



## PARK BOARD COMMITTEE MEETING MEETING MINUTES

JULY 27, 2020

A Regular Park Board Committee meeting was held on Monday, July 27, 2020, at 6:32 pm, via videoconference and at the Park Board Office.

**PRESENT:** Commissioner Tricia Barker, Vice-Chair  
Commissioner John Coupar  
Commissioner Dave Demers  
Commissioner Camil Dumont  
Commissioner Gwen Giesbrecht, Chair  
Commissioner John Irwin  
Commissioner Stuart Mackinnon

**GENERAL MANAGER'S OFFICE:** Shauna Wilton, Acting General Manager  
Steve Jackson, Acting Deputy General Manager  
Cheryl Chan, Manager, Executive Office and Board Relations  
Carol Lee, Meeting Clerk  
Jessica Kulchyski, Meeting Assistant

### ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

### ADOPTION OF MINUTES

#### 1. Park Board Committee Meeting – July 6, 2020

MOVED by Commissioner Irwin  
SECONDED by Commissioner Dumont

THAT the Park Board Committee minutes of the July 6, 2020 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

### COMMUNICATIONS

The Committee was advised that, from July 6, 2020 to 3:00 p.m. on July 27, 2020, the General Manager's Office received 15 emails expressing opposition, 3 neutral and 17 in support of the staff recommendation contained in the Liquor Consumption in Parks By-law and Pilot report back.

All correspondence has been sent directly to Commissioners.

## **STAFF REPORTS**

### **1. REPORT: Beaver Lake Enhancement Plan – Phase 1 Construction Contract**

MOVED by Commissioner Coupar  
SECONDED by Commissioner Demers

THAT the recommendation in the staff report be adopted on consent.

CARRIED UNANIMOUSLY

The recommendation contained in the report was adopted on consent:

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board authorize staff to enter into a contract with Luxton Construction for the construction of the Beaver Lake outlet enhancement for a term of one (1) year with an estimated contract value of \$637,700 plus applicable taxes over the initial one-year term, and to the satisfaction of the Park Board's General Manager, City's Director of Legal Services and the City's Chief Purchasing Official. Source of funding is the approved Multi-Year Capital Budget for Biodiversity Projects;
- B. FURTHER THAT the Chief Purchasing Official and Park Board General Manager be authorized to execute on behalf of the Board the contract contemplated by Recommendation A; and
- C. THAT no legal rights or obligations will be created by Board adoption of Recommendations A and B above unless and until such contract is executed by the authorized signatories of the City as set out in these Recommendations.

### **2. REPORT: Liquor Consumption in Parks By-law and Pilot – Report Back**

Doug Shearer, Manager of Planning, Policy and Environment, Park Board, led the review of a presentation on the proposed changes to the pilot project that was presented at the July 6, 2020 Committee meeting with respect to allowing the public to consume their own alcoholic beverages in parks and highlighted:

- The importance of parks during the COVID-19 pandemic
- *Liquor Control and Licensing Act* and Park Board jurisdiction:
  - A request has been made to the Province to create a regulation to authorize public liquor consumption in parks on behalf of the Park Board to allow the pilot project to be implemented in August 2020
  - The regulatory approach will limit the ability of the Park Board to make adjustments to respond to issues identified during the pilot project
- Pilot site selection criteria was broadened to respond to the Committee direction provided on July 6, 2020
- Twenty-two potential pilot program sites have been identified:
  - Collingwood Park (new site)

- David Lam Park (new site)
- Fraser River Park (original site)
- Granville Park (new site)
- Harbour Green Park (original site)
- John Hendry (Trout Lake) Park (original site)
- Kitsilano Beach Park (new site)
- Langara Park (new site)
- Locarno Beach Park (original site)
- Maple Grove Park (new site)
- Memorial South Park (original site)
- Memorial West Park (new site)
- New Brighton Park (original site)
- Pandora Park (new site)
- Queen Elizabeth Park (original site)
- Qulichena Park (adjusted site)
- Riverfront Park (west) (new site)
- Robson Park (new site)
- Rupert Park (new site)
- Stanley Park (southwest) (original site)
- Vanier Park (adjusted site)
- Volunteer Park (new site)
- Pilot duration, hours and communication tools
- Monitoring and data gathering activities during the pilot project
- Vancouver Police Department (VPD) would be responsible for enforcement, if required
- Pilot sites were reviewed to ensure there is sufficient space for users to observe mandated physical distancing
- External consultation undertaken
- Next steps.

