

STANLEY PARK MOBILITY STUDY

Initial Findings & Directions

Board Committee Meeting Monday, July 18, 2022





STANLEY PARK MOBILITY STUDY

Initial Findings & Directions

Board Committee Meeting

Monday, July 18, 2022 Reconvened – Tuesday, July 19, 2022



Purpose of Presentation



- The purpose of this presentation is to provide an update on the Stanley Park Mobility Study initial findings on data collected and from public and stakeholder engagement.
- For the Board to approve the seven "guiding principles" which will inform future work on developing and evaluating options:
 - 1. Safety
 - 2. Accessibility
 - 3. Economic Vitality
 - 4. Climate Action & Environmental Protection
 - 5. A Flexible & Resilient System
 - 6. A Connected Transportation Network
 - 7. Enhance Park Experience



OUTLINE

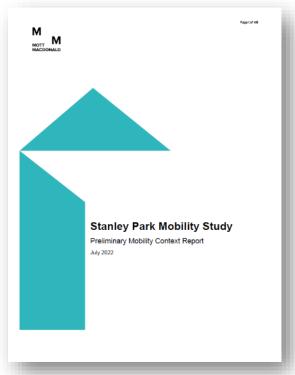


- Project Overview
- Public & Stakeholder Engagement
- Research, Data Collection and Analysis
- Foundational Values and Guiding Principles
- Upcoming Work and Next Steps
- Recommendation

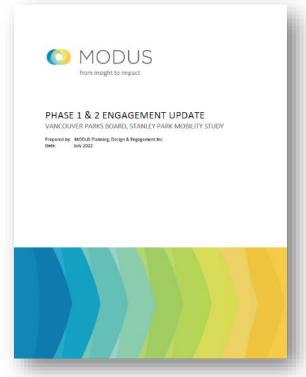
Supporting Appendices



Preliminary Mobility Context Report



Engagement Update (Phases 1 and 2)



Project Overview





Background



Stanley Park Comprehensive Plan

 Identified need to study use, efficiency, and future of park transportation network

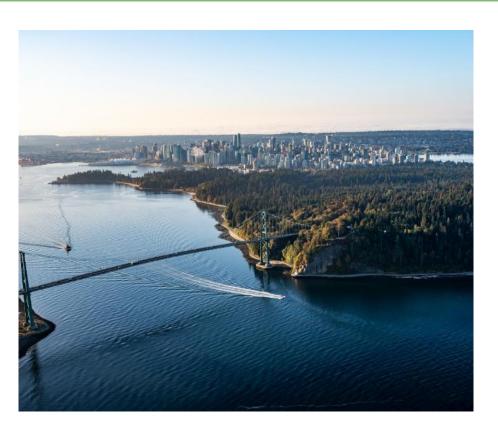
Park Board Motion – June 8th, 2020

"explore the long term feasibility of reducing motor vehicle traffic in Stanley Park, including but not restricted to, reducing roadways to single lanes while maintaining access to the park, while increasing accessibility for those with disabilities".

Study Purpose



The **goal** of the Stanley Park Mobility Study is to **improve** park access and the user experience for all, by developing and evaluating the feasibility of options for the **reduction** in private vehicle traffic



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Study Scope





Mobility Data & User Travel Profile Review



Best Practise & Case Study Review





Economic Analysis



Access Analysis



Options
Development & Evaluation



Governance Project Management Public & Stakeholder Engagement

Project Timeline





Public & Stakeholder Engagement





Previous Public Engagement



Lessons Learned:

- There was a recognition of the need for change of mobility in Stanley Park
- There was an overall public sentiment trend toward less private cars
- There was recognition of access difficulties for persons with disabilities
- Youth were under-represented in both survey responses

