guidelines.

The Committee heard from 10 speakers. One speaker requested the Park Board support the corporate sponsors that are necessary to maintain the viability of the Honda Celebration of Light. One speaker encouraged the Park Board to impose a moratorium on the introduction of new commercial initiatives and suggested the Board also consider the expansion of alcohol sales in the updated Special Event Guidelines. Three speakers spoke in support of updating the Special Event Guidelines and provided the following recommendations: commercial events be the last priority for the use of park space; prohibit the amplification of sound in residential areas for longer than two to three days; eliminate the provision for the use of power generators in parks; address the noise created by mechanized or motorized equipment; and require extensive community consultation prior to approving a commercial event. Four speakers spoke in support of special events in parks, two of which supported the continuation of commercial events and activities while the Special Event Guidelines are being updated and one speaker who suggested that the Park Board review the liquor licensing while updating the Special Event Guidelines. One speaker commented that bringing Bacio Rosso to Vancouver was the greatest challenge he has faced in over 20 years. The speakers responded to questions from the Committee.

Main Motion

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Irwin

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board direct staff to update the Park Board's Special Event Guidelines, which were last updated and approved in 2003, to address current issues and ensure alignment with the values and principles of the Park Board, and to better support Vancouver's event community; and
- B. FURTHER THAT, in the interim, the Board clarify its perspectives and principles regarding commercial events and activities in parks and direct staff to:
 - Option 1: continue with the existing Park Board practice of reviewing, assessing, and enabling commercial events and activities as applications and proposals are received.

or

- Option 2: maintain and support the existing Park Board portfolio of commercial events and activities, but issue a moratorium on the introduction of any new commercial initiatives until after the Special Event Guidelines have been updated and approved by the Board.

Question on Option 1

- B. FURTHER THAT, in the interim, the Board clarify its perspectives and principles regarding commercial events and activities in parks and direct staff to maintain and support the existing Park Board portfolio of commercial events and activities, but issue a moratorium on the introduction of any new commercial initiatives until after the Special Event Guidelines have been updated and approved by the Board.

DEFEATED

In favour: Barker, Coupar

Opposed: Demers, Dumont, Giesbrecht, Irwin, Mackinnon

Question on Option 2

- B. FURTHER THAT, in the interim, the Board clarify its perspectives and principles regarding commercial events and activities in parks and direct staff to maintain and support the existing Park Board portfolio of commercial events and activities, but issue a moratorium on the introduction of any new commercial initiatives until after the Special Event Guidelines have been updated and approved by the Board.

CARRIED

In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon

Opposed: Barker, Coupar

Amendment to the Main Motion

MOVED by Commissioner Irwin

SECONDED by Commissioner Demers

THAT Item A be amended to:

- A. THAT the Vancouver Park Board direct staff to update the Park Board's Special Event Guidelines within 18 months, which were last updated and approved in 2003, to address current issues and ensure alignment with the values and principles of the Park Board, and to better support Vancouver's event community; and

DEFEATED

In favour: Demers, Irwin

Opposed: Coupar, Barker, Dumont, Giesbrecht, Mackinnon

Question on the Main Motion

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board direct staff to update the Park Board's Special Event Guidelines, which were last updated and approved in 2003, to address current issues and ensure alignment with the values and principles of the Park Board, and to better support Vancouver's event community; and
- B. FURTHER THAT, in the interim, the Board clarify its perspectives and principles regarding commercial events and activities in parks and direct staff to maintain and support the existing Park Board portfolio of commercial events and activities, but issue a moratorium on the introduction of any new commercial initiatives until after the Special Event Guidelines have been updated and approved by the Board.

CARRIED

In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon

Opposed: Barker, Coupar

REPORT: Bike the Night – Special Event

Octavio Silva, Manager of Business Development, Park Board, introduced Jenny Jung, Supervisor of Special Events and Filming, Park Board.