Mr. Shearer responded to questions from the Committee. There was discussion on:

- Metrics to determine the success of the pilot project will be developed by staff:
  - No increase in the number of reports of negative behaviour at the pilot sites would be an important indicator of success
- There are no plans to provide additional Park Ranger resources to monitor the pilot sites
- The legislative approach would result in a delay the pilot project to 2021

- Concern regarding potential conflicts between the pilot site and the day camp at Maple Grove Park
- There are no plans to add resources to monitor non-pilot sites for the purposes of comparison with the experience at pilot sites during the pilot project
- Request for information regarding the liability risk to the Park Board if an individual were to overconsume alcohol in one of its locations
- Suggestion that the Park Board contact the City of North Vancouver and City of Vancouver Engineering Department regarding the monitoring and data collection techniques that will be utilized to determine the success of similar pilot projects.

### **Recess**

The meeting recessed at 7:21 pm and reconvened at 7:32 pm.

### **Point of Order**

It was requested that Commissioner Demers recuse himself from the vote as he had indicated how he would be voting on the staff recommendation during the recess, prior to hearing from speakers. Commissioner Demers advised that he was rehearsing his comments and the broadcast of his comments was the result of a technical issue.

Upon receipt of confirmation that the public feed was muted during the recess, the Chair ruled that Commissioner Demers would not be required to recuse himself.

The Committee heard from two speakers, one of whom spoke in favour of, and one who spoke in opposition to, the staff recommendation. The speakers provided the following comments: it would be inappropriate to approve the pilot project at this time; concern that the pilot project will result in inappropriate mass gatherings during the COVID-19 pandemic; and concern regarding the pilot areas selected in Kitsilano Beach Park and Vanier Park.

### **Main Motion**

MOVED by Commissioner Demers

SECONDED by Commissioner Dumont

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the proposed Liquor Consumption in Parks Pilot Program, as outlined in this report, which identifies park sites where liquor may be consumed during the pilot;
- B. THAT subject to Board approval of Recommendation A, the Vancouver Park Board approve the proposed amendments to the Parks Control By-Law Regarding Liquor Consumption in Parks, as set out in Appendix A of this report, to temporarily designate the park sites listed in the by-law as places where liquor may be consumed during the pilot program;
- C. FURTHER THAT the Director of Legal Services be instructed to bring forward a by-law for enactment by the Park Board generally in accordance with Appendix A, once the [Liquor Control and Licensing Act](#) (Act) has been updated by the Province of BC to recognize the Board of Parks and Recreation as a governing body under Section 73(2) of the Act; and

- D. FURTHER THAT, as an interim measure to expedite the implementation of the pilot program, the Board direct staff to request the Lieutenant Governor-in-Council (LGIC) make a regulation authorizing the public consumption of liquor in Vancouver parks, in accordance with the terms outlined in Appendix A of this report, as per the authority granted to the LGIC under Section 11 of the Act.

**Amendment to the Main Motion**

MOVED by Commissioner Coupar  
SECONDED by Commissioner Barker

That Item A be amended as follows:

- A. THAT the Vancouver Park Board approve the proposed Liquor Consumption in Parks Pilot Program, as outlined in this report, which identifies park sites where liquor may be consumed during the pilot.

**Amendment to the Amendment**

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Dumont

That the following be added as Item B and the subsequent items be renumbered accordingly:

- B. FURTHER THAT staff apply for the appropriate licenses to allow concessions within or near designated pilot sites to sell beer, wine and coolers, ensuring that no additional legal liability would fall to the Park Board as a result of this pilot.

CARRIED

*In favour: Barker, Coupar, Demers, Dumont, Giesbrecht, Mackinnon*

*Opposed: Irwin*

**Question on the Amendment to Main Motion**

That Item B be added, and the subsequent items be renumbered accordingly:

- A. THAT the Vancouver Park Board approve the proposed Liquor Consumption in Parks Pilot Program, as outlined in this report, which identifies park sites where liquor may be consumed during the pilot;
- B. FURTHER THAT staff apply for the appropriate licenses to allow concessions within or near designated pilot sites to sell beer, wine and coolers, ensuring that no additional legal liability would fall to the Park Board as a result of this pilot.