Source: 2020 & 2021 Surveys



Park Stakeholder and User Engagement



Stakeholder Workshops

- EasyPark
- DND HMCS Discovery (Deadman's Island)
- MOBI Bike Share
- Destination Vancouver
- Vancouver Aquarium
- Vancouver Fire and Rescue Services
- Vancouver Rowing Club
- West Coast Sightseeing Ltd.
- AAA Horse & Carriage
- Capilano Group of Companies (Prospect Point & SP Pavillion)
- Sequioa Group (Teahouse)
- Stanley Park Lawn Bowling Club
- Stanley Park Brewery
- MODO
- Royal Vancouver Yacht Club
- Stanley Park Ecology Society (SPES)
- Stanley Park Police Mounted Squad
- Landsea Tours & Adventures

Community Group Listening Sessions

- HUB Cycling
- Handcycling Club BC
- Kids' rides in Stanley Park
- Spokes Cycles (HUB member)
- Spinal Cord Injury BC (SCI BC)
- VORCA (Vancouver Off Road Cycling Association)
- Disability Alliance BC
- WE Seniors Community Planning Table
- West End Seniors Network
- West End Families in Action
- Vancouver Aboriginal Friendship Centre Society
- MOSIAC
- Gordon Neighbourhood House
- Eastside Family Place
- South Vancouver Family Place
- West Side Family Place
- BEST
- Cycling Without Age
- · Cycling BC
- Cycle City Tours

All stakeholders listed above have been engaged through invitations to workshops, listening sessions and surveys and will continue to be engaged in **Phase 3.** Those in **bold** participated in the Phase 2 Engagement Sessions.

Youth Group Listening Sessions

- HUB Cycling Youth Committee
- UNYA (Urban Native Youth Association)
- Red Fox Society
- Environmental Youth Alliance
- Sustainability Teens
- SP Ecological Society Youth Camps
- Community Centre Youth Groups
- Parks Board City-Wide Youth Council
- Society for Children and Youth of BC
- Dusk to Dawn Youth Resource Centre
- Directions Youth Services

Council Committee Meetings

- Persons with Disabilities Advisory Committee (PDAC)
- Urban Indigenous Peoples' Advisory Committee (UIPAC)
- Racial and Ethno-Cultural Equity Advisory Committee
- Transportation Advisory Committee
- 2SLGBTQ+ Advisory Committee
- Children, Youth and Families Advisory Committee
- Seniors Advisory Committee

Mobility Study Engagement Process



PHASE 1

Data Collection & Inventory

PHASE 2

Initial Directions & Analysis

PHASE 3

Feasibility Study & Report

APRIL - MAY 2022

MAY - JULY 2022

AUGUST - NOVEMBER 2022

Public & stakeholder engagement

- Stakeholder Interviews
- Stakeholder Workshop #1: Visioning
- Stakeholder Visioning Workshop #2: Principles & Goals
- Council Committee Presentations
- Public Survey
- Park Users Listening Sessions
- Stakeholder Visioning Workshop #3: Options Longlist

 Stakeholder Visioning Workshop #4: Options Evaluation

 Council Committee Presentations

Other Engagement (ongoing):

Staff Working Group, Mobility Study Steering Committee, Stanley Park Intergovernmental Working Group

What engagement will inform

Economic Model
Draft Vision & Priorities

Draft Evaluation Framework Option Refinement & Evaluation Scoring

Public Engagement and Survey

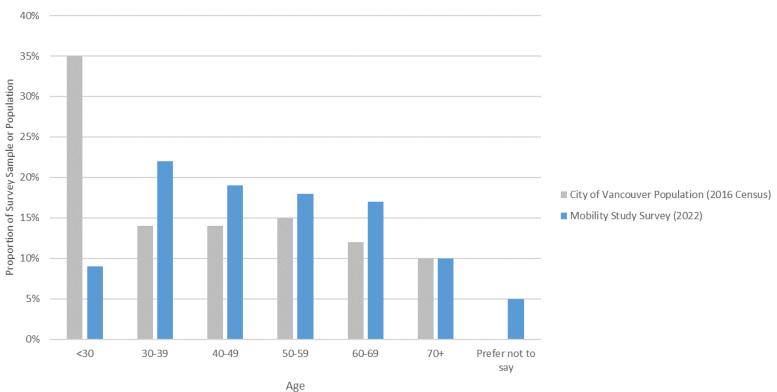


- Project Shape Your City Website
 - Web form and email address
- Public Survey May 18-June 9, 2022
 - Online and print
 - Promoted through posters in park and community centres, social media, online advertising, mailing lists, info bulletins to media
 - 4036 responses