Mr. Silva led the review of a presentation on the proposed Bike the Night special event and highlighted:

- Background of HUB Cycling
- History and attributes of the Bike the Night event
- Key parameters of the proposal
- Preliminary site plan
- Additional considerations.

Mr. Silva responded to questions from the Committee. There was discussion on: the fees payable to the Park Board would be approximately \$1,000; incremental staff time would be billed to the event organizers; and the levels of amplification would be moderate and is not expected to negatively impact the residents.

MOVED by Commissioner Irwin

SECONDED by Commissioner Dumont

THAT the Committee recommend to the Board:

THAT the Vancouver Park Board approve an application from HUB Cycling, organizers of the Bike the Night cycling event, to host the start/finish area of the ride at Sunset Beach Park on Saturday, September 7, 2019, from 6:00pm to 10:00pm, with all arrangements to the satisfaction of the General Manager of the Park Board.

CARRIED UNANIMOUSLY

The Committee adjourned at 9:16 pm.

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Malcolm Bromley
General Manager

Commissioner Gwen Giesbrecht
Chair



REGULAR BOARD MEETING MEETING MINUTES

MAY 13, 2019

The Regular Park Board meeting was held on Monday, May 13, 2019, at 9:28 pm, at the Park Board Office.

PRESENT:

- Commissioner Tricia Barker
- Commissioner John Coupar
- Commissioner Dave Demers, Vice-Chair
- Commissioner Camil Dumont
- Commissioner Gwen Giesbrecht
- Commissioner John Irwin
- Commissioner Stuart Mackinnon, Chair

GENERAL MANAGER'S OFFICE:

- Malcolm Bromley, General Manager
- Shauna Wilton, Deputy General Manager
- Cheryl Chan, Manager, Executive Office and Board Relations
- Carol Lee, Meeting Clerk
- Jessica Kulchyski, Meeting Assistant

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

IN CAMERA

1. In Camera Meeting

MOVED by Commissioner Barker
SECONDED by Commissioner Demers

THAT the Board will go into meetings prior to the next Regular Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (c) labour relations or other employee relations;
- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

1. Regular Board Meeting – April 15, 2019 and Special Board Meeting – April 30, 2019

MOVED by Commissioner Giesbrecht
SECONDED by Commissioner Coupar

THAT the Park Board minutes of the April 15, 2019 Regular Board meeting and April 30, 2019 Special Board meeting be adopted as circulated.

CARRIED UNANIMOUSLY

Motion to Extend Meeting

MOVED by Commissioner Coupar
SECONDED by Commissioner Dumont

THAT the meeting be extended beyond 10:00 pm.

CARRIED UNANIMOUSLY

CHAIR'S REPORT

Chair Mackinnon highlighted the participation of Park Board Commissioners at official Park Board events since May 1, 2019:

- May 01: Official opening of the fitness facility at Memorial South Park
- May 11 and 12: Tree sale at Nat Bailey Stadium
- May 11: Launch of Vancouver Bird Week at Stanley Park Nature House.

COMMUNICATIONS

The Board was advised that six pieces of correspondence were received in support of the Motion on Notice titled "Expanding Downtown Eastside Greenspace and Waterfront Access". The correspondence has been forwarded directly to Commissioners by email.

COMMITTEE REPORT

1. Report of the Park Board Committee – May 13, 2019

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

1. REPORT: Recognition of Grace McCarthy – Commemorative Naming
2. REPORT: Special Event Guidelines – Proposed Update and Interim Direction
3. REPORT: Bike the Night – Special Event.

MOVED by Commissioner Coupar
SECONDED by Commissioner Irwin

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of May 13, 2019, as contained in items 1 through 3.