CARRIED

*In favour: Barker, Coupar, Demers, Dumont*

*Opposed: Giesbrecht, Irwin, Mackinnon*

### **Question on the Main Motion, as Amended**

THAT the Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the proposed Liquor Consumption in Parks Pilot Program, as outlined in this report, which identifies park sites where liquor may be consumed during the pilot,
- B. FURTHER THAT staff apply for the appropriate licenses to allow concessions within or near designated pilot sites to sell beer, wine and coolers, ensuring that no additional legal liability would fall to the Park Board as a result of this pilot;
- C. THAT subject to Board approval of Recommendation A, the Vancouver Park Board approve the proposed amendments to the Parks Control By-Law Regarding Liquor Consumption in Parks, as set out in Appendix A of this report, to temporarily designate the park sites listed in the by-law as places where liquor may be consumed during the pilot program;
- D. FURTHER THAT the Director of Legal Services be instructed to bring forward a by-law for enactment by the Park Board generally in accordance with Appendix A, once the [Liquor Control and Licensing Act](#) (Act) has been updated by the Province of BC to recognize the Board of Parks and Recreation as a governing body under Section 73(2) of the Act; and
- E. FURTHER THAT, as an interim measure to expedite the implementation of the pilot program, the Board direct staff to request the Lieutenant Governor-in-Council (LGIC) make a regulation authorizing the public consumption of liquor in Vancouver parks, in accordance with the terms outlined in Appendix A of this report, as per the authority granted to the LGIC under Section 11 of the Act.

Commissioner Demers requested that the motion be separated into distinct propositions.

### **Question on Item A**

THAT the Committee recommend to the Board:

THAT the Vancouver Park Board approve the proposed Liquor Consumption in Parks Pilot Program, as outlined in this report, which identifies park sites where liquor may be consumed during the pilot.

**CARRIED**

*In favour: Barker, Coupar, Demers, Dumont, Giesbrecht*

*Opposed: Irwin, Mackinnon*

### **Question on Item B**

THAT the Committee recommend to the Board:

THAT staff apply for the appropriate licenses to allow concessions within or near designated pilot sites to sell beer, wine and coolers, ensuring that no additional legal liability would fall to the Park Board as a result of this pilot.

CARRIED

*In favour: Barker, Coupar, Demers, Dumont*

*Opposed: Giesbrecht, Irwin, Mackinnon*

### **Question on Item C**

THAT the Committee recommend to the Board:

THAT subject to Board approval of Recommendation A, the Vancouver Park Board approve the proposed amendments to the Parks Control By-Law Regarding Liquor Consumption in Parks, as set out in Appendix A of this report, to temporarily designate the park sites listed in the by-law as places where liquor may be consumed during the pilot program.

CARRIED

*In favour: Barker, Coupar, Demers, Dumont, Giesbrecht*

*Opposed: Irwin, Mackinnon*

### **Question on Item D**

THAT the Committee recommend to the Board:

THAT the Director of Legal Services be instructed to bring forward a by-law for enactment by the Park Board generally in accordance with Appendix A, once the [Liquor Control and Licensing Act](#) (Act) has been updated by the Province of BC to recognize the Board of Parks and Recreation as a governing body under Section 73(2) of the Act.

CARRIED

*In favour: Barker, Coupar, Demers, Dumont, Giesbrecht*

*Opposed: Irwin, Mackinnon*

### **Question on Item E**

THAT the Committee recommend to the Board:

THAT, as an interim measure to expedite the implementation of the pilot program, the Board direct staff to request the Lieutenant Governor-in-Council (LGIC) make a regulation authorizing the public consumption of liquor in Vancouver parks, in accordance with the terms outlined in Appendix A of this report, as per the authority granted to the LGIC under Section 11 of the [Liquor Control and Licensing Act](#).

DEFEATED

*Opposed: Barker, Coupar, Demers, Dumont, Giesbrecht, Irwin, Mackinnon*

The Committee adjourned at 8:32 pm.