Who We Heard From - Age



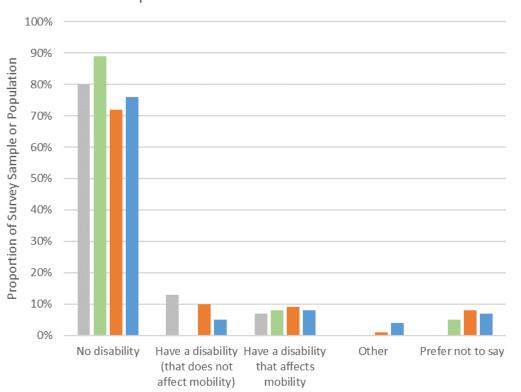




Who We Heard From – Mobility Needs



Representation of Persons with Disabilities in Stanley Park Surveys

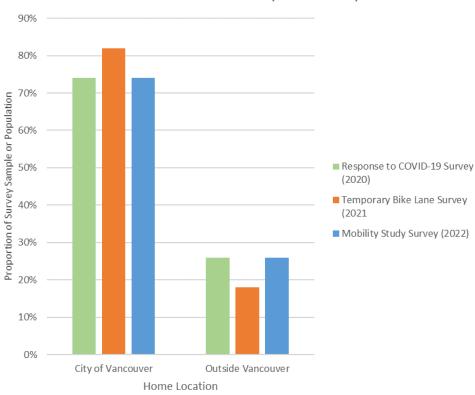


- City of Vancouver Population (2016 Census)
 Response to COVID-19 Survey (2020)
 Temporary Bike Lane Survey (2021)
 Mobility Study Survey (2022)
- 10%
 8%
 6%
 4%
 2%
 0%
 Have a disability that affects mobility

Who We Heard From – Location of Residence







Key Themes from Listening Sessions





Youth, Seniors and People with Disabilities:

- Strong desire for climate action from youth
- Recognition that disability needs are diverse
- Recognition that we need more options for accessing Stanley Park, especially public transit, multi-modal transit, and connections to regional networks
- Desire for safety through all times of day

Research, Data Collection and Analysis





Best Practice and Case Study Review



NORTH AMERICA

STANLEY PARK Vancouver, B.C.

4 sq.km / 18 million visitors

CENTRAL PARK

New York, NY 3.4 sq. km / 42 million visitors



GOLDEN GATE PARK

San Francisco, CA

4 sq. km / 15 million visitors



WASHINGTON PARK Denver, CO

0.7 sq. km / 5 million visitors

PROSPECT PARK

Brooklyn, NY

2 sq. km / 10 million visitors

Best Practice and Case Study Review





Best Practice and Case Study Review



Key Lessons:

- Low-car initiatives in parks typically increase visitor numbers, especially those visitors using active and low-impact transportation
- Low-car approaches require careful study and implementation to work for a broad number of users
- Political backing, community advocacy, desire to enhance cultural significance, and/or desire to increase safety have contributed to implementation
- Public opinion was favourable once changes are made
- Fees and pre-booked timeslots help manage vehicle access in some parks

Mobility Data Collection and Analysis



The study analyzed mobility data using 2019 as a baseline and through the pandemic using a variety of data sources, including:





