



## PARK BOARD COMMITTEE MEETING MEETING MINUTES

**MARCH 9, 2020**

A Regular Park Board Committee meeting was held on Monday, March 9, 2020, at 6:48 pm, at the Park Board Office.

**PRESENT:** Commissioner Tricia Barker, Vice-Chair  
Commissioner John Coupar  
Commissioner Dave Demers  
Commissioner Camil Dumont  
Commissioner Gwen Giesbrecht, Chair  
Commissioner John Irwin  
Commissioner Stuart Mackinnon

**GENERAL MANAGER'S OFFICE:** Malcolm Bromley, General Manager  
Cheryl Chan, Manager, Executive Office and Board Relations  
Carol Lee, Meeting Clerk  
Jessica Kulchyski, Meeting Assistant

### ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

### ADOPTION OF MINUTES

#### 1. Park Board Committee Meeting – February 24, 2020

MOVED by Commissioner Irwin  
SECONDED by Commissioner Coupar

THAT the Park Board Committee minutes of the February 24, 2020 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

### COMMUNICATIONS

The Committee was advised that, from February 25, 2020 to 3:00 p.m. on March 9, 2020, the General Manager's Office received one piece of correspondence with comments on the Burrard Civic Marina 2020 Fees and Charges report and one piece of correspondence expressing opposition to the staff recommendation contained in the Tatlow and Volunteer Parks Creek Daylighting – Conceptual Plan report.

All correspondence has been sent directly to Commissioners.

## STAFF REPORTS

### Agenda Varied

MOVED by Commissioner Irwin  
SECONDED by Commissioner Mackinnon

THAT the agenda be varied to consider Item 3 prior to Item 2.

CARRIED UNANIMOUSLY

### 1. CHEQUE PRESENTATION: Stanley Park Bright Nights Firefighters Burn Fund

Chair Giesbrecht introduced:

- Joan Probert, Supervisor of Park Experiences, Park Board
- Sheila Kern, Executive Director, Firefighters Burn Fund.

Mses. Probert and Kern jointly led the review of a presentation to provide information on the Stanley Park Bright Nights Firefighters Burn Fund (Burn Fund) and highlighted:

- 2019 marked 22 years of partnership between the Burn Fund and Park Board
- Bright Nights 2019 ran from November 28, 2019 to January 1, 2020
- 103,110 attendees rode the train and thousands more attended to view the lights
- Countless staff hours are devoted to setting up and running the event
- The Park Board has donated more than \$1.4 million to the Burn Fund over the 22-year partnership, which has been leveraged to \$3.5 million
- The support provided to burn victims by the Burn Fund.

The Park Board presented a cheque in the amount of \$138,759 to the Burn Fund.

### 3. REPORT: Burrard Civic Marina 2020 Fees and Charges

The Chair introduced:

- Steve Jackson, Director of Financial Planning and Analysis, Park Board
- Sev Araujo, Manager Commercial Operations, Park Board.

Mr. Araujo led the review of a presentation on proposed increases to Burrard Civic Marina (BCM) rates and highlighted:

- Details of the lease from the Province to the City of Vancouver
- Number of patrons, amenities and services provided
- Capital and maintenance improvements to the marina floats, hydro and electrical systems were completed in 2019, at a cost of over \$3.5 million
- Market rate review:
  - A working group was established, with representation from marina members and the Burrard Civic Marina Association, to set parameters for the review
  - Scope of the assessment
  - The appraisal was distributed to all BCM members in January 2020

- Appraisal findings
- Proposed rates, effective April 1, 2020
- Proposed rate policy.

Mr. Araujo responded to questions from the Committee. There was discussion on: dissemination of the appraisal assessment report to BCM members; feedback from non-profit organizations regarding the proposed rental rate increases for the boat and rowing pens; confirmation that the most recent increase was 1% for the 2019 rates; there are no discounted rates provided at the BCM while discounts are provided at some other Park Board facilities; confirmation that no for-profit organizations currently utilize space at the BCM; and the BCM and Heather Marinas will be reviewed in 2020 to identify further capital investments.