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Shauna Wilton  
Acting General Manager

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Commissioner Gwen Giesbrecht  
Chair





## REGULAR BOARD MEETING MEETING MINUTES

JULY 27, 2020

The Regular Park Board meeting was held on Monday, July 27, 2020, at 8:57 pm, via videoconference and at the Park Board Office.

**PRESENT:** Commissioner Tricia Barker  
Commissioner John Coupar  
Commissioner Dave Demers, Vice-Chair  
Commissioner Camil Dumont, Chair  
Commissioner Gwen Giesbrecht  
Commissioner John Irwin  
Commissioner Stuart Mackinnon

**GENERAL MANAGER'S OFFICE:** Shauna Wilton, Acting General Manager  
Steve Jackson, Acting Deputy General Manager  
Cheryl Chan, Manager, Executive Office and Board Relations  
Carol Lee, Meeting Clerk  
Jessica Kulchyski, Meeting Assistant

### ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

### IN CAMERA

#### 1. In Camera Meeting

MOVED by Commissioner Irwin  
SECONDED by Commissioner Demers

THAT the Board will go into meetings next month/prior to the next Regular Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (c) labour relations or other employee relations;
- (g) litigation or potential litigation affecting the City or Park Board;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

### ADOPTION OF MINUTES

1. **Regular Board Meeting – July 6, 2020 and Special Board Meeting – July 13, 2020, reconvened July 14, 2020**

MOVED by Commissioner Giesbrecht  
SECONDED by Commissioner Mackinnon

THAT the Park Board minutes of the July 6, 2020 Regular Board and July 13, 2020, reconvened July 14, 2020, Special Board meetings be adopted as circulated.

CARRIED UNANIMOUSLY

### COMMUNICATIONS

The Board was advised that from July 6, 2020 to 3:00 pm on July 27, 2020, the General Manager’s Office received:

Topic	Oppose	Neutral	Support
E-Mail campaign – Enactment of Parks Control By-law Update to allow temporary shelters in parks	101		
Daily displacement of temporary shelters	1		
COVID-19 Reopening and Recovery Update – Reopening Vancouver ice rinks			42

All correspondence has been sent directly to Commissioners.

### COMMITTEE REPORT

1. **Report of the Park Board Committee – July 23, 2020**

The Board considered the report containing recommendations and actions taken by the Park Board Committee. Its items of business included:

1. REPORT: Beaver Lake Enhancement Plan – Phase 1 Construction Contract
2. REPORT: Liquor Consumption in Parks By-law and Pilot – Report Back.

MOVED by Commissioner Coupar  
SECONDED by Commissioner Irwin

THAT the Board approve the recommendations and actions taken by the Park Board Committee at its meeting of July 27, 2020, as contained in items 1 and 2.

CARRIED UNANIMOUSLY

## **STAFF REPORTS**

### **1. COVID-19 Pandemic – Parks and Recreation Reopening and Recovery Update**

Sarah Iacoe, Manager of Special Projects, Park Board, provided an update on the COVID-19 reopening and recovery strategy and highlighted:

- Park Board approach to reopening and recovery
- Updated reopening and recovery roadmap that aligns with the BC Restart Plan
- Community centres reopening approach:
  - 24 unique facilities operate in conjunction with partners and involve a large number of stakeholders
  - Significant financial, operational and environmental constraints exist
  - Compliance with British Columbia Recreation and Parks Association (BCRPA) Community Centre Reopening Guidelines
- Community Centre Association (CCA) and third-party operated childcare programs in 20 community centres will restart commencing on September 1, 2020
- CCA programming under review:
  - Partial reopening of community centre in order to enable the CCA to provide essential programs to vulnerable communities in the fall 2020
  - Arenas
  - Fitness centres
  - Indoor pools
- Next steps.

Ms. Iacoe, along with Shauna Wilton, Acting General Manager, Park Board, and Dave Hutch, Director, Director of Planning and Park Development, Park Board, responded to questions from the Board. There was discussion on:

- Suggestion to commence a media campaign to educate the public about the operational and financial constraints associated with reopening the remaining Park Board facilities and programming
- Suggestion to consider reallocating a portion of the section of the Kitsilano Beach Park parking lot at Cornwall Avenue and Arbutus Street to bicycle traffic in order to address safety concerns
- Anticipated operational changes to seniors programming
- Suggestion to facilitate seniors' gatherings in outdoor spaces to reduce isolation.