Public surveys of park users



Parking meter transactions

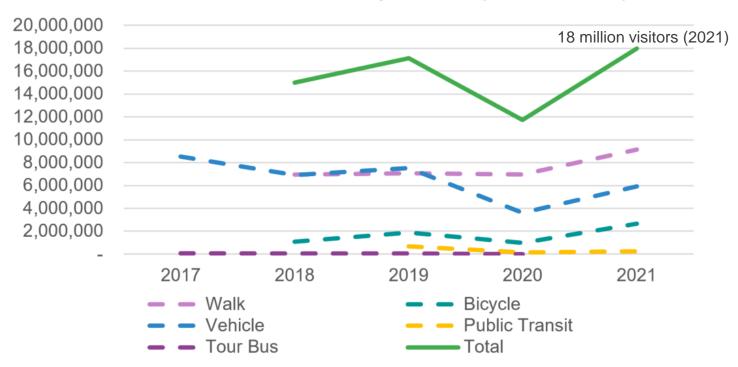


Historical counts of park visitors

Total Park Visitation

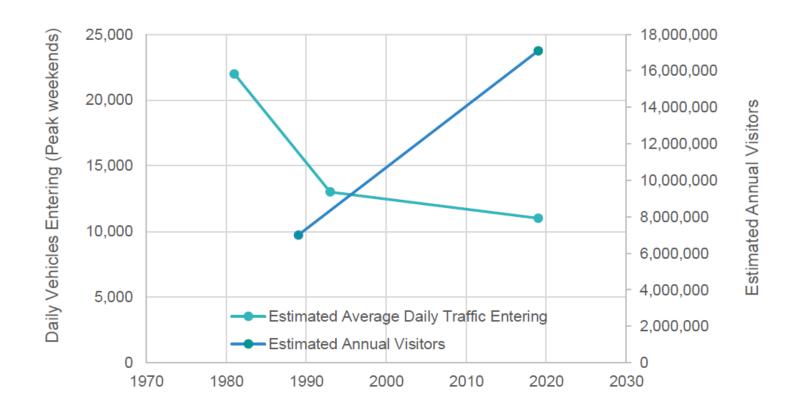


Total Annual Visitation by Mode (2017-2021)



Total Visitors vs Park Vehicle Entries





Transit Access



What do you see as the largest barrier to using transit more often to get to and around Stanley Park?

I am unlikely to ever take transit to Stanley Park

Multiple connections from your place of origin

Limited route coverage within Stanley Park

Limited frequency of service on existing routes

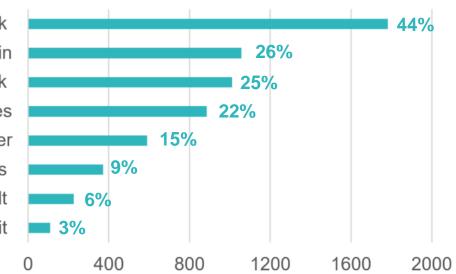
Other

Comfort and security concerns

Travel in a large group is difficult

Affordability of transit

3%

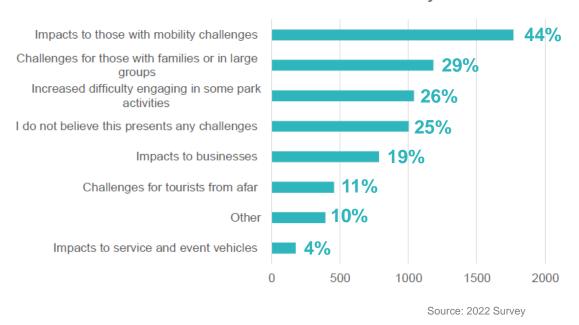


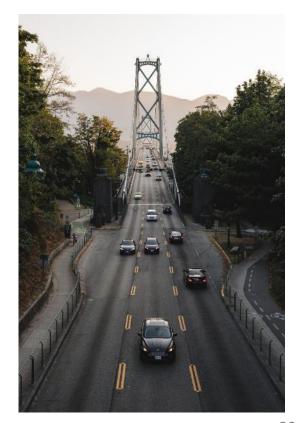
Source: 2022 Survey

Opportunities and Challenges



What do you see as the biggest challenge(s) if private vehicle traffic were to be reduced in Stanley Park?





