



ALCOHOL IN PARKS & BEACHES PROGRAM

Proposed Program & By-law Amendments
Board Committee Meeting

Monday, April 24, 2023



Purpose

The purpose of this presentation is to:

- share with the Board the proposed amendments to the Parks Control By-Law;
- provide an overview of the permanent Alcohol in Parks program & Alcohol on Beaches Pilot; and
- seek Board decision in order to launch the program this year, as directed by the December 5, 2022 Board Motion, "Expanding the Alcohol in Parks Program & Making it Permanent Year Round".





Presentation Outline

- Background
- 2 Program overview
 - a. Site selection and proposed sites
 - b. Launching the program
 - c. Risk mitigation and enforcement
- Proposed by-law amendments
- 4 Other considerations
- 5 Next steps

Background | Progress to Date





Completed



Completed



Proposed

2021

2022



Temporary By-law



Temporary By-law



Permanent By-law

Alcohol in **Parks Pilot**

22 sites

Alcohol in **Parks Pilot**

22 sites expanded boundaries

Alcohol in **Parks Program**

Making pilot sites permanent



Expanding to other parks

Temporary By-law

Alcohol on **Beaches Pilot**



Program Overview



Program Overview | Permanent Site Selection



For former pilot sites and new sites:









C

Reviewed former pilot sites and potential new sites against site selection criteria

Analyzed distance between sites and nearby schools

Determined best approaches for sites near schools:

- Within 3 blocks: summer only (July + August)
- Beyond 3 blocks: year-round

Program Overview | Proposed Permanent Sites



32

Year-Round Sites

- Adanac Park
- Balaclava Park
- Barclay Heritage Square
- Burrard View Park
- Elm Park
- Fraser River Park
- Garden Park
- Granville Park
- Harbour Green Park
- Jericho Beach Park
- John Hendry/Trout Lake Park
- Jonathan Rogers Park
- Jones Park
- Kitsilano Beach Park
- Langara Park
- Locarno Beach Park
- Maple Grove Park

- McBride Park
- Memorial West Park
- New Brighton Park
- Pandora Park
- Queen Elizabeth Park
- Riverfront Park
- Spanish Banks Beach Park
- Stanley Park (Lumberman's Arch)
- Stanley Park (Southwest and Second Beach)
- Sunrise Park
- Tatlow Park
- Vanier Park
- Victoria Park
- Volunteer Park
- Woodland Park

16

Summer-Only Sites

- Beaconsfield Park
- Braemer Park
- Brewers Park
- Clinton Park
- Collingwood Park
- Columbia Park
- Falaise Park
- Memorial South Park
- Norquay Park
- Oak Park
- Quilchena Park
- Robson Park
- Ross Park
- Rupert Park
- Slocan Park
- Winona Park



Program Overview | Beach Pilot Site Selection











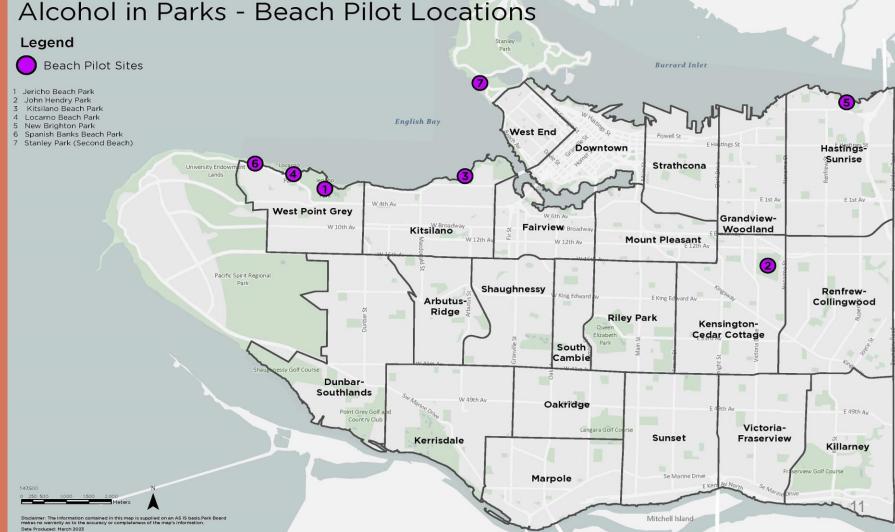
Reviewed all beaches against site selection criteria Evaluated against additional beach-specific criteria