CARRIED UNANIMOUSLY

STAFF REPORTS

1. General Manager's Office Report

Shauna Wilton, Deputy General Manager, Park Board, reported on:

- Proposed land exchange with the Vancouver School Board to construct a new David Thompson Secondary School at the north end of the existing Gordon Park
- Construction of the new playground and an engineering pump station building, with a new public washroom, in addition to improvements to accessibility and connectivity, in China Creek North Park
- Progress of Stanley Park seawall and pavement repairs
- Council business:
 - On May 14, 2019, Council will be considering the following Motions on Notice that have a relationship with the Park Board: Formalize the False Creek to the Fraser River Blueways; Dealing with Doggie Doo Doo in Support of Vancouver's Zero Waste Goal and Cleaner Parks and Streets; and Recovering Outstanding City of Vancouver Related Costs from 4/20 Vancouver 2019 held in Sunset Beach Park and Affirm Support for the Mandatory Event Permit Process for Large Events and Festivals in the City of Vancouver
- Board briefing memos and emails issued from April 16 to May 13, 2019.

MOTIONS ON NOTICE

1. Expanding Downtown Eastside Greenspace and Waterfront Access

Commissioner Irwin introduced the motion and commented on the opportunity to leverage the Centerm Expansion Project to expand Downtown Eastside greenspace and waterfront access. Commissioner Irwin responded to questions from the Board.

Main Motion

MOVED by Commissioner Irwin

SECONDED by Commissioner Giesbrecht

WHEREAS:

1. In 2015, the Vancouver Fraser Port Authority announced the Centerm Expansion Project, which involves a series of improvements at the Centerm container terminal, including extending the terminal to the west;
2. On May 24, 2017, the Vancouver Park Board sent a letter to the Port Authority outlining four potential enhancements to improve CRAB Park to offset impacts from the Centerm Expansion Project, which included:
 - i) expanding CRAB Park onto Port Authority lands to the west of the existing park to mitigate lost North Shore views, support equitable access to greenspace, enhance shoreline habitat, and expand city-wide focus of increasing waterfront access;
 - ii) improving park facilities, such as paths, recreation features, seating areas, plantings, beach areas and shoreline facilities;
 - iii) improving access and transportation to better connect the park to the surrounding neighbourhood; and
 - iv) enhancing marine habitat areas;
3. On April 18, 2018, a project permit was approved for the Centerm Expansion Project;
4. On June 20, 2018, City Council approved recommendations for staff to continue to work with community, health sector, foundation and government partners to plan for the development and operation of an Indigenous Healing and Wellness Centre in the Downtown Eastside;
5. Waterfront spaces are critically important both culturally and ecologically to the Musqueam, Squamish, and Tsleil-Waututh Nations, and every opportunity should be sought to partner with them on the potential of such spaces;
6. Based on the Park Board park provision targets, the Downtown Eastside is park deficient and would benefit from the addition of greenspace;
7. Community members have expressed an interest for an arts and cultural centre in CRAB Park;
8. The Park Board's Biodiversity Strategy identifies shoreline habitat as a key priority; and
9. The Port Authority has stated its commitment to being a good neighbour to local communities, municipalities and First Nations, and to demonstrating this commitment through its investments in those communities.

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Park Board request the Vancouver Fraser Port Authority to identify further opportunities to make investments in the local community with a particular focus on parks, recreation, and Reconciliation, and to engage with the City, Park Board, Musqueam, Squamish and Tsleil-Waututh Nations, and Urban Indigenous communities on future planning processes and opportunities for the Central Waterfront area, including CRAB Park, that would support:
- i) vulnerable populations in the Downtown Eastside through equitable access to expanded, high quality greenspace;
 - ii) improving community access to existing parks and greenspace;
 - iii) exploring the feasibility of a new healing centre or cultural centre;
 - iv) creating and enhancing significant shoreline habitat; and
 - v) the city-wide focus of expanding waterfront park access; and
- B. THAT the Vancouver Park Board copy Vancouver City Council, the federal Minister of Transportation, the local Member of Parliament, and the local Member of the Legislative Assembly on this request to the Vancouver Fraser Port Authority.