The Committee heard from four speakers who provided comments on: the need for renewal of the BCM, including electrical upgrades; suggestion that a 10% seniors' discount be reinstated, similar to other Park Board programs; options for capital funding sources; concern regarding the independence of the appraiser; disagreement with the appraiser's conclusion that the False Creek Harbour Authority is an inferior facility; comparison of the BCM and False Creek Harbour Authority rates; the need for clarification with respect to the details of the staff recommendation; restrictions on the use of amenities and parking spaces by boat and rowing pen renters; and the request for upgrades to the shower facilities. The speakers responded to questions from the Committee.

### **Main Motion**

MOVED by Commissioner Demers  
SECONDED by Commissioner Dumont

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the Burrard Civic Marina rates for the new one (1) year licence term effective April 1, 2020, as outlined in this report and attached as Appendix A; and
- B. THAT the Vancouver Park Board approve policy for establishing fees at Burrard Civic Marina whereby, as part of the annual Fees & Charges review process, rates are adjusted as required to ensure the recoverability of any changes to operating costs, using the annual Consumer Price Index (CPI) as a benchmark indicator, and that every five (5) years a third party review be undertaken to ensure rates remain in line with comparable market conditions.

### **Amendment to the Main Motion**

MOVED by Commissioner Coupar  
SECONDED by Commissioner Barker

THAT the motion be amended by adding Item C:

- C. THAT paddling and rowing user groups are involved in the review of the rates prior to any fee changes being applied to those users.

### **Amendment to the Amendment**

MOVED by Commissioner Barker  
SECONDED by Commissioner Mackinnon

THAT Item C be amended to read:

- C. THAT paddling and rowing user groups are involved in the review of the rates and usage of facilities prior to any fee changes being applied to those users.

CARRIED UNANIMOUSLY

### **Question on the Amendment, as Amended**

THAT the motion be amended by adding Item C:

- C. THAT paddling and rowing user groups are involved in the review of the rates and usage of facilities prior to any fee changes being applied to those users.

CARRIED UNANIMOUSLY

### **Question on the Main Motion, as Amended**

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the Burrard Civic Marina rates for the new one (1) year licence term effective April 1, 2020, as outlined in this report and attached as Appendix A;
- B. THAT the Vancouver Park Board approve policy for establishing fees at Burrard Civic Marina whereby, as part of the annual Fees & Charges review process, rates are adjusted as required to ensure the recoverability of any changes to operating costs, using the annual Consumer Price Index (CPI) as a benchmark indicator, and that every five (5) years a third party review be undertaken to ensure rates remain in line with comparable market conditions; and
- C. THAT paddling and rowing user groups are involved in the review of the rates and usage of facilities prior to any fee changes being applied to those users.

CARRIED UNANIMOUSLY

### **Agenda Varied**

The order of the agenda was resumed.

## **2. REPORT: Tatlow and Volunteer Parks Creek Daylighting – Conceptual Plan**

Ian Stuart, Manager of Park Development, Park Board, introduced Lehran Hache, Senior Landscape Architect, Park Development, Park Board.

Mr. Stuart and Ms. Hache jointly led the review of a presentation on proposed improvements planned for Tatlow and Volunteer parks and highlighted:

- Benefits of the proposed project to daylight the creek through Tatlow and Volunteer Parks
- Historic creek catchment
- The creek flows through the traditional territories of the Musqueam and Squamish peoples
- Public engagement process and findings
- First Nations consultation process
- Commitment to conduct an Archaeological Impact Assessment
- Creek design
- Next steps.

Ms. Hache, along with Dave Hutch, Acting Director of Planning and Park Development, Park Board and Malcolm Bromley, General Manager, Park Board, responded to questions from the Committee. There was discussion on: the unlikelihood that the creek will be fish-bearing due to steep grades and seasonal flows; potential to daylight a creek in east Vancouver; private sector funding contribution to the project budget; whether the high seasonal water flows could pose a danger; the creek water will not be potable or suitable for bathing; potential to increase the water flow as the stormwater catchment area is expanded; the existing channel through Tatlow Park is the original ravine; and the potential for reintroduction of frogs is dependent upon the water quality.