7

Beach Pilot Sites

- Jericho Beach
- Spanish Banks
- Locarno Beach
- Second Beach (Stanley Park)
- Kitsilano Beach
- John Hendry/Trout Lake Beach
- New Brighton Beach

Sites highlighted are former pilot sites





Program Overview | Launching the Program



Permanent Year-Round Sites

- Launch Jun 1, 2023
- All year
- 11am 9pm daily

Permanent Summer-Only Sites

- Launch Jul 1, 2023
- Jul and Aug only
- 11am 9pm daily

Temporary Beach Pilot Sites

- Launch Jun 1, 2023
- Jun 1 Sep 4, 2023
- 11am 9pm daily

Actions to launch the program:

- Permanent on-site signs with maps and hours
- Key public messages on project webpage and Park Board social media platform
- News release upon Board decision
- Increase waste totes during peak season
- Routine patrols by Rangers, depending on capacity and need



- Temporary signs: maps, hours, public survey
- Priority patrols by Rangers, incl. recording site conditions

Program Overview | Risk Mitigation & Enforcement



	Permanent Sites (Permanent)	Beach Pilot Sites (Temporary)
Lifeguards	N/A unless adjacent to Beach Pilot sites	 On duty during pilot hours and duration (except New Brighton and John Hendry / Trout Lake beaches) Monitor safety in water exclusively
Park Rangers	 Patrol as necessary and capacity allows Serving as park ambassadors, reminding visitors the roles and responsibilities as needed Report incidents to VPD as needed 	 Prioritize patrol multiple times daily Serve as ambassadors Record site conditions Report incidents to VPD as needed
VPD	Dispatch to site as calledServe as enforcement	 VPD Beach Patrol regularly visit key destination beaches during the summer; coordinating with Park Rangers Dispatch to site as called Serve as enforcement

Proposed By-Law Amendments



Proposed By-Law Amendments



Changes to Parks Control By-law

- Updates to program sites and designated liquor consumption sites;
- Minimum sign dimensions;
- Dates when the by-law comes into force (launch dates); and
- Durations for summer-only permanent sites and temporary beach pilot

- Temporary suspension of liquor by-law if required to support permitted special events; and
- Prohibiting glass beverage containers

Other Considerations



Other Considerations | Stakeholders



Vancouver Coastal Health

- Letter to the Park Board in January 2023, with:
 - Statistics on public health and alcohol harms; and
 - Recommendations to comprehensively monitor health impacts prior to making permanent policy decisions
- No resources at this time (staff time or budget) to develop a monitoring plan

Vancouver School Board

- Administrative Policy 313 duty to consult for "incompatible uses" within 300m of schools, including: individual schools, staff advisory committees, parental advisory committees, and school trustee liaisons
- Will work with VSB to distribute notification letters ahead of launch, if program is approved

Other Considerations | Related Work



Alcohol Sales at Concessions

- Park Board Business Services applying for food primary licensing at select concessions where Beach Pilot is proposed
- Two concessions may be online by the time the Beach Pilot launches, depending on licensing timeline and site preparations
- Aligns with "Think Big" Revenue Strategy

Downtown Eastside Parks

- At this time, staff are not including a DTES park site for this program
- Requires ongoing conversation and potential partnerships with local community groups and area service providers

Other Considerations | Financial



Initial Costs

Project Management

- Webpage updates, public communications, stakeholder notifications
- Beach Pilot survey, review of key findings, report-back to the Board

Site Preparation

- Sign design, fabrication and installation
- Internal Park Ranger survey to record and monitor site conditions

Ongoing Costs

- Sign maintenance and repair as needed
- Seasonal installation of waste totes, plus servicing, litter pick-up, and washroom servicing
- Park Ranger patrols
- Lifeguard duty and scheduling
- Responding to public feedback and concerns
- Ongoing consultation with stakeholders

Estimates

Year	Totals
2021	\$115k
2022	\$79k
2023	\$84k

Estimates include:

- PM costs
- Signage
- Incremental and ongoing operational support

Note: actual costs may vary





Next steps pending Board decision on sites and program:

- 1 Design and fabricate on-site signs
- Implement the communications and engagement plan, including stakeholder notification, project webpage, preparing the public survey, and more
- Coordinate on-site staff, including lifeguards, Park Rangers, and Park Operations crew
- Public launch, including sign installation, communications, and ongoing monitoring (starting June 1 for permanent year-round sites and Beach Pilot sites, and July 1 for permanent summer-only sites)

