



# SAFE SPORT

## Affiliation and Allocation Policies

Regular Park Board Meeting  
Monday, May 29, 2023



- The purpose of the presentation is to:
  - Introduce viaSport's Safety in Sport and Recreation provincial initiatives
  - Outline considerations to be explored to develop a Safe Sport Program in Vancouver
  - Introduce Vancouver's upcoming Affiliation and Allocation Policies, illustrating their connections to VanPlay, the Sport Field Strategy, user fees and future permit office resourcing
  - Overview Next Steps

# Safe Sport and Recreation in Vancouver



# Safety in Sport & Recreation

Andrea Wooles (she/her)  
viaSport Safe Sport Manager

**viaSPORT**  
BRITISH COLUMBIA

# AGENDA

About viaSport BC and Andrea Wooles

Safety in Sport definition and context

viaSport's approach

Understanding the issues

How PlaySafe BC could support City of  
Vancouver

Purpose: To lead the growth of amateur sport in B.C.

Administers funding from the Ministry of Tourism, Arts, Culture and Sport to support:

- Provincial, Disability, and Multisport Sports Organizations
- Application grants
- Team BC
- Safe Sport initiatives

# Andrea Wooles, MSc

- 20+ years working in sport
- All levels from recreation to Olympics & Paralympics
- Performance scientist, IST Director, Innovation Director, organizational coach
- Athlete, coach, physiologist, manager, board member, parent, spouse
- Lived experience with maltreatment in sport

# What is safety in sport?

## PHYSICAL

- Injury prevention and management
- Equipment
- Environmental safety

## PSYCHOLOGICAL

- Emotional, cultural, spiritual
- *“The belief that one will not be punished or humiliated for speaking up with ideas, questions, concerns or mistakes”* (Edmondson, 1999)

**If these are absent, there may be maltreatment**



Why does  
safety in  
sport  
**matter?**

**All the benefits of sport only  
come when it's safe**

## Benefits of safe sport

- Belonging
- Physical health throughout the lifespan
- Mental health throughout the lifespan
- Performance
- Opportunities for inclusion
- Strong communities
- ...

## Consequences of unsafe sport

- Fear of joining sport
- Dropping out of sport
- Emotional and physical harm
- Difficulty finding officials
- Loss of confidence
- Loss of career
- **Consequences can be invisible**

Safety in  
sport is a  
**human right**

## UN UNIVERSAL DECLARATION OF HUMAN RIGHTS

### Article 1

All human beings are born free and **equal in dignity and rights**.

### Article 3

Everyone has the right to life, liberty and **security of person**.

### Article 5

**No one** shall be subjected to torture or to **cruel, inhuman or degrading treatment or punishment**.

# International Context

## Safety in Sport has become a focus internationally

IOC Consensus Statement on harassment and abuse (non-accidental violence) in sport ([link](#))

Many nations setting up national mechanisms to handle complaints in sport independently from sports organization (i.e. New Zealand, Australia, UK, USA)

Academic research helping to understand the issue and what can be done

## Canadian Context

2019 **Red Deer Declaration** for the Prevention of Harassment, Abuse and Discrimination in Sport ([link](#))

**Pathways to Sport**: A Strategic Framework for Sport in British Columbia 2020-2025 ([link](#))

Creation of **Office of Sport Integrity Commissioner (OSIC)**

Ongoing **media coverage** of maltreatment in sport

**Parliamentary hearings** and committees

viaSport's  
Approach

PREVENT  
REPORT  
RESPOND  
UPHOLD

## SAFETY IN SPORT STRATEGY

Developed through consultation, expert advice, and review of the academic literature

Created **PlaySafe BC** program ([link](#))

Commitment to develop long-term solutions to confront the systemic issue of maltreatment in sport