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Dumont

THAT the Committee recommend to the Board:

THAT the Vancouver Park Board approve the proposed Conceptual Plan of Creek Daylighting through Tatlow and Volunteer parks, as outlined in this report, and shown in Appendix A

CARRIED UNANIMOUSLY

The Committee adjourned at 8:46 pm.

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Malcolm Bromley  
General Manager

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Commissioner Gwen Giesbrecht  
Chair



## REGULAR BOARD MEETING MEETING MINUTES

**MARCH 9, 2020**

The Regular Park Board meeting was held on Monday, March 9, 2020, at 9:01 pm, at the Park Board Office.

**PRESENT:** Commissioner Tricia Barker  
Commissioner John Coupar  
Commissioner Dave Demers, Vice-Chair  
Commissioner Camil Dumont, Chair  
Commissioner Gwen Giesbrecht  
Commissioner John Irwin  
Commissioner Stuart Mackinnon

**GENERAL MANAGER'S OFFICE:** Malcolm Bromley, General Manager  
Cheryl Chan, Manager, Executive Office and Board Relations  
Carol Lee, Meeting Clerk  
Jessica Kulchyski, Meeting Assistant

### ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

### IN CAMERA

#### 1. In Camera Meeting

MOVED by Commissioner Demers  
SECONDED by Commissioner Coupar

THAT the Board will go into meetings next month/prior to the next Regular Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

## **ADOPTION OF MINUTES**

### **1. Regular Board Meeting – February 24, 2020**

MOVED by Commissioner Irwin  
SECONDED by Commissioner Barker

THAT the Park Board minutes of the February 24, 2020 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

## **COMMUNICATIONS**

The Board was advised that, from February 25, 2020 to 3:00 p.m. on March 9, 2020, the General Manager's Office received one piece of correspondence in support of the Motion on Notice titled "2030 Winter Olympics Bid Considerations".

The correspondence has been sent directly to Commissioners.

## **COMMITTEE REPORT**

### **1. Report of the Park Board Committee – March 9, 2020**

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

1. REPORT: Tatlow and Volunteer Parks Creek Daylighting – Conceptual Plan
2. REPORT: Burrard Civic Marina - 2020 Fees and Charges.

MOVED by Commissioner Coupar  
SECONDED by Commissioner Demers

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of March 9, 2020, as contained in items 1 and 2.

CARRIED UNANIMOUSLY

## **STAFF REPORTS**

### **1. General Manager's Report**

Malcolm Bromley, General Manager, Park Board, reported:

- Recreation Services has been awarded a grant of \$50,000 from Community Action Initiative, a provincially-funded, non-profit grant funding agency, to carry out the "Our Park Project" in Andy Livingstone Park:
  - The project will be undertaken in partnership with Vancouver Coastal Health and Western Aboriginal Harm Reduction Society

- Will enable staff to build on relationships with local residents and diverse users and increase belonging and safety deploying harm reduction methods and arts and recreation activation
- Items of interest to the Park Board to be considered at the upcoming Council meetings:
  - Report regarding Vancouver Community Sport Hosting Grant – Spring 2020 Intake
  - Motion titled “Rewilding Vancouver: Ecosystem Restoration Action Plan 2030”
  - Motion titled “Beyond 2010: Considerations for the City of Vancouver to Participate in a Future Olympic Winter Games Bid”
  - Motion titled “Providing Free Menstrual Products in City of Vancouver Civic Facilities”
- Board briefing memos and emails issued from February 25 to March 9, 2020.

In response to a question from the Board, Daisy Chin, Manager, Recreation Services, Park Board, confirmed that the Crosstown Elementary School community will be consulted on the “Our Park Project” in Andy Livingstone Park.

## **MOTIONS ON NOTICE**

### **1. 2030 Winter Olympics Bid Considerations**

Commissioner Coupar introduced the motion and commented on the benefits of the 2010 Winter Olympic Games to the Park Board. Commissioner Coupar responded to questions from the Board.