Motion to Refer

MOVED by Commissioner Irwin
SECONDED by Commissioner Giesbrecht

THAT the Motion on Notice titled “Expanding Downtown Eastside Greenspace and Waterfront Access” be referred to the May 27, 2019 Park Board Committee meeting.

CARRIED UNANIMOUSLY

OTHER BUSINESS

The Chair advised he has accepted Commissioner Coupar’s request that Board consider the request for the City of Vancouver to withdraw the Request for Expressions of Interest (RFEOI) PS20190485 as urgent business.

Commissioner Coupar introduced the motion and expressed concern that the RFEOI for the redesign of English Bay and Sunset Beach Park was issued without the prior knowledge of the Park Board. Commissioner Coupar, along with Malcolm Bromley, General Manager, Park Board, Dave Hutch, Acting Director of Planning and Park Development, Park Board, and Steve Jackson, Director of Financial Planning and Analysis, Park Board, responded to questions from the Board.

MOVED by Commissioner Coupar
SECONDED by Commissioner Barker

WHEREAS:

1. On May 2, 2019, the City of Vancouver posted a Request for Expressions of Interest (RFEOI) from vendors with expertise in the planning and design of large urban waterfront parks to consult on a West End Waterfront Parks and Beach Avenue Master Plan (RFEOI PS20190485);
2. The need for a West End Waterfront Master Plan reportedly originates in the West End Community Plan, which was approved six years ago in 2013, and the plan was mentioned briefly in the 2018–2021 Capital Plan report on July 19, 2018, in Appendix B (Item 20/Park Amenities/Park Renewals) prior to the election of the current Park Board;
3. Park Board staff typically notify Park Board Commissioners whenever any significant invitational or procurement initiatives or major project processes are made public;
4. Vancouver Park Board Commissioners and Vancouver City Councillors were unaware that a major RFEOI process was underway for the West End waterfront parks prior to learning of it in the media; and
5. Section 488(1) of the *Vancouver Charter* (Parks in the care of Board) outlines the jurisdiction of the Park Board in relation to Vancouver parks and states clearly that “The Board shall have exclusive possession of, and exclusive jurisdiction and control of all areas designated as permanent public parks of the City in a manner prescribed in subsection (5) of this section....”

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board respectfully request that the City of Vancouver withdraw the Request for Expressions of Interest (RFEOI) from vendors with expertise in the planning and design of large urban waterfront parks to consult on a West End Waterfront Parks and Beach Avenue Master Plan (RFEOI PS20190485) until such time as the Park Board has had an opportunity to review the matter fully; and

FURTHER THAT the Vancouver Park Board direct staff to communicate the Board’s request to their City of Vancouver counterparts on an urgent basis and without delay.

DEFEATED

In favour: Barker, Coupar, Irwin

Opposed: Demers, Dumont, Giesbrecht, Mackinnon

ENQUIRIES

1. A Board member asked if it is possible to have the Stanley Park Ecology Society (SPES) Nature House rebuilt by Metro Vancouver as part of their construction project at Chilco Street?
2. A Board member requested a report back on how and where the \$600,000 granted by City Council to Park Board for horticulture and garden maintenance is being invested.

3. A Board member enquired about the proposed next steps and expected schedule for the re-opening of the Vanier Park Pump Track and the approval and construction of its kid-friendly extension.
4. A Board member enquired if any there are any park considerations related to the City Archives move from Vanier Park and the proposed Squamish Nation rental development.
5. A Board member enquired if there is any prospect that the Kerrisdale rebuild would be included in the next capital budget, with the application of existing Community Amenity Contribution funds from previous developments in the Kerrisdale area.

ADJOURNMENT

There being no further business, the meeting was adjourned.

The Board adjourned at 10:35 pm.

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Malcolm Bromley
General Manager

Commissioner Stuart Mackinnon
Chair