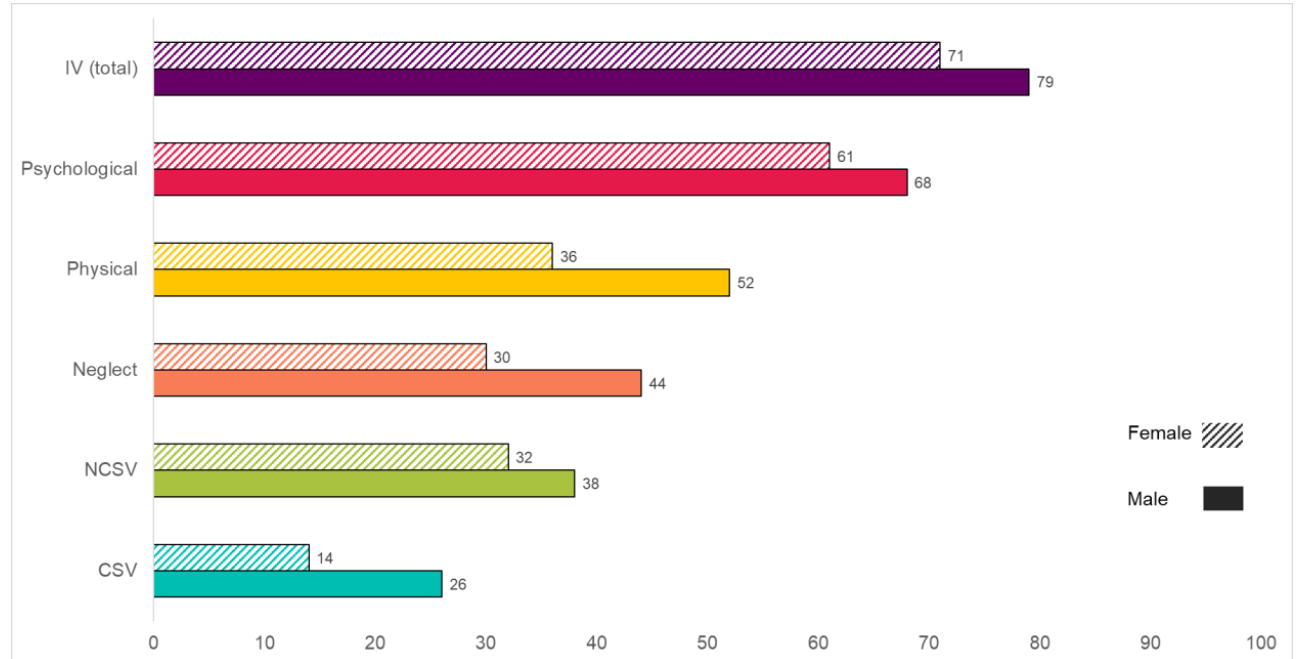
Position Statement [link](#)

# Understanding Maltreatment in Sport & Recreation

Data from the CASES Report 2021 ([link](#))