## **2. General Manager's Report**

Shauna Wilton, Acting General Manager, Park Board, reported on:

- Beaconsfield Park playground renewal:
  - An invitation to tender (ITT) was posted on BC Bid July 22, 2020
  - Construction is expected to commence in September 2020 with completion expected in December 2020
  - The playground will feature new swings, spinners, slides, trampolines, a climbing net and a wooden play hut
- Montgomery Park project:
  - An ITT was posted on BC Bid July 20, 2020
  - The upgrades include installation of new irrigation and drainage systems; and replacing baseball diamonds and backstops
  - The new field will feature four baseball diamonds and can accommodate a variety of sports like soccer, rugby and ultimate
  - Construction is targeted to begin in fall 2020 and completion is expected in August 2021
- New point-of-sale solution was launched in early June 2020 at nine Park Board concessions
- One year anniversary celebration of the opening of the Stanley Park Restaurant and Brewpub from July 29 to August 2, 2020
- Board briefing memos issued from June 22 to July 27, 2020.

Ms. Wilton responded to questions from the Board. There was a request for information on future plans to add new field hockey pitches.

## **BY-LAWS**

### **1. Parks Control By-law – Temporary Shelters in Parks**

#### **First Reading**

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Demers

BE IT RESOLVED:

THAT the By-law to Amend the Parks Control By-law Regarding Temporary Shelters in Parks be introduced and read a first time.

CARRIED

*In favour: Demers, Dumont, Giesbrecht, Mackinnon*  
*Opposed: Barker, Coupar, Irwin*

## **Second and Third Readings**

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Demers

BE IT RESOLVED:

THAT the By-law to Amend the Parks Control By-law Regarding Temporary Shelters in Parks be read a second and third time.

CARRIED

*In favour: Demers, Dumont, Giesbrecht, Mackinnon*

*Opposed: Barker, Coupar, Irwin*

## **Suspension of the Rules**

MOVED by Commissioner Mackinnon  
SECONDED by Commissioner Demers

BE IT RESOLVED:

THAT that the rules be suspended to allow the Parks Control By-Law Regarding Temporary Shelters in Parks to be enacted immediately.

DEFEATED

*In favour: Demers, Dumont, Giesbrecht, Mackinnon*

*Opposed: Barker, Coupar, Irwin*

## **NOTICE OF MOTIONS**

### **1. Request for Non-Park Site for the Strathcona Park Encampment**

Commissioner Demers gave notice of motion on the following:

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board officially request the City of Vancouver and the Province of British Columbia for one or more alternative, non-park sites to temporarily host the encampment currently found in Strathcona Park until more suitable housing options can be provided.

## **OTHER BUSINESS**

### **1. Park Board Meeting Schedule Change – September 2020**

The Chair advised that staff have recommended rescheduling the September 21, 2020 Committee and Regular Board Meetings to September 14, 2020, in light of the COVID-19 pandemic and to align with Vancouver City Council meetings.

MOVED by Commissioner Demers  
SECONDED by Commissioner Irwin

BE IT RESOLVED:

THAT the September 21, 2020 Committee and Regular Board Meetings be rescheduled to September 14, 2020.

CARRIED UNANIMOUSLY

## **2. Suspending Daily Removal of Temporary Shelters During the COVID-19 Pandemic**

Commissioner Irwin proposed the following motion be considered as urgent business:

THEREFORE BE IT RESOLVED:

- A. THAT, during the COVID-19 pandemic, the Vancouver Park Board defer enforcement of any by-law that requires unhoused people sheltering in parks to remove their temporary shelters on a daily basis, unless alternate housing is made immediately available to them; and
- B. THAT Park Board staff continue to work with the City of Vancouver and Province of BC to explore mitigation strategies for key issues related to homeless encampments, which align with BC Centre for Disease Control guidance that clearing or moving encampments without immediately providing shelter or housing increases health and safety risks.

The Chair advised that the motion cannot be considered at this time as the amendment to the Parks Control By-law Regarding Temporary Shelters in Parks has not been enacted and therefore, is not in force. The notice of motion will be considered at the next Regular Park Board meeting.

## **ADJOURNMENT**

There being no further business, the meeting was adjourned.

The Board adjourned at 9:53 pm.

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