MOVED by Commissioner Coupar  
SECONDED by Commissioner Barker

#### **WHEREAS:**

1. In 2010, Vancouver hosted the Winter Olympic Games from February 12 to 28, and the Winter Paralympic Games from March 12 to 21;
2. The Four Host First Nations Protocol Agreement between the Lil’wat, Musqueam, Squamish, and Tsleil-Waututh Nations was signed on November 24, 2004. This agreement formed the Four Host Nations Secretariat;
3. 2,566 athletes participated in 86 events at the 2010 Winter Games;
4. Thirteen (13) venues hosted the 2010 Olympics in Vancouver, Whistler, Richmond, and West Vancouver, including four signature venues that were built in Vancouver—Hillcrest Centre, Creekside and Trout Lake Community Centres, and Killarney Rink, which are now managed by the Park Board;
5. Beyond sport venues, other Olympic legacies included contributions by the International Olympic Committee and senior levels of government to infrastructure projects that benefit the City of Vancouver and connect it to other municipalities in the Lower Mainland, including:
  - Vancouver Convention Centre – a state of the art facility with a green roof; operated as the main media centre during the 2010 Winter Games;



- Vancouver Olympic Village development – built to provide housing, services and amenities for competing athletes;
  - Olympic Cauldron - provided by FortisBC through a legacy investment and partnership with the Vancouver Olympic and Paralympic Organizing Committee; now a permanent landmark at Jack Poole Plaza;
  - “The Birds” public art in the Vancouver Olympic Village (Creekside); and
  - New Canada Line SkyTrain and Sea-to-Sky Highway upgrades – providing and improving essential transit links within Lower Mainland and region;
6. The City of Vancouver and region benefited from investment in the economy, including, but not limited to: \$15 million to local Vancouver businesses during the games and 2,500 new full-time positions in the region, with 100 construction jobs in the Olympic Village given to inner city residents. This was in addition to training and jobs provided by Vancouver 2010 Fabrication (FAB) Shop to indigenous people and local groups, including disadvantaged youth, single mothers, and new immigrants;
7. The City of Vancouver “Olympic Legacy Reserve Fund - Olympic Sustainability Initiative Projects Final Report 2010” stated “Vancouver’s bid developed these unique commitments in order to ensure that the inner-city communities of the Downtown Eastside, Downtown South, and Mount Pleasant would realize gains from the Olympic experience. It was agreed that resources be invested to assist in achieving the well-being of those communities and to facilitate inclusion, investment in social sustainability and sharing of the 2010 Winter Games’ benefits”;<sup>1</sup>
8. According to a PricewaterhouseCoopers report looking at the impact prior to the games, “between 2003 and 2008, 20,780 jobs were produced in BC and another 1,750 jobs across Canada through interprovincial trade; more than 800 new business were created as a result of incremental economic growth stimulated by the Games; and the Games also generated between \$70.2 million and \$91.9 million in federal tax revenues and as much as \$1.05 billion in real GDP”;<sup>2</sup>
9. According to Statistics Canada, employment and jobs increased in February 2010, which “amounted to 8,300 positions with average weekly earnings, including overtime, of \$843.91”; and
10. Former VANOC CEO, John Furlong, has made recent comments in the media urging Vancouver to consider a bid as the host city for the 2030 Winter Olympic Games.

THEREFORE BE IT RESOLVED:

- A. THAT the Vancouver Park Board request that the General Manager write to each of the Four Host First Nations of the 2010 Winter Olympic Games, which includes the Lil’wat, Musqueam, Squamish, and Tsleil-Waututh Nations, and request their

<sup>1</sup> City of Vancouver Olympic Legacy Reserve Fund. “Olympic Sustainability Initiative Projects - Final Report, August 2010”. [https://vancouver.ca/files/cov/Great-beginnings-OSSFfinal\\_Report.pdf](https://vancouver.ca/files/cov/Great-beginnings-OSSFfinal_Report.pdf)

<sup>2</sup> International Olympic Committee, 2011. “FACTSHEET: Vancouver Facts & Figures - Updated February 2011”. <https://stillmed.olympic.org/media/Document%20Library/OlympicOrg/Games/Winter-Games/Games-Vancouver-2010-Winter-Olympic-Games/Facts-and-Figures/Facts-and-Figures-Vancouver-2010.pdf>

input on the potential for the City of Vancouver to host the 2030 Winter Olympics and for the Vancouver Park Board to host Olympic events in existing Park Board facilities; and

- B. THAT the Vancouver Park Board request that staff evaluate Park Board 2010 legacy infrastructure to determine its readiness and availability should the City of Vancouver decide to submit a bid for the 2030 Olympic and Paralympic Winter Games, and report back to the Board with recommendations including any funding potentially required for infrastructure renewal of existing Park Board facilities.