Opportunities and Challenges



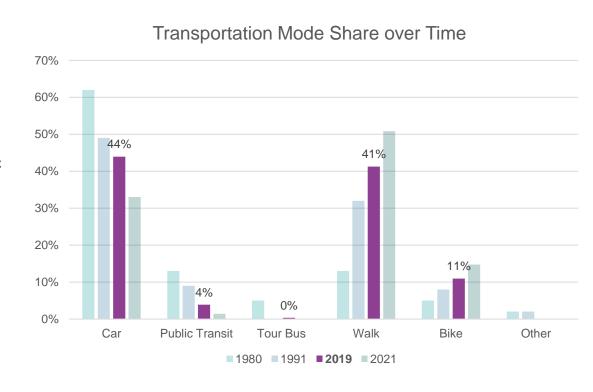
- 70% believe there are opportunities with reducing vehicle traffic:
 - Less noise and pollution
 - More space for other modes of transportation
 - A safer network
 - Potential to reallocate asphalt space to other uses or green space
 - Less congestion for other vehicles
 - Opportunities for businesses



Transportation Mode Share



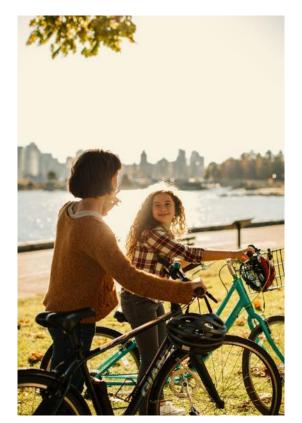
- In 2019 over 55% of yearly trips into Stanley Park made by sustainable modes
- In 2021, close to 70% of yearly trips made by sustainable modes
- Over 80% of vehicle trips are with passengers



Visits vs. Visitors



- 9.5 million different people visited Stanley Park
- 48% of trips to Stanley Park made by locals (within 10 km of park)
- Over half of visitors were tourists who visited only once



Foundational Values and Guiding Principles





Foundational Values



Foundational values are **broad philosophies** that help to **govern** the Mobility Study and its outcomes

RECONCILIATION

EQUITY

Foundational Values

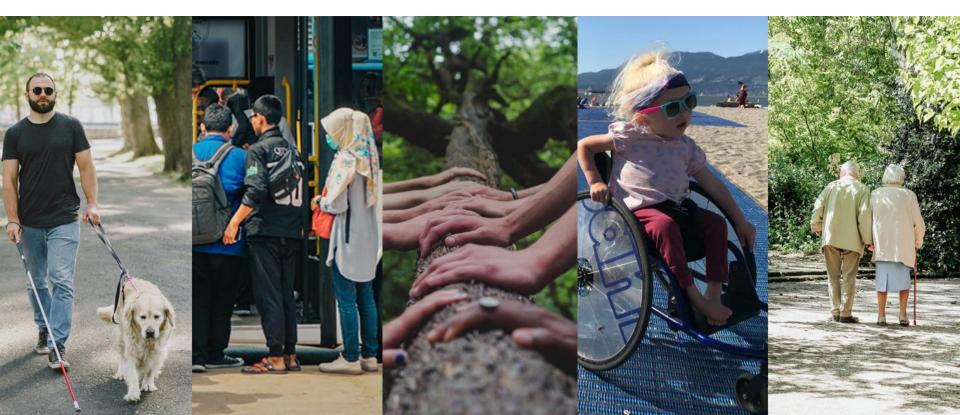


RECONCILIATION





EQUITY



Building on previous engagement



- Why do people visit Stanley Park? Top reasons:
 - 1. For "passive" recreation (walk, roll, cycle) 73%
 - 2. To access nature in the city 59%
 - 3. To visit the beaches and picnic areas 47%
 - 4. To show visitors (i.e., from out of town) around the park 30%
 - 5. To drive through the park 19%

Source: 2020 Survey

Previous Public Engagement - Values



What do people most value about Stanley Park?

Top Things:

- 1. The natural environment 83%
- 2. The open space to recreate, walk, run or cycle 79%
- 3. The convenient location and proximity to the City -67%
- 4. The Park's features and attractions 25%
- 5. The various dining opportunities in the Park 12%

Common themes that emerged from "open comments"

- Comments related to the above values
- Safety
- Accessibility
- Environmental protection

Stakeholder Engagement – Values and Priorities



WORKSHOP KEY THEMES

Keeping in mind the general goals, what should the future Stanley Park transportation system be?