Recommendations



- A. THAT the Vancouver Park Board approve the proposed amendments to the Parks Control By-law regarding Liquor Consumption in parks and beaches, as set out in Appendix C of this report, to permanently and temporarily designate the park sites listed in the by-law as places where liquor may be consumed;
- B. THAT the Vancouver Park Board approve the proposed amendments to Section 14 of the Parks Control By-law regarding glass beverage containers, as set out in Appendix C of this report, to prohibit the use of glass beverage containers in parks and beaches without first obtaining permission from the General Manager;
- C. THAT, subject to Board approval of the proposed amendments in Recommendation A, the Vancouver Park Board approve in principle the proposed operational approaches for the permanent Alcohol in Parks program and the 2023 Alcohol in Beaches pilot as outlined in this report;

Recommendations



- D. FURTHER THAT the Director of Legal Services be instructed to bring forward the proposed by-law amendments in Recommendations A and B for enactment by the Park Board generally in accordance with Appendix C; and
- E. FURTHER THAT the Vancouver Park Board direct staff to update the Board in Q4 2024 on the performance of the permanent Alcohol in Parks program, a year after its public launch.







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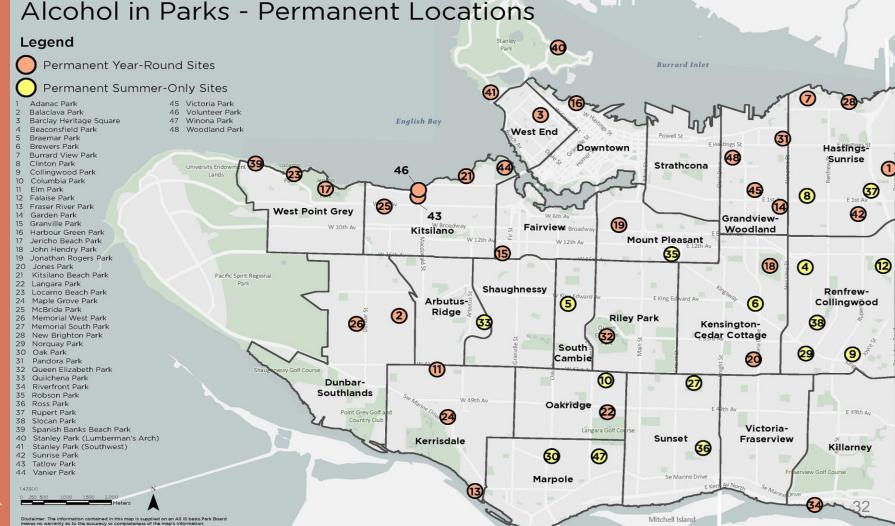
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Date Produced: March 2023

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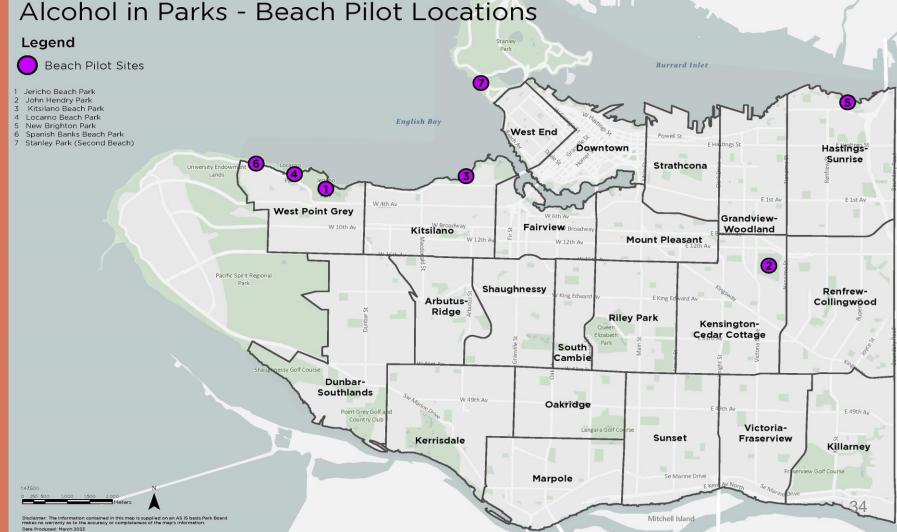
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