### **Motion to Defer**

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Demers

THAT the Park Board defer consideration of the Motion on Notice titled “2030 Winter Olympics Bid Considerations” until there is a decision by Commonwealth Games Canada with respect to the City of Hamilton’s bid to host the 2030 Commonwealth Games.

CARRIED

*In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon*

*Opposed: Barker, Coupar*

## **2. Daylighting ‘Canyon Creek’ at Spanish Banks**

Commissioner Demers introduced the motion and commented on the similarities and differences between the proposed restoration of “Canyon Creek” and the daylighting of the creek through Tatlow and Volunteer Parks considered at the March 9, 2020 Committee meeting. Commissioner Demers responded to questions from the Board.

MOVED by Commissioner Demers  
SECONDED by Commissioner Irwin

WHEREAS:

1. Goal 7 of the Vancouver Parks and Recreation Services master plan (‘VanPlay’) is: “Restore Vancouver’s Wild Spaces and Vital Biodiversity”;
2. Between 1994 and 1999, Spanish Banks Creek was daylighted; in November 2000, after over 50 years without salmon, the creek saw the return of Coho salmon;
3. Another smaller creek, known to some as ‘Canyon Creek’, is located to the west of Spanish Banks Creek, more specifically between East Canyon and West Canyon;
4. ‘Canyon Creek’ is part of a watershed mostly contained within the Pacific Spirit Regional Park; this creek is currently channeled underground as it meets NW Marine Drive and then runs under ‘Spanish Banks West Parking Lot A’ before being discharged into the Burrard Inlet; and

5. Volunteers and funders have expressed interest in participating in the daylighting of 'Canyon Creek'.

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to work in collaboration with First Nation(s), the Department of Fisheries and Oceans, the provincial Ministry of the Environment, Metro Vancouver, and the Spanish Banks Streamkeepers to investigate the potential restoration of so-called 'Canyon Creek', with considerations given to archeological, budgetary, and logistical implications, and report back to the Board with their findings and recommendations.

CARRIED UNANIMOUSLY

### **OTHER BUSINESS**

Commissioner Irwin reported that the Jewish community is celebrating the holiday of Purim on March 9, 2020.

The Chair announced that a Special Park Board meeting will be held on Thursday, March 19, 2020 to discuss amendments to the Parks Control By-Law regarding temporary shelter in parks.

The Chair proposed that the Regular Board meeting, scheduled to follow the Committee meeting on Monday, March 30, 2020, be rescheduled to 6:30 pm on Tuesday, March 31, 2020 to accommodate the agenda.

MOVED by Commissioner Irwin  
SECONDED by Commissioner Dumont

THAT the Board reschedules the March 30, 2020 Board meeting to 6:30 pm on Tuesday, March 31, 2020.

CARRIED UNANIMOUSLY

Commissioner Coupar requested that a leave of absence be granted from the March 30 and 31, 2020 meetings.

MOVED by Commissioner Coupar  
SECONDED by Commissioner Dumont

THAT the Board grants a leave of absence to Commissioner Coupar for the March 30 and 31, 2020 meetings.

CARRIED UNANIMOUSLY

Commissioner Mackinnon acknowledged the Director of Parks' retirement announcement.

### **ENQUIRIES**

1. A Board member asked if private schools in the Connaught Park area compensate the Park Board for use of the sports field and parking lot.
2. A Board member requested usage data for the ball diamonds in Connaught Park
3. A Board member enquired whether early morning off-leash dog access (6:00 am – 8:00 am) could be offered in Connaught Park, similar to what is provided by the Vancouver School Board.
4. A Board member requested an update on the number of Leisure Access Program passes currently issued.

### **ADJOURNMENT**

There being no further business, the meeting was adjourned.

The Board adjourned at 9:40 pm.

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Malcolm Bromley  
General Manager

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Commissioner Camil Dumont  
Chair