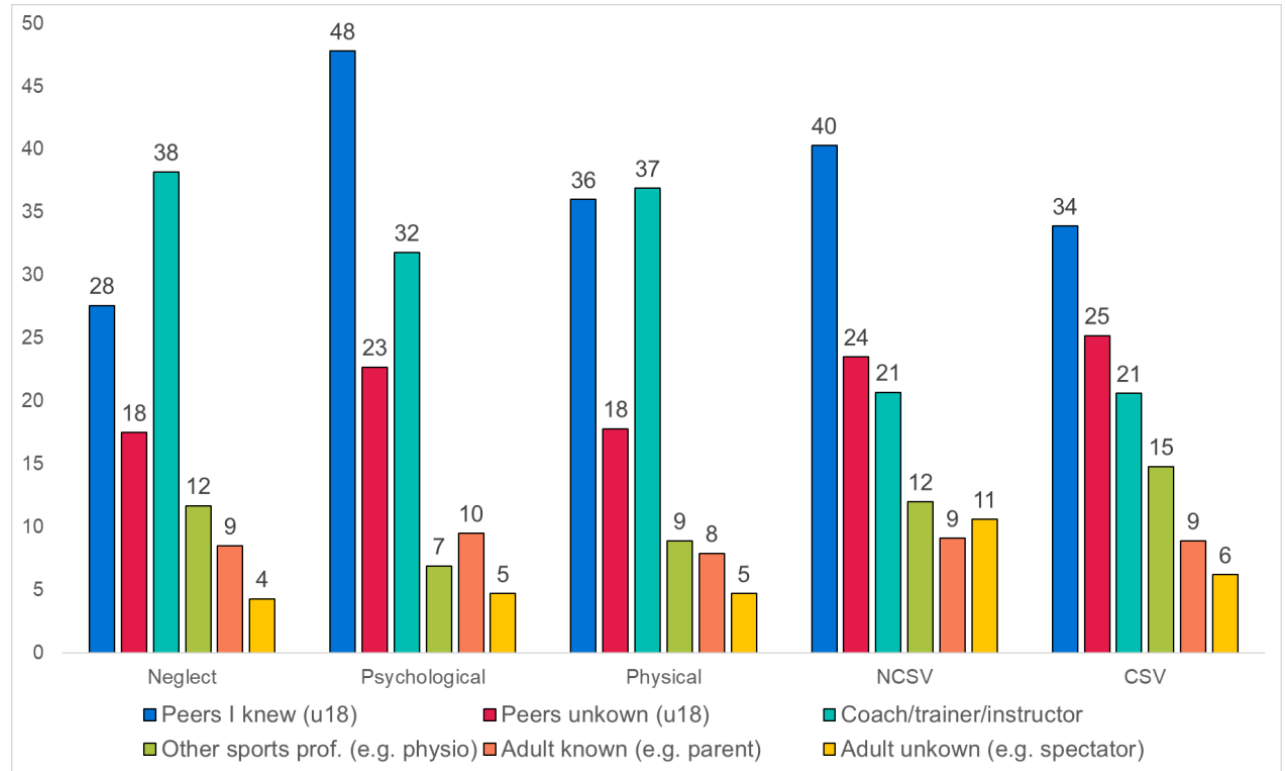


# Prevalence of Interpersonal Violence (IV) against Children in Sport



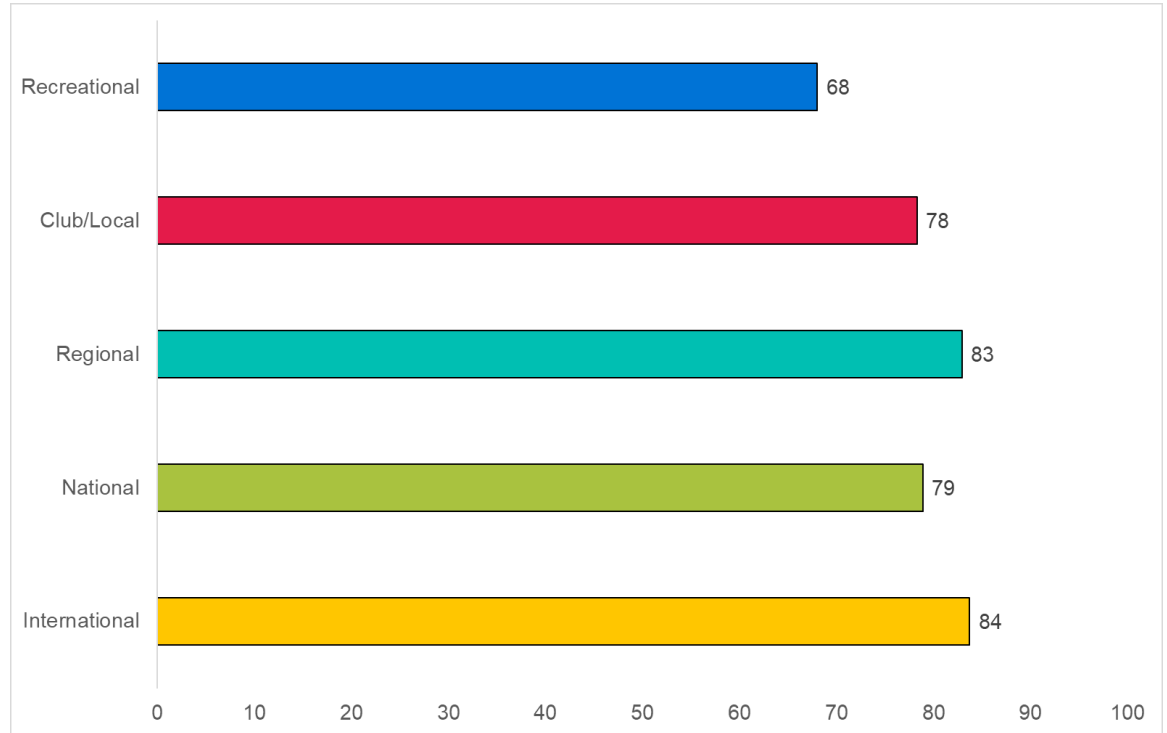
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# Role of Perpetrators



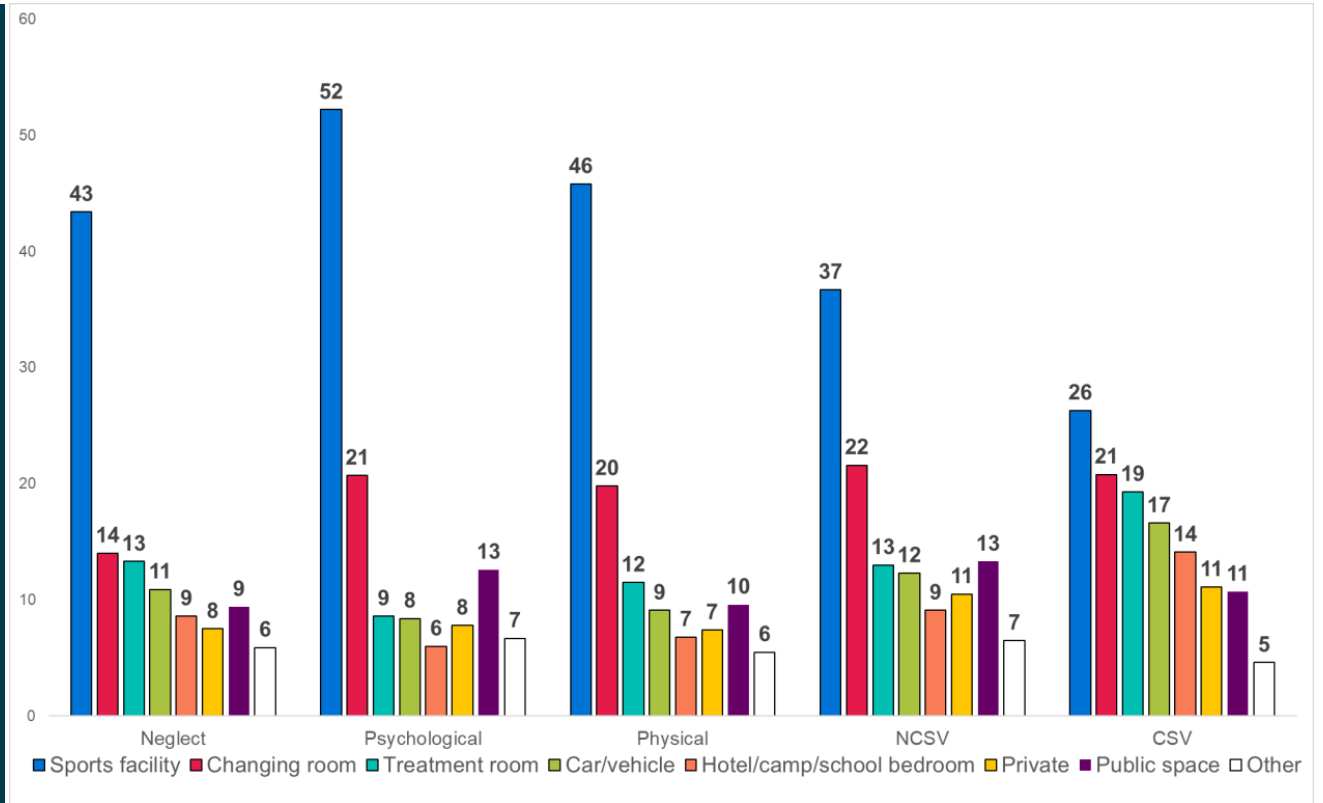
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# Prevalence of IV and level of sport participation



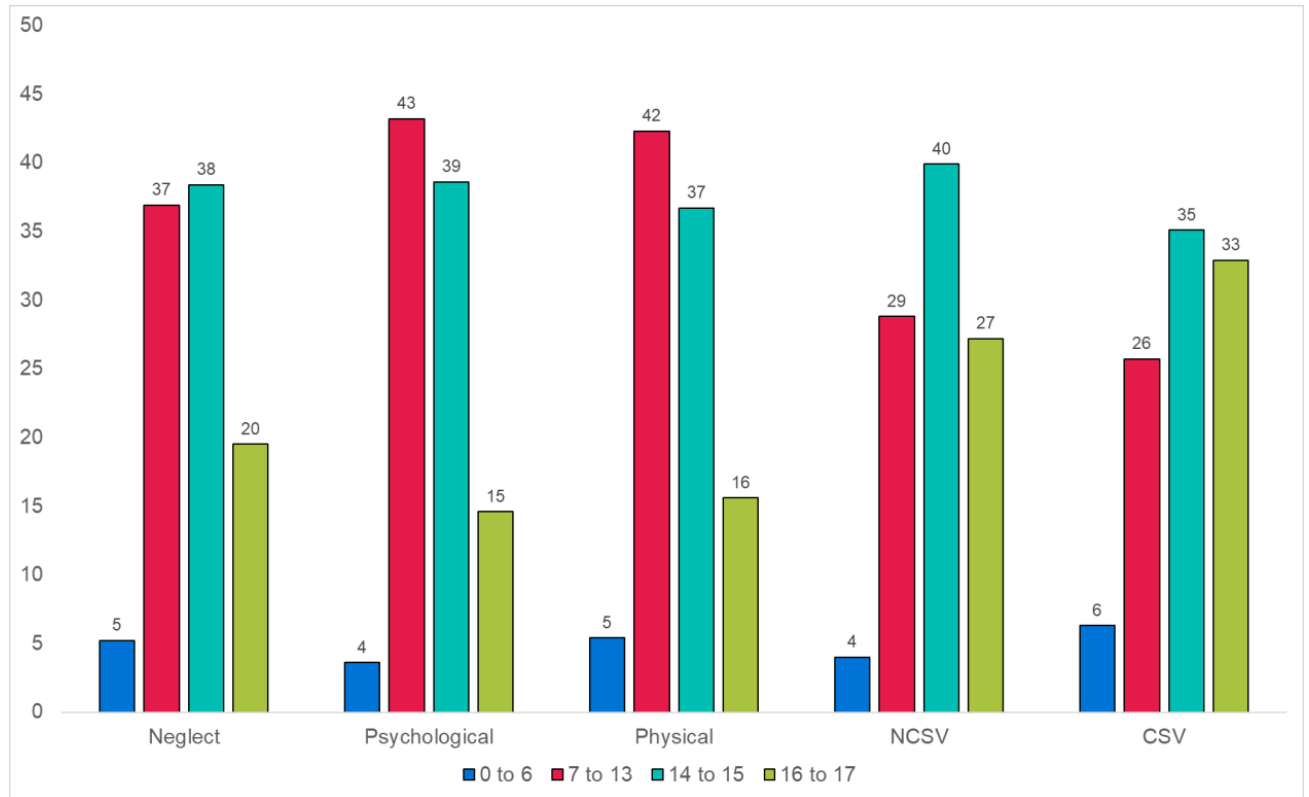
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# Location of experience



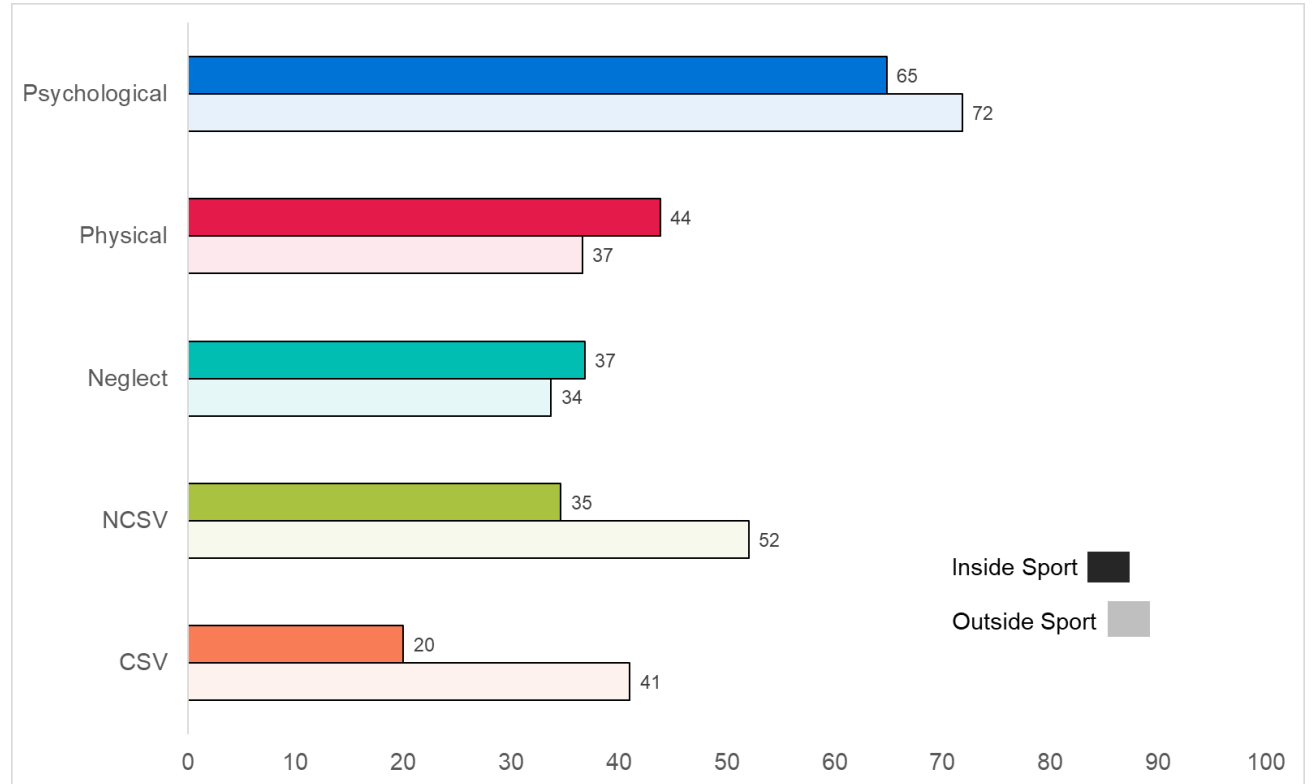
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# Age of Onset



Hartill, M., Rulofs, B., Lang, M., Vertommen, T., Allroggen, M., Cirera, E., Diketmueller, R., Kampen, J., Kohl, A., Martin, M., Nanu, I., Neeten, M., Sage, D., Stativa, E. (2021). CASES: Child abuse in sport: European Statistics – Project Report. Ormskirk, UK: Edge Hill University.

# Prevalence Inside Sport versus Outside Sport



Hartill, M., Rulofs, B., Lang, M., Vertommen, T., Allroggen, M., Cirera, E., Diketmueller, R., Kampen, J., Kohl, A., Martin, M., Nanu, I., Neeten, M., Sage, D., Stativa, E. (2021). CASES: Child abuse in sport: European Statistics – Project Report. Ormskirk, UK: Edge Hill University.

Athletes  
**AND** Other  
Participants

## “Participants” includes everyone

Athletes and their grown-ups

Coaches

Officials, judges and referees

Volunteers

Spectators

Support staff

Administrative staff

Managers and Executive Directors

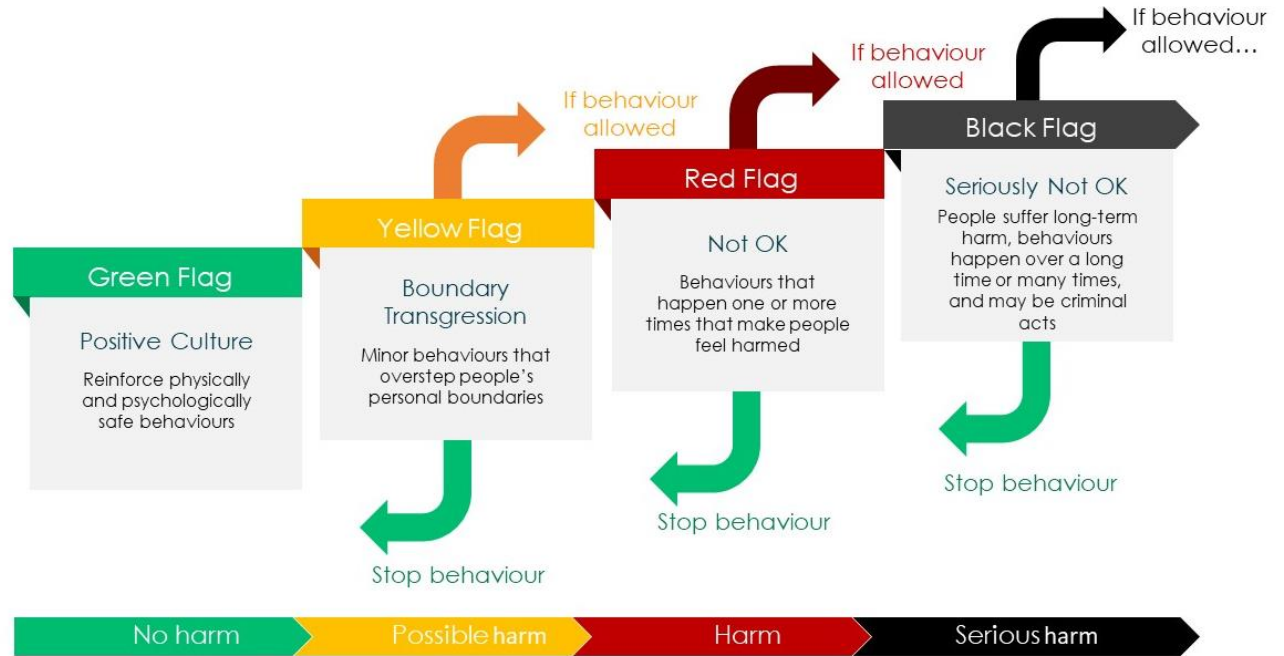
Board members

# Addressing maltreatment in sport

Evidence-based strategy



# PREVENT



Based on Frans, E. (2017): Sensoa Flag System. Reacting to sexually (un)acceptable behaviour of children and young people. Antwerpen/Apeldoorn: Sensoa/Rutgers/Garant

# REPORT

**The most common response to maltreatment is silence.**

Commit to Kids Foundational Course [link](#)

**REPORT  
RESPOND  
UPHOLD**

## Organizational tolerance of maltreatment is the key risk factor

(V. Roberts, et al., Organisational factors and non-accidental violence in sport: A systematic review, Sport Management Review (2019), <https://doi.org/10.1016/j.smr.2019.03.001> )

1. Be clear about what behaviours are prohibited
2. Encourage everyone to play a role in keeping each other safe
3. Provide a clear, safe, trauma-informed way for people to raise a concern
4. Ensure your policies enable you to address concerns in a balanced way with appropriate consequences

# How Can PlaySafe BC Tools Help?

## Goal

1. Be clear about what behaviours are prohibited
2. Encourage everyone to play a role in keeping each other safe
3. Provide a clear, safe, trauma-informed way for people to raise a concern
4. Ensure your policies enable you to address concerns in a balanced way with appropriate consequences

## PlaySafe BC Resource

1. [Flag Tool for Sport](#)
2. [Bystander Intervention in Sport](#)
3. [Website requirements](#)
4. [BC Universal Code of Conduct and Summary](#)

# RAISING PUBLIC AWARENESS

## “Lines” campaign



Video [link](#)  
Media Kit [link](#)

# Safe Sport Roadmap

1. Create a Safe Sport Program
2. Add Safe Sport requirements to new Affiliation and Allocation Policies



# Safe Sport Plan - Existing Park Board Resources



- S.A.F.E. – Park Board’s Code of Conduct
- Child Protection Reporting protocol
- True Sport



# Safe Sport Plan - External Resources



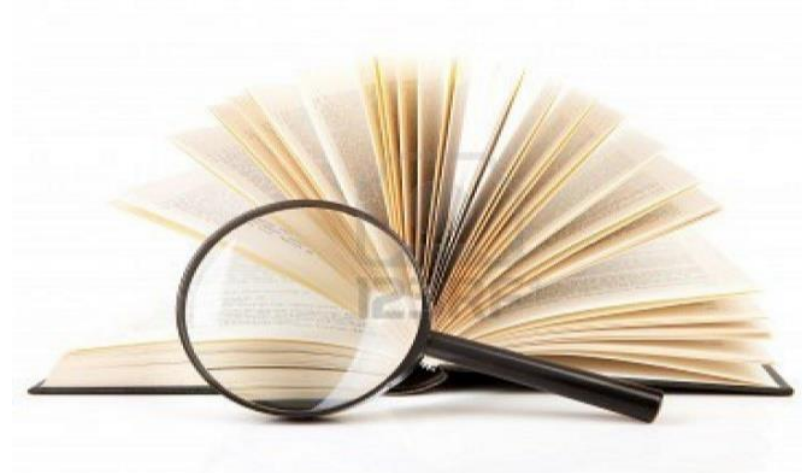
- viaSport's PlaySafe BC
- Sport Integrity Commissioner (OSIC) – Abuse Free Sport
- Respect in Sport for Officials, Parents, Activity Leaders
- Coaching Association of Canada
- Sport for Life





## Safe Sport Plan - External Resources con't

- The Science of Driving Behaviour Change in Community Sport
- Canadian Centre for Ethics in Sport
- Conferences
- Sport Law Canada



## Literature Review

# Safe Sport Requirements in Park Board/COV Policies



- At the Federal and Provincial levels, Safe Sport Policy/ Commitment/Training/etc. is a funding requirement/condition
- At the Municipal level we can control who can/cannot get to permit our sport facilities – clarify how in our new Affiliation and Allocation Policies
- Sport Hosting Grants from Sport Tourism

# Affiliation Policy



# What is an Affiliation Policy?



## An Affiliation Policy

- ...precedes an allocation strategy as it clarifies who is entitled to priority access to facilities and associated privileges.
- ...reflects Park Board priorities and in particular its commitment to safety, diversity, inclusion, equity and reconciliation.
- ... outlines the terms and conditions by which a sport group qualifies for an affiliation status and it identifies the privileges it earns, such as discounted fees and preferred access to permitted sport facilities.

# Potential Benefits of Affiliation to the Sport Groups



- Priority Access to Sport Facilities
- Rental and Lease Rate Subsidies – field of play, meeting rooms
- General Promotion and Publicity Opportunities
- Organization Support and Development Services
- Access to storage, concession and related spaces
- Sport Tourism grants
- Membership in Sport Councils, e.g. VFSF



# Affiliation Criteria – Base Obligations

- Vancouver Based
- Non Profit Status
- Volunteer Executive
- Governance
- Insurance, Good Standing
- Sanctioned & Governed



## Affiliation Criteria – Innovative Obligations

- Diversity, Equity and Inclusion Expectations or Requirements
- Safe Sport Expectations or Requirements
- Introduction of a *Play it Forward* Program
- Climate action



# Affiliation Policy Implications

- Restructure **User Fees** to introduce new affiliation nomenclature, non-resident and for-profit fees
- New **permit office resourcing** to administer the affiliation and allocation policies





# Facility Allocation and Management Policies



# What is a Facility Allocation and Management Policy?



## An Allocation Policy

- ...is a comprehensive, transparent, contemporary, fair and equitable guide, which embodies Park Board and Sport for Life guiding principles with a goal to optimize facility utilization.
- ...provides expectations and frameworks for seasonal and tournament management, for conflict and dispute resolution and for fiscally responsible facility operations and administration.
- ...provides clarity and ensures adherence to the obligations and commitments necessary from both the Park Board and its user groups/permit holders.

## Why Is it Necessary?



- Van Play Recommendations (4)
- Track and Field Strategy Recommendation (1)
- Sport Field Strategy Recommendation



## What are the Benefits?



- Provides optimal practice and game time for each sport based on their registration numbers applied to a mutually agreed upon standard of play
- Optimizes facility use
- Facilitates access to sport spaces for new and emerging sports so they can establish and grow their programs
- Clarifies how special event, regular play and unstructured use are balanced and prioritized
- And many more ...

# Allocation Policy Implications

- Additional resources (i.e. staffing)
- Change management process
- Software
- Permitting process



- Safe Sport is important – safeguard our children and communities
  - Short term – add it to the Affiliation and Allocation Policies
  - Long Term – create and implement a Safe Sport Plan
  
- Affiliation and Allocation Policies are in development in fulfillment of several strategies
  
- The implications of safe sport, affiliation and allocation work includes user fees changes and new resourcing needs

- Affiliation Policy – Q3 2023
- Restructured user fees and new Rec. User Fee Policy – Q3 2023
- Centralized Facility Booking Office and Resource Req'ts – Q3 2023
- Safe Sport Program – Q2 2024
- Outdoor Sport Facility Allocation & Management Policy (OFAMP) 2024
- Ice Allocation & Management Policy (IAMP) 2024
- Pool/Sport Court/Track & Field Allocation & Management Policies 2025-26





# Questions







# Presentation Concurrences



Division/Department	Name & Title	Concurrence Date
[submitting division]	Manager (if not author)	
[impacted depts/division]	GM (or designate)	
<b>Decolonization, Arts &amp; Culture</b>	Rena Soutar, Manager	
<b>Urban Relationships</b>	Betty Lepps, Director	
<b>Strategic Operations &amp; Board Relations</b>	John Brodie, Director (Acting)	
<b>Planning &amp; Park Development</b>	Tiina Mack, Director	
<b>Recreation Services</b>	Steve Kellock, Director	
<b>Park Operations</b>	Amit Gandha, Director	
<b>Financial Planning &amp; Analysis</b>	Natalie Froehlich, Director	
<b>Business Services</b>	Steve Jackson, Director	
<b>GM's Office</b>	Donnie Rosa	GMO to obtain

- Should generally align with concurrences required for report; adjust as needed.
- ALL concurrences up to Park Board GM level to be obtained prior to submitting to PBGMO for final review & GM concurrence. 50