



BOARD COMMITTEE MEETING MEETING MINUTES

JUNE 20, 2022

A Board Committee meeting was held on Monday, June 20, 2022, at 6:33 pm, via videoconference and at the Park Board Office.

PRESENT: Commissioner Tricia Barker
Commissioner John Coupar
Commissioner Dave Demers
Commissioner Camil Dumont, Chair
Commissioner Gwen Giesbrecht
Commissioner John Irwin, Vice-Chair
Commissioner Stuart Mackinnon

GENERAL MANAGER'S OFFICE: Donnie Rosa, General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Carol Lee, Meeting Clerk
Jessica Kulchyski, Board Support and Meeting Assistant

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

ADOPTION OF MINUTES

1. Board Committee Meeting – June 6, 2022

MOVED by Commissioner Giesbrecht
SECONDED by Commissioner Coupar

THAT the Board Committee minutes of the June 6, 2022 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

ANNOUNCEMENTS

Commissioner Irwin offered a reminder that June 21 is National Indigenous Peoples Day.

Commissioner Barker provided an update on the positive outcome regarding a child's birthday celebration that was publicized in the media.

COMMUNICATIONS

The Board Committee was advised that there are no communications of note related to the agenda items.

STAFF REPORTS

1. **REPORT: Symphony at Sunset – Corporate Sponsorship Fund Request**

MOVED by Commissioner Mackinnon
SECONDED by Commissioner Barker

THAT the recommendation in the staff report be adopted on consent.

CARRIED UNANIMOUSLY

The following recommendation contained in the report was adopted on consent:

THAT the Board Committee recommend to the Board:

THAT the Vancouver Park Board approve a contribution of up to \$100,000 from the Corporate Sponsorship Fund to support the delivery of the Symphony at Sunset concert event at Sunset Beach Park on July 2, 2022.

2. **REPORT: Vancouver Development Cost Levy By-Law Updates (2023–2032) – Parks and Recreation Implications**

Chris Clibbon, Planner II, City of Vancouver, and Nathan Bunio, Planner II, City of Vancouver, jointly led the review of a presentation on the updates to the Vancouver Development Cost Levy (DCL) By-Law that will be recommended to Council on June 22, 2022 and highlighted:

- Recommendations to be provided to City Council:
 - Recommended DCL rates with two-year phase in
 - Updated City-wide DCL allocations
 - Amended City-wide DCL waiver for for-profit affordable rental housing
 - Other amendments:
 - Amending reduced rates
 - Removing payments by instalments
 - Amending definitions
 - Adjusting micro-dwelling unit size exemption
- 2022 DCL update timeline and process
- Recommended allocation of the 2023–2032 DCL program:
 - Parks program allocation (2023–2032) of \$417 million, an increase of 34.5% from the 2017–2026 program
- Stakeholder feedback received on the recommendations.

Erin Embley, Manager, Strategic Initiatives, Park Board, led the review of a presentation on updates to the Vancouver Development Cost Levy (DCL) By-Law and highlighted:

- The Park Board’s DCLs will increase from \$19.5 to \$41.7 million per year, commencing in 2023
- Development forecast from 2023–2032

- Park Board implications:
 - Amount of funding
 - Flexibility of funding.

E. Embley and C. Clibbon, along with Grace Cheng, Director, Long-term Financial Strategy and Planning/Deputy City Treasurer, City of Vancouver; Theresa O'Donnell, General Manager, Planning, Urban Design and Sustainability, City of Vancouver; Paul Mochrie, City Manager, City of Vancouver; and Chris Robertson, Assistant Director, City-wide and Regional Planning, City of Vancouver, responded to questions from the Board Committee. There was discussion on:

- Request for information on the total amount of the reduction in the DCL approved in 2017
- Request for information on the amount that would have been available to provide parks in the Broadway Plan had the DCL been unchanged in 2017
- Expectation that approximately \$100 million of DCLs will be provided to the Park Board through the Broadway Plan during the timeframe of the 2023–2032 DCL Program
- The reason for \$104 million in Housing DCLs being unallocated
- A change to the *Vancouver Charter* will be required to provide increased flexibility for the use of DCLs
- Options to intensify park use and make existing spaces more durable and resilient, rather than acquiring additional parkland, to serve a growing population
- Concern that future Park Board DCLs could be reduced if there is an unallocated balance:
 - In some instances, the Park Board is required to build surpluses in order to acquire large parcels of parkland
- The Broadway Plan is not embedded in the 2023–2032 DCL program as it has not been approved by Council, and will be revisited in the next DCL update
- The developments included in the 2023–2032 DCL program.

MOVED by Commissioner Demers

SECONDED by Commissioner Mackinnon

THAT the Board Committee recommend to the Board:

- A. THAT the Vancouver Park Board support the Council Report titled "[Vancouver Development Cost Levy By-Law Updates \(2023-2032\)](#)" as linked to and described in this report; and
- B. FURTHER THAT the Board direct staff to send a letter to Mayor and Council, requesting Council also advocate strongly to the Provincial government for increased flexibility in how DCLs may be used for parks and recreation capital projects, to better respond to the growing population, citing the City's need to direct more development contributions toward intensifying and upgrading parks, and providing a wide variety of new parks and recreation facilities.

Commissioner Coupar requested that the motion be separated into distinct propositions.

Question on Item A

THAT the Board Committee recommend to the Board that the Vancouver Park Board support the Council Report titled "[Vancouver Development Cost Levy By-Law Updates \(2023-2032\)](#)" as linked to and described in this report.

CARRIED UNANIMOUSLY/CARRIED/DEFEATED

In favour: Demers, Dumont, Giesbrecht, Irwin, Mackinnon

Opposed: Barker, Coupar

Question on Item B

THAT the Board Committee recommend to the Board that the Board direct staff to send a letter to Mayor and Council, requesting Council also advocate strongly to the Provincial government for increased flexibility in how DCLs may be used for parks and recreation capital projects, to better respond to the growing population, citing the City's need to direct more development contributions toward intensifying and upgrading parks, and providing a wide variety of new parks and recreation facilities.

CARRIED UNANIMOUSLY

Recess

The meeting recessed at 7:51 pm and reconvened at 7:59 pm.

3. REPORT: Joint City of Vancouver / Park Board Commemoration Framework – Guiding Principles, Vision and Emerging Priorities

Julia Hulbert, Planner II, Decolonization, Arts and Culture, Park Board, and Metha Brown, Social Planner II, Arts, Culture and Community Services (ACCS), City of Vancouver, jointly led the review of a presentation on the proposed joint City and Park Board Commemoration Framework and highlighted:

- The worldwide reckoning with colonial commemoration
- The importance of memorializing lost lives and movements and preserving legacies for generations
- First Nations are reasserting their presence and those of other equity-denied communities in the community
- The need to develop a commemoration framework that guides transparent, fair selection and funding processes
- Project team, structure and composition
- Project map, scope and proposed timeline
- Findings of Phase 1: Concept and Questions:
 - Nation-directed process
 - Transparent, equity-oriented, culturally safer, properly resourced process
 - Innovative and creative engagement methods
 - Centering Host Nations' presence and contending with colonial history

- Exploring equity-denied community experiences
- Reframing commemorative priorities: space and temporary projects
- Guiding principles and vision
- Themes of emerging priorities:
 - Make space for Host Nations to assert self-determined memory practices
 - Reckon with colonial history and narratives celebrating conquest
 - Centre equity-denied communities' stories and memory practices
 - Foster belonging, multiplicity and connection across communities.

J. Hulbert and M. Brown, along with Donnie Rosa, General Manager, Park Board, responded to questions from the Board Committee. There was discussion on:

- The impact of the Commemorative Framework on existing park names
- Suggestion to strengthen the Park Board representation on the project team
- Suggestion to expand the communities included in the group summaries to recognize the multiplicity of populations in Vancouver
- Whether the project is adequately resourced.

Recess

The meeting recessed at 8:42 pm and reconvened at 8:50 pm.

The Board Committee heard from three speakers, of which two spoke in support of the staff recommendation and one who suggested that the achievements of the black community, particularly Joe Forte, be highlighted, and that the Park Board collaborate with the Vancouver Police Department and other City organizations. The speakers responded to questions from the Board Committee.

MOVED by Commissioner Demers
SECONDED by Commissioner Coupar

THAT the Board Committee recommend to the Board:

- A. THAT the Vancouver Park Board approve the proposed joint Commemoration Framework Guiding Principles, Vision & Emerging Priorities contained within this report in principle, subject to final approval by City Council and the Park Board at a future date;
- B. THAT the Vancouver Park Board direct staff to work with City staff to further develop a proposed Commemoration Framework and comprehensive administrative policies for a) monuments, memorials, and plaques; and b) naming and renaming, including Indigenous naming, and be prepared to receive a subsequent report with budget requests for Host Nations consultation and public engagement; and

- C. THAT the Vancouver Park Board direct staff to suspend the review of any new commemorative requests including plaques, naming, and monument donations while the Commemoration Framework is under development.

CARRIED UNANIMOUSLY

The Board Committee adjourned at 9:16 pm.

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Donnie Rosa
General Manager

Commissioner Camil Dumont
Chair



REGULAR BOARD MEETING MEETING MINUTES

JUNE 20, 2022

The Regular Park Board meeting was held on Monday, June 20, 2022, at 9:24 pm, via videoconference and at the Park Board Office.

PRESENT: Commissioner Tricia Barker
Commissioner John Coupar
Commissioner Dave Demers
Commissioner Camil Dumont
Commissioner Gwen Giesbrecht, Vice-Chair
Commissioner John Irwin
Commissioner Stuart Mackinnon, Chair

GENERAL MANAGER'S OFFICE: Donnie Rosa, General Manager
Cheryl Chan, Manager, Executive Office and Board Relations
Carol Lee, Meeting Clerk
Jessica Kulchyski, Board Support and Meeting Assistant

ACKNOWLEDGEMENT

The Chair acknowledged that the meeting is taking place on the traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations. The meeting is being held on the land respectfully and with honour to each other, the land and the communities that the Commissioners serve. The Chair invited Commissioners to join him in committing to actions of reconciliation in their deliberations and decisions.

IN CAMERA

1. In Camera Meeting

MOVED by Commissioner Demers
SECONDED by Commissioner Dumont

THAT the Board will go into meetings next month/prior to the next Regular Board Meeting, which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (e) the acquisition, disposition or expropriation of land or improvements, if the Council [Board] considers that disclosure could reasonably be expected to harm the interests of the city;
- (j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the *Freedom of Information and Protection of Privacy Act*; and

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Board, could reasonably be expected to harm the interests of the City and Park Board if they were held in public.

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

1. Regular Board Meeting – June 7, 2022

MOVED by Commissioner Irwin
SECONDED by Commissioner Giesbrecht

THAT the Park Board minutes of the June 7, 2022 meeting be adopted as circulated.

CARRIED UNANIMOUSLY

CHAIR'S REPORT

Chair Mackinnon highlighted the participation of Park Board Commissioners at official Park Board events since the June 7, 2022 Board meeting:

- Commissioners Giesbrecht and Mackinnon attended the Storm Football Club's Tsleil-Waututh Field blessing
- Commissioners Coupar and Irwin attended, and Commissioner Mackinnon spoke at the Festival Preview for the 2022 Concord Pacific Dragon Boat Festival where 18 new dragon boats were unveiled
- Commissioners Barker, Coupar, Giesbrecht and Mackinnon attended an appreciation dinner in recognition of the partnership between the Community Centre Associations and the Park Board
- Commissioners Coupar and Mackinnon attended the viewing party for the FIFA World Cup 2026 host city announcement, where Vancouver was named one of 16 host cities in North America
- Commissioners Coupar, Demers, Giesbrecht, Irwin and Mackinnon attended a special Naming Ceremony led by the Musqueam, Squamish and Tsleil-Waututh Nations for the new park at Smithe and Richards
- Commissioners Coupar, Giesbrecht and Mackinnon attended the regular season wind down and championship games for the Trout Lake Little League at John Hendry Park
- Commissioners Coupar, Giesbrecht and Mackinnon attended the first annual Black Culture Celebration at Sunset Beach: Juneteenth celebration of black culture, black people and their achievements.

COMMUNICATIONS

The Board was advised that from June 8, 2022 to 3:00 pm on June 20, 2022, one email was received via the PBCommissioners@vancouver.ca account and the [Contact Park Board Commissioners](#) webform expressing support for Member's Motion titled "Accessible and Inclusive Design Guidelines for Playgrounds".

BOARD COMMITTEE REPORT

1. Report of the Board Committee – June 20, 2022

The Board considered the report containing recommendations and actions taken by the Board Committee. Its items of business included:

1. REPORT: Symphony at Sunset - Corporate Sponsorship Fund Request
2. REPORT: Vancouver Development Cost Levy By-Law Updates (2023-2032) – Parks and Recreation Implications
3. REPORT: Joint City of Vancouver / Park Board Commemoration Framework – Guiding Principles, Vision and Emerging Priorities.

MOVED by Commissioner Coupar
SECONDED by Commissioner Barker

THAT the Board approve the recommendations and actions taken by the Board Committee at its meeting of June 20, 2022, as contained in items 1 through 3.

CARRIED UNANIMOUSLY

STAFF REPORTS

1. Marpole Community Centre Renewal and Outdoor Pool Update

Jordan Lypkie, Planner, Park Board, led the review of a presentation providing an update on the Marpole Community Centre renewal and outdoor pool and highlighted:

- Context of the Marpole neighbourhood
- Project team and partners
- Design principles and relevant policy
- Schematic of the location of the program elements within the site
- Proposed timeline
- Challenges of cost escalation and market conditions
 - Recent cost estimates reflect significant increases in unit rate costs due to escalation
 - Proposal to defer the implementation of the outdoor pool, spray park and associated mechanical systems and change rooms until additional funding available
- Next steps.

J. Lypkie, along with Paul Mochrie, City Manager, City of Vancouver, and Nataalka Lubiw, Associate Director, Real Estate and Facilities Management (REFM), City of Vancouver, responded to questions from the Board. There was discussion on:

- Concern with the continued deferral of the Marpole outdoor pool when other municipalities have been successful in constructing new pools
- Suggestion that the City and Park Board collaborate with senior levels of government to obtain the additional funding required to construct the community centre and outdoor pool in a single phase

Extension of Meeting

MOVED by Commissioner Irwin
SECONDED by Commissioner Dumont

THAT the Park Board extend the meeting to 11:00 pm.

CARRIED UNANIMOUSLY

- Whether funding is available from an alternate source to allow the simultaneous construction of the community centre and outdoor pool
- Whether it would be possible to reallocate funds when the mid-term review of the 2023–2026 capital plan is undertaken.

2. General Manager's Report

Members of the Park Board Leadership Team presented the General Manager's Report and highlighted

- Anticipated reopening of the Kitsilano Pool on July 30, 2022, which will be weather dependent
- Deconstruction of the existing lawn bowling clubhouse building in Gray's Park, which has been deemed unsafe for occupancy, will commence in early summer 2022
- Upcoming Council business related to or impacting parks and recreation:
 - Report on Resilient Neighbourhood Grants: Summer Heat Preparedness on June 21, 2022
 - Council will reconvene on June 22, 2022 for the remainder of the debate and decision on the Broadway Plan
- Board briefing memos and emails issued from June 8 to 20, 2022.

MEMBERS' MOTIONS

1. Accessible and Inclusive Design Guidelines for Playgrounds

Commissioner Irwin introduced the motion and responded to questions from the Board.

MOVED by Commissioner Irwin
SECONDED by Commissioner Mackinnon

WHEREAS:

1. The playground at Kitsilano Beach Park is noted as Vancouver’s fully accessible playground; it is both one of the few listed as being accessible, and may not be as accessible for children in mobility devices;
2. Recent upgrades have also been made to incorporate principles of universal design at Charleson Park, Clinton Park, Falaise Park and Jonathan Rogers Park;
3. Accessible playgrounds that incorporate universal design are readily enjoyed by all children and playground visitors;
4. Equitable, accessible and inclusive playgrounds consider and accommodate various needs, including mobility, vision, hearing, and sensory disabilities (e.g., autism spectrum disorder); see Rick Hansen Foundation – Guide to Creating Accessible Play Spaces;
5. VanPlay’s Strategic Bold Moves identifies the need to provide universally accessible play features at all play areas (having access as a spectator is not sufficient); and
6. The recently passed *Accessible British Columbia Act* will require public sector organizations to develop accessibility plans.

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to work with the Persons with Disabilities Advisory Committee to develop accessible and inclusive design guidelines for new and renewed playgrounds to provide play opportunities for people with mobility, auditory, visual, and sensory needs.

Motion to Refer

MOVED by Commissioner Barker
SECONDED by Commissioner Coupar

THAT the Park Board refer consideration of the Member’s Motion to a future Board Committee meeting.

CARRIED

In favour: Barker, Coupar, Giesbrecht, Mackinnon

Opposed: Demers, Dumont, Irwin

2. Park Stewardship with Urban Indigenous Residents

Commissioner Irwin introduced the motion and responded to questions from the Board.