- Resilient
- Safe
- Decreased congestion
- Reliable
- Universally accessible / barrier-free
- Adaptable
- Access by mode (i.e. emer. vehicles, servicing)
- Access to amenities
- Manage impact to private vehicle traffic
- Have good wayfinding and is easy to navigate

- Supportive of tour activities
- Revenue generation
- Capital Cost
- Operating Cost
- GHG emissions
- Noise emissions
- Surface permeability
- Family or group-friendly
- Youth friendly

What attracts people to Stanley Park? Access to...

- Nature
- Indigenous history of the land
- Range of activities (free to higher cost)
- Diverse recreational attractions and entertainment

Guiding Principles



Guiding principles are **statements** that establish a **framework for goals** being sought and **decision-making**



Guiding Principles











Climate Action + Environmental Protection



A Flexible + Resilient System



A Connected Transportation Network



Enhance Park Experience

RECONCILIATION

EQUITY

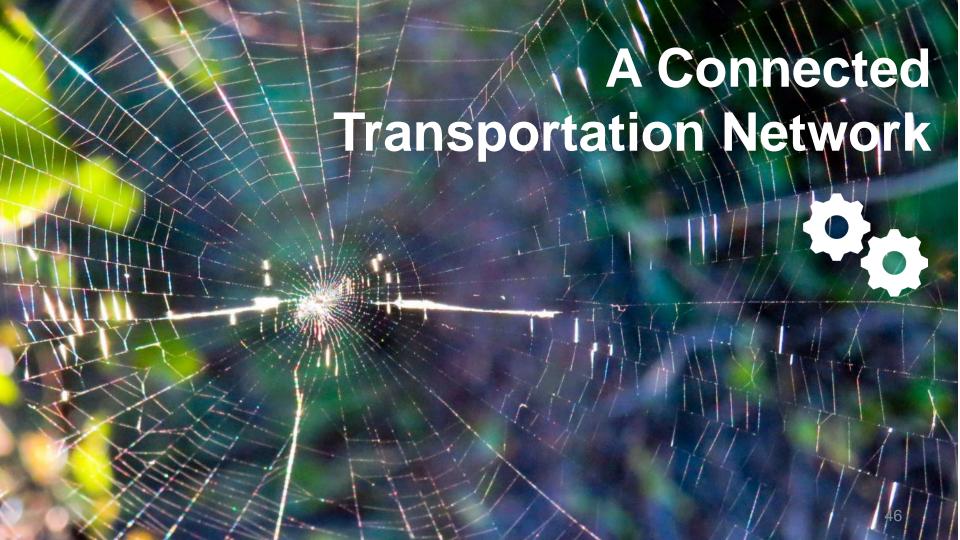














Upcoming Work and Next Steps





Upcoming Work



- Continue work on Phase 2 and start Phase 3 -Feasibility Study and Report:
 - Access Analysis and Economic Model (baseline analysis)
 - Develop options long-list, study feasibility, and evaluate options in more detail
 - Develop recommendations



Remaining Engagement Plan



Phase 2 (current phase)

Council of Committee Meetings
 (2SLGBTQ+ Advisory Committee,
 Children, Youth and Families Advisory
 Committee, Seniors Advisory Committee)

Phase 3 Feasibility Study and Report

- Further Public Engagement
- Council of Committee Meetings
- Stakeholder Workshops
- Collaborative Stakeholder Sessions





Thank you





Recommendation



- A. THAT the Vancouver Park Board receive for information, this update on the Stanley Park Mobility Study, specifically the **Preliminary Mobility Context Report** and the **Engagement Update Report** (Phases 1 and 2) Appended to this Report; and
- B. THAT the Vancouver Park Board approve the draft 'Guiding Principles' in this Report which will inform future work on developing and evaluating options. Draft 'Guiding Principles':
 - 1. Safety
 - 2. Accessibility
 - 3. Economic Vitality
 - 4. Climate Action & Environmental
 - 5. A Flexible & Resilient System
 - 6. A Connected Transportation Network
 - 7. Enhance Park Experience