Main Motion

MOVED by Commissioner Irwin

SECONDED by Commissioner Mackinnon

WHEREAS:

1. The City of Vancouver is home to many Urban Indigenous residents from across Canada;
2. The Vancouver Park Board is committed to reconciliation with all First Nations and Indigenous peoples;
3. Through the Vancouver Charter, the Park Board has exclusive jurisdiction over City of Vancouver land that has been designated as a permanent or temporary park;
4. The Park Board has accepted the Calls to Action within the Truth and Reconciliation Report of Canada, which will help to provide progress towards redressing the many wrongs Indigenous peoples have experienced from colonization;
5. In January 2022, the Park Board approved a motion directing staff to explore opportunities with the Musqueam, Squamish, and Tsleil-Waututh Nations for co-management of parklands within their respective territories that are currently under Park Board jurisdiction per the *Vancouver Charter*; and
6. Traditional knowledge and stewardship of lands that Urban Indigenous peoples provide should be an integral part of park management.

THEREFORE BE IT RESOLVED THAT, as part of the co-management exploration work already underway with the Musqueam, Squamish, and Tsleil-Waututh Nations (MST), the Vancouver Park Board direct staff to specifically look at issues affecting Urban Indigenous people and work with MST and the City of Vancouver's Urban Indigenous Peoples' Advisory Committee to empower Urban Indigenous residents to play a significant role in Vancouver's parks and recreation system.

Primary Amendment to the Main Motion

MOVED by Commissioner Mackinnon

SECONDED by Commissioner Irwin

THAT the motion be amended to read:

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to specifically look at issues affecting Urban Indigenous people and work with the Musqueam, Squamish, and Tsleil-Waututh Nations (MST) and the City of Vancouver's Urban Indigenous Peoples' Advisory Committee to empower Urban Indigenous residents to play a significant role in Vancouver's parks and recreation system.

Secondary Amendment to the Main Motion

MOVED by Commissioner Mackinnon

SECONDED by Commissioner Irwin

THAT the motion be amended to read:

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to specifically look at issues affecting Urban Indigenous people and work with the Musqueam, Squamish, and Tsleil-Waututh Nations (MST) and the City of Vancouver's Urban Indigenous Peoples' Advisory Committee to empower Urban Indigenous residents to play a role in Vancouver's parks and recreation system.

CARRIED UNANIMOUSLY

Question on the Primary Amendment to the Main Motion

THAT the motion be amended to read:

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to specifically look at issues affecting Urban Indigenous people and work with the Musqueam, Squamish, and Tsleil-Waututh Nations (MST) and the City of Vancouver's Urban Indigenous Peoples' Advisory Committee to empower Urban Indigenous residents to play a role in Vancouver's parks and recreation system.

CARRIED UNANIMOUSLY

Question on the Main Motion, as Amended

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board direct staff to specifically look at issues affecting Urban Indigenous people and work with the Musqueam, Squamish, and Tsleil-Waututh Nations (MST) and the City of Vancouver's Urban Indigenous Peoples' Advisory Committee to empower Urban Indigenous residents to play a role in Vancouver's parks and recreation system.

Motion to Refer

MOVED by Commissioner Dumont

SECONDED by Commissioner Demers

THAT the Park Board refers the Member's Motion to staff to provide information on the question of the motion being redundant and to provide a report to a future Board Committee for consideration.

CARRIED UNANIMOUSLY

NOTICE OF MEMBERS' MOTIONS

1. Iconic Vancouver Park Water Feature Renewals

Commissioner Coupar gave notice of motion on the following:

THEREFORE BE IT RESOLVED:

- A. THAT staff provide an inventory of all potable water fed features across our park system along with the repairs/upgrades needed to ensure they are compliant with City of Vancouver by-laws and remain sustainable in their water use.
- B. FURTHER THAT this inventory include a timeline with cost estimates for any repairs and upgrades needed so that the Board is aware of the financial requirements to complete this work, either through the immediate use of operational funds for priority repairs, or so that more significant projects can be prioritized for future capital planning.
- C. THAT staff seek a temporary exemption to keep key water features running in destination parks, such as Queen Elizabeth Park, South Memorial Park, Stanley Park, and VanDusen Botanical Gardens, until a plan is in place to ensure they are compliant with City by-laws.

2. Micromobility Charging Pilot Project

Commissioner Irwin gave notice of motion on the following:

THEREFORE BE IT RESOLVED THAT the Vancouver Park Board have staff work with City of Vancouver staff to explore the feasibility of establishing charging stations in the further reaches of Stanley Park to provide recharging options for those using and reliant on micromobility devices (such as e-scooters and e-bikes), including people with disabilities.

ADJOURNMENT

There being no further business, the meeting was adjourned.

The Board adjourned at 10:40 pm.

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Donnie Rosa
General Manager

Commissioner Stuart Mackinnon